## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 2679 Session of 2018

INTRODUCED BY BOYLE, KRUEGER-BRANEKY, DAVIS, DEAN, SCHLOSSBERG, THOMAS, SIMS, HILL-EVANS, GALLOWAY, RABB, McCARTER, FRANKEL, DAVIDSON, DALEY, KINSEY, STURLA, BRIGGS, SOLOMON, ROZZI, BULLOCK, TAI AND ROEBUCK, SEPTEMBER 26, 2018

REFERRED TO COMMITTEE ON INSURANCE, SEPTEMBER 26, 2018

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## AN ACT

Amending the act of May 17, 1921 (P.L.682, No.284), entitled "An act relating to insurance; amending, revising, and 2 consolidating the law providing for the incorporation of insurance companies, and the regulation, supervision, and protection of home and foreign insurance companies, Lloyds 5 associations, reciprocal and inter-insurance exchanges, and 6 fire insurance rating bureaus, and the regulation and 7 supervision of insurance carried by such companies, 8 9 associations, and exchanges, including insurance carried by the State Workmen's Insurance Fund; providing penalties; and 10 repealing existing laws," in casualty insurance, providing for prior authorization, copayment, coinsurance and dispensing requirements for contraceptive drugs, devices, 11 12 13 14 products and related medical or counseling services, for coverage for voluntary male sterilization and for drug 15 formularies. 16 17 The General Assembly of the Commonwealth of Pennsylvania 18 hereby enacts as follows: 19 The act of May 17, 1921 (P.L.682, No.284), known 20 as The Insurance Company Law of 1921, is amended by adding 2.1 sections to read: 22 Section 635.8. Prior Authorization, Copayment, Coinsurance 23 and Dispensing Requirements for Contraceptive Drugs, Devices, 24 Products and Related Medical or Counseling Services. -- (a) The

- 1 following shall apply regarding coverage:
- 2 (1) Subject to paragraphs (2) and (3), an insurer that
- 3 issues, delivers or renews a health insurance policy in this
- 4 <u>Commonwealth on or after the effective date of this section</u>
- 5 shall provide coverage for all FDA-approved contraceptive drugs,
- 6 devices, products and related medical or counseling services,
- 7 <u>including those prescribed by the insured's provider or as</u>
- 8 otherwise authorized under Federal or State law.
- 9 (2) This subsection does not apply to an organization that
- 10 requests and receives an exclusion from coverage under paragraph
- 11 (3).
- 12 (3) The following shall apply to a religious employer:
- 13 (i) Subject to subparagraph (iii), a religious employer may
- 14 request and an insurer shall grant the request for an exclusion
- 15 from coverage under a health insurance policy for coverage of an
- 16 FDA-approved contraceptive drug, device, product or related
- 17 medical or counseling service which is contrary to the
- 18 employer's religious tenets if the employer:
- 19 (A) is a not-for-profit organization that has the purpose of
- 20 inculcating religious values;
- 21 (B) primarily employs individuals who share the religious
- 22 tenets of the employer; and
- 23 (C) primarily serves individuals who share the religious
- 24 <u>tenets of the employer.</u>
- 25 <u>(ii) A religious employer granted an exclusion under</u>
- 26 subparagraph (i) shall provide written notice to prospective
- 27 <u>insureds prior to their enrollment in the health insurance</u>
- 28 policy, listing the contraceptive drugs, devices, products and
- 29 related medical or counseling services which the employer
- 30 refuses to cover for religious reasons.

- 1 (iii) The exclusion from coverage under this paragraph shall
- 2 <u>not apply to an FDA-approved contraceptive drug, device, product</u>
- 3 or related medical or counseling service which is used for
- 4 purposes other than birth control.
- 5 (b) An insurer may not impose any restriction or delay on
- 6 the coverage required under this section, including, but not
- 7 <u>limited to, a prior authorization requirement for a</u>
- 8 <u>contraceptive drug</u>, <u>device</u>, <u>product or related medical or</u>
- 9 <u>counseling service that is:</u>
- 10 (1) approved by the FDA; and
- 11 (2) either:
- 12 (i) obtained under a prescription written by an authorized
- 13 prescriber, including for purposes other than birth control or
- 14 which are necessary to preserve the life or health of an
- 15 <u>insured; or</u>
- 16 (ii) for medical or counseling services which are necessary
- 17 for the effective use of contraception.
- 18 (c) The following shall apply regarding a cost-sharing
- 19 mechanism requirement:
- 20 (1) Except as provided in paragraph (2), an insurer may not
- 21 apply a copayment, coinsurance, deductible or another cost-
- 22 sharing mechanism requirement for a contraceptive drug, device
- 23 or product that is:
- (i) approved by the FDA; and
- 25 (ii) either:
- 26 (A) obtained under a prescription written by an authorized
- 27 prescriber, including for purposes other than birth control; or
- 28 (B) for medical or counseling services which are necessary
- 29 for the effective use of contraception.
- 30 (2) An insurer may apply a copayment, coinsurance,

