THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 2558 Session of 2022

INTRODUCED BY RABB, HILL-EVANS, FRANKEL, N. NELSON, SANCHEZ, ROZZI, MADDEN AND HOHENSTEIN, APRIL 27, 2022

REFERRED TO COMMITTEE ON COMMERCE, APRIL 27, 2022

AN ACT

1 2 3	Amending Title 12 (Commerce and Trade) of the Pennsylvania Consolidated Statutes, providing for legitimate cannabis- related business; and making a related repeal.
4	The General Assembly of the Commonwealth of Pennsylvania
5	hereby enacts as follows:
6	Section 1. Title 12 of the Pennsylvania Consolidated
7	Statutes is amended by adding a chapter to read:
8	<u>CHAPTER 55</u>
9	LEGITIMATE CANNABIS-RELATED BUSINESS
10	<u>Sec.</u>
11	5501. Scope of chapter.
12	5502. Definitions.
13	5503. Services to legitimate cannabis-related businesses.
14	5504. Protections for financial institutions, insurers,
15	legitimate cannabis-related businesses and business
16	<u>associates.</u>
17	5505. Access to information.
18	5506. Required disclosures.

1	5507. Ordinary business deductions.
2	5508. Regulations and statements of policy.
3	<u>§ 5501. Scope of chapter.</u>
4	This chapter relates to legitimate cannabis-related
5	businesses.
6	<u>§ 5502. Definitions.</u>
7	The following words and phrases when used in this chapter
8	shall have the meanings given to them in this section unless the
9	context clearly indicates otherwise:
10	"Business associate." A person that is a customer or
11	supplier of goods or services to or for the benefit of a
12	legitimate cannabis-related business or an officer or director,
13	owner, operator, shareholder, member, employee, agent or
14	financial backer of a legitimate cannabis-related business.
15	"Cannabis." Any substance defined as "marihuana" by section
16	102 of the Controlled Substances Act (Public Law 91-513, 84

17 Stat. 1236) or section 2 of the act of April 14, 1972 (P.L.233,

18 No.64), known as The Controlled Substance, Drug, Device and

19 Cosmetic Act. The term shall include hemp.

20 "Cannabis product." A product that contains cannabis, a

21 cannabis extract or a cannabis concentrate, including, but not

22 limited to, edible products, beverages, topicals, ointments,

23 <u>oils, tinctures, capsules, pills, suppositories, inhaled</u>

24 products, a hemp-derived cannabinoid product or a medical

25 marijuana product as defined in section 103 of the act of April

26 17, 2016 (P.L.84, No.16), known as the Medical Marijuana Act.

27 "Depository institution." As follows:

28 <u>(1) a depository institution as defined in section 3(c)</u>

29 of the Federal Deposit Insurance Act (64 Stat. 873, 12 U.S.C.

30 <u>§ 1811 et seq.);</u>

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1	(2) a Federal credit union as defined in section 101 of
2	the Federal Credit Union Act (48 Stat. 1216, 12 U.S.C. § 1751
3	<pre>et seq.); or</pre>
4	(3) a State credit union as defined in section 101 of
5	the Federal Credit Union Act.
6	"Federal financial regulatory agency." The term includes the
7	Federal Reserve System, the United States Treasury, the
8	Comptroller of the Currency, the National Credit Union
9	Administration, the Federal Deposit Insurance Corporation, the
10	Securities and Exchange Commission and the Consumer Financial
11	Protection Bureau.
12	"Financial institution." A depository institution, trust
13	company, licensee, a person subject to the jurisdiction of the
14	Securities Exchange Commission or a person subject to the
15	jurisdiction of the Department of Banking and Securities under
16	the act of December 5, 1972 (P.L.1280, No.284), known as the
17	<u>Pennsylvania Securities Act of 1972.</u>
18	"Financial service."
19	(1) The term includes a financial product or service:
20	(i) as defined by section 1002 of the Dodd-Frank
21	Wall Street Reform and Consumer Protection Act (Public
22	Law 111-203, 12 U.S.C. § 5301 et seq.), regardless of
23	whether the customer receiving the product or service is
24	a consumer or a commercial entity; or
25	(ii) permitted to be provided under the authority
26	<u>of:</u>
27	(A) a national bank or a financial subsidiary
28	under 12 U.S.C. §§ 24 (42 Stat. 767), 24a (113 Stat
29	<u>1373) and 92a (76 Stat. 668);</u>
30	(B) a Federal credit union under the Federal

