THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 547

Session of 2021

INTRODUCED BY D. MILLER, BENHAM, SCHLOSSBERG, SANCHEZ, LEE, HILL-EVANS, HOWARD, SIMS, HANBIDGE, T. DAVIS, O'MARA, DEASY, INNAMORATO, FRANKEL, HOHENSTEIN AND DELLOSO, MARCH 2, 2021

REFERRED TO COMMITTEE ON STATE GOVERNMENT, MARCH 2, 2021

AN ACT

Amending the act of April 9, 1929 (P.L.177, No.175), entitled 1 "An act providing for and reorganizing the conduct of the 2 executive and administrative work of the Commonwealth by the 3 Executive Department thereof and the administrative departments, boards, commissions, and officers thereof, including the boards of trustees of State Normal Schools, or 5 6 Teachers Colleges; abolishing, creating, reorganizing or 7 authorizing the reorganization of certain administrative 8 9 departments, boards, and commissions; defining the powers and duties of the Governor and other executive and administrative 10 officers, and of the several administrative departments, 11 boards, commissions, and officers; fixing the salaries of the 12 Governor, Lieutenant Governor, and certain other executive 13 and administrative officers; providing for the appointment of 14 certain administrative officers, and of all deputies and 15 other assistants and employes in certain departments, boards, 16 and commissions; providing for judicial administration; and 17 prescribing the manner in which the number and compensation 18 19 of the deputies and all other assistants and employes of certain departments, boards and commissions shall be 20 determined," establishing the Department of Accessibility and 21 Inclusion; in administrative organization, further providing 22 23 for executive officers, administrative departments and independent administrative boards and commissions, for 24 departmental administrative boards, commissions, and offices, 25 for department heads and for gubernatorial appointments; 26 27 providing for powers and duties of the Department of Accessibility and Inclusion. 28

- 29 The General Assembly of the Commonwealth of Pennsylvania
- 30 hereby enacts as follows:

- 1 Section 1. Section 201(a) of the act of April 9, 1929
- 2 (P.L.177, No.175), known as The Administrative Code of 1929, is
- 3 amended to read:
- 4 Section 201. Executive Officers, Administrative Departments
- 5 and Independent Administrative Boards and Commissions. -- (a) The
- 6 executive and administrative work of this Commonwealth shall be
- 7 performed by the Executive Department, consisting of the
- 8 Governor, Lieutenant Governor, Secretary of the Commonwealth,
- 9 Attorney General, Auditor General, State Treasurer, and
- 10 Secretary of Education; by the Executive Board, and the
- 11 Pennsylvania State Police; by the following administrative
- 12 departments: Department of State, Office of Attorney General,
- 13 Department of Corrections, Department of the Auditor General,
- 14 Treasury Department, Department of Education, Department of
- 15 Military Affairs, Insurance Department, Department of Banking,
- 16 Department of Agriculture, Department of Transportation,
- 17 Department of Health, Department of Drug and Alcohol Programs,
- 18 <u>Department of Accessibility and Inclusion</u>, Department of Labor
- 19 and Industry, Department of Aging, Department of [Public
- 20 Welfare] Human Services, Department of General Services,
- 21 Department of Revenue, Department of Community and Economic
- 22 Development, Department of Environmental Protection and
- 23 Department of Conservation and Natural Resources; and by the
- 24 following independent administrative boards and commissions:
- 25 Pennsylvania Game Commission, Pennsylvania Fish and Boat
- 26 Commission, State Civil Service Commission, Pennsylvania Public
- 27 Utility Commission and the Pennsylvania Securities Commission.
- 28 * * *
- 29 Section 2. Section 202 of the act is amended by adding,
- 30 before the last paragraph, a clause to read:

- 1 Section 202. Departmental Administrative Boards,
- 2 Commissions, and Offices. -- The following boards, commissions,
- 3 and offices are hereby placed and made departmental
- 4 administrative boards, commissions, or offices, as the case may
- 5 be, in the respective administrative departments mentioned in
- 6 the preceding section, as follows:
- 7 * * *
- 8 <u>In the Department of Accessibility and Inclusion</u>,
- 9 Office of Vocational Rehabilitation, which may include
- 10 <u>assistive technology services and committees, councils or</u>
- 11 <u>boards regarding the employment of individuals with a</u>
- 12 <u>disability, independent living, rehabilitation and vocational</u>
- 13 rehabilitation,
- 14 Office of Developmental Programs, which may include
- 15 <u>bureaus or councils regarding services for individuals with</u>
- 16 <u>autism</u>, an intellectual disability or a developmental
- disability and which may include services regarding home and
- 18 community based settings,
- 19 Office for the Deaf and Hard of Hearing, which may
- 20 include an advisory council,
- 21 Bureau of Blindness and Visual Services, which may
- 22 include an advisory committee for the blind and a committee
- of blind vendors,
- Bureau of Disability Determination, which may include an
- 25 advisory committee,
- 26 Bureau of Early Intervention Services,
- 27 <u>Accessibility Advisory Board.</u>
- 28 All of the foregoing departmental administrative boards and
- 29 commissions shall be organized or reorganized as provided in
- 30 this act.

- 1 Section 3. Sections 206 and 207.1(d) of the act are amended
- 2 to read:
- 3 Section 206. Department Heads. -- Each administrative
- 4 department shall have as its head an officer who shall, either
- 5 personally, by deputy, or by the duly authorized agent or
- 6 employe of the department, and subject at all times to the
- 7 provisions of this act, exercise the powers and perform the
- 8 duties by law vested in and imposed upon the department.
- 9 The following officers shall be the heads of the
- 10 administrative departments following their respective titles:
- 11 Secretary of the Commonwealth, of the Department of State;
- 12 Auditor General, of the Department of the Auditor General;
- 13 State Treasurer, of the Treasury Department;
- 14 Attorney General, of the Office of Attorney General;
- 15 Secretary of Education, of the Department of Education;
- Adjutant General, of the Department of Military Affairs;
- 17 Insurance Commissioner, of the Insurance Department;
- 18 Secretary of Banking, of the Department of Banking;
- 19 Secretary of Agriculture, of the Department of Agriculture;
- 20 Secretary of Transportation, of the Department of
- 21 Transportation;
- 22 Secretary of Health, of the Department of Health;
- 23 Secretary of Drug and Alcohol Programs, of the
- 24 Department of Drug and Alcohol Programs;
- 25 Secretary of Accessibility and Inclusion, of the Department
- of Accessibility and Inclusion;
- 27 Secretary of Labor and Industry, of the Department of Labor
- and Industry;
- 29 Secretary of Aging, of the Department of Aging;
- 30 Secretary of [Public Welfare] <u>Human Services</u>, of the

- Department of [Public Welfare] <u>Human Services</u>;
- 2 Secretary of Revenue, of the Department of Revenue;
- 3 Secretary of Community and Economic Development, of the
- 4 Department of Community and Economic Development;
- 5 Secretary of Environmental Protection, of the Department of
- 6 Environmental Protection;
- 7 Secretary of Conservation and Natural Resources, of the
- 8 Department of Conservation and Natural Resources;
- 9 Secretary of General Services, of the Department of General
- 10 Services;
- 11 Secretary of Corrections, of the Department of Corrections.
- 12 Section 207.1. Gubernatorial Appointments.--* * *
- 13 (d) The Governor shall nominate in accordance with the
- 14 provisions of the Constitution of the Commonwealth of
- 15 Pennsylvania and, by and with the advice and consent of a
- 16 majority of the members elected to the Senate appoint persons to
- 17 fill the following positions:
- 18 (1) The Secretary of Education, the Secretary of the
- 19 Commonwealth, the Adjutant General, the Insurance Commissioner,
- 20 the Secretary of Banking, the Secretary of Agriculture, the
- 21 Secretary of Transportation, the Secretary of Health, the
- 22 Secretary of Drug and Alcohol Programs, the Secretary of
- 23 Accessibility and Inclusion, the Commissioner of the State
- 24 Police, the Secretary of Corrections, the Secretary of Labor and
- 25 Industry, the Secretary of Aging, the Secretary of [Public
- 26 Welfare] Human Services, the Secretary of General Services, the
- 27 Secretary of Revenue, the Secretary of Community and Economic
- 28 Development, the Secretary of Environmental Protection and the
- 29 Secretary of Conservation and Natural Resources.
- 30 * * *

