## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 250

Session of 2015

INTRODUCED BY KIM, DERMODY, HANNA, FRANKEL, YOUNGBLOOD, GOODMAN, STURLA, M. DALEY, BOYLE, THOMAS, HARKINS, DONATUCCI, GAINEY, SAMUELSON, GERGELY, SCHLOSSBERG, SCHWEYER, O'BRIEN, FREEMAN, DELUCA, BISHOP, C. PARKER, DEAN, DEASY, P. DALEY, PASHINSKI, D. COSTA, KINSEY, CARROLL, SCHREIBER, SIMS, GIBBONS, W. KELLER, BROWNLEE, V. BROWN, McCARTER, MARKOSEK, DAVIS, SNYDER, COHEN, BIZZARRO, FARINA, KIRKLAND, DAVIDSON, CRUZ, McNEILL, BRIGGS, P. COSTA, J. HARRIS, CALTAGIRONE, SABATINA, READSHAW, SANTARSIERO, ROEBUCK, GALLOWAY, FABRIZIO, WATERS, MAHONEY, BRADFORD, D. MILLER, DeLISSIO, FLYNN, WHEATLEY, EVANS, ACOSTA, RAVENSTAHL AND KORTZ, FEBRUARY 12, 2015

REFERRED TO COMMITTEE ON LABOR AND INDUSTRY, FEBRUARY 12, 2015

## AN ACT

Amending the act of January 17, 1968 (P.L.11, No.5), entitled "An act establishing a fixed minimum wage and overtime rates for employes, with certain exceptions; providing for minimum 3 rates for learners and apprentices; creating a Minimum Wage 4 Advisory Board and defining its powers and duties; conferring 5 powers and imposing duties upon the Department of Labor and Industry; imposing duties on employers; and providing 7 penalties," further providing for the definitions of "wages" 8 and "gratuities" and providing for the definition of "tipped 9 employe"; further providing for minimum wage rates; providing 10 for tipped employees; and further providing for minimum wage 11 advisory board, for enforcement and rules and regulations, 12 for penalties, for civil actions and for preemption; and 13 making an editorial change. 14

- 15 The General Assembly declares:
- 16 (1)The Federal minimum wage was set at \$7.25 per hour 17 in 2009. The real value of the minimum wage has generally 18 declined since 1968 and with it the buying power of minimum-
- 19 wage workers.

- 1 (2) Nearly 14% of Pennsylvanians, approximately
- 2 1,800,000 people, lived in poverty during 2012, according to
- 3 the United States Census Bureau.
- 4 (3) At a \$7.25 rate, a minimum-wage worker, working 40
- 5 hours a week for 52 weeks a year, earns \$15,080 annually
- 6 which is below the 2013 Federal Poverty Level of \$19,530 for
- 7 a family of three.
- 8 (4) The absence of a fair minimum wage results in the
- 9 depression of wages by some employers and constitutes a
- 10 serious form of unfair competition against other employers,
- 11 reduces the purchasing power of the workers and threatens the
- 12 stability of the economy.
- 13 The General Assembly of the Commonwealth of Pennsylvania
- 14 hereby enacts as follows:
- 15 Section 1. Section 3(d) and (i) of the act of January 17,
- 16 1968 (P.L.11, No.5), known as The Minimum Wage Act of 1968,
- 17 amended July 9, 2006 (P.L.1077, No.112), are amended and the
- 18 section is amended by adding a definition to read:
- 19 Section 3. Definitions.--As used in this act:
- 20 \* \* \*
- 21 (d) "Wages" mean compensation due to any employe by reason
- 22 of his or her employment, payable in legal tender of the United
- 23 States or checks on banks convertible into cash on demand at
- 24 full face value, subject to such deductions, charges or
- 25 allowances as may be permitted by regulations of the secretary
- 26 under section [9] <u>9.1</u>.
- "Wage" paid to any employe includes the reasonable cost, as
- 28 determined by the secretary, to the employer for furnishing such
- 29 employe with board, lodging, or other facilities, if such board,
- 30 lodging, or other facilities are customarily furnished by such