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1	<u>Credit Union Act;</u>
2	(C) an incorporated institution under the act of
3	November 30, 1965 (P.L.847, No.356), known as the
4	Banking Code of 1965;
5	(D) a credit union under 17 Pa.C.S. (relating to
6	<pre>credit unions);</pre>
7	(E) a person registered, or exempt from
8	registration, to offer or sell any security, or to
9	act as a broker, dealer, transfer agency, clearing
10	agency or investment company under the Investment
11	<u>Company Act of 1940 (54 Stat. 789, 15 U.S.C. § 80a-1</u>
12	<pre>et seq.);</pre>
13	(F) a person registered, or exempt from
14	registration, to:
15	(I) offer or sell any security, under the
16	Securities Act of 1933 (48 Stat. 74, 15 U.S.C. §
17	<u>77a et seq.);</u>
18	<u>(II) act as an exchange, a broker, dealer,</u>
19	transfer agent or clearing agent under the
20	Securities Exchange Act of 1934 (48 Stat. 881, 15
21	<u>U.S.C. § 78a et seq.);</u>
22	(III) act as an investment adviser under the
23	Investment Advisers Act of 1940 (54 Stat. 847, 15
24	<u>U.S.C. § 80b-1 et seq.); or</u>
25	(IV) act as an investment company under the
26	Investment Company Act of 1940; or
27	(G) a person acting as a broker-dealer, agent,
28	investment adviser or investment adviser
29	representative in this Commonwealth under the
30	<u>Pennsylvania Securities Act of 1972.</u>

1	(2) The term includes a service, whether performed
2	directly or indirectly, authorizing, processing, clearing,
3	settling, billing, transferring for deposit, transmitting,
4	delivering, instructing to be delivered, reconciling,
5	collecting or otherwise effectuating or facilitating the
6	payment of funds, where fund payments or funds are made or
7	transferred by any means, including by the use of credit
8	cards, debit cards or other access devices, accounts,
9	original or substitute checks or electronic funds transfers.
10	"Hemp." As defined under section 297A of the Agricultural
11	<u>Marketing Act of 1946 (132 Stat. 4908, 7 U.S.C. § 1639o).</u>
12	"Insurance service." A service authorized to be provided by
13	an insurer in this Commonwealth.
14	"Insurer." An entity or person authorized by the Insurance
15	Department to transact the business of insurance in this
16	Commonwealth or designated as an eligible surplus lines insurer
17	as defined in section 1602 of the act of May 17, 1921 (P.L.682,
18	No.284), known as The Insurance Company Law of 1921. The term
19	includes a person licensed by the Insurance Department to sell,
20	solicit or negotiate insurance, and that person's officers,
21	directors, agents and employees.
22	"Legitimate cannabis-related business." A person that
23	participates in any business or organized activity that involves
24	handling cannabis or a cannabis product, including cultivating,
25	producing, manufacturing, selling, transporting, displaying,
26	dispensing, distributing or purchasing cannabis or a cannabis
27	product in compliance with the laws of this Commonwealth or a
28	law established by another state.
29	"Licensee." A person defined as a licensee by section 2 of
30	the act of May 15, 1933 (P.L.565, No.111), known as the