1	Section 4. The act is amended by adding an article to read:
2	<u>ARTICLE XXIII-C</u>
3	POWERS AND DUTIES OF THE DEPARTMENT OF ACCESSIBILITY AND
4	INCLUSION
5	Section 2301-C. Definitions.
6	The following words and phrases when used in this article
7	shall have the meanings given to them in this section unless the
8	<pre>context clearly indicates otherwise:</pre>
9	"Department." The Department of Accessibility and Inclusion
10	of the Commonwealth.
11	"Disability." An intellectual, developmental, sensory or
12	physical impairment, including any of the following:
13	(1) An intellectual disability or mental disability, as
14	the terms are defined in section 102 of the act of October
15	20, 1966 (3rd Sp.Sess., P.L.96, No.6), known as the Mental
16	Health and Intellectual Disability Act of 1966.
17	(2) Deafness, deaf-blindness, being hard of hearing or
18	hearing loss.
19	(3) Speech impairment.
20	(4) Blindness or visual impairment.
21	(5) Physical disability or limitation.
22	"Institution of higher education." Any of the following:
23	(1) A community college operating under Article XIX-A of
24	the act of March 10, 1949 (P.L.30, No.14), known as the
25	Public School Code of 1949.
26	(2) A university within the State System of Higher
27	Education under Article XX-A of the Public School Code of
28	<u>1949.</u>
29	(3) A State-related institution as defined in section
30	1502-A of the Public School Code of 1949.

1	(4) Thaddeus Stevens College of Technology.
2	(5) An accredited private or independent college or
3	university.
4	"State plan." The State plan described in section 2302-C(2).
5	Section 2302-C. Powers and duties.
6	The department shall have the power and its duty shall be to:
7	(1) Serve as the principal advisor to the Governor on
8	the means and methods available to:
9	(i) Implement and fund support and services to
10	individuals with a disability in accordance with the
11	State plan.
12	(ii) Modify or consolidate support to individuals
13	with a disability.
14	(iii) Collaborate with the Federal Government and
15	regional and local governments throughout this
16	Commonwealth to enhance the effectiveness of the
17	provision and funding of support to individuals with a
18	<u>disability.</u>
19	(2) Develop and adopt a State plan for the developing,
20	maintaining, revising and enforcing Statewide disability
21	policies and standards throughout State government. The State
22	plan shall include provisions for:
23	(i) Collaboration with the Federal Government and
24	regional and local governments to enhance the
25	effectiveness of the provision and funding of support to
26	individuals with a disability, to avoid duplications and
27	inconsistencies in governmental efforts.
28	(ii) The encouragement of the formation of local
29	agencies and local coordinating councils and the
30	promotion of:

1	(A) cooperation and coordination among the local
2	agencies and local coordinating councils; and
3	(B) communication of ideas and recommendations
4	from local agencies and local coordinating councils
5	to the department.
6	(iii) The development of model plans for programs
7	that directly address and meet the early intervention
8	educational, vocational, financial, accessibility,
9	community living and inclusion, transportation and health
10	needs of individuals with a disability for the purpose of
11	utilizing and implementing the concepts incorporated in
12	the State plan. The model plans shall:
13	(A) Be reviewed on a periodic basis but not less
14	than once each year.
15	(B) Be revised to keep them current.
16	(C) Specify how all types of community resources
17	and existing Federal and State legislation may be
18	utilized.
19	(iv) Assistance to and consultation with local
20	governments, public and private agencies, institutions
21	and organizations and individuals regarding the
22	treatment, management and care provided to individuals
23	with a disability, including the coordination of programs
24	among these persons.
25	(v) Cooperation with organized medicine to
26	disseminate evidence-based medical guidelines for the
27	health care administered to individuals with a
28	disability.
29	(vi) The coordination of research and scientific
30	study relating to the epidemiology, sociological impact,

1	diagnosis, early intervention treatment and therapies and
2	healthcare standards related to disabilities.
3	(vii) The development of procedures regarding
4	confidential information in accordance with section 2303-
5	<u>C.</u>
6	(viii) The establishment of training and
7	professional licensure programs for professional and
8	nonprofessional personnel regarding disabilities,
9	including the encouragement of training programs by local
10	governments.
11	(ix) The development of a model curriculum,
12	including the provision of relevant data and other
13	information, for use by elementary and secondary schools,
14	institutions of higher education, parent-teachers
L5	associations, adult education centers, private citizen
16	groups and other State and local entities, to instruct
17	students, parents, school faculty and the general public.
18	(x) The preparation of a broad variety of
19	informative and educational material regarding
20	disabilities for use in all media, to reach all segments
21	of the population, that can be utilized by public and
22	private agencies, institutions and organizations in
23	educational programs.
24	(xi) The recruitment, training, organization and
25	employment of professionals and other persons, including
26	individuals with a disability, to organize and
27	participate in programs of public education.
28	(xii) The development of standards for the approval
29	by the relevant State department or agency for a private
30	or public health care facility, including:

1	(A) A State hospital or institution,
2	intermediate care facility, long-term care facility,
3	assisted living facility, public or private general
4	hospital or community mental health center.
5	(B) A contracting agency of the private or
6	public health care facility.
7	(xiii) The development of grants and contracts for
8	the health and medical, educational, vocational,
9	accessibility and social supports available to
10	individuals with a disability. The following apply:
11	(A) A grant or contract may include assistance
12	to a local government or public and private agency,
13	institution or organization for prevention,
14	intervention, treatment, research, education or
15	training opportunities related to disabilities.
16	(B) A grant made or contract entered into by a
17	department or agency shall be pursuant to the
18	functions allocated to that department or agency by
19	the State plan.
20	(xiv) The preparation of general regulations for,
21	and operation of, programs supported with assistance.
22	(xv) The establishment of priorities for deciding
23	allocation of money from the department.
24	(xvi) The review of the administration and operation
25	of programs, including the effectiveness of programs in
26	meeting the purposes for which they are established and
27	operated.
28	(xvii) The issuance of annual reports of the
29	findings and recommendations of the department.
30	(xviii) The evaluation of programs and projects

1	<u>carried out by the department and the dissemination of</u>
2	the results of the evaluation.
3	(xix) The establishment of advisory committees as
4	deemed necessary to assist the department in fulfilling
5	responsibilities under this article.
6	(3) Implement the State plan, coordinate efforts under
7	the State plan and ensure compliance with State plan.
8	(4) In accordance with the State plan, allocate the
9	responsibility for all services, programs and other efforts
10	provided for in the State plan among the appropriate
11	departments, agencies and other State personnel.
12	(5) Gather and publish statistics pertaining to
13	disabilities, specifying uniform statistics to be obtained,
14	records to be maintained and reports to be submitted by
15	public and private agencies, institutions and organizations,
16	practitioners and other persons regarding disabilities and
17	related conditions or concerns.
18	(6) Establish an information center, which shall attempt
19	to gather and maintain all available published and
20	unpublished data and information on the incidence and impact
21	of all disabilities. The following apply:
22	(i) Each Commonwealth department and agency shall
23	send to the department the data and information pertinent
24	to:
25	(A) The epidemiology, prevention, diagnosis and
26	medical care administered to individuals with a
27	disability.
28	(B) The financial, educational, vocational and
29	social support services available at the Federal and
30	State level that serve individuals with a disability.

