## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 2166 Session of 2015

INTRODUCED BY DAWKINS, COOK-ARTIS, KINSEY AND NEILSON, JUNE 15, 2016

REFERRED TO COMMITTEE ON STATE GOVERNMENT, JUNE 15, 2016

## AN ACT

- 1 Amending Title 62 (Procurement) of the Pennsylvania Consolidated
- 2 Statutes, in small and disadvantaged businesses, further
- providing for definitions, for duties of department, for
- bonding and progress payments and for report to General
- Assembly; providing for disadvantaged businesses; and
- 6 imposing penalties.
- 7 The General Assembly of the Commonwealth of Pennsylvania
- 8 hereby enacts as follows:
- 9 Section 1. The definition of "disadvantaged business" in
- 10 section 2102 of Title 62 of the Pennsylvania Consolidated
- 11 Statutes is amended to read:
- 12 § 2102. Definitions.
- 13 Subject to section 2103 (relating to regulations), the
- 14 following words and phrases when used in this chapter shall have
- 15 the meanings given to them in this section unless the context
- 16 clearly indicates otherwise:
- 17 ["Disadvantaged business." A small business which is owned
- 18 or controlled by a majority of persons, not limited to members
- 19 of minority groups, who have been deprived of the opportunity to
- 20 develop and maintain a competitive position in the economy

- 1 because of social disadvantages.]
- 2 \* \* \*
- 3 Section 2. Sections 2104, 2105 and 2107 of Title 62 are
- 4 amended to read:
- 5 § 2104. Duties of department.
- 6 The department shall have the following duties:
- 7 (1) Where feasible, provide appropriate staff who shall
- 8 be responsible to the department and who shall serve within
- 9 designated Commonwealth agencies to assist small [and
- 10 disadvantaged] businesses in this Commonwealth in learning
- 11 how to do business with Commonwealth agencies.
- 12 (2) Give special publicity to procurement procedures and
- issue special publications designed to assist small [and
- disadvantaged] businesses in learning how to do business with
- 15 Commonwealth agencies.
- 16 (3) Compile, maintain and make available source lists of
- 17 small [and disadvantaged] businesses for the purpose of
- 18 encouraging procurement from small [and disadvantaged]
- 19 businesses.
- 20 (4) Include small [and disadvantaged] businesses on
- 21 solicitation mailing lists.
- 22 (5) Assure that small [and disadvantaged] businesses are
- 23 solicited on each procurement for which the businesses may be
- 24 suited.
- 25 (6) Develop special training programs to assist small
- [and disadvantaged] businesses in learning how to do business
- with Commonwealth agencies.
- 28 § 2105. Bonding and progress payments.
- 29 (a) Bonding.--Notwithstanding other provisions of this part,
- 30 a purchasing agency may reduce the level or change the types of

- 1 bonding normally required or accept alternative forms of
- 2 security to the extent reasonably necessary to encourage
- 3 procurement from small [and disadvantaged] businesses.
- 4 (b) Progress payments. -- A purchasing agency may make special
- 5 provisions for progress payments as it deems reasonably
- 6 necessary to encourage procurement from small [and
- 7 disadvantaged] businesses.
- 8 § 2107. Report to General Assembly.
- 9 The department shall annually, before October 1, report in
- 10 writing to the General Assembly concerning the awarding of
- 11 contracts to small [and disadvantaged] businesses during the
- 12 preceding fiscal year. The report shall include a list of all
- 13 small [and disadvantaged] businesses that participated as
- 14 contractors, subcontractors or suppliers during the preceding
- 15 fiscal year for contracts if the number of contractors under a
- 16 previously existing contract for the same supply or service is
- 17 reduced to a single contractor or reduced by more than 50% of
- 18 the number existing on September 30, 2003. In preparing the
- 19 report, the department shall verify whether commitments made to
- 20 small [and disadvantaged] businesses in the course of awarding
- 21 these contracts have been maintained.
- 22 Section 3. Title 62 is amended by adding a chapter to read:
- 23 <u>CHAPTER 22</u>
- 24 DISADVANTAGED BUSINESSES
- 25 Sec.
- 26 2201. Policy.
- 27 <u>2202. Definitions.</u>
- 28 <u>2203</u>. <u>Procurement procedures</u>.
- 29 2204. Establishment of goals and guidelines.
- 30 2205. Commonwealth agency duties.

