## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 1100 Session of 2019

INTRODUCED BY KAUFER, TURZAI, MIHALEK, KAIL, FRITZ, TOOHIL, NELSON, PUSKARIC, O'NEAL, GILLESPIE, GREINER, ROTHMAN, BERNSTINE, PYLE, STRUZZI, MOUL, KAUFFMAN, CAUSER, GREGORY, ZIMMERMAN, OWLETT AND SCHMITT, APRIL 29, 2019

REFERRED TO COMMITTEE ON FINANCE, APRIL 29, 2019

## AN ACT

1	Amending the act of March 4, 19/1 (P.L.6, No.2), entitled "An
2	act relating to tax reform and State taxation by codifying
3	and enumerating certain subjects of taxation and imposing
4	taxes thereon; providing procedures for the payment,
5	collection, administration and enforcement thereof; providing
6 7	for tax credits in certain cases; conferring powers and imposing duties upon the Department of Revenue, certain
8	employers, fiduciaries, individuals, persons, corporations
9	and other entities; prescribing crimes, offenses and
10	penalties," providing for energy and fertilizer manufacturing
11	tax credit.
12	The General Assembly of the Commonwealth of Pennsylvania
13	hereby enacts as follows:
14	Section 1. The act of March 4, 1971 (P.L.6, No.2), known as
15	the Tax Reform Code of 1971, is amended by adding an article to
16	read:
	read.
17	ARTICLE XVII-L
1.0	
18	ENERGY AND FERTILIZER MANUFACTURING TAX CREDIT
19	Section 1701-L. Scope of article.
20	This article establishes an energy and fertilizer
-	
21	manufacturing tax credit.

- 1 Section 1702-L. Definitions.
- 2 The following words and phrases when used in this article
- 3 shall have the meanings given to them in this section unless the
- 4 <u>context clearly indicates otherwise:</u>
- 5 <u>"Ammonia." A compound of nitrogen and hydrogen, NH3, that is</u>
- 6 a colorless gas with a characteristic pungent smell that
- 7 <u>dissolves in water and gives a strongly alkaline solution.</u>
- 8 "Company." A corporation, partnership, limited liability
- 9 company, limited liability partnership, business trust,
- 10 affiliate, unincorporated joint venture or other business entity
- 11 doing business in this Commonwealth.
- 12 "Department." The Department of Revenue of the Commonwealth.
- 13 "Downstream company." Includes a company that uses chemical
- 14 products or chemical compounds manufactured or processed by a
- 15 qualified taxpayer as a raw material in the company's production
- 16 process in this Commonwealth.
- 17 "Gallon." A United States liquid gallon equal to a volume of
- 18 231 cubic inches and equal to 3.785411784 liters or 0.13368
- 19 cubic feet, where volumetric measurements made at ambient
- 20 flowing conditions are typically adjusted for composition and to
- 21 <u>standard conditions using established industry standard</u>
- 22 practices.
- 23 "Methane." A colorless, odorless flammable gas that is the
- 24 product of biological decomposition of organic matter.
- 25 "Methanol." A toxic, colorless flammable liquid alcohol,
- 26 CH3OH, made by oxidizing methane.
- 27 <u>"Pass-through entity."</u> Any of the following:
- 28 (1) A partnership as defined in section 301(n.0).
- 29 (2) A Pennsylvania S corporation as defined in section
- 30 301(n.1).

