## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 1581 Session of 2013

INTRODUCED BY GROVE, MILLARD, GINGRICH, CUTLER, SWANGER, ROCK, GREINER, TOBASH, KNOWLES, HICKERNELL, MENTZER, TOOHIL, BLOOM AND DENLINGER, JUNE 25, 2013

REFERRED TO COMMITEE ON FINANCE, JUNE 25, 2013

## AN ACT

- 1 Providing for cash balance pension plans for certain municipal 2 employees, for administration and for benefits.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 CHAPTER 1
- 6 PRELIMINARY PROVISIONS
- 7 Section 101. Short title.
- 8 This act shall be known and may be cited as the Cash Balance
- 9 Pension Plan Act.
- 10 Section 102. Definitions.
- 11 The following words and phrases when used in this act shall
- 12 have the meanings given to them in this section unless the
- 13 context clearly indicates otherwise:
- "Cash balance pension plan." The defined benefit plan
- 15 established in this act and effective on and after January 1,
- 16 2013, under which a member's benefit is determined on the basis
- 17 of the member's savings account.

- 1 "Compensation." For purposes of determining member credits
- 2 and employer credits under a cash balance pension plan, a
- 3 member's base salary or wages paid by an employer, excluding
- 4 bonuses, overtime and payouts of accrued sick or vacation pay or
- 5 any other paid time off. The term includes any disability pay
- 6 paid by an employer as a result of a service-based disability. A
- 7 member's compensation for a calendar year shall not exceed the
- 8 limit prescribed by section 401(a)(17) of the IRC.
- 9 "Employer." A borough, town, township, regional police
- 10 department or city of the second class, second class A or third
- 11 class.
- 12 "Employer credit." The product of the employer crediting
- 13 rate times the annual compensation of a member, which amount
- 14 shall be credited to the member's savings account.
- 15 "Employer crediting rate." The employer crediting rate
- 16 established by this act.
- 17 "Interest credit." The product of the interest crediting
- 18 rate times the balance of a member savings account at the end of
- 19 the immediately preceding calendar month, which amount shall be
- 20 credited to the member's savings account.
- "Interest crediting rate." The interest crediting rate
- 22 established by this act.
- "IRC." The Internal Revenue Code of 1986 (Public Law 99-514,
- 24 26 U.S.C. § 1 et seq.).
- 25 "Member." A person who is employed by an employer and
- 26 eligible to participate in a cash balance pension plan.
- 27 "Member accumulated contributions." The sum of the member
- 28 credits together with interest credited thereon, at the interest
- 29 crediting rate, until the date of termination of service with
- 30 the employer. In the case of a vested member, interest shall be

- 1 credited until the later of superannuation age or the
- 2 determination date.
- 3 "Member contribution rate." The mandatory member
- 4 contribution rate established by this act.
- 5 "Member credit." The product of the member contribution rate
- 6 times the annual compensation of a member, which amount shall be
- 7 credited to the member's savings account.
- 8 "Member savings account." The individual ledger account
- 9 established and maintained for a member solely for purposes of
- 10 reflecting the accumulation of his member credits, employer
- 11 credits and interest credits.
- 12 "Pension fund." The entity which is the repository for the
- 13 assets of a cash balance pension plan and as reserved for
- 14 present and future retirement payments and benefits of active
- 15 and retired members of the cash balance pension plan.
- 16 "Pension plan." The various aspects of the relationship
- 17 between an employer and its employees with respect to the
- 18 retirement coverage provided by a municipality to its employees.
- 19 "Plan document." The law, ordinance, resolution or related
- 20 document or documents which governs the retirement coverage
- 21 provided by an employer to its employees, including retirement
- 22 payments and benefits, administration and funding.
- "Superannuation age." The date on which a member with a
- 24 vested benefit under a cash balance pension plan attains age 55
- 25 and has or would have completed 25 years of service with the
- 26 employer.
- 27 CHAPTER 3
- 28 ADMINISTRATION
- 29 Section 301. Establishment of cash balance pension plan.
- 30 An employer shall amend its plan document to establish and