- 1 2206. Prohibitions.
- 2 2206.1. Women-owned businesses.
- 3 <u>2207. Multiple certifications.</u>
- 4 2208. Contractor duties.
- 5 2209. Department duties.
- 6 <u>2210</u>. Failure to meet participation goals.
- 7 2211. Waivers.
- 8 <u>2212. Duties of bidders and offerors.</u>
- 9 <u>2213. Executed contracts.</u>
- 10 2214. Reporting by minority business enterprises.
- 11 <u>2215</u>. <u>Ineligibility due to net worth</u>.
- 12 <u>2216. Not-for-profit entities.</u>
- 13 <u>2217. Conflicts with Federal requirements.</u>
- 14 <u>2218. Regulations.</u>
- 15 <u>2219. Records and reports.</u>
- 16 <u>2220. Directory.</u>
- 17 2221. Reporting requirements.
- 18 2222. Fraudulent actions.
- 19 2223. False statements regarding certification.
- 20 2224. Fraud hotline.
- 21 2225. Applicability of chapter.
- 22 <u>§ 2201. Policy.</u>
- 23 The General Assembly finds and declares as follows:
- 24 (1) The Commonwealth wishes to provide all of its
- 25 <u>residents with equal access to business formation and</u>
- 26 <u>business growth opportunities.</u>
- 27 (2) The elimination of discrimination against minority-
- owned and women-owned businesses is of paramount importance
- 29 <u>to the future welfare of this Commonwealth.</u>
- 30 (3) Evidence demonstrates persistent discrimination

1	against minority-owned and women-owned businesses and further
2	demonstrates the following:
3	(i) There are substantial and statistically
4	significant adverse disparities between the availability
5	and utilization of minorities and women in the private
6	sector in the same geographic markets and industry
7	categories in which the Commonwealth does business.
8	(ii) The Commonwealth would become a passive
9	participant in private sector racial and gender
10	discrimination if it ceased or curtailed its remedial
11	efforts.
12	(iii) There are substantial and statistically
13	significant adverse disparities for all racial and ethnic
14	groups and nonminority women combined in all major
15	contracting categories in procurement.
16	(iv) There are substantial and statistically
17	significant adverse disparities for all individual racial
18	and ethnic groups and for nonminority women in most major
19	industry categories in procurement.
20	(v) There is ample evidence that discrimination in
21	the private sector has depressed firm formation and firm
22	growth among minority and nonminority women
23	entrepreneurs.
24	(vi) There is powerful and persuasive qualitative
25	and anecdotal evidence of discrimination against minority
26	and nonminority women business owners in both the public
27	and private sectors.
28	(4) As a result of ongoing discrimination and the
29	present-day effects of past discrimination, minority-owned
30	and women-owned businesses combined continue to be

1 <u>significantly underutilized relative to their availability to</u>

2 perform work in the sectors in which the Commonwealth does

3 business.

- (5) Minority prime contractors also are subject to discrimination and confront especially daunting barriers in attempting to compete with very large and long-established nonminority companies.
- (6) Despite the fact that the Commonwealth has employed, and continues to employ, numerous and robust race-neutral remedies, including aggressive outreach and advertising, training and education, small business programs, efforts to improve access to capital and other efforts, there is a strong basis in evidence that discrimination persists even in public sector procurement where these efforts have been employed.
  - (7) This chapter ensures that race-neutral efforts will be used to the maximum extent feasible and that race-conscious measures will be used only where necessary to eliminate discrimination that was not alleviated by race-neutral efforts.
  - (8) This chapter continues and enhances efforts to
    ensure that the Commonwealth limits the burden on nonminority
    businesses as much as possible by ensuring that all goals are
    developed using the best available data and that waivers are
    available whenever contractors make good faith efforts.
  - (9) Commonwealth efforts to support the development of competitively viable minority-owned and women-owned business enterprises will assist in reducing discrimination and creating jobs for all residents of this Commonwealth.
- 30 § 2202. Definitions.

- 1 The following words and phrases when used in this chapter
- 2 shall have the meanings given to them in this section unless the
- 3 context clearly indicates otherwise:
- 4 <u>"African American." An individual having origins in any of</u>
- 5 the black racial groups of Africa.
- 6 "American Indian/Native American." An individual having
- 7 origins in any of the original peoples of North America and who
- 8 <u>is a documented member of a North American tribe or band or</u>
- 9 <u>otherwise has a special relationship with the United States or a</u>
- 10 state through treaty, agreement or some other form of
- 11 recognition. The term includes an individual who claims to be an
- 12 American Indian/Native American and who is regarded as such by
- 13 the American Indian/Native American community of which the
- 14 <u>individual claims to be a part, but does not include an</u>
- 15 <u>individual of Eskimo or Aleutian origin.</u>
- 16 "Asian." An individual having origins in the Far East,
- 17 Southeast Asia or the Indian subcontinent and who is regarded as
- 18 such by the community of which the person claims to be a part.
- 19 <u>"Certification." The determination that a legal entity is a</u>
- 20 minority business enterprise for the purposes of this chapter.
- 21 "Certified minority business enterprise." A minority
- 22 <u>business enterprise that holds a certification</u>.
- 23 "Economically disadvantaged individual." A socially
- 24 disadvantaged individual whose ability to compete in the free
- 25 enterprise system has been impaired due to diminished capital
- 26 and credit opportunities as compared to others in the same or
- 27 <u>similar line of business who are not socially disadvantaged.</u>
- 28 "Hispanic." An individual of Mexican, Puerto Rican, Cuban,
- 29 Central or South American culture or origin or other Spanish
- 30 culture or origin, regardless of race, and who is regarded as