- 1 (3) An unincorporated entity subject to section 307.21.
- 2 "Qualified product." Methane used in creation of ammonia,
- 3 methanol and urea.
- 4 "Qualified tax liability." The liability for taxes imposed
- 5 under Articles III, IV, VI, VII, VIII, IX, XI and XV. The term
- 6 does not include tax withheld under section 316.1.
- 7 "Qualified taxpayer." A company that satisfies all of the
- 8 following:
- 9 (1) Purchases and uses Pennsylvania methane in the
- 10 manufacture of petrochemicals or fertilizers at a facility in
- this Commonwealth that has been placed in service on or after
- 12 the effective date of this article.
- 13 (2) Had made a capital investment of at least
- 14 \$1,000,000,000 in order to construct the facility and place
- the facility into service in this Commonwealth.
- 16 (3) Has created at least 1,000 full-time equivalent jobs
- during the construction phase in order to construct the
- 18 facility and place it into service in this Commonwealth.
- "Tax credit." The energy and fertilizer manufacturing tax
- 20 credit provided under this article.
- 21 "Upstream company." Includes a company that is engaged in
- 22 the exploration, development, production, processing, refining
- 23 or transportation of natural gas, natural gas liquids or
- 24 petroleum in this Commonwealth.
- 25 "Urea." A colorless crystalline compound, H2NCONH2, that is
- 26 the main nitrogenous breakdown product of protein metabolism in
- 27 <u>mammals and is excreted in urine.</u>
- 28 Section 1703-L. Application and approval of tax credit.
- 29 (a) Rate.--The tax credit shall be equal to \$0.05 per gallon
- 30 of qualified product that is purchased and used in the

- 1 manufacturing of petrochemicals or fertilizers in this
- 2 <u>Commonwealth by a qualified taxpayer.</u>
- 3 (b) Application.--
- 4 <u>(1) A qualified taxpayer may apply to the department for</u>
- 5 a tax credit under this section.
- 6 (2) The application must be submitted to the department
- 7 by March 1 for the tax credit claimed for qualified products
- 8 <u>purchased and used in manufacturing of petrochemicals or</u>
- 9 fertilizers by the qualified taxpayer during the prior
- 10 calendar year. The application must be on the form required
- by the department.
- 12 (3) The department may require information necessary to
- document the amount of qualified products purchased and used
- in the manufacture of petrochemicals or fertilizers.
- 15 (c) Review and approval.--
- 16 (1) The department shall review and approve or
- disapprove the applications by March 20.
- 18 (2) Upon approval, the department shall issue a
- 19 certificate stating the amount of tax credit granted for
- 20 qualified products purchased and used in the manufacture of
- 21 petrochemicals or fertilizers in the prior calendar year.
- 22 <u>Section 1704-L. Use of tax credits.</u>
- 23 (a) Initial use. -- Prior to sale or assignment of a tax
- 24 credit under section 1706-L, a qualified taxpayer must first use
- 25 a tax credit against the qualified tax liability incurred in the
- 26 taxable year for which the tax credit was approved.
- 27 (b) Eligibility. -- The tax credit may be applied against up
- 28 to 20% of the qualified taxpayer's qualified tax liabilities
- 29 incurred in the taxable year for which the tax credit was
- 30 approved.

- 1 (c) Application. -- The tax credit shall be applied against
- 2 the qualified taxpayer's liability only after all other
- 3 statutory tax credits and deductions available to the qualified
- 4 <u>taxpayer have been used.</u>
- 5 (d) Limit. -- A qualified taxpayer that has been granted a tax
- 6 credit under this article shall be ineligible for any other tax
- 7 <u>credit provided under this act.</u>
- 8 <u>Section 1705-L. Carryover, carryback and refund.</u>
- 9 <u>A tax credit cannot be carried back, carried forward or be</u>
- 10 used to obtain a refund.
- 11 <u>Section 1706-L. Sale or assignment.</u>
- 12 <u>(a) Authorization.--If a qualified taxpayer holds a tax</u>
- 13 <u>credit through the end of the calendar year in which the tax</u>
- 14 credit was granted, the qualified taxpayer may sell or assign a
- 15 tax credit, in whole or in part.
- 16 (b) Application.--
- 17 (1) To sell or assign a tax credit, a qualified taxpayer
- 18 must file an application for the sale or assignment of the
- 19 tax credit with the Department of Community and Economic
- 20 <u>Development. The application must be on a form required by</u>
- 21 the Department of Community and Economic Development.
- 22 (2) To approve an application, the Department of
- 23 <u>Community and Economic Development must receive:</u>
- (i) a finding from the department that the applicant
- 25 has:
- 26 (A) filed all required State tax reports and
- 27 <u>returns for all applicable taxable years; and</u>
- 28 (B) paid any balance of State tax due as
- 29 <u>determined by assessment or determination by the</u>
- department and not under timely appeal; and

