THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 508

Session of 2021

INTRODUCED BY COX, CAUSER, DAVANZO, DIAMOND, ECKER, GREGORY, HAMM, HELM, HERSHEY, IRVIN, KAUFFMAN, KLUNK, R. MACKENZIE, MALONEY, MENTZER, MILLARD, MOUL, E. NELSON, OWLETT, RYAN, SAYLOR AND ZIMMERMAN, MAY 19, 2021

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, MAY 19, 2021

AN ACT

Amending the act of December 5, 1936 (2nd Sp.Sess., 1937 1 P.L.2897, No.1), entitled "An act establishing a system of 2 unemployment compensation to be administered by the 3 Department of Labor and Industry and its existing and newly created agencies with personnel (with certain exceptions) 5 selected on a civil service basis; requiring employers to 6 keep records and make reports, and certain employers to pay 7 8 contributions based on payrolls to provide moneys for the payment of compensation to certain unemployed persons; 9 providing procedure and administrative details for the 10 determination, payment and collection of such contributions 11 and the payment of such compensation; providing for 12 13 cooperation with the Federal Government and its agencies; creating certain special funds in the custody of the State 14 Treasurer; and prescribing penalties," establishing the Back-15 to-Work Bonus Program; and making an appropriation. 16 17 WHEREAS, The COVID-19 pandemic and Federal and State efforts 18 to mitigate the pandemic resulted in extraordinary levels of 19 unemployment in this Commonwealth and across the United States 20 during 2020; and 21 WHEREAS, The Congress of the United States enacted several 22 programs to support unemployed Americans during the pandemic, 23 which provide for enhancements of weekly benefits, extensions of weekly benefits and weekly unemployment benefits for claimants 24

- 1 who would not otherwise be eligible for State unemployment
- 2 benefits; and
- 3 WHEREAS, The Congress of the United States has extended the
- 4 duration of these programs on multiple occasions; and
- 5 WHEREAS, These programs, which currently extend through the
- 6 week ending September 4, 2021, provide claimants with an
- 7 incentive to remain unemployed by effectively paying them to not
- 8 work; and
- 9 WHEREAS, The Department of Health reported that, as of May 9,
- 10 2021, 3,871,294 vaccinations for COVID-19 have been fully
- 11 administered, 5,320,563 vaccinations have been partially
- 12 administered and more than 1 million Pennsylvanians have
- 13 recovered from COVID-19 with natural immunity; and
- 14 WHEREAS, The danger to the public from COVID-19 is rapidly
- 15 diminishing, and mitigation efforts and restrictions on economic
- 16 activity have been steadily lifted, allowing businesses to re-
- 17 engage in commerce; and
- 18 WHEREAS, Businesses of all types in this Commonwealth have
- 19 encountered a shortage of workers, which puts Pennsylvania's
- 20 economic recovery at risk; and
- 21 WHEREAS, Generous, long-lasting benefits from Federal
- 22 unemployment programs are, among other factors, a significant
- 23 part of the reason many workers are reluctant to seek
- 24 employment; and
- 25 WHEREAS, Legislation should be enacted to:
- 26 (1) Phase out Pennsylvania's participation in Federal
- 27 unemployment programs that incentivize workers to remain
- unemployed.
- 29 (2) Utilize money from the Federal COVID-19 relief funds
- 30 provided to Pennsylvania to provide up to two \$300 bonus

- 1 payments to provide an additional incentive for unemployed
- 2 workers to promptly discontinue their unemployment claims and
- 3 seek and maintain employment.
- 4 The General Assembly of the Commonwealth of Pennsylvania
- 5 hereby enacts as follows:
- 6 Section 1. The act of December 5, 1936 (2nd Sp.Sess., 1937
- 7 P.L.2897, No.1), known as the Unemployment Compensation Law, is
- 8 amended by adding an article to read:
- 9 <u>ARTICLE XVII</u>
- 10 <u>BACK-TO-WORK BONUS PROGRAM</u>
- 11 <u>Section 1701. Legislative intent.</u>
- 12 It is the intent of the General Assembly in enacting this
- 13 article to:
- 14 (1) Phase out Pennsylvania's participation in Federal
- 15 <u>unemployment programs that incentivize workers to remain</u>
- 16 unemployed.
- 17 (2) Utilize money from the Federal COVID-19 relief funds
- 18 provided to Pennsylvania to provide up to two \$300 bonus
- 19 payments to provide an additional incentive for unemployed
- 20 workers to promptly discontinue their unemployment claims and
- 21 to seek and maintain employment.
- 22 <u>Section 1702. Definitions.</u>
- 23 The following words and phrases when used in this article
- 24 shall have the meanings given to them in this section unless the
- 25 <u>context clearly indicates otherwise:</u>
- 26 "Bonus." A payment authorized under section 1704.
- 27 <u>"CARES Act." The Coronavirus Aid, Relief, and Economic</u>
- 28 Security Act (Public Law 116-136, 134 Stat. 281).
- 29 "Program." The Back-to-Work Bonus Program established under
- 30 section 1704.