- 1 such by the community of which the person claims to be a part.
- 2 "Minority business enterprise." Any legal entity, except a
- 3 joint venture, that is all of the following:
- 4 (1) Organized to engage in commercial transactions.
- 5 (2) At least 51% owned and controlled by one or more
- 6 <u>individuals who are socially and economically disadvantaged.</u>
- 7 (3) Managed by, and the daily business operations of
- 8 which are controlled by, one or more of the socially and
- 9 <u>economically disadvantaged individuals who own it.</u>
- 10 "Minority business enterprise participation schedule." A
- 11 schedule included in the submission of a bid or offer that
- 12 <u>identifies the following:</u>
- 13 (1) The certified minority business enterprises that a
- bidder or offeror agrees to use in the performance of the
- 15 <u>contract.</u>
- 16 (2) The percentage of contract value attributed to each
- certified minority business enterprise.
- 18 "Not-for-profit entity." A corporation that meets the
- 19 following criteria:
- 20 (1) Is incorporated in this Commonwealth or otherwise
- 21 qualified to do business in this Commonwealth.
- 22 (2) Has been determined by the Internal Revenue Service
- 23 to be exempt from taxation under section 501(c)(3), (4) or
- 24 (6) of the Internal Revenue Code of 1986 (Public Law 99-514,
- 25 26 U.S.C. § 501(c)(3), (4) or (6)).
- 26 (3) Is organized to promote the interests of individuals
- who are physically or mentally disabled.
- 28 "Personal net worth." The net value of the assets of an
- 29 individual remaining after total liabilities are deducted. The
- 30 term includes the individual's share of assets held jointly or

Τ	as community property with the individual's spouse. The term
2	does not include any of the following:
3	(1) The individual's ownership interest in the applicant
4	or a certified minority business enterprise.
5	(2) The individual's equity in the individual's primary
6	place of residence.
7	(3) Up to \$500,000 of the cash value of any qualified
8	retirement savings plans or individual retirement accounts.
9	"Physically or mentally disabled." An impairment that
10	substantially limits one or more major life activities.
11	"Race-neutral measure." A method that is or can be used to
12	assist all small businesses.
13	"Socially and economically disadvantaged individual."
14	(1) A citizen or lawfully admitted permanent resident of
15	the United States who is:
16	(i) In any of the following minority groups:
17	(A) African American.
18	(B) American Indian/Native American.
19	(C) Asian.
20	(D) Hispanic.
21	(ii) Physically or mentally disabled and who is
22	regarded generally by the community as having such a
23	disability and whose disability has substantially limited
24	the individual's ability to engage in competitive
25	business.
26	(iii) A woman, regardless of race or ethnicity.
27	(iv) Otherwise found by the department to be a
28	socially and economically disadvantaged individual. There
29	is a rebuttable presumption that an individual who is a
30	member of a minority group under subparagraph (i), (ii)

- or (iii) is socially and economically disadvantaged.
- 2 (2) An individual whose personal net worth exceeds
- 3 \$1,500,000, as adjusted annually for inflation according to
- 4 the Consumer Price Index, may not be found to be economically
- 5 <u>disadvantaged</u>.
- 6 <u>"Socially disadvantaged individual." An individual who has</u>
- 7 been subjected to racial or ethnic prejudice or cultural bias
- 8 <u>within American society because of membership in a group and</u>
- 9 without regard to individual qualities. Social disadvantage must
- 10 stem from circumstances beyond the control of the individual.
- 11 § 2203. Procurement procedures.
- 12 <u>Except for leases of real property, each Commonwealth agency</u>
- 13 <u>shall structure procurement procedures, consistent with the</u>
- 14 purposes of this chapter, to attempt to achieve an overall
- 15 percentage goal of the Commonwealth agency's total dollar value
- 16 of contracts being made directly or indirectly to certified
- 17 minority business enterprises. The following contracts may not
- 18 be counted as part of a Commonwealth agency's total dollar value
- 19 of contracts:
- 20 (1) A contract awarded in accordance with section 520
- 21 (relating to supplies manufactured and services performed by
- 22 persons with disabilities).
- 23 (2) A contract awarded to a not-for-profit entity in
- 24 accordance with requirements mandated by Federal or State
- 25 law.
- 26 § 2204. Establishment of goals and guidelines.
- 27 <u>(a) Overall goal.--The overall percentage goal shall be</u>
- 28 established on a biennial basis by the department, in
- 29 consultation with the Secretary of Transportation and the
- 30 Attorney General.

