THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2713 Session of 2020

INTRODUCED BY SCHLOSSBERG, CIRESI, DELLOSO, FRANKEL, GALLOWAY, HILL-EVANS, HOHENSTEIN, KENYATTA, KINSEY, MADDEN, McCLINTON, MURT, RABB, ROEBUCK, ROZZI, SANCHEZ, SHUSTERMAN, WARREN, WEBSTER, WILLIAMS, YOUNGBLOOD AND ZABEL, JULY 30, 2020

REFERRED TO COMMITTEE ON EDUCATION, JULY 30, 2020

AN ACT

- 1 Establishing the Grow Our Own Educators Program; providing for
- grants to eligible school entities; and imposing powers and
- duties on the Department of Education and the State Board of
- 4 Education.
- 5 The General Assembly of the Commonwealth of Pennsylvania
- 6 hereby enacts as follows:
- 7 Section 1. Short title.
- 8 This act shall be known and may be cited as the Grow Our Own
- 9 Educators Act.
- 10 Section 2. Legislative intent.
- 11 Recognizing the steady decline in the number of people
- 12 seeking a teaching certification in this Commonwealth, and that
- 13 this Commonwealth has one of the least diverse educator
- 14 workforces in the country, the General Assembly seeks to
- 15 establish a program aimed at increasing the pipeline of high-
- 16 quality and diverse future educators. The program should equip
- 17 aspiring educators with the supports necessary to ultimately
- 18 become a certified educator.

- 1 Section 3. Definitions.
- 2 The following words and phrases when used in this act shall
- 3 have the meanings given to them in this section unless the
- 4 context clearly indicates otherwise:
- 5 "Board." The State Board of Education.
- 6 "Community organization." A nonprofit organization with a
- 7 demonstrated commitment to improving the educational and social
- 8 well-being of a community. The term includes a local education,
- 9 youth, parent, educator and employee organization.
- 10 "Department." The Department of Education of the
- 11 Commonwealth.
- "Eligible entity." A school entity, institution of higher
- 13 education or partnership.
- "Employee organization." As defined in section 301 of the
- 15 act of July 23, 1970 (P.L.563, No.195), known as the Public
- 16 Employe Relations Act.
- 17 "Hard-to-staff teaching position." An instructional
- 18 category, including, but not limited to, special education,
- 19 mathematics or science, in which Statewide data compiled by the
- 20 board indicates a multiyear pattern of substantial teacher
- 21 shortage or that has been identified as a critical need by a
- 22 local school board.
- "High-need school." A public school that is:
- 24 (1) within the top quartile of elementary and secondary
- 25 schools Statewide, as ranked by the number of unfilled
- 26 available teacher positions;
- 27 (2) located in an area where at least 30% of students
- come from families with incomes below the poverty line; or
- 29 (3) located in an area with a high percentage of out-of-
- field teachers, high teacher turnover rate or high percentage

- of teachers who are not certified or licensed.
- 2 "Higher education institution." A public or private two-year
- 3 or four-year or higher postsecondary institution in this
- 4 Commonwealth that has been accredited at the college level by an
- 5 accrediting agency recognized by the United States Secretary of
- 6 Education.
- 7 "Partnership." A collaboration among at least one school
- 8 entity and an institution of higher education with a teacher
- 9 preparation program approved by the department. A partnership
- 10 may also include a community organization.
- 11 "Program." The Grow Our Own Educators Program established
- 12 under section 4.
- "School entity." A school district in this Commonwealth.
- 14 "Secretary." The Secretary of Education of the Commonwealth.
- 15 Section 4. Grow Our Own Educators Program.
- 16 (a) Establishment. -- The Grow Our Own Educators Program is
- 17 established. The program shall provide financial assistance,
- 18 including the following pathways for educators to help support
- 19 high-need schools in geographic areas that have hard-to-staff
- 20 teaching positions:
- 21 (1) Student to aspiring educator pathway. This pathway
- 22 consists of a partnership designed for students in high
- 23 school with interest in pursuing education as their
- 24 profession and that provides the following:
- 25 (i) School entities, students and institutions of
- 26 higher education partner to develop specific plans for
- each student.
- 28 (ii) While in high school, students enroll in a
- 29 series of credit-bearing postsecondary coursework which
- 30 may include dual enrollment courses.