- 1 effectuate a cash balance pension plan in accordance with the
- 2 provisions of this act.
- 3 Section 302. Eligibility to participate in cash balance pension
- 4 plan.
- 5 The following employees shall be eligible for and shall
- 6 participate in the cash balance pension plan administered by the
- 7 pension fund:
- 8 (1) Each regular, full-time police officer who is
- 9 employed by a borough, town, township or regional police
- 10 department maintaining a police force of three or more full-
- 11 time members who was hired on or after January 1, 2013.
- 12 (2) Each regular, full-time police officer who is
- employed by a city of the second class, second class A or
- third class or regional police department and who was hired
- on or after January 1, 2013.
- 16 (3) Each regular, full-time firefighter who is employed
- by a city of the second class, second class A or third class
- and who was hired on or after January 1, 2013.
- 19 Section 303. Applicable crediting rates.
- 20 (a) Member contribution rate. -- The mandatory member
- 21 contribution rate shall be 6% for a member who participates in
- 22 Social Security and 9% for a member who does not participate in
- 23 Social Security.
- 24 (b) Employer crediting rate. -- The employer crediting rate
- 25 shall be 4.5%.
- 26 (c) Interest crediting rate.--
- 27 (1) The interest crediting rate for any calendar month
- within a given calendar year shall be one-twelfth of the
- 29 published average corporate Moody's Aa nominal bond yield for
- 30 the last business day of the preceding calendar year.

- 1 (2) The minimum interest crediting rate for any calendar
- 2 month shall be 0%, and the maximum interest crediting rate
- 3 for any calendar month shall be 0.375%.
- 4 (3) Interest credits continue until benefits commence to
- 5 be paid from the cash balance pension plan.
- 6 Section 304. Member savings account.
- 7 (a) Credits to account.--
- 8 (1) The member savings account shall be the ledger
- 9 account to which shall be credited member credits, employer
- 10 credits and interest credits.
- 11 (2) Member credits and employer credits shall be
- 12 allocated to the member savings accounts each payroll period,
- or on such other frequency as the employer shall determine
- with the approval of the pension fund, but not less
- 15 frequently than annually.
- 16 (3) Interest credits shall be allocated to member
- savings accounts on a monthly basis.
- 18 (b) Charges to account.--
- 19 (1) Upon the payment to a member, or his designated
- 20 beneficiary, of a benefit from the cash balance pension plan,
- 21 the payment shall be charged to the member's savings account.
- 22 (2) Upon the election of a member to withdraw his member
- 23 accumulated contributions in lieu of receiving a pension from
- 24 the cash balance pension plan, the entire balance of the
- 25 member's savings account shall be deemed forfeited and
- 26 charged to the member's savings account.
- 27 Section 305. Return of member accumulated contributions.
- 28 (a) General rule. -- A member whose employment terminates with
- 29 less than eight years of credited service shall receive his
- 30 member accumulated contributions in a lump sum.

- 1 (b) Members who may elect. -- A member may elect to receive
- 2 his member accumulated contributions upon termination of service
- 3 in lieu of any benefit to which the member is entitled under the
- 4 cash balance pension plan.
- 5 CHAPTER 5
- 6 BENEFITS
- 7 Section 501. Vesting.
- 8 (a) General rule. -- A member with 12 or more years of
- 9 credited service shall have a 100% vested interest in his member
- 10 savings account.
- 11 (b) Partial vesting. -- A member with 8 or more, but less than
- 12 12, years of credited service shall have a 50% vested interest
- 13 in his member savings account.
- 14 (c) Member accumulated contributions. -- Notwithstanding
- 15 subsections (a) and (b), a member shall always be 100% vested in
- 16 his member accumulated contributions.
- 17 Section 502. Benefit options.
- 18 (a) General rule. -- Vested benefits under the cash balance
- 19 pension plan shall be payable to a member who has terminated
- 20 service with the employer as of the first day of the month
- 21 coincident with or next following the member's attainment of
- 22 superannuation age or, if later, the date of his termination of
- 23 service with the employer, in an annuity which is actuarially
- 24 equivalent to the balance of the member's savings account.
- 25 (b) Annuity options. -- Annuity options shall be established
- 26 by the cash balance pension plan and shall include single and
- 27 joint and survivor life annuity forms.
- 28 (c) Actuarial factors to be published. -- Actuarial factors to
- 29 be used to convert accrued benefits under the cash balance
- 30 pension plan into annuity and other optional forms of benefits