- 1 (b) Establishment of goals and guidelines. -- In consultation
- 2 with the Secretary of Transportation and the Attorney General,
- 3 the department shall do the following:
- 4 (1) Establish guidelines on a biennial basis for each
- 5 <u>Commonwealth agency to consider while determining whether to</u>
- 6 set subgoals for the minority groups listed in the definition
- 7 <u>of "socially and economically disadvantaged individual" under</u>
- 8 section 2202 (relating to definitions).
- 9 (2) Establish goals and subgoal guidelines that, to the
- 10 <u>maximum extent feasible, approximate the level of minority</u>
- 11 <u>business enterprise participation that would be expected in</u>
- 12 <u>the absence of discrimination.</u>
- 13 (3) Establish guidelines for each Commonwealth agency to
- 14 <u>consider when determining the appropriate minority business</u>
- 15 enterprise participation percentage goal for a contract in
- 16 <u>accordance with section 2205 (relating to Commonwealth agency</u>
- 17 duties).
- (c) Delay in establishing goals and guidelines. -- During any
- 19 year in which there is a delay in establishing the overall goal,
- 20 the previous year's goal shall apply. During any year in which
- 21 there is a delay in establishing the subgoal guidelines, the
- 22 previous year's subgoal guidelines shall apply.
- 23 (d) Public participation. -- In establishing overall goals and
- 24 subgoal quidelines, the department shall provide for public
- 25 participation by consulting with minority, women's and general
- 26 contractor groups, community organizations and other officials
- 27 or organizations that could be expected to have information
- 28 concerning:
- 29 (1) The availability of minority-owned and women-owned
- 30 businesses.

1	(2) The effects of discrimination on opportunities for
2	minority-owned and women-owned businesses.
3	(3) The operation of the department's Bureau of
4	Diversity, Inclusion and Small Business Opportunities.
5	(e) Factors In establishing overall goals, the factors to
6	be considered shall include:
7	(1) The relative availability of minority-owned and
8	women-owned businesses to participate in procurement as
9	demonstrated by the State's most recent disparity study.
10	(2) Past participation of minority business enterprises
11	in procurement, except for procurement related to leases of
12	real property.
13	(3) Other factors that contribute to constitutional goal
14	setting.
15	§ 2205. Commonwealth agency duties.
16	(a) General rule Each Commonwealth agency shall:
17	(1) Consider the practical severability of all contracts
18	and, unless otherwise prohibited by law, may not bundle
19	contracts.
20	(2) Implement a program that will enable the
21	Commonwealth agency to evaluate each contract to determine
22	the appropriate minority business enterprise participation
23	goals, if any, for the contract based on the following:
24	(i) The potential subcontract opportunities
25	available in the prime contract.
26	(ii) The availability of certified minority business
27	enterprises to respond competitively to the potential
28	subcontract opportunities.
29	(iii) The contract goal guidelines established under
30	section 2204(b)(3) (relating to establishment of goals

1	and guidelines).
2	(iv) The subgoal guidelines established under
3	section 2204(b)(1).
4	(v) Other factors that contribute to constitutional
5	<pre>goal setting.</pre>
6	(3) Set forth in invitations to bid and requests for
7	proposals the expected degree of minority business enterprise
8	participation based, in part, on the factors under this
9	subsection. A bid or proposal with an expected degree of
10	minority business enterprise participation must identify the
11	specific commitment of certified minority business
12	enterprises at the time of submission.
13	(4) Provide a current list of certified minority
14	business enterprises to each prospective contractor.
15	(5) Verify and maintain data concerning payments
16	received by minority business enterprises, including a
17	requirement that, upon completion of a project, the
18	Commonwealth agency shall compare the total dollar value
19	actually received by minority business enterprises with the
20	amount of contract dollars initially awarded along with an
21	explanation of any discrepancies.
22	(6) Monitor and collect data with respect to prime
23	contractor compliance with contract goals. A Commonwealth
24	agency shall verify that minority business enterprises listed
25	in a successful bid are actually participating to the extent
26	listed in the project for which the bid was submitted.
27	(7) Institute corrective action when prime contractors
28	do not make good faith efforts to comply with contract goals.
29	(8) Cooperate with the department to designate certain
30	procurements as being excluded from the requirements of this