- 1 (iii) Once a student is enrolled in the program, the 2 student receives financial assistance in the form of free 3 or reduced tuition offered by an institution of higher 4 education.
 - (iv) Students continue to be mentored as they progress through the program so that they have the supports they need to thrive.
 - (v) Upon graduating from high school, students work for a designated amount of time at one of the partnering school entities in a high-need school.
 - (2) Paraprofessional to educator pathway. This pathway consists of using untapped resources for diversifying the educator workforce in this Commonwealth. Partners must address need for flexibility with course offerings as well as using wage-earning classroom time toward required internship hours.
- 17 Parents to paraprofessional pathway. This pathway 18 consists of technical assistance, funding and supports for 19 community organizations to develop a collaborative, 20 community-specific plan. Eligible community organizations 21 must demonstrate commitment to the program by building 22 sustainable structures to reduce barriers for parents to 23 pursue postsecondary education and meaningful, family-24 sustaining employment.
- 25 (b) Duties of board.--The board shall establish criteria and certify hard-to-staff teaching positions and high-need schools.
- 27 Section 5. Grow Our Own Educators Grants.
- 28 (a) Grant awards.--To the extent that money is appropriated 29 for the purpose, the department shall award grants on a 30 competitive basis to eligible school entities that meet criteria

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- 1 for funding.
- 2 (b) Funding sources. -- The department may use the following
- 3 to award grants under the program:
- 4 (1) Private, Federal, State and institutional resources.
- 5 (2) Appropriations made by the General Assembly for the
- 6 program.
- 7 (3) Funding appropriated to the department for general
- 8 government operations.
- 9 (4) Funding appropriated to the department under Federal
- 10 law.
- 11 (5) Up to \$250,000 annually of undistributed money not
- 12 expended, encumbered or committed from appropriations for
- qrants and subsidies made to the department to award grants
- under Article VI-A of the act of March 10, 1949 (P.L.30,
- No.14), known as the Public School Code of 1949, excluding
- any amounts required to be transferred to the Financial
- 17 Recovery School District Transitional Loan Account to make
- 18 loans as provided under section 681-A of the Public School
- 19 Code of 1949. The money shall be transferred by the Secretary
- of the Budget to a restricted account as necessary to award
- 21 grants, and, when transferred, the money in the restricted
- account is hereby appropriated to carry out the provisions of
- this act.
- 24 (c) Grant prioritization. -- The secretary shall give priority
- 25 to an application for grant funding under this act to schools in
- 26 districts identified under Article VI-A of the Public School
- 27 Code of 1949, and schools identified for comprehensive support
- 28 and improvement under the Every Student Succeeds Act (Public Law
- 29 114-95, 129 Stat. 1802). The department shall ensure that all
- 30 money appropriated or made available to the department for

- 1 grants under this act is distributed geographically throughout
- 2 this Commonwealth.
- 3 (d) Applications for funding. -- An eligible school entity
- 4 must submit an application, in a form deemed acceptable by the
- 5 department, to the department in order to be awarded a planning
- 6 grant or implementation grant under this act.
- 7 (e) Technical assistance. -- The department shall provide
- 8 technical assistance to the eligible school entities applying
- 9 for grants under this act.
- 10 (f) Guidelines. -- The department shall develop guidelines and
- 11 post them on the department's publicly accessible Internet
- 12 website.
- 13 (q) Exclusions.--
- 14 (1) Grants received under this act shall supplement and
- 15 not supplant other funds.
- 16 (2) Notwithstanding any other provision of law, a grant
- award received by a school entity under this act shall not be
- included in the school district's budgeted total expenditure
- 19 per average daily membership used to calculate the amount to
- 20 be paid to a charter school or to a regional charter school
- under section 1725-A(a)(2) and (3) of the Public School Code
- 22 of 1949.
- 23 (3) No eligibility has an entitlement or a right to
- financial assistance under this act.
- 25 Section 6. Types of grants.
- 26 (a) General rule. -- Partnerships may apply for a planning
- 27 grant or an implementation grant under the program.
- 28 (b) Planning grants.--
- 29 (1) A planning grant may be issued to eligible entities
- 30 that are interested in developing programs but do not have