- 1 <u>deductible or another cost-sharing mechanism requirement for a</u>
- 2 contraceptive drug, device or product that, according to the
- 3 FDA, is a therapeutic equivalent to another contraceptive drug,
- 4 <u>device or product that is available under the same policy or</u>
- 5 contract without a copayment, coinsurance or deductible, if the
- 6 copayment, coinsurance or deductible is not greater than it
- 7 would be for another prescription contraceptive drug, device or
- 8 product covered under the same policy. If the insured's
- 9 provider, acting within the provider's scope of practice,
- 10 determines that none of the methods designated by the health
- 11 <u>insurance policy are medically appropriate for the insured's</u>
- 12 <u>medical or personal history</u>, the health insurance policy shall
- 13 <u>also provide coverage for another FDA-approved, medically</u>
- 14 appropriate prescription contraceptive method prescribed by the
- 15 insured's provider without a copayment, coinsurance, deductible
- 16 or another cost-sharing mechanism.
- 17 (d) The following shall apply regarding dispensing:
- 18 (1) Except as provided in paragraph (2), an insurer shall
- 19 provide coverage for a single dispensing to an insured of a
- 20 supply of prescription contraceptives for up to a twelve-month
- 21 period.
- 22 (2) An insurer shall provide coverage for a supply of
- 23 prescription contraceptives that is for less than a twelve-month
- 24 period if:
- 25 (i) the insured requests a lesser dispensing of the
- 26 contraceptive drug, device or product at one time; or
- 27 (ii) the prescribing provider instructs that the insured
- 28 receive a lesser dispensing of the contraceptive drug, device or
- 29 product at one time.
- 30 (e) An insurer:

- 1 (1) Shall provide coverage without a prescription for all
- 2 contraceptive drugs, devices and products approved by the FDA
- 3 and available by prescription and over the counter.
- 4 (2) May not apply a copayment, coinsurance, deductible or
- 5 <u>another cost-sharing requirement for a contraceptive drug</u>
- 6 <u>dispensed without a prescription under paragraph (1) that</u>
- 7 <u>exceeds the copayment or coinsurance requirement for the</u>
- 8 <u>contraceptive drug dispensed under a prescription.</u>
- 9 (f) The following shall apply regarding enforcement:
- 10 (1) An applicant or insured who believes that the applicant
- 11 or insured has been adversely affected by an act or practice of
- 12 <u>an insurer in violation of this act may file any of the</u>
- 13 <u>following:</u>
- 14 (i) A complaint with the Insurance Commissioner, who shall
- 15 <u>handle the complaint consistent with 2 Pa.C.S.</u> (relating to
- 16 <u>administrative law and procedure</u>) and address a violation
- 17 through means appropriate to the nature and extent of the
- 18 violation, which may include a cease and desist order,
- 19 <u>injunctive relief</u>, restitution, suspension or revocation of a
- 20 <u>certificate of authority or license, civil penalties,</u>
- 21 reimbursement of costs or reasonable attorney fees incurred by
- 22 the aggrieved individual in bringing the complaint, or any
- 23 combination of these.
- 24 (ii) A civil action against the insurer in a State court of
- 25 original jurisdiction, which, upon proof of the violation of
- 26 this section by a preponderance of the evidence, shall award
- 27 appropriate relief, including temporary, preliminary or
- 28 permanent injunctive relief, compensatory or punitive damages,
- 29 the costs of suit, reasonable attorney fees and reasonable fees
- 30 for the aggrieved individual's expert witnesses. At any time