- 1 <u>chapter.</u>
- 2 (b) Facilitation of participation. -- Each Commonwealth agency
- 3 shall meet the maximum feasible portion of the Commonwealth's
- 4 <u>overall goal established under section 2204(a) by using race-</u>
- 5 neutral measures to facilitate minority business enterprise
- 6 participation in the procurement process.
- 7 § 2206. Prohibitions.
- 8 <u>Commonwealth agencies may not use quotas or any project goal-</u>
- 9 <u>setting process that:</u>
- 10 (1) Solely relies on the Commonwealth's overall
- 11 <u>numerical goal, or any other jurisdiction's overall numerical</u>
- 12 <u>goal.</u>
- 13 (2) Fails to incorporate the analysis outlined in
- 14 <u>section 2205(a)(2) (relating to Commonwealth agency duties).</u>
- 15 § 2206.1. Women-owned businesses.
- A woman who is also a member of an ethnic or racial minority
- 17 group may be certified in that category in addition to the
- 18 gender category.
- 19 § 2207. Multiple certifications.
- 20 For purposes of achieving the goals in this chapter, a
- 21 certified minority business enterprise may participate in a
- 22 contract and be counted as a woman-owned business or as a
- 23 business owned by a member of an ethnic or racial group, but not
- 24 both, if the business has been certified in both categories.
- 25 § 2208. Contractor duties.
- 26 If a Commonwealth agency establishes minority business
- 27 <u>enterprise participation goals for a contract, a contractor,</u>
- 28 including a contractor that is a certified minority business
- 29 <u>enterprise</u>, shall:
- 30 (1) Identify specific work categories appropriate for

1	<u>subcontracting.</u>
2	(2) At least 10 days before bid opening, solicit
3	minority business enterprises, through written notice that:
4	(i) Describes the categories of work under paragraph
5	<u>(1).</u>
6	(ii) Provides information regarding the type of work
7	being solicited and specific instructions on how to
8	submit a bid.
9	(3) Attempt to make personal contact with the minority
10	business enterprises in paragraph (2).
11	(4) Offer to provide reasonable assistance to minority
12	business enterprises to fulfill bonding requirements or to
13	obtain a waiver of those requirements.
14	(5) In order to publicize contracting opportunities to
15	minority business enterprises, attend prebid or preproposal
16	meetings or other meetings scheduled by the Commonwealth
17	agency.
18	(6) Upon acceptance of a bid or proposal, provide the
19	Commonwealth agency with a list of minority businesses with
20	whom the contractor negotiated, including price quotes from
21	minority and nonminority firms.
22	§ 2209. Department duties.
23	The department shall:
24	(1) In consultation with the Secretary of Transportation
25	and the Attorney General, establish procedures governing how
26	the participation of minority business enterprise prime
27	contractors is counted toward contract goals.
28	(2) Publish biennially in the Pennsylvania Bulletin
29	notice of the Commonwealth's overall goal established under
30	section 2204(a) (relating to establishment of goals and

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(3) Provide for certifying and decertifying minority	
business enterprises for all Commonwealth agencies through a	_
single process that meets applicable Federal requirements.	

- (4) Promote and facilitate the submission of some or all of the certification applications through an electronic process.
- (5) Promote and facilitate certification of minority
  business enterprises that have received certification from
  the Small Business Administration or a county that uses a
  certification process substantially similar to the process
  under paragraph (1).
  - (6) Complete its review of an application for certification and notify the applicant of the department's decision within 90 days of receipt of an application that includes all of the information necessary for the department to make a decision.
- (7) Provide a one-time extension of the notification requirement under paragraph (6). The department shall provide the applicant with a written notice and explanation for the extension. The extension shall be for no more than 60 days.
- (8) Ensure the uniformity of requests for bids on subcontracts.
- 24 (9) Establish a schedule for receipt of requests for
  25 bids on subcontracts and of submission of bids on
  26 subcontracts.
- 27 (10) To the extent practicable, ensure that a fiscal
  28 disadvantage to the Commonwealth does not result from an
  29 inadequate response by minority business enterprises to a
  30 request for bids.

1	(11) Provide for the counting and reporting of certified
2	minority business enterprises as prime contractors.
3	(12) Ensure that all contracts containing minority
4	business enterprise participation goals contain a liquidated
5	damages provision that applies in the event that the
6	contractor fails to comply in good faith with the provisions
7	of this chapter or the pertinent terms of the applicable
8	contract.
9	(13) Establish standards to require a minority business
10	enterprise to perform a commercially useful function on a
11	contract.
12	(14) Provide for how a bidder may calculate the minority
13	business enterprise portion of a joint venture toward meeting
14	its minority business enterprise participation goal.
15	(15) Consistent with section 2211 (relating to waivers),
16	identify circumstances under which a Commonwealth agency may
17	waive obligations of the contractor relating to minority
18	business enterprise participation.
19	(16) Establish a graduation program based on the
20	financial viability of the minority business enterprise,
21	using annual gross receipts or other economic indicators as
22	may be determined by the department.
23	(17) Develop and implement any other procedures that the
24	department considers necessary or appropriate to encourage
25	participation by minority business enterprises and to protect
26	the integrity of the procurement process.
27	§ 2210. Failure to meet participation goals.
28	If a contractor, including a certified minority business
29	enterprise, does not achieve all or a part of the minority
30	business enterprise participation goals on a contract, the