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1	Department of Banking and Securities Code.
2	"State." Any state, territory or possession of the United
3	States, the District of Columbia, the Commonwealth of Puerto
4	Rico, the Commonwealth of the Northern Mariana Islands, Guam,
5	American Samoa or the United States Virgin Islands or any
6	federally recognized Indian tribe as defined by the Secretary of
7	the Interior under section 104(a) of the Federally Recognized
8	<u>Indian Tribe List Act of 1994 (Public Law 103-454, 25 U.S.C. §</u>
9	<u>479a-1).</u>
10	"Trust company." The term includes:
11	(1) a national bank authorized to exercise trust powers
12	<u>as authorized by 12 U.S.C. § 92a;</u>
13	(2) a trust company as defined by section 102 of the
14	Banking Code of 1965; or
15	(3) an interstate bank as defined in section 102 of the
16	Banking Code of 1965 authorized to exercise the powers of a
17	trust company in this Commonwealth.
18	§ 5503. Services to legitimate cannabis-related businesses.
19	(a) Authorization to provide financial servicesA
20	financial institution authorized to engage in business in this
21	Commonwealth may provide financial services to or for the
22	benefit of a legitimate cannabis-related business and the
23	business associates of a legitimate cannabis-related business
24	subject to all of the following:
25	(1) The laws and regulations applicable to the provision
26	of financial services to other customers of the financial
27	institution.
28	(2) The consumer protection laws of this Commonwealth.
29	(3) Any additional requirements applicable to the
30	institution established for the provision of services by a
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1	Federal financial regulatory agency, the Department of
2	Banking and Securities or a financial regulatory agency of
3	the state under which the institution is organized.
4	(4) To the extent the institution is providing services
5	to a legitimate cannabis-related business or its business
6	associates in another jurisdiction, any additional
7	requirements applicable to the institution established for
8	the provision of services by a financial regulatory agency of
9	that jurisdiction.
10	(b) Authorization to provide insurance servicesAn insurer
11	may provide insurance services to or for the benefit of a
12	legitimate cannabis-related business and the business associates
13	of a legitimate cannabis-related business subject to all of the
14	following:
15	(1) The laws and regulations applicable to the provision
16	of insurance services to other customers of the insurer.
17	(2) The consumer protection laws of this Commonwealth.
18	(3) Any additional requirements applicable to the
19	insurer established for the provision of services by the
20	Insurance Department.
21	(4) To the extent the insurer is providing services to a
22	legitimate cannabis-related business or its business
23	associates in another jurisdiction, any additional
24	requirements applicable to the insurer established for the
25	provision of services by an insurance regulatory agency of
26	that jurisdiction.
27	(c) No requirement to provide servicesNothing in this
28	chapter shall require a depository institution, an entity
29	performing a financial service for or in association with a
30	financial institution or an insurer to provide financial or
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1	insurance services to a legitimate cannabis-related business or
2	the business associates of a legitimate cannabis-related
3	business or to any other business.
4	<u>§ 5504. Protections for financial institutions, insurers,</u>
5	legitimate cannabis-related businesses and business
6	<u>associates.</u>
7	(a) Actions of government agenciesExcept as provided by
8	section 5503(a) and (b) (relating to services to legitimate
9	cannabis-related businesses), no agency or political subdivision
10	of this Commonwealth may:
11	(1) prohibit, penalize or otherwise discourage a
12	financial institution or insurer from providing financial or
13	insurance services to a legitimate cannabis-related business
14	or the business associates of a legitimate cannabis-related
15	<u>business;</u>
16	(2) recommend, incentivize or encourage a financial
17	institution or insurer not to offer financial or insurance
18	services to an account holder, or downgrade or cancel
19	services provided to the account holder, solely because the
20	account holder is a legitimate cannabis-related business or a
21	business associate of a legitimate cannabis-related business;
22	<u>(3) take adverse or corrective supervisory action on a</u>
23	<u>loan made to a legitimate cannabis-related business or a</u>
24	business associate of a legitimate cannabis-related business
25	solely because the loan has been made to a legitimate
26	<u>cannabis-related business or a business associate of a</u>
27	legitimate cannabis-related business;
28	(4) prohibit or penalize a financial institution or
29	insurer performing financial or insurance services in
30	association with another financial institution or insurer

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1	from providing financial or insurance services to a
2	<u>legitimate cannabis-related business or a business associate</u>
3	of a legitimate cannabis-related business; or
4	(5) subject the legal interest of a financial
5	institution in the collateral for a loan or another financial
6	service provided to a legitimate cannabis-related business or
7	the business associates of a legitimate cannabis-related
8	business to civil or criminal forfeiture under any laws of
9	this Commonwealth or initiate or participate in proceedings
10	for the civil or criminal forfeiture of a legal interest
11	under Federal law or under the laws of another state.
12	(b) Enforcement authorityNothing in this act shall
13	prevent the Department of Banking and Securities, the Insurance
14	Department or the Attorney General, in a manner consistent with
15	the requirements of section 506 of the act of May 15, 1933
16	(P.L.565, No.111), known as the Department of Banking and
17	Securities Code, from undertaking an enforcement action for
18	compliance with the requirements of section 5503(a) and (b) in a
19	manner consistent with subsection (a).
20	(c) Criminal prosecution and civil claimsNo financial
21	institution or insurer, or the directors, officers, employees,
22	agents, owners, shareholders or members of a financial
23	institution or insurer, shall be subject to a criminal
24	prosecution, sanction or claim for damages or any equitable
25	remedy, solely because the institution or insurer is providing
26	financial or insurance services to or for the benefit of a
27	legitimate cannabis-related business or the business associates
28	of a legitimate cannabis-related business.
29	(d) Proceeds of legitimate cannabis-related business
30	activitiesThe proceeds of any transaction involving the