- 1 prior to the rendering of final judgment, the aggrieved
- 2 <u>individual may elect to recover, in lieu of actual damages, an</u>
- 3 award of statutory damages in the amount of five thousand
- 4 dollars (\$5,000) for each violation.
- 5 (q) As used in this section:
- 6 "Authorized prescriber" means a person who is licensed,
- 7 registered or otherwise lawfully authorized to distribute,
- 8 <u>dispense or administer a controlled substance, other drug,</u>
- 9 <u>device or product in the course of professional practice or</u>
- 10 research in this Commonwealth, excluding veterinarians.
- "FDA" means the United States Food and Drug Administration.
- 12 "Health insurance policy" means:
- 13 (1) An individual or group health insurance policy,
- 14 subscriber contract, certificate or plan which provides medical
- 15 or health care coverage by a health care facility or licensed
- 16 health care provider which is offered by or is governed under
- 17 this act or any of the following:
- 18 (i) Subarticle (f) of Article IV of the act of June 13, 1967
- 19 (P.L.31, No.21), known as the "Human Services Code."
- 20 (ii) The act of December 29, 1972 (P.L.1701, No.364), known
- 21 as the "Health Maintenance Organization Act."
- 22 (iii) The act of May 18, 1976 (P.L.123, No.54), known as the
- 23 "Individual Accident and Sickness Insurance Minimum Standards
- 24 Act."
- 25 (iv) A nonprofit corporation subject to 40 Pa.C.S. Ch. 61
- 26 (relating to hospital plan corporations) or 63 (relating to
- 27 professional health services plan corporations).
- 28 (2) The term does not include any of the following:
- 29 (i) A health benefit plan that is a grandfathered health
- 30 plan, as defined in section 1251 of the Patient Protection and

- 1 Affordable Care Act (Public Law 111-148, 42 U.S.C. § 18011).
- 2 (ii) Any of the following types of insurance or a
- 3 combination of any of the following types of insurance:
- 4 (A) Accident only.
- 5 (B) Fixed indemnity.
- 6 (C) Limited benefit.
- 7 (D) Credit.
- 8 <u>(E) Dental.</u>
- 9 (F) Vision.
- 10 (G) Specified disease.
- 11 (H) Medicare supplement.
- 12 <u>(I) Civilian Health and Medical Program of the Uniformed</u>
- 13 <u>Services (CHAMPUS) supplement.</u>
- 14 <u>(J) Long-term care or disability income.</u>
- 15 <u>(K) Workers' compensation.</u>
- 16 (L) Automobile medical payment.
- 17 "Insurer" means an entity that issues an individual or group
- 18 health insurance policy.
- 19 "Medical or counseling services" include, but are not limited
- 20 to:
- 21 (1) Examinations, procedures and medical and counseling
- 22 services which are provided on an inpatient or outpatient basis.
- 23 (2) Services for initial and periodic comprehensive physical
- 24 examinations. Coverage for the examinations shall be consistent
- 25 with the recommendations of the appropriate medical specialty
- 26 organizations and shall be made under terms and conditions
- 27 <u>applicable to other coverage.</u>
- 28 (3) Medical, laboratory and radiology services warranted by
- 29 initial and periodic comprehensive physical examinations or by
- 30 the history, physical findings or risk factors, including

- 1 medical services necessary for the insertion and removal of any
- 2 contraceptive drug, device or product and individual or group
- 3 family planning counseling.
- 4 <u>"Prescription contraceptive drug, device or product" includes</u>
- 5 <u>all regimes of over-the-counter and prescription contraceptive</u>
- 6 drugs and all regimes of prescription contraceptive devices
- 7 approved by the FDA and any generic equivalent approved as
- 8 <u>substitutable by the FDA. The term excludes male condoms.</u>
- 9 "Therapeutic equivalent" means a drug, device or product
- 10 which:
- 11 (1) can be expected to have the same clinical effect and
- 12 <u>safety profile when administered to a patient under the</u>
- 13 conditions specified in the labeling;
- 14 (2) is FDA-approved as safe and effective;
- 15 (3) is a pharmaceutical equivalent in that it:
- (i) contains identical amounts of the same active drug
- 17 ingredient in the same dosage form and route of administration;
- 18 and
- 19 (ii) meets compendial or other applicable standards of
- 20 strength, quality, purity and identity;
- 21 (4) is bioequivalent in that it:
- 22 (i) does not present a known or potential bioequivalence
- 23 problem and meets an acceptable in vitro standard; or
- 24 (ii) is shown to meet an appropriate bioequivalence standard
- 25 if it does present a known or potential bioequivalence problem;
- 26 (5) is adequately labeled; and
- 27 (6) is manufactured in compliance with current good
- 28 manufacturing practice regulations.
- 29 Section 635.9. Coverage for Voluntary Male Sterilization .--
- 30 (a) The following shall apply regarding coverage:

- 1 (1) Subject to paragraphs (2) and (3), an insurer that
- 2 <u>issues</u>, <u>delivers</u> or <u>renews</u> a <u>health</u> insurance policy in this
- 3 Commonwealth on or after the effective date of this section
- 4 <u>shall provide coverage for voluntary male sterilization in</u>
- 5 <u>accordance with the provisions of this section.</u>
- 6 (2) This subsection does not apply to an organization that
- 7 requests and receives an exclusion from coverage under paragraph
- 8 (3).
- 9 (3) The following shall apply to a religious employer:
- 10 (i) A religious employer may request and an insurer shall
- 11 grant the request for an exclusion from coverage under a health
- 12 insurance policy for coverage of an FDA-approved contraceptive
- 13 <u>drug, device, product or related medical or counseling service</u>
- 14 which is contrary to the employer's religious tenets if the
- 15 employer:
- 16 (A) is a not-for-profit organization that has the purpose of
- 17 inculcating religious values;
- 18 (B) primarily employs individuals who share the religious
- 19 tenets of the employer; and
- 20 (C) primarily serves individuals who share the religious
- 21 tenets of the employer.
- 22 (ii) A religious employer granted an exclusion under
- 23 subparagraph (i) shall provide written notice to prospective
- 24 insureds prior to their enrollment in the health insurance
- 25 policy, listing the contraceptive drugs, devices, products and
- 26 medical or counseling services which the employer refuses to
- 27 <u>cover for religious reasons.</u>
- 28 (b) An insurer that provides coverage for voluntary male
- 29 sterilization under a health insurance policy that is issued,
- 30 delivered or renewed in this Commonwealth on or after the

- 1 <u>effective date of this section may not apply a copayment,</u>
- 2 coinsurance requirement or deductible to coverage for voluntary
- 3 male sterilization.
- 4 (c) The following shall apply regarding enforcement:
- 5 (1) An applicant or insured who believes that the applicant
- 6 or insured has been adversely affected by an act or practice of
- 7 <u>an insurer in violation of this act may file any of the</u>
- 8 <u>following:</u>
- 9 (i) A complaint with the Insurance Commissioner, who shall
- 10 handle the complaint consistent with 2 Pa.C.S. (relating to
- 11 <u>administrative law and procedure</u>) and address a violation
- 12 through means appropriate to the nature and extent of the
- 13 <u>violation</u>, which may include a cease and desist order,
- 14 injunctive relief, restitution, suspension or revocation of a
- 15 <u>certificate of authority or license, civil penalties,</u>
- 16 reimbursement of costs or reasonable attorney fees incurred by
- 17 the aggrieved individual in bringing the complaint, or any
- 18 combination of these.
- 19 (ii) A civil action against the insurer in a State court of
- 20 original jurisdiction, which, upon proof of the violation of
- 21 this section by a preponderance of the evidence, shall award
- 22 appropriate relief, including temporary, preliminary or
- 23 permanent injunctive relief, compensatory or punitive damages,
- 24 the costs of suit, reasonable attorney fees and reasonable fees
- 25 for the aggrieved individual's expert witnesses. At any time
- 26 prior to the rendering of final judgment, the aggrieved
- 27 <u>individual may elect to recover, in lieu of actual damages, an</u>
- 28 award of statutory damages in the amount of five thousand
- 29 <u>dollars (\$5,000) for each violation.</u>
- 30 (d) As used in this section:

- 1 <u>"Health insurance policy" means "health insurance policy" as</u>
- 2 that term is defined in section 635.8(q).
- 3 "Insurer" means "insurer" as that term is defined in section
- 4 <u>635.8(g)</u>.
- 5 <u>Section 635.10. Drug Formularies.--(a) An insurer that</u>
- 6 issues, delivers or renews a health insurance policy in this
- 7 Commonwealth on or after the effective date of this section
- 8 shall provide coverage for prescription drugs, devices, products
- 9 and related medical or counseling services in accordance with
- 10 the provisions of this section.
- 11 (b) Each insurer that limits its coverage of prescription
- 12 <u>drugs, devices, products or related medical or counseling</u>
- 13 <u>services to those in a formulary shall establish and implement</u>
- 14 <u>an easily accessible, transparent and sufficiently expedient</u>
- 15 process by which a member may receive a prescription drug,
- 16 <u>device</u>, <u>product or related medical or counseling services not in</u>
- 17 the insurer's formulary in accordance with this section.
- 18 (c) The procedure shall provide for coverage for a
- 19 prescription drug, device or product that is not in the
- 20 formulary if, in the judgment of the authorized prescriber, any
- 21 of the following apply:
- 22 (1) There is no equivalent prescription drug, device or
- 23 product in the insurer's formulary.
- 24 (2) An equivalent prescription drug, device or product in
- 25 the insurer's formulary:
- 26 (i) has been ineffective in treating the disease or
- 27 condition of the member; or
- 28 (ii) has caused or is likely to cause an adverse reaction or
- 29 other harm to the member.
- 30 (3) For a contraceptive prescription drug, device or

- 1 product, the prescription drug, device or product that is not on
- 2 the formulary is medically necessary for the member to adhere to
- 3 the appropriate use of the prescription drug or device.
- 4 (d) The following shall apply regarding enforcement:
- 5 (1) An applicant or insured who believes that the applicant
- 6 or insured has been adversely affected by an act or practice of
- 7 <u>an insurer in violation of this act may file any of the</u>
- 8 following:
- 9 (i) A complaint with the Insurance Commissioner, who shall
- 10 handle the complaint consistent with 2 Pa.C.S. (relating to
- 11 <u>administrative law and procedure</u>) and address a violation
- 12 through means appropriate to the nature and extent of the
- 13 <u>violation</u>, which may include a cease and desist order,
- 14 injunctive relief, restitution, suspension or revocation of a
- 15 <u>certificate of authority or license, civil penalties,</u>
- 16 reimbursement of costs or reasonable attorney fees incurred by
- 17 the aggrieved individual in bringing the complaint, or any
- 18 combination of these.
- 19 (ii) A civil action against the insurer in a State court of
- 20 original jurisdiction, which, upon proof of the violation of
- 21 this section by a preponderance of the evidence, shall award
- 22 appropriate relief, including temporary, preliminary or
- 23 permanent injunctive relief, compensatory or punitive damages,
- 24 the costs of suit, reasonable attorney fees and reasonable fees
- 25 for the aggrieved individual's expert witnesses. At any time
- 26 prior to the rendering of final judgment, the aggrieved
- 27 <u>individual may elect to recover, in lieu of actual damages, an</u>
- 28 award of statutory damages in the amount of five thousand
- 29 dollars (\$5,000) for each violation.
- 30 (e) As used in this section:

- 1 <u>"Authorized prescriber" means "authorized prescriber" as that</u>
- 2 term is defined in section 635.8(q).
- 3 <u>"Formulary" means a list of prescription drugs, devices or</u>
- 4 products that are covered by an insurer.
- 5 <u>"Health insurance policy" means "health insurance policy" as</u>
- 6 that term is defined in section 635.8(g), except that paragraph
- 7 (2) (i) of that definition shall not apply.
- 8 "Insurer" means "insurer" as that term is defined in section
- 9 <u>635.8(g).</u>
- 10 "Medical or counseling services" means "medical or counseling
- 11 <u>services" as that term is defined in section 635.8(g).</u>
- 12 <u>"Member" means an individual entitled to health care benefits</u>
- 13 for prescription drugs, devices or products under a health
- 14 insurance policy issued or delivered in this Commonwealth by an
- 15 <u>insurer. The term includes a subscriber.</u>
- 16 Section 2. If a provision of this act or its application to
- 17 any person, entity or circumstance is held invalid, the
- 18 invalidity shall not affect other provisions or applications of
- 19 this act that can be given effect without the invalid provision
- 20 or application, and to this end the provisions of this act shall
- 21 be severable.
- 22 Section 3. This act shall take effect in 180 days.