- 1 Commonwealth agency shall make a finding of whether the
- 2 contractor has demonstrated that the contractor took all
- 3 necessary and reasonable steps to achieve the goals, including
- 4 compliance with section 2208 (relating to contractor duties).
- 5 § 2211. Waivers.
- 6 (a) General rule. -- A waiver of any part of the minority
- 7 <u>business enterprise goals for a contract shall be granted if a</u>
- 8 <u>contractor provides a reasonable demonstration of good-faith</u>
- 9 <u>efforts to achieve the goals.</u>
- 10 (b) Contract renegotiation. -- If the Commonwealth agency
- 11 <u>determines that a waiver should be granted in accordance with</u>
- 12 <u>subsection (a), the Commonwealth agency may not require the</u>
- 13 contractor to renegotiate any subcontract in order to achieve a
- 14 <u>different result.</u>
- 15 (c) Waiver by agency head. -- The head of a Commonwealth
- 16 agency may waive any of the requirements of this subsection
- 17 relating to the establishment, use and waiver of contract goals
- 18 for a sole source or emergency procurement in which the public
- 19 interest cannot reasonably accommodate use of those
- 20 requirements.
- 21 (d) Documentation. -- The following apply:
- 22 (1) Except for waivers granted in accordance with
- 23 <u>subsection (c), when a waiver determination is made, the</u>
- 24 Commonwealth agency shall issue the determination in writing.
- 25 (2) The head of the Commonwealth agency shall:
- 26 (i) Keep one copy of the waiver determination and
- 27 <u>the reasons for the determination.</u>
- 28 (ii) Forward one copy of the waiver determination to
- the department.
- 30 (e) Report required. -- On or before July 31 of each year,

- 1 each Commonwealth agency shall furnish to the department an
- 2 <u>annual report of waivers requested and waivers granted under</u>
- 3 this section. The report shall contain the following information
- 4 <u>on those contracts where the Commonwealth agency considered a</u>
- 5 contractor's request for waiver of all or a portion of the
- 6 minority business enterprise goals:
- 7 (1) The contract titles, numbers and dates.
- 8 (2) The number of waiver requests received.
- 9 <u>(3) The number of waiver requests granted.</u>
- 10 (4) Any other information specifically requested by the
- department.
- 12 § 2212. Duties of bidders and offerors.
- 13 (a) Documentation. -- A bidder or offeror must complete a
- 14 document setting forth the percentage of the total dollar amount
- 15 of the contract that the bidder or offeror agrees will be
- 16 performed by certified minority business enterprises.
- 17 Documentation submitted by the bidder or offeror in connection
- 18 with its minority business enterprise participation commitment
- 19 must be attached to and made a part of the contract.
- 20 (b) Change of circumstance. -- After submission of a bid or
- 21 proposal and before the execution of a contract with an expected
- 22 <u>degree of minority business enterprise participation, the</u>
- 23 <u>following shall apply:</u>
- 24 (1) If the bidder or offeror determines that a minority
- 25 <u>business enterprise identified in the minority business</u>
- 26 enterprise participation schedule has become or will become
- 27 <u>unavailable or ineligible to perform the work required under</u>
- the contract, the bidder or offeror shall notify the
- 29 Commonwealth agency within 72 hours of making the
- 30 determination.

1	(2) If a minority business enterprise identified in the
2	minority business enterprise participation schedule submitted
3	with a bid or offer has become or will become unavailable or
4	ineligible to perform the work required under the contract,
5	the bidder or offeror may submit a written request with the
6	Commonwealth agency to amend the minority business enterprise
7	participation schedule.
8	(3) The request to amend the minority business
9	enterprise participation schedule shall indicate the bidder's
10	or offeror's efforts to substitute another certified minority
11	business enterprise to perform the work that the unavailable
12	or ineligible minority business enterprise would have
13	performed.
14	(4) A minority business enterprise participation
15	schedule may not be amended unless:
16	(i) The bidder or offeror provides a satisfactory
17	explanation of the reason for inclusion of the
18	unavailable or ineligible firm on the minority business
19	enterprise participation schedule.
20	(ii) The amendment is approved by the Commonwealth
21	agency's contracting officer.
22	§ 2213. Executed contracts.
23	After execution of a contract with an expected degree of
24	minority business enterprise participation, the following shall
25	apply:
26	(1) The minority business enterprise participation
27	schedule, including any amendment, shall be attached to and
28	made a part of the executed contract.
29	(2) A contractor may not terminate or otherwise cancel
30	the contract of a certified minority business enterprise