- 1 shall be published by the pension fund.
- 2 (d) Lump sum payments. -- In lieu of an annuity form of
- 3 benefit, a member may elect to receive his benefit under the
- 4 cash balance pension plan as a lump sum payment equal to the
- 5 balance of the member's savings account.
- 6 Section 503. Election upon termination of service.
- 7 (a) General rule. -- A member who terminates service with the
- 8 employer prior to attainment of superannuation age may elect, on
- 9 the form prescribed by the pension fund and duly attested by the
- 10 member or the member's legally constituted representative, to:
- 11 (1) withdraw his member accumulated contributions in
- 12 accordance with section 305; or
- 13 (2) if vested, receive a benefit in the form of a lump
- sum payment or an annuity.
- 15 (b) Timing of payment.--The withdrawal, lump sum benefit or
- 16 annuity shall be paid, or commence to be paid, as soon as
- 17 practicable after the pension fund's receipt of the election,
- 18 but in no event later than the first day of the month coincident
- 19 with or next following the member's attainment of superannuation
- 20 age.
- 21 Section 504. Preretirement surviving spouse benefits.
- 22 (a) General rule. -- In the event that a member who is married
- 23 and has a vested benefit under the cash balance plan dies prior
- 24 to receiving, or commencing to receive, his benefit or his
- 25 member accumulated contributions, the vested portion of the
- 26 member's savings account shall be paid to the member's surviving
- 27 spouse in an actuarially equivalent annuity for the life of the
- 28 surviving spouse or, at the spouse's election on a form
- 29 prescribed by the pension fund, in a lump sum.
- 30 (b) Timing of payment. -- The preretirement surviving spouse

- 1 benefit shall be paid, or commence to be paid, at the spouse's
- 2 election on the first day of the month following the member's
- 3 death or the first day of any month thereafter, but not later
- 4 than the first day of the month coincident with or next
- 5 following the member's superannuation age, unless the member
- 6 dies after superannuation age.
- 7 Section 505. Ineligibility for other defined benefit pension
- 8 plan benefits.
- 9 (a) General rule. -- A member of a cash balance pension plan
- 10 shall be ineligible for the pension benefits provided to
- 11 employees of the employer who were hired before January 1, 2013,
- 12 under any other defined benefit pension plan maintained by the
- 13 employer.
- 14 (b) Construction. -- Nothing in this section shall be
- 15 construed as preventing or limiting an employer's ability to
- 16 establish or participate in programs that provide long-term
- 17 disability benefits.
- 18 Section 506. Eligibility for other benefits.
- 19 (a) General rule. -- A member shall be eligible for all
- 20 preretirement benefits for employees as otherwise provided by
- 21 law, including, but not limited to, benefits under:
- 22 (1) the act of June 2, 1915 (P.L.736, No.338), known as
- 23 the Workers' Compensation Act;
- 24 (2) the act of June 28, 1935 (P.L.477, No.193), referred
- 25 to as the Enforcement Officer Disability Benefits Law;
- 26 (3) the act of December 5, 1936 (2nd Sp.Sess., 1937
- P.L.2897, No.1), known as the Unemployment Compensation Law;
- 28 (4) the act of June 24, 1976 (P.L. 424, No.101),
- 29 referred to as the Emergency and Law Enforcement Personnel
- 30 Death Benefits Act; and

- 1 (5) the Public Safety Officers' Benefit of 1976 (Public
- 2 Law 94-430, 42 U.S.C. § 90 Stat. 1347).
- 3 (b) Supplemental deferred compensation plans. -- Each employer
- 4 authorized to establish a cash balance pension plan described in
- 5 this act may establish a supplemental deferred compensation plan
- 6 that satisfies the requirements of section 457(b) of the IRC,
- 7 provided that the employer shall not be required to make
- 8 employer contributions to the supplemental deferred compensation
- 9 plan.
- 10 Section 507. No increase or diminishment in benefits under
- 11 existing defined benefit plans.
- 12 (a) Employees covered.—The following employees shall
- 13 maintain their existing rights and benefits pursuant to defined
- 14 benefit pension plans:
- 15 (1) Each regular, full-time police officer who is
- employed by a borough, town, township or regional police
- 17 department maintaining a police force of three or more full-
- time members and who was hired on or before December 31,
- 19 2012.
- 20 (2) Each regular, full-time police officer who is
- 21 employed by a city of the second class, second class A or
- third class or regional police department and who was hired
- on or before December 31, 2012.
- 24 (3) Each regular, full-time firefighter who is employed
- by a city of the second class, second class A or third class
- and who was hired on or before December 31, 2012.
- 27 (b) Increased benefits prohibited. -- The benefits established
- 28 through the existing defined benefit pension plans applicable to
- 29 employees identified in subsection (a) shall not be increased on
- 30 or after the effective date of this section.