- 1 comprehensive plans to deliver the programs.
- 2 (2) A planning grant under this subsection may not
- 3 exceed \$50,000.
- 4 (3) The department shall develop the application for a planning grant, which must include:
- 6 (i) A statement of objectives.
- 7 (ii) A statement or demonstration of need.
- 8 (iii) An overview of the planning process.
- 9 (iv) The entities engaged in the process.
- 10 (v) A proposed planning budget.
- 11 (vi) A statement of objectives, including a statement
- or demonstration of need.
- 13 (c) Limitations.--
- 14 (1) Planning grants may only be issued to the extent
- 15 funding is provided.
- 16 (2) No eligible entity may receive more than one planning
- 17 grant per year.
- 18 (d) Implementation grants.--
- 19 (1) An implementation grant from the program may be
- 20 issued to eligible school entities.
- 21 (2) An implementation grant under this subsection may
- not exceed \$250,000 annually.
- 23 (3) The department shall develop an application which
- 24 shall:
- 25 (i) Include a description of how the school entity
- will define success, monitor progress and make program
- improvements.
- 28 (ii) Have established a partnership and provided a
- copy of a partnership agreement to the department.
- 30 (iii) Demonstrate how the partnership will recruit

- aspiring educators or paraprofessionals that are
- 2 reflective of the community of the eligible school
- 3 entities.
- 4 (iv) Have adopted a proposed budget.
- 5 Section 7. Independent evaluation.
- 6 The board shall contract for an independent evaluation of
- 7 program implementation by each partnership and of the impact of
- 8 each program, including the extent of student retention in
- 9 program enrollment, acceptance as an education major in a four-
- 10 year institution of higher education, completion of a bachelor's
- 11 degree in education, obtaining employment in a hard-to-staff
- 12 teaching position or in a high-need school or similar school,
- 13 and retention in teaching in a high-need school. The evaluation
- 14 shall assess the program's overall effectiveness and shall
- 15 identify particular program strategies that are especially
- 16 effective and shall cover the five-year period after
- 17 implementation of the program.
- 18 Section 8. Reports.
- 19 The department shall annually compile information regarding
- 20 the program, including the independent evaluation under section
- 21 7, and share the information on its publicly accessible Internet
- 22 website as well as with the chairperson of the Appropriations
- 23 Committee of the Senate, the chairperson of the Appropriations
- 24 Committee of the House of Representatives, the chairperson of
- 25 the Education Committee of the Senate and the chairperson of the
- 26 Education Committee of the House of Representatives beginning no
- 27 later than one year after the effective date of this section.
- 28 The report shall include all the following information:
- 29 (1) A description of the types of partnerships created.
- 30 (2) The number of higher education institutions, school

- 1 entities and community organizations participating in the
- program as members of partnerships.
- 3 (3) The number of individuals participating in the
- 4 program.
- 5 (4) Demographics of individuals participating in the
- 6 program.
- 7 (5) The dollar amount of grants awarded to each higher
- 8 education institution and a summary of the institution's
- 9 expenditures on services related to the partnership.
- 10 (6) An assessment of the impact of the program.
- 11 Section 9. Effective date.
- 12 This act shall take effect January 1, 2021.