- 1 "Unemployment program." An unemployment compensation
- 2 benefits program administered by the department, which is
- 3 authorized under this act or Federal law, including:
- 4 (1) Unemployment compensation, including unemployment
- 5 <u>compensation for Federal employees and unemployment</u>
- 6 <u>compensation for ex-service members.</u>
- 7 (2) Pandemic emergency unemployment compensation.
- 8 <u>(3) Pandemic unemployment assistance.</u>
- 9 <u>(4) Extended benefits.</u>
- 10 (5) Short-time compensation under the shared -work
- 11 program under Article XIII.
- 12 <u>(6) Trade readjustment allowances.</u>
- 13 <u>(7) Disaster unemployment assistance.</u>
- 14 <u>Section 1703</u>. <u>Removal of disincentives to work</u>.
- 15 <u>(a) Termination of Federal pandemic unemployment</u>
- 16 <u>compensation.--No later than one week after the effective date</u>
- 17 of this subsection, the department shall provide notice to the
- 18 United States Secretary of Labor of the Commonwealth's election
- 19 to terminate participation in the program established under
- 20 section 2104 of the CARES Act. The program shall not make
- 21 payment for any weeks of unemployment that occur more than 30
- 22 days after the date of notice under this subsection.
- 23 (b) Termination of pandemic unemployment assistance.--No
- 24 later than three weeks after the effective date of this
- 25 <u>subsection</u>, the department shall provide notice to the United
- 26 States Secretary of Labor of the Commonwealth's election to
- 27 <u>terminate participation in the program established under section</u>
- 28 2102 of the CARES Act. The program shall not make payment for
- 29 any weeks of unemployment that occur more than 30 days after the
- 30 date of notice under this subsection.

- 1 (c) Termination of pandemic emergency unemployment
- 2 compensation. -- No later than five weeks after the effective date
- 3 of this subsection, the department shall provide notice to the
- 4 <u>United States Secretary of Labor of the Commonwealth's election</u>
- 5 to terminate participation in the program established under
- 6 section 2107 of the CARES Act. The program shall not make
- 7 payment for any weeks of unemployment that occur more than 30
- 8 days after the date of notice under this subsection.
- 9 (d) Other notice. -- Notice of termination under subsection
- 10 (a), (b) or (c) shall also be provided to any other Federal
- 11 <u>official or agency required to receive notice.</u>
- 12 <u>Section 1704. Back-to-Work Bonus Program.</u>
- 13 <u>(a) Establishment and purpose.--The Back-to-Work Bonus</u>
- 14 Program is established within the department to provide bonuses
- 15 to eligible applicants in accordance with this section.
- 16 <u>(b) Bonuses.--</u>
- 17 (1) A bonus shall be in the amount of \$300.
- 18 (2) An applicant shall be eligible to receive a second
- 19 <u>bonus upon the completion of four additional consecutive full</u>
- 20 <u>weeks of employment for the same employer.</u>
- 21 (3) An applicant shall not receive more than two
- bonuses.
- 23 (c) Eliqibility for bonus. -- The department shall establish
- 24 eligibility criteria for an applicant regarding participation in
- 25 the program, which at a minimum shall provide that an applicant
- 26 for a bonus must:
- 27 <u>(1) have resided in Pennsylvania continuously since</u>
- 28 March 6, 2020;
- 29 (2) have had an active claim with an unemployment
- 30 program administered by the department as of the effective