- 1 subcontractor listed in the minority business enterprise
- 2 participation schedule without showing good cause and
- 3 obtaining the written approval of the head of the
- 4 <u>Commonwealth agency.</u>
- 5 (3) The Commonwealth agency shall send a copy of the
- 6 written approval obtained under paragraph (2) to the
- 7 Governor's Office of Administration.
- 8 <u>(4) A minority business enterprise participation</u>
- 9 <u>schedule may not be amended after the date of contract</u>
- 10 execution unless the request is approved by the head of the
- 11 <u>Commonwealth agency and the contract is amended.</u>
- 12 § 2214. Reporting by minority business enterprises.
- 13 <u>A minority business enterprise shall submit a monthly report</u>
- 14 to the Commonwealth agency acknowledging all payments received
- 15 <u>in the preceding 30 days under a contract governed by this</u>
- 16 <u>chapter.</u>
- 17 § 2215. Ineligibility due to net worth.
- 18 If, during the performance of a contract, a certified
- 19 minority business enterprise contractor or subcontractor becomes
- 20 ineligible to participate because one or more of its owners has
- 21 a personal net worth that exceeds the amount specified in
- 22 paragraph (2) of the definition of "socially and economically
- 23 <u>disadvantaged individual" under section 2202 (relating to</u>
- 24 definitions):
- 25 (1) That ineligibility alone may not cause the
- termination of the certified minority business enterprise's
- 27 <u>contractual relationship for the remainder of the term of the</u>
- 28 contract.
- 29 <u>(2) The certified minority business enterprise's</u>
- 30 participation under the contract shall continue to be counted

- 1 <u>toward the contract goals.</u>
- 2 § 2216. Not-for-profit entities.
- 3 (a) General rule. -- Except as provided in subsection (b), a
- 4 <u>not-for-profit entity participating as a minority business</u>
- 5 <u>enterprise on a contract awarded by a Commonwealth agency before</u>
- 6 the effective date of this section may continue to participate
- 7 in the contract until the contract expires or otherwise
- 8 terminates, including all options, renewals and other
- 9 extensions.
- 10 (b) Calculating participation. -- The not-for-profit entity's
- 11 participation may not be counted toward achieving the minority
- 12 business enterprise participation goals.
- (c) Substitution prohibited. -- The Commonwealth agency may
- 14 not require that a certified minority business enterprise be
- 15 substituted for the not-for-profit entity in order to meet the
- 16 minority business enterprise goals for the contract.
- 17 § 2217. Conflicts with Federal requirements.
- 18 The provisions of this chapter are inapplicable to the extent
- 19 that any Commonwealth agency determines the provisions to be in
- 20 conflict with any applicable Federal program requirement. The
- 21 determination under this section shall be included with the
- 22 report required under section 2221 (relating to reporting
- 23 requirements).
- 24 § 2218. Regulations.
- 25 (a) General rule. -- The department shall promulgate
- 26 regulations to carry out the requirements of this chapter. The
- 27 regulations shall establish procedures to be followed by
- 28 Commonwealth agencies, prospective contractors and successful
- 29 bidders or offerors to maximize notice to, and the opportunity
- 30 to participate in the procurement process by, a broad range of

- 1 minority business enterprises.
- 2 (b) Pending certification as minority business enterprise. --
- 3 The regulations adopted under this section shall specify that a
- 4 <u>Commonwealth agency may not allow a business to participate as</u>
- 5 <u>if it were a certified minority business enterprise if the</u>
- 6 business's certification is pending.
- 7 § 2219. Records and reports.
- 8 (a) Waivers. -- The department shall keep a record of
- 9 <u>information regarding any waivers requested in accordance with</u>
- 10 section 2211 (relating to waivers) and annually submit a copy of
- 11 the record to the General Assembly.
- 12 (b) Certifications. -- The department shall keep a record of
- 13 the aggregate number and the identity of minority business
- 14 enterprises that receive certification under the process
- 15 <u>established by the department and annually submit a copy of the</u>
- 16 <u>record to the General Assembly.</u>
- 17 § 2220. Directory.
- 18 (a) General rule. -- The department shall develop and maintain
- 19 a directory of all certified minority business enterprises. The
- 20 directory shall be accessible to the public through the
- 21 department's publicly accessible Internet website.
- 22 (b) Directory information. -- For each minority business
- 23 enterprise included in the directory, the department shall
- 24 include the following information:
- 25 (1) All contract information available to the department
- for the minority business enterprise.
- 27 (2) The certification number and minority status of the
- 28 minority business enterprise.
- 29 (3) Contact information for up to three professional
- 30 references for the minority business enterprise.