- 1 employer to his or her employes: Provided, That the cost of
- 2 board, lodging, or other facilities shall not be included as a
- 3 part of the wage paid to any employe to the extent it is
- 4 excluded therefrom under the terms of a bona fide collective-
- 5 bargaining agreement applicable to the particular employe:
- 6 Provided, further, That the secretary is authorized to determine
- 7 the fair value of such board, lodging, or other facilities for
- 8 defined classes of employes and in defined areas, based on
- 9 average cost to the employer or to groups of employers similarly
- 10 situated, or average value to groups of employes, or other
- 11 appropriate measures of fair value. Such evaluations, where
- 12 applicable and pertinent, shall be used in lieu of actual
- 13 measure of cost in determining the wage paid to any employe.
- 14 [In determining the hourly wage an employer is required to
- 15 pay a tipped employe, the amount paid such employe by his or her
- 16 employer shall be an amount equal to: (i) the cash wage paid the
- 17 employe which for the purposes of the determination shall be not
- 18 less than the cash wage required to be paid the employe on the
- 19 date immediately prior to the effective date of this
- 20 subparagraph; and (ii) an additional amount on account of the
- 21 tips received by the employe which is equal to the difference
- 22 between the wage specified in subparagraph (i) and the wage in
- 23 effect under section 4 of this act. The additional amount on
- 24 account of tips may not exceed the value of tips actually
- 25 received by the employe. The previous sentence shall not apply
- 26 with respect to any tipped employe unless:
- 27 (1) Such employe has been informed by the employer of the
- 28 provisions of this subsection;
- 29 (2) All tips received by such employe have been retained by
- 30 the employe and shall not be surrendered to the employer to be

- 1 used as wages to satisfy the requirement to pay the current
- 2 hourly minimum rate in effect; where the gratuity is added to
- 3 the charge made by the establishment, either by the management,
- 4 or by the customer, the gratuity shall become the property of
- 5 the employe; except that this subsection shall not be construed
- 6 to prohibit the pooling of tips among employes who customarily
- 7 and regularly receive tips.]
- 8 \* \* \*
- 9 (i) ["Gratuities"] "Gratuity" or "tip" means a voluntary,
- 10 monetary [contributions] contribution received by an employe
- 11 from a guest, patron or customer for services rendered.
- 12 (j) "Tipped employe" means an employe who customarily and
- 13 regularly receives a gratuity during the course of the employe's
- 14 <u>employment.</u>
- 15 Section 2. Section 4(a) of the act is amended by adding
- 16 paragraphs to read:
- 17 Section 4. Minimum Wages.--Except as may otherwise be
- 18 provided under this act:
- 19 (a) Every employer shall pay to each of his or her employes
- 20 wages for all hours worked at a rate of not less than:
- 21 \* \* \*
- 22 (9) Nine dollars (\$9.00) an hour beginning six months
- 23 following the effective date of this paragraph.
- 24 (10) Ten dollars ten cents (\$10.10) an hour beginning twelve
- 25 months after the effective date of this paragraph.
- 26 (11) Beginning after December 31, 2016, and for each
- 27 <u>succeeding January 1 thereafter, the minimum wage shall be</u>
- 28 <u>increased by an annual cost-of-living adjustment calculated by</u>
- 29 the secretary using the percentage change in the Consumer Price
- 30 Index for All Urban Consumers (CPI-U) for the Pennsylvania, New

- 1 Jersey, Delaware and Maryland area. In calculating the
- 2 <u>adjustment</u>, the secretary shall use the most recent twelve-month
- 3 period for which figures have been officially reported by the
- 4 <u>United States Department of Labor, Bureau of Labor Statistics.</u>
- 5 At least sixty days prior to the date the adjustment is due to
- 6 take effect, the percentage increase and the minimum wage
- 7 amount, rounded to the nearest multiple of five cents (5¢),
- 8 shall be determined by the secretary. The secretary shall,
- 9 within ten days following the determination, forward a notice of
- 10 the determination to the Legislative Reference Bureau for
- 11 publication in the next Pennsylvania Bulletin.
- 12 \* \* \*
- 13 Section 3. The act is amended by adding a section to read:
- 14 <u>Section 4.1. Tipped Employes.--(a) An employer shall pay a</u>
- 15 <u>tipped employe as follows:</u>
- 16 (1) Fifty percent of the wage in effect under section 4(a)
- 17 (9), as the wage may be increased under section 4(a)(11).
- 18 (2) Seventy-five percent of the wage in effect under section
- 19 4(a)(10), as the wage may be increased under section 4(a)(11).
- 20 (b) The following shall apply:
- 21 (1) Each tipped employe shall be informed in writing by the
- 22 employer, no later than twenty days after the effective date of
- 23 this <u>section</u>, that the tipped employe will be paid not less than
- 24 the appropriate minimum wage under subsection (a) beginning six
- 25 months after the effective date of this section.
- 26 (2) Each gratuity received by the employe shall be retained
- 27 by the employe and shall not be surrendered or paid to the
- 28 employer. This paragraph shall not be deemed to prohibit the
- 29 pooling of gratuities among tipped employes.
- 30 (3) If a gratuity is added, either by the employer or