1	<u>date of this subsection;</u>
2	(3) discontinue the claim with an unemployment program
3	in order to accept employment prior to September 4, 2021;
4	(4) demonstrate the following:
5	(i) for a first bonus, the completion of at least
6	four consecutive full weeks of employment immediately
7	following the last week of benefits claimed from an
8	unemployment program; and
9	(ii) for a second bonus, the completion of at least
10	eight consecutive full weeks of employment immediately
11	following the last week of benefits claimed from an
12	unemployment program;
13	(5) be employed at the time of application; and
14	(6) submit a completed and timely application to the
15	<u>department.</u>
16	(d) Application
17	(1) The department shall begin accepting applications
18	for bonuses no later than 30 days after the effective date of
19	this subsection.
20	(2) An application for a bonus shall be on a form
21	prescribed by the department.
22	(3) At a minimum, an applicant for a bonus shall be
23	required to provide the following:
24	(i) The name, address, telephone number and Social
25	Security number of the applicant.
26	(ii) Verification of the applicant's identity.
27	(iii) Documentation of continuous residency in this
28	Commonwealth since March 6, 2020.
29	(iv) Documentation of current employment.
30	(v) Documentation of the following:

1	(A) For a first bonus, the completion of at
2	least four consecutive full weeks of employment
3	immediately following the last week of benefits
4	claimed from an unemployment program.
5	(B) For a second bonus, the completion of at
6	<u>least eight consecutive full weeks of employment</u>
7	immediately following the last week of benefits
8	claimed from an unemployment program.
9	(e) Prioritization
10	(1) The department shall prioritize the processing of
11	applications and the authorization of bonuses. In the case of
12	limited program money, priority shall be given to an
13	applicant who:
14	(i) discontinued the claim with an unemployment
15	<pre>program earlier than another applicant;</pre>
16	(ii) accepted full-time work of at least 35 hours
17	per work week; or
18	(iii) has applied for a second bonus, upon the
19	completion of eight consecutive weeks of employment.
20	(2) Additional priority shall be given to an applicant
21	who satisfies more than one of the conditions specified in
22	paragraph (1).
23	(f) Notice The department shall make reasonable efforts to
24	advertise the program through:
25	(1) The publicly accessible Internet website of the
26	department, social media, the news media and emails to
27	claimants.
28	(2) Organizations representing employers and labor
29	organizations.
30	(g) Procedures generally

1	<u>(1)</u> U	pon red	ceipt o	f an	appl:	ication	for	<u> a</u>	bonus,	the	≘
2	department	shall	verify	that	the	applica	ant	dis	scontin	ued	an

- 3 <u>active claim with an unemployment program as required by this</u>
- 4 <u>section and review the application and supporting</u>
- 5 <u>documentation to determine whether the applicant is eligible</u>
- for the bonus.
- 7 (2) Within 30 days of the receipt of a completed
- 8 <u>application, the department shall:</u>
- 9 <u>(i) pay a bonus to an eligible applicant in</u>
- 10 accordance with this section; or
- 11 <u>(ii) notify the applicant of the reasons for denial</u>
- of the payment.
- 13 (3) Bonuses shall be paid to eligible applicants who
- submit a completed application prior to December 31, 2021,
- 15 <u>except that the department may terminate the program at an</u>
- earlier date if all the money appropriated under section 1705
- is expended prior to that date.
- 18 Section 1705. Funding.
- 19 (a) Appropriation. -- In addition to any other money
- 20 appropriated to the department for bonuses under this article,
- 21 the sum of \$154,000,000 is appropriated to the department from
- 22 money received by the Commonwealth under Title IX, Subtitle M,
- 23 section 9901 of the American Rescue Plan Act of 2021 (Public Law
- 24 117-2, 135 Stat. 4) and deposited into the COVID-19 Response
- 25 Restricted Account for the purpose of supporting the program.
- 26 (b) Administrative expenses. -- The department may not use
- 27 more than \$1,000,000 from the money appropriated under
- 28 subsection (a) for administrative expenses related to the
- 29 program.
- 30 (c) Lapse. -- The appropriation under subsection (a) shall

- 1 <u>lapse on March 30, 2022.</u>
- 2 Section 2. This act shall take effect immediately.