Τ	(11) in the case of a sale or assignment to a
2	company that is not an upstream company or downstream
3	company, a certification from the qualified taxpayer that
4	the qualified taxpayer has offered to sell or assign the
5	<pre>tax credit:</pre>
6	(A) exclusively to a downstream company for a
7	period of 30 days following approval of the tax
8	<pre>credit under section 1703-L(c); and</pre>
9	(B) to an upstream company or downstream company
10	for a period of 30 days following expiration of the
11	period under clause (A).
12	(c) ApprovalUpon approval by the Department of Community
13	and Economic Development, a qualified taxpayer may sell or
14	assign, in whole or in part, a tax credit.
15	Section 1707-L. Purchasers and assignees.
16	(a) Time The purchaser or assignee under section 1706-L
17	must claim the tax credit in the calendar year in which the
18	purchase or assignment is made.
19	(b) AmountThe amount of the tax credit that a purchaser
20	or assignee under section 1706-L may use against any one
21	qualified tax liability may not exceed 50% of any of the
22	qualified tax liabilities for the taxable year.
23	(c) Resale and assignment
24	(1) A purchaser under section 1706-L may not sell or
25	assign the purchased tax credit.
26	(2) An assignee under section 1706-L may not sell or
27	assign the assigned tax credit.
28	(d) Notice The purchaser or assignee under section 1706-L
29	shall notify the department of the seller or assignor of the tax
30	credit in compliance with procedures specified by the

- 1 department.
- 2 <u>Section 1708-L. Pass-through entity.</u>
- 3 (a) Election.--If a pass-through entity has an unused tax
- 4 credit, the pass-through entity may elect, in writing, according
- 5 to procedures established by the department, to transfer all or
- 6 <u>a portion of the credit to shareholders, members or partners in</u>
- 7 proportion to the share of the entity's distributive income to
- 8 which the shareholders, members or partners are entitled.
- 9 (b) Limitation.--The same unused tax credit under subsection
- 10 (a) may not be claimed by:
- 11 (1) the pass-through entity; and
- 12 (2) a shareholder, member or partner of the pass-through
- 13 <u>entity.</u>
- 14 <u>(c) Amount.--The amount of the tax credit that a transferee</u>
- 15 under subsection (a) may use against any one qualified tax
- 16 <u>liability may not exceed 20% of any qualified tax liabilities</u>
- 17 for the taxable year.
- 18 (d) Time. -- A transferee under subsection (a) must claim the
- 19 tax credit in the calendar year in which the transfer is made.
- 20 (e) Sale and assignment. -- A transferee under subsection (a)
- 21 may not sell or assign the tax credit.
- 22 Section 1709-L. Administration.
- 23 <u>(a) Audits and assessments.--The department has the</u>
- 24 following powers:
- 25 (1) To audit a qualified taxpayer claiming a tax credit
- to ascertain the validity of the amount claimed.
- 27 (2) To issue an assessment against a qualified taxpayer
- for an improperly issued tax credit. The procedures,
- 29 collection, enforcement and appeals of an assessment made
- 30 under this section shall be governed by Article II.