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1	activities of a legitimate cannabis-related business may not be
2	considered proceeds from an unlawful activity, solely because
3	the transaction involves the proceeds from a legitimate
4	cannabis-related business or a business associate of a
5	legitimate cannabis-related business.
6	(e) Rights and privilegesNo legitimate cannabis-related
7	business, or a business associate of a legitimate cannabis-
8	related business, shall be denied any right or privilege by a
9	State agency solely because of the business's or business
10	associate's lawful participation in the medical marijuana
11	program established under the act of April 17, 2016 (P.L.84,
12	No.16), known as the Medical Marijuana Act.
13	(f) Limited immunityIf a legitimate cannabis-related
14	business fails to provide the notice required under section
15	5506(a) (relating to required disclosures) to a financial
16	institution or insurer, the financial institution or insurer
17	shall not be deemed in violation of this chapter solely because
18	the financial institution or insurer was not notified and
19	continued to provide services beyond the date at which such
20	services should or could have been terminated as a result of the
21	suspension or revocation of the permit, registration or
22	certification.
23	<u>§ 5505. Access to information.</u>
24	(a) Voluntary disclosuresSection 1307 of the act of April
25	17, 2016 (P.L.84, No.16), known as the Medical Marijuana Act,
26	shall not prohibit the voluntary disclosure of any records or
27	other information by a legitimate cannabis-related business, or
28	<u>a business associate to a financial institution or insurer, as </u>
29	necessary to obtain financial or insurance services to the
30	extent not prohibited by and consistent with any applicable
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1	requirements of the Health Insurance Portability and
2	Accountability Act of 1996 (Public Law 104-191, 110 Stat. 1936)
3	privacy regulation as promulgated by the United States
4	Department of Health and Human Services under 45 CFR Pts. 160
5	(relating to general administrative requirements, 162 (relating
6	to administrative requirements) and 164 (relating to security
7	and privacy) and 16 CFR Pt. 313 (relating to privacy of consumer
8	financial information).
9	(b) Restrictions on use of recordsA financial
10	institution, or insurer receiving access to information under
11	subsection (a), the distribution of which would otherwise be
12	prohibited, may only use the information as necessary to satisfy
13	due diligence obligations required to provide financial or
14	insurance services to persons participating in the medical
15	marijuana program established under the Medical Marijuana Act
16	and may not disclose the information records to other persons
17	except for information:
18	(1) required for the filing of suspicious activity
19	reports with the United States Department of the Treasury or
20	the investigation of related reports;
21	(2) requested by the institution's primary regulator,
22	the Federal Deposit Insurance Corporation or the National
23	Credit Union Administration for the purposes of conducting an
24	examination of the institution;
25	(3) as necessary to respond to court orders or subpoenas
26	after providing the person authorizing the release of the
27	records and the institution's primary regulator the
28	opportunity to object to the order or subpoena; or
29	(4) as authorized by a person who is the subject to the
30	confidential information.

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1 <u>§ 5506. Required disclosures.</u>

2	(a) Notification by legitimate cannabis-related business
3	If a legitimate cannabis-related business obtains financial or
4	insurance services from a financial institution or insurer doing
5	business in this Commonwealth, the business shall, within five
6	business days, provide notice to the financial institution or
7	insurer if a cannabis-related permit, registration or
8	certification held by the business or its affiliates under the
9	laws of this Commonwealth or a law established by another state
10	is suspended or revoked.
11	(b) PenaltyIf a legitimate cannabis-related business
12	fails to give the notice required under subsection (a) to a
13	financial institution or insurer, the business or business
14	associate may be assessed a civil penalty up to \$500 per day,
15	not to exceed \$25,000, until the notice is provided. The
16	Department of Banking and Securities shall have authorization to
17	assess civil penalties for failure to give notice under this
18	section to a financial institution, and the Insurance Department
19	shall have authorization to assess civil penalties for failure
20	to give the notice under this section to an insurer.
21	<u>§ 5507. Ordinary business deductions.</u>
22	For each taxable year beginning on or after January 1, 2022,
23	the provisions of section 280E of the Internal Revenue Code of
24	<u>1986 (Public Law 99-514, 26 U.S.C. § 280E) shall not apply to</u>
25	legitimate cannabis-related businesses. Legitimate cannabis-
26	related businesses shall be allowed a deduction from a tax
27	imposed under Articles III or IV of the act of March 4, 1971
28	(P.L.6, No.2), known as the Tax Reform Code of 1971, on ordinary
29	and necessary expenses paid or incurred during the taxable year.
30	<u>§ 5508. Regulations and statements of policy.</u>

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1 The Department of Banking and Securities and the Insurance Department may adopt statements of policy or regulations to 2 implement this chapter and to provide guidance to financial 3 institutions and insurers providing financial or insurance 4 services to legitimate cannabis-related businesses and business 5 associates of a legitimate cannabis-related business. 6 Section 2. The addition of 12 Pa.C.S. §§ 5503 and 5504 shall 7 apply to the provision of financial or insurance services to a 8 9 legitimate cannabis-related business or a business associate of a legitimate cannabis-related business on or after the effective 10 date of this section. 11 12 Section 3. Repeals are as follows: 13 (1) The General Assembly declares that the repeals under 14 paragraph (2) are necessary to effectuate the addition of 12 15 Pa.C.S. § 5507. 16 (2) Articles III and IV of the act of March 4, 1971 17 (P.L.6, No.2), known as the Tax Reform Code of 1971, are repealed insofar as they are inconsistent with 12 Pa.C.S. § 18 5507. 19 20 Section 4. This act shall take effect as follows: 21 The addition of 12 Pa.C.S. § 5505 shall take effect (1)22 in 90 days. 23 The remainder of this act shall take effect (2)24 immediately.

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