THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1020 Session of 2017

INTRODUCED BY ROEBUCK, SOLOMON, LONGIETTI, SCHLOSSBERG, GILLEN, MURT, KINSEY, McNEILL, V. BROWN, DRISCOLL, FREEMAN, THOMAS, DONATUCCI, FITZGERALD AND McCLINTON, MARCH 28, 2017

REFERRED TO COMMITTEE ON EDUCATION, MARCH 28, 2017

AN ACT

Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An 1 act relating to the public school system, including certain 2 provisions applicable as well to private and parochial 3 schools; amending, revising, consolidating and changing the laws relating thereto," providing for an educational improvement initiative tax credit. 6 7 The General Assembly of the Commonwealth of Pennsylvania 8 hereby enacts as follows: 9 Section 1. The act of March 10, 1949 (P.L.30, No.14), known as the Public School Code of 1949, is amended by adding an article to read: 11 12 ARTICLE XX-H 13 EDUCATIONAL IMPROVEMENT INITIATIVE TAX CREDIT 14 Section 2001-H. Scope of article. This article establishes the educational improvement 15 16 initiative tax credit. 17 Section 2002-H. Definitions. 18 The following words and phrases when used in this article

shall have the meanings given to them in this section unless the

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- 1 context clearly indicates otherwise:
- 2 "Assessment." The Pennsylvania System of School Assessment
- 3 test, the Keystone Exam, an equivalent local assessment or
- 4 <u>another test established by the State Board of Education to meet</u>
- 5 the requirements of section 2603-B(d)(10)(i) and required under
- 6 the No Child Left Behind Act of 2001 (Public Law 107-110, 115
- 7 Stat. 1425) or its successor statute or any other test required
- 8 to achieve other standards established by the Department of
- 9 Education for the public school or school district under 22 Pa.
- 10 Code § 403.3 (relating to single accountability system).
- 11 "Business firm." An entity authorized to do business in this
- 12 Commonwealth and subject to a tax under Article XVI of the act
- 13 of May 17, 1921 (P.L.682, No.284), known as The Insurance
- 14 Company Law of 1921, or taxes imposed under Article III, IV, VI,
- 15 <u>VII, VIII, IX or XV of the Tax Reform Code. The term includes a</u>
- 16 pass-through entity.
- 17 "Contribution." A donation of cash, personal property or
- 18 services, the value of which is the net cost of the donation to
- 19 the donor or the pro rata hourly wage, including benefits, of
- 20 the individual performing the services.
- 21 "Department." The Department of Community and Economic
- 22 Development of the Commonwealth.
- 23 "Educational improvement initiative." An initiative
- 24 implemented by a school district under section 2010-H.
- 25 "Educational improvement organization." As follows:
- 26 (1) A nonprofit entity which:
- 27 <u>(i) is exempt from Federal taxation under section</u>
- 28 501(c)(3) of the Internal Revenue Code of 1986 (Public
- Law 99-514, 26 U.S.C. \S 501(c)(3)); and
- 30 (ii) contributes at least 80% of its annual receipts

- as grants to a public school for educational improvement
- 2 <u>initiatives</u>.
- 3 (2) For purposes of this definition, a nonprofit entity
- 4 <u>"contributes" its annual cash receipts when it expends or</u>
- 5 <u>otherwise irrevocably encumbers those funds for expenditure</u>
- 6 <u>during the then current fiscal year of the nonprofit entity</u>
- 7 <u>or during the next succeeding fiscal year of the nonprofit</u>
- 8 <u>entity. A nonprofit entity shall include a school district</u>
- 9 <u>foundation and public school foundation.</u>
- 10 "Low-achieving school." A public school that ranked in the
- 11 <u>lowest 15% of its designation as an elementary school or a</u>
- 12 <u>secondary school based on combined mathematics and reading</u>
- 13 scores from the annual assessment administered in the previous
- 14 school year and for which the Department of Education has posted
- 15 results on its publicly accessible Internet website. The term
- 16 does not include a charter school, cyber charter school or area
- 17 vocational-technical school.
- 18 "Pass-through entity." A partnership as defined in section
- 19 301(n.0) of the Tax Reform Code, a single-member limited
- 20 liability company treated as a disregarded entity for Federal
- 21 income tax purposes or a Pennsylvania S corporation as defined
- 22 in section 301(n.1) of the Tax Reform Code.
- 23 "Program." The Educational Improvement Initiative Tax Credit
- 24 Program established under this article.
- 25 "Tax credit." The educational improvement initiative tax
- 26 credit provided under this article.
- 27 <u>"Tax Reform Code." The act of March 4, 1971 (P.L.6, No.2),</u>
- 28 known as the Tax Reform Code of 1971.
- 29 <u>Section 2003-H. Qualification and application.</u>
- 30 (a) Establishment. -- The Educational Improvement Initiative