Τ	(11) The department shall:
2	(A) Make the data and information widely
3	<u>available.</u>
4	(B) Update the data and information regularly
5	and at least on an annual basis.
6	(7) Require all appropriate State and local departments,
7	agencies, institutions and others engaged in implementing the
8	State plan to submit as often as necessary, but at least on
9	an annual basis, reports detailing the activities and effects
10	of the implementation of the State plan and recommending
11	appropriate amendments to the State plan. The department may
12	direct a performance audit of any activity conducted under
13	the State plan.
14	(8) Submit an annual report to the General Assembly,
15	which shall:
16	(i) Specify the actions taken, services provided and
17	money expended under the State plan.
18	(ii) Evaluate the effectiveness of the actions taken
19	and services provided under the State plan.
20	(iii) Contain the current State plan.
21	(9) Submit additional reports to the General Assembly as
22	requested by the General Assembly, which may include
23	recommendations to further the availability of data or
24	services provided to individuals with a disability.
25	(10) Make provision for facilities in each city,
26	borough, incorporated town, township, region or catchment
27	area, which shall provide to the department information about
28	the total Commonwealth disability programs and services.
29	(11) Promulgate rules and regulations necessary to carry
30	out the provisions of this article.

- 1 Section 2303-C. Confidential information.
- 2 (a) Consent. -- Information obtained through scientific
- 3 investigation or research conducted under this article shall not
- 4 be used in a manner that discloses the name or other identifying
- 5 <u>information of an individual who is the subject of the</u>
- 6 scientific investigation or research without the consent of the
- 7 <u>individual and the department.</u>
- 8 (b) Protection of information. -- A person engaged in
- 9 <u>scientific investigation or research conducted under this</u>
- 10 article:
- 11 (1) Shall protect the privacy of an individual who is
- the subject of the scientific investigation or research by
- 13 <u>withholding from all persons not connected with the</u>
- 14 scientific investigation or research the name or other
- identifying information of the individual.
- 16 (2) Shall not be compelled in a State, civil, criminal,
- 17 administrative, legislative or other proceeding to identify
- an individual who is the subject of the scientific
- 19 investigation or research.
- 20 Section 2304-C. Requirements for State plan.
- 21 (a) Annual review. -- The department shall review the State
- 22 plan on an annual basis.
- 23 (b) Public hearing. -- In developing the State plan and prior
- 24 to any annual amendment of the State plan, the department shall
- 25 hold a public hearing at least 30 days prior to the adoption of
- 26 the initial State plan and any subsequent amendment, to afford
- 27 <u>all interested persons an opportunity to present views either</u>
- 28 orally or in writing.
- 29 (c) Consultation and collaboration. -- The department shall
- 30 consult and collaborate with appropriate Federal, State and