- 1 (c) Construction. -- Nothing in this section shall be
- 2 construed to diminish the rights or benefits established and
- 3 provided through the existing defined benefit pension plans
- 4 applicable to employees identified in subsection (a).
- 5 CHAPTER 7
- 6 MISCELLANEOUS PROVISIONS
- 7 Section 701. Tax qualification requirements.
- 8 (a) Legislative intent. -- The provisions of this section are
- 9 intended to comply with the qualification requirements of
- 10 section 401(a) of the IRC.
- 11 (b) Exclusive benefit rule.--
- 12 (1) The amounts deposited under the terms of a cash
- 13 balance pension plan shall constitute the fund held for the
- 14 benefit of members and their eligible survivors under and in
- 15 accordance with the cash balance pension plan.
- 16 (2) No part of the corpus or income of a pension fund
- shall be used for or diverted to purposes other than
- 18 exclusively for the benefit of members and their eligible
- 19 survivors and for necessary administrative costs.
- 20 (3) In the case of a contribution made by an employer as
- 21 a mistake of fact, the contribution shall be refunded to the
- 22 employer within one year after payment of the contribution.
- 23 (c) Forfeitures.--A forfeiture shall not be applied to
- 24 increase the benefits of a member, but shall be used to reduce
- 25 the employer's contributions to the employer's cash balance
- 26 pension plan.
- 27 (d) Latest commencement of benefits.--
- 28 (1) Distribution of a member's benefits under a cash
- 29 balance pension plan shall commence not later than the April
- 1 that follows the end of the calendar year in which the

- 1 member attains 70 1/2 years of age.
- 2 (2) Notwithstanding any other provision of a cash
  3 balance pension plan to the contrary, the form and timing of
  4 distributions under the plan shall be made in accordance with
  5 section 401(a)(9) of the IRC, including the incidental death
  6 benefit requirements of section 401(a)(9)(G) of the IRC.
  - (3) The cash balance pension plan shall apply the minimum distribution requirements of section 401(a)(9) of the IRC in accordance with Treasury Regulation sections

    1.401(a)(9)-1 through 1.401(a)(9)-9, and any other provisions reflecting section 401(a)(9) of the IRC that are prescribed by the Internal Revenue Service in revenue rulings, notices and other guidance.
- 14 (e) Benefit limitations.--

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- (1) Notwithstanding any provision of a cash balance pension plan to the contrary, in no event shall benefits under the pension plan violate the limitations specified in section 415 of the IRC, which are incorporated into the cash balance pension plan.
- (2) For purposes of the limitations, "compensation" shall mean compensation within the meaning of Treasury Regulation sections 1.415(c)-2(b) and (c).
- 23 (3) The compensation shall be subject to the timing
  24 rules specified in Treasury Regulation section 1.415(c)-2(e)
  25 and the limitations of section 401(a)(17) of the IRC.
- 26 (f) Vesting.--
- 27 (1) A participant who is employed by an employer when 28 the participant attains his superannuation age shall 29 immediately become fully vested in his accrued benefit and 30 shall be eligible for retirement benefits on his

- superannuation date, provided the participant retires on such date.
- 3 (2) Upon termination of the cash balance pension plan, 4 the rights of employees to benefits accrued to the date of 5 such termination, to the extent funded, shall be 6 nonforfeitable.
  - (g) Military service.--

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- (1) Notwithstanding any provision of a cash balance pension plan to the contrary, contributions, credits, benefits and service credit with respect to qualified military service shall be applied in accordance with section 414(u) of the IRC and guidance issued under the IRC.
  - (2) (i) Notwithstanding any provision of a cash balance pension plan to the contrary, in the case of a member who dies while performing qualified military service, the survivors of the member shall be entitled to any additional benefits, other than benefit accruals relating to the period of qualified military service, provided under the cash balance pension plan had the member resumed then terminated employment on account of death.
  - (ii) This paragraph shall be applied in accordance with guidance issued under section 401(a)(37) of the IRC.
- 23 (h) Direct rollovers.--
- 24 (1) Notwithstanding any provision of a cash balance
  25 pension plan to the contrary that would otherwise limit a
  26 member's election, a member may elect, at the time and in the
  27 manner prescribed by the pension fund, to have any portion of
  28 an eligible rollover distribution paid directly to an
  29 eligible retirement plan specified by the member in a direct
  30 rollover.

- 1 (2) This subsection shall be construed in accordance
- with section 401(a)(31) of the IRC and the regulations under
- 3 the IRC.
- 4 Section 702. Effective date.
- 5 This act shall take effect in 60 days.