- 1 (b) Guidelines and regulations. -- The department shall
- 2 <u>develop written guidelines for the implementation of this</u>
- 3 article. The quidelines shall be in effect until the department
- 4 promulgates regulations for the implementation of the provisions
- 5 of this article.
- 6 <u>Section 1710-L. Reports to General Assembly.</u>
- 7 (a) Annual report. -- By October 1, 2020, and each October 1
- 8 <u>thereafter</u>, the department shall submit a report on the tax
- 9 <u>credit provided under this article to the chairperson and</u>
- 10 minority chairperson of the Appropriations Committee of the
- 11 Senate, the chairperson and minority chairperson of the
- 12 Appropriations Committee of the House of Representatives, the
- 13 <u>chairperson and minority chairperson of the Finance Committee of</u>
- 14 the Senate and the chairperson and minority chairperson of the
- 15 Finance Committee of the House of Representatives. The report
- 16 must include the names of the qualified taxpayers utilizing the
- 17 tax credit as of the date of the report and the amount of tax
- 18 credits approved for, utilized by or sold or assigned by a
- 19 qualified taxpayer.
- 20 (b) Reconciliation report. -- On May 1, 2030, the Department
- 21 of Community and Economic Development shall submit to the
- 22 Secretary of the Senate and the Chief Clerk of the House of
- 23 Representatives a reconciliation report on the effectiveness of
- 24 this article. The report shall include, at a minimum, the
- 25 <u>following information for the preceding 10 years:</u>
- 26 (1) The name and business address of all qualified
- 27 <u>taxpayers who have been granted tax credits under this</u>
- 28 article.
- 29 (2) The amount of tax credits granted to each gualified
- 30 taxpayer.

1 (3) The total number of jobs created by the qualified 2 taxpayer, upstream company and downstream company and any companies that provide goods, utilities or other services 3 that support the business operations of the qualified 4 5 taxpayer, upstream company and downstream company. This 6 paragraph includes the average annual salary and hourly wage 7 information. (4) The amount of taxes paid under Article II by the 8 9 qualified taxpayer, upstream company and downstream company and any companies that provide goods, utilities or other 10 services that support the business operations of the 11 12 qualified taxpayer, upstream company and downstream company. 13 (5) The amount of taxes withheld from employees or paid 14 by members, partners or shareholders of the pass-through entities under Article III of the qualified taxpayer, 15 16 upstream company and downstream company and any companies 17 that provide goods, utilities or other services that support 18 the business operations of the qualified taxpayer, upstream 19 company and downstream company. 20 (6) The amount of taxes paid under Article IV by the 21 qualified taxpayer, upstream company and downstream company 22 and any companies that provide goods, utilities or other 23 services that support the business operations of the qualified taxpayer, upstream company and downstream company. 24 25 (7) The amount of taxes paid under Article VI by the 26 qualified taxpayer, upstream company and downstream company 27 and any companies that provide goods, utilities or other services that support the business operations of the 28 qualified taxpayer, upstream company and downstream company. 29

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(8) The amount of taxes paid under Article XI by the

- 1 qualified taxpayer, upstream company and downstream company
- 2 and any companies that provide goods, utilities or other
- 3 services that support the business operations of the
- 4 qualified taxpayer, upstream company and downstream company.
- 5 (9) The amount of any other State or local taxes paid by
- 6 the qualified taxpayer, upstream company and downstream
- 7 company and any companies that provide goods, utilities or
- 8 <u>other services that support the business operations of the</u>
- 9 <u>qualified taxpayer, upstream company and downstream company.</u>
- 10 (10) Any other information pertaining to the economic
- impact of this article on this Commonwealth.
- 12 <u>(c) Reduction.--If the reconciliation report issued under</u>
- 13 <u>subsection</u> (b) <u>reveals that the total amount of the tax credits</u>
- 14 granted under this article exceeds the total amount of tax
- 15 revenue reported under subsection (b) (4), (5), (6), (7), (8) and
- 16 (9), the report must include any recommendation for changes in
- 17 the calculation of the credit.
- 18 (d) Publication. -- The reports required by this section shall
- 19 be public records and shall be available electronically on the
- 20 publicly accessible Internet website of either the department or
- 21 the Department of Community and Economic Development. The
- 22 reports required under this section shall not contain
- 23 "confidential proprietary information" as the term is defined in
- 24 section 102 of the act of February 14, 2008 (P.L.6, No.3), known
- 25 as the Right-to-Know Law.
- 26 Section 1711-L. Expiration.
- 27 This article shall expire December 31, 2050.
- 28 Section 2. This act shall take effect in 60 days.