- 1 <u>local departments</u>, boards, agencies and governmental units, and
- 2 with appropriate public and private agencies, institutions and
- 3 organizations and other groups and entities in developing and
- 4 <u>amending the State plan.</u>
- 5 (d) Procedures. -- The promulgation of the State plan shall
- 6 conform to the procedures under the act of July 31, 1968
- 7 (P.L.769, No.240), referred to as the Commonwealth Documents
- 8 <u>Law.</u>
- 9 Section 5. This act shall apply to the transfer of powers,
- 10 duties and functions, which relate to health, educational,
- 11 vocational and social services and programs regarding
- 12 disabilities, to the Department of Accessibility and Inclusion
- 13 established in this act, from the following:
- 14 (1) Within the Department of Human Services:
- 15 (i) Within the Office of Developmental Programs:
- 16 (A) The Bureau of Autism Services.
- 17 (B) The Bureau of Supports for People with
- 18 Intellectual Disabilities.
- 19 (C) The Developmental Disabilities Council.
- 20 (ii) The Office of Developmental Programs Home and 21 Community Based Settings Final Rule.
- 22 (iii) Within the Office of Child Development and
- 23 Early Intervention, the Bureau of Early Intervention
- 24 Services.
- 25 (2) Within the Department of Labor and Industry:
- 26 (i) The Bureau of Blindness and Visual Services,
- 27 including the Advisory Committee for the Blind and the
- 28 Committee of Blind Vendors.
- 29 (ii) The Bureau of Disability Determination,
- including the Bureau of Disability Determination Advisory

- 1 Committee.
- 2 (iii) The Accessibility Advisory Board of the Bureau 3 of Occupational and Industrial Safety.
- 4 (iv) The Office for the Deaf and Hard of Hearing,
 5 including the Advisory Council for the Deaf and Hard of
 6 Hearing.
- 7 (v) The Office of Vocational Rehabilitation, 8 including:
- 9 (A) Assistive Technology services.
- 10 (B) The Governor's Committee on the Employment
 11 of People with Disabilities.
- 12 (C) The State Independent Living Council to the 13 Pennsylvania Office of Vocational Rehabilitation.
 - (D) The State Rehabilitation Council.
- 15 (E) The State Board of Vocational
- 16 Rehabilitation.

14

- 17 Section 6. All appropriations, personnel, allocations,
- 18 equipment, files, records, contracts, agreements, obligations
- 19 and other materials that are used, employed or expended in
- 20 connection with the powers, duties and functions of the
- 21 governmental entities specified in section 5 of this act are
- 22 transferred to the Department of Accessibility and Inclusion
- 23 established in this act with the same force and effect as if:
- 24 (1) The appropriations had been made to the Department
- of Accessibility and Inclusion in the first instance.
- 26 (2) The personnel, allocations, equipment, files, 27 records and other materials had been the property of or had
- otherwise been part of the Department of Accessibility and
- 29 Inclusion in the first instance.
- 30 (3) The contracts, agreements and obligations had been

- incurred or entered into by the Department of Accessibility
- 2 and Inclusion.
- 3 Section 7. The items specified in section 6 of this act that
- 4 are transferred to the Department of Accessibility and Inclusion
- 5 under this act shall include Federal grants and money and other
- 6 benefits from Federal programs.
- 7 Section 8. All personnel transferred under this act shall
- 8 retain any civil service employment status assigned to the
- 9 personnel.
- 10 Section 9. All positions in the Department of Accessibility
- 11 and Inclusion shall be deemed to be "classified service" as
- 12 defined in 71 Pa.C.S. § 2103, and the provisions and benefits of
- 13 71 Pa.C.S. Pt. III shall be applicable to the employees of, and
- 14 positions in, the Department of Accessibility and Inclusion.
- 15 Section 10. All orders, permits, regulations, decisions and
- 16 other actions of the governmental entities specified in section
- 17 5 of this act shall remain in full force and effect until
- 18 modified, repealed, superseded in or otherwise changed by
- 19 appropriate action of the Department of Accessibility and
- 20 Inclusion.
- 21 Section 11. All acts and parts of acts are repealed insofar
- 22 as they are inconsistent with this act.
- 23 Section 12. Notwithstanding any other provision of this act,
- 24 the Governor's Cabinet for People with Disabilities and the
- 25 Governor's Advisory Committee for People with Disabilities,
- 26 established by Executive Order 2006-09, issued by the Governor
- 27 on November 21, 2006, shall be recognized as the advisory
- 28 committee to the Department of Accessibility and Inclusion.
- 29 Section 13. This act shall take effect in one year.