1	(4) Any other information the department considers
2	necessary or appropriate to encourage participation in the
3	procurement process by minority business enterprises.
4	(c) Maintenance of directory The department shall:
5	(1) Update the directory at least monthly.
6	(2) Identify as recently certified in the directory each
7	minority business enterprise that has obtained certification
8	during the calendar year.
9	(3) Include in the directory a list of all minority
10	business enterprises that have become ineligible to
11	participate for any of the following reasons:
12	(i) One or more of its owners has a personal net
13	worth that exceeds the amount specified in paragraph (2)
14	of the definition of "socially and economically
15	disadvantaged individual" under section 2202 (relating to
16	<pre>definitions).</pre>
17	(ii) The minority business enterprise no longer
18	meets the standards developed under section 2214
19	(relating to reporting by minority business enterprises).
20	§ 2221. Reporting requirements.
21	(a) Report requiredWithin 90 days after the end of the
22	fiscal year, each Commonwealth agency shall report to the
23	department the following information for the preceding fiscal
24	<pre>year:</pre>
25	(1) The total number and value of contracts between the
26	Commonwealth agency and certified minority business
27	enterprises, by specific category of minority business
28	enterprise, including whether the minority business
29	enterprise participated as a prime contractor or as a
30	subcontractor.

1	(2) The percentage that those contracts represent, by
2	specific category of minority business enterprise, of the
3	total number and value of contracts.
4	(3) The total number and the names of certified minority
5	business enterprises that participated as prime contractors
6	or as subcontractors on contracts awarded by a Commonwealth
7	agency.
8	(4) For each minority business included in the report, a
9	list of all contracts awarded by a Commonwealth agency to the
10	minority business enterprise, including a description of the
11	contract.
12	(5) As to contracts for architectural services and
13	engineering services included in the report, procurements for
14	the following, identified by separate category of minority
15	<u>business enterprise:</u>
16	(i) Architectural services.
17	(ii) Engineering services.
18	(b) FormA report under this section shall be in a form
19	prescribed by the department.
20	(c) Summary report On or before December 31 of each year,
21	the department shall submit to the Governor and the General
22	Assembly a report summarizing the information received by the
23	department under subsection (a).
24	§ 2222. Fraudulent actions.
25	(a) Prohibited actions A person may not:
26	(1) Fraudulently obtain or hold certification.
27	(2) Willfully obstruct or impede a State official or
28	employee investigating the qualifications of a business
29	entity that has requested certification.
30	(3) Fraudulently obtain public money to which the person

- 1 <u>is not entitled under this chapter.</u>
- 2 (4) In any minority business enterprise matter
- 3 administered under this chapter:
- 4 <u>(i) Willfully falsify, conceal or cover up a</u>
- 5 <u>material fact by any scheme or device.</u>
- 6 <u>(ii) Make a false or fraudulent statement or</u>
- 7 <u>representation</u>.
- 8 (iii) Use a false writing or document that the
- 9 person knows to contain a false or fraudulent statement
- or entry.
- 11 (b) Actions of contractors. -- Except as otherwise provided by
- 12 <u>law, a contractor may not identify a certified minority business</u>
- 13 <u>enterprise in a bid or proposal and:</u>
- 14 <u>(1) Fail to request, receive or otherwise obtain</u>
- authorization from the certified minority business enterprise
- 16 <u>to identify the certified minority business enterprise in its</u>
- 17 bid or proposal.
- 18 (2) Fail to notify the certified minority business
- 19 <u>enterprise before execution of the contract of its inclusion</u>
- of the bid or proposal.
- 21 (3) Fail to use the certified minority business
- 22 enterprise in the performance of the contract.
- 23 (4) Pay the certified minority business enterprise
- solely for the use of its name in the bid or proposal.
- 25 (c) Grading.--A person who violates this section commits a
- 26 felony of the third degree and shall, upon conviction, be
- 27 <u>sentenced to pay a fine of not more than \$20,000 or to</u>
- 28 imprisonment for not more than five years, or both.
- 29 <u>§ 2223. False statements regarding certification.</u>
- 30 (a) Offense.--A person may not make a false statement about

- 1 whether an entity has certification.
- 2 (b) Grading. -- A person who violates this section commits a
- 3 misdemeanor of the third degree and shall, upon conviction, be
- 4 <u>sentenced to pay a fine of not more than \$2,500 or to</u>
- 5 <u>imprisonment of not more than one year</u>, or both.
- 6 § 2224. Fraud hotline.
- 7 The department shall make available a fraud hotline for
- 8 <u>reporting violations of this chapter.</u>
- 9 § 2225. Applicability of chapter.
- The provisions of this chapter and any regulations
- 11 promulgated under this chapter shall apply on and after July 1,
- 12 2018.
- 13 Section 4. This act shall take effect in 60 days.