- 1 manager of the establishment or by the quest, patron or
- 2 customer, to the charge to the quest, patron or customer, the
- 3 gratuity shall become the property of the tipped employe and
- 4 shall not be used by the employer to satisfy the requirement to
- 5 pay the wage then in effect.
- 6 Section 4. Sections 6(e)(2) and 9 of the act, amended July
- 7 9, 2006 (P.L.1077, No.112), are amended to read:
- 8 Section 6. Minimum Wage Advisory Board. --\* \* \*
- 9 (e) The board shall have the power and duty to:
- 10 \* \* \*
- 11 (2) conduct public hearings at the request of the secretary
- 12 in order to develop rules and regulations in accordance with
- 13 section [9] 9.1 of this act, in which hearings due process of
- 14 law shall be observed and any person may appear and be heard or
- 15 file statements in support of his or her position;
- 16 \* \* \*
- 17 Section 9. [Enforcement; Rules and Regulations.--The
- 18 secretary shall enforce this act. The secretary shall make and,
- 19 from time to time, revise regulations, with the assistance of
- 20 the board, when requested by the secretary, which shall be
- 21 deemed appropriate to carry out the purposes of this act and to
- 22 safeguard the minimum wage rates thereby established. Such
- 23 regulations may include, but are not limited to, regulations
- 24 defining and governing bona fide executive, administrative, or
- 25 professional employes and outside salespersons, learners and
- 26 apprentices, their number, proportion, length of learning
- 27 period, and other working conditions; handicapped workers; part-
- 28 time pay; overtime standards; bonuses; allowances for board,
- 29 lodging, apparel, or other facilities or services customarily
- 30 furnished by employers to employes; allowances for gratuities;

- 1 or allowances for such other special conditions or circumstances
- 2 which may be incidental to a particular employer-employe
- 3 relationship.] Enforcement. -- (a) The secretary shall have the
- 4 <u>authority to investigate claims of violations of this act and to</u>
- 5 <u>assess administrative penalties under section 12 of this act.</u>
- 6 (b) The Attorney General and the district attorneys of the
- 7 <u>several counties shall have concurrent jurisdiction to bring an</u>
- 8 action for criminal violations of this act under section 12 of
- 9 this act. A person charged by the Attorney General shall not
- 10 have standing to challenge the authority of the Attorney General
- 11 to prosecute the action. If a challenge is made, the challenge
- 12 shall be dismissed and no relief shall be available in the
- 13 courts of this Commonwealth to the person making the challenge.
- 14 Section 5. The act is amended by adding a section to read:
- 15 Section 9.1. Rules and Regulations. -- (1) The secretary
- 16 shall make and revise regulations, with the assistance of the
- 17 board, to carry out the purposes of this act and to safeguard
- 18 the payment of the wage rates established under this act.
- 19 (2) The regulations may include regulations defining and
- 20 governing any of the following:
- 21 (i) Bona fide executive, administrative or professional
- 22 employes and outside salespersons.
- 23 (ii) Learners and apprentices and the number, proportion,
- 24 length of learning period and other working conditions of
- 25 learners and apprentices.
- 26 (iii) Handicapped workers.
- 27 <u>(iv) Part-time pay.</u>
- 28 (v) Overtime standards.
- 29 (vi) Bonuses.
- 30 (vii) Allowances for apparel, board, lodging or other

- 1 <u>facilities or services customarily furnished by employers to</u>
- 2 employes.
- 3 (viii) Allowances for gratuities.
- 4 (ix) Allowances for other special conditions or
- 5 <u>circumstances which may be incidental to a particular employer-</u>
- 6 <u>employe relationship</u>.
- 7 Section 6. Section 12 of the act, amended July 9, 2006
- 8 (P.L.1077, No.112), is amended to read:
- 9 Section 12. Penalties.--(a) [Any employer and his or her
- 10 agent, or the officer or agent of any corporation, ] A person who
- 11 discharges or in any other manner discriminates against any
- 12 employe [because such employe has] who has filed or submitted a
- 13 complaint under this act, cooperated with the Attorney General,
- 14 <u>a district attorney</u>, the secretary or the secretary's
- 15 representative, submitted evidence, testified or is about to
- 16 testify [before the secretary or his or her representative] in
- 17 any investigation or proceeding under or related to this act, or
- 18 because such [employer] person believes that said employe may
- 19 [so testify shall, upon conviction thereof in a summary
- 20 proceeding, ] take these actions, or has exercised any right
- 21 under this act or any regulation implementing its provisions, or
- 22 because such employe provided assistance or information to
- 23 another employe about this act commits a summary offense and,
- 24 upon conviction thereof, shall be sentenced to pay a fine of not
- 25 less than [five hundred dollars (\$500)] two thousand dollars
- 26 (\$2,000) nor more than [one thousand dollars (\$1,000)] <u>five</u>
- 27 thousand dollars (\$5,000), and in default of the payment of such
- 28 fine [and costs], shall be sentenced to imprisonment for not
- 29 less than ten days nor more than ninety days. If the secretary
- 30 determines that a violation of this subsection has occurred, the

- 1 <u>secretary shall assess a penalty against the person of not less</u>
- 2 than two thousand dollars (\$2,000) nor more than five thousand
- 3 dollars (\$5,000).
- 4 (b) [Any employer or the officer or agent of any
- 5 corporation] A person who pays or agrees to pay any employe less
- 6 than the rates applicable to such employe under this act [shall,
- 7 upon conviction thereof in a summary proceeding, ] commits a
- 8 <u>summary offense and, upon conviction thereof, shall</u> be sentenced
- 9 to pay a fine of not less than [seventy-five dollars (\$75)] one\_
- 10 thousand five hundred dollars (\$1,500) nor more than [three
- 11 hundred dollars (\$300)] three thousand dollars (\$3,000) or to
- 12 undergo imprisonment of not less than ten nor more than sixty
- 13 days, or both. Each week in which such employe is paid less than
- 14 the rate applicable to him or her under this act and for each
- 15 employe who is paid less than the prescribed rate, a separate
- 16 offense shall be deemed to occur. Any agreement between the
- 17 employer and the employe to work for less than the applicable
- 18 wage rate shall be no defense to <u>an</u> action [by the Commonwealth]
- 19 under this section. <u>If the secretary determines that a violation</u>
- 20 of this subsection has occurred, the secretary shall assess a
- 21 penalty against the person of not less than one thousand five
- 22 <u>hundred dollars (\$1,500) nor more than three thousand dollars</u>
- 23 (\$3,000) for each week that the violation occurred and for each
- 24 employe that is the subject of the violation.
- 25 (c) [Any employer or the officer or agent of any
- 26 corporation] A person who violates any other provision of this
- 27 act or of any regulation [issued thereunder shall, upon
- 28 conviction thereof in a summary proceeding, ] implementing its
- 29 provisions commits a summary offense and, upon conviction
- 30 thereof, shall be sentenced to pay a fine of not less than [one

- 1 hundred dollars (\$100)] one thousand five hundred dollars
- 2 <u>(\$1,500)</u> nor more than [five hundred dollars (\$500)] <u>five</u>
- 3 thousand dollars (\$5,000), and each day [of such failure to
- 4 comply with this act or regulation, ] that such violation occurs
- 5 shall constitute a separate offense. <u>If the secretary determines</u>
- 6 that a violation of any other provision of this act or a
- 7 regulation implementing its provisions has occurred, the
- 8 <u>secretary shall assess a penalty against the person of not less</u>
- 9 than one thousand five hundred dollars (\$1,500) nor more than
- 10 five thousand dollars (\$5,000) for each day such violation
- 11 occurs.
- 12 Section 7. Section 13 of the act is amended to read:
- 13 Section 13. Civil Actions. -- (a) If any employe is paid by
- 14 his or her employer less than the minimum wages provided by
- 15 section 4 of this act or by any regulation issued thereunder,
- 16 such [worker] <a href="mailto:employe">employe</a> may recover in a civil action the full
- 17 amount of such minimum wage less any amount actually paid to the
- 18 [worker] employe by the employer, together with costs and such
- 19 reasonable attorney's fees as may be allowed by the court, and
- 20 any agreement between the employer and the [worker] employe to
- 21 work for less than such minimum wage shall be no defense to such
- 22 action.
- 23 (b) At the request of any employe paid less than the minimum
- 24 wage to which such employe was entitled under this act and
- 25 regulations issued [thereunder] <u>under this act</u>, the secretary
- 26 may take an assignment of such wage claim, in trust for the
- 27 assigning [worker] <a href="mailto:employe">employe</a> and may bring any legal action
- 28 necessary to collect such claim, and the employer shall be
- 29 required to pay the cost and such reasonable attorney's fees as
- 30 may be allowed by the court.

- 1 Section 8. Section 14.1 of the act, added July 9, 2006
- 2 (P.L.1077, No.112), is repealed:
- 3 [Section 14.1. Preemption. -- (a) Except as set forth in
- 4 subsection (b), this act shall preempt and supersede any local
- 5 ordinance or rule concerning the subject matter of this act.
- 6 (b) This section does not prohibit local regulation pursuant
- 7 to an ordinance which was adopted by a municipality prior to
- 8 January 1, 2006, and which remained in effect on January 1,
- 9 2006.1
- 10 Section 9. This act shall take effect as follows:
- 11 (1) The repeal under section 3(d) of the act and the
- 12 addition of section 4.1 of the act shall take effect in six
- months.
- 14 (2) The remainder of this act shall take effect
- immediately.