- 1 Tax Credit Program is established. The program shall provide tax
- 2 credits to entities that provide contributions to educational
- 3 <u>improvement organizations. Contributions to the educational</u>
- 4 <u>improvement organizations shall be used to provide grants to</u>
- 5 school districts with low-achieving schools to improve students'
- 6 <u>academic performance through educational improvement initiatives</u>
- 7 under section 2010-H.
- 8 (b) Information. -- In order to qualify under this article, an
- 9 educational improvement organization must submit information to
- 10 the department that enables the department to confirm that the
- 11 <u>educational improvement organization is exempt from taxation</u>
- 12 <u>under section 501(c)(3) of the Internal Revenue Code of 1986</u>
- 13 (Public Law 99-514, 26 U.S.C. § 501(c)(3)).
- 14 (c) Application. -- An application submitted by an educational
- 15 improvement organization must certify to the department that the
- 16 organization is eligible to participate in the program. The
- 17 application must include a description of the educational
- 18 improvement initiatives under section 2010-H that are being
- 19 funded by the educational improvement organization. The
- 20 department shall prescribe the form of the application.
- 21 (d) Annual certification of eligibility. -- By August 15,
- 22 2017, and by February 15, 2018, and each February 15 thereafter,
- 23 an educational improvement organization must certify to the
- 24 department that the organization is eligible to participate in
- 25 the program.
- 26 <u>(e) Report.--</u>
- 27 <u>(1) An educational improvement organization must agree</u>
- to report the following information on a form provided by the
- department by September 1, 2018, and each September 1
- 30 thereafter:

1	(1) The names of the school districts and the low-
2	achieving schools that received grants and the total
3	amount of the grants made to school districts during the
4	immediately preceding school year.
5	(ii) A description of how each grant was utilized
6	during the immediately preceding school year and a
7	description of the demonstrated or expected improvements
8	in academic performance of students.
9	(iii) Where the educational improvement organization
L 0	collects information on a county-by-county basis, the
1	total number and the total amount of grants made during
_2	the immediately preceding school year for initiatives at
13	public schools in each county in which the educational
4	improvement organization made grants.
15	(iv) The organization's Federal Form 990 or other
_6	Federal form indicating the tax status of the
_7	organization for Federal tax purposes, if any, and a copy
8	of a compilation, review or audit of the organization's
_9	financial statements conducted by a certified public
20	accounting firm.
21	(2) The information required under paragraph (1) shall
22	be submitted on a form provided by the department. No later
23	than September 1, 2017, and May 1 of each year thereafter,
24	the department shall annually distribute the sample forms,
25	together with the forms on which the reports are required to
26	be made, to each listed educational improvement organization.
27	(3) The department may not require any other information
28	to be provided by educational improvement organizations,
29	except as expressly authorized in this article.
30	(f) Notification The department shall notify the

- 1 <u>educational improvement organization that the organization meets</u>
- 2 the requirements of this article for that fiscal year no later
- 3 than 60 days after the organization has submitted the
- 4 <u>information required under this section</u>.
- 5 (q) Publication. -- The department shall annually publish a
- 6 <u>list of each educational improvement organization qualified</u>
- 7 under this section in the Pennsylvania Bulletin. The list shall
- 8 <u>also be posted and updated as necessary on the department's</u>
- 9 <u>publicly accessible Internet website.</u>
- 10 Section 2004-H. Tax credit application.
- 11 (a) Educational improvement organization. -- A business firm
- 12 shall apply to the department for a tax credit under section
- 13 <u>2005-H. A business firm shall receive a tax credit if the</u>
- 14 <u>educational improvement organization that receives the</u>
- 15 contribution appears on the list published under section 2003-
- 16 H(g).
- 17 (b) Availability of tax credits.--Tax credits shall be made
- 18 available by the department on a first-come, first-served basis
- 19 within the limitation established under section 2006-H(a).
- 20 (c) Contributions. -- A contribution by a business firm to an
- 21 educational improvement organization shall be made no later than
- 22 60 days following the approval of an application under
- 23 subsection (a).
- 24 Section 2005-H. Tax credit.
- 25 <u>(a) Educational improvement organizations.--</u>
- 26 (1) In accordance with section 2006-H(a), the Department
- 27 <u>of Revenue shall grant a tax credit against any tax due under</u>
- 28 Article XVI of the act of May 17, 1921 (P.L.682, No.284),
- 29 known as The Insurance Company Law of 1921, or under Article
- 30 III, IV, VI, VIII, VIII, IX or XV of the Tax Reform Code to a

- 1 business firm providing proof of a contribution to an
- 2 <u>educational improvement organization in the taxable year in</u>
- 3 which the contribution is made, which shall not exceed 75% of
- 4 the total amount contributed during the taxable year by the
- 5 <u>business firm.</u>
- 6 (2) For the fiscal year 2017-2018 and each fiscal year
- 7 thereafter, the tax credit shall not exceed \$750,000 annually
- 8 per business firm for contributions made to educational
- 9 <u>improvement organizations.</u>
- 10 (b) Additional amount.--
- 11 (1) The Department of Revenue shall grant a tax credit
- of up to 90% of the total amount contributed during the
- 13 <u>taxable year if the business firm provides a written</u>
- 14 <u>commitment to provide the educational improvement</u>
- organization with the same amount of contribution for two
- 16 <u>consecutive tax years.</u>
- 17 (2) The business firm must provide the written
- 18 commitment under this subsection to the department at the
- 19 <u>time of application.</u>
- 20 (c) Combination of tax credits.--
- 21 (1) A business firm may receive tax credits from the
- 22 Department of Revenue in any tax year for any combination of
- 23 <u>contributions under subsection (a) or (b).</u>
- 24 (2) In no case may a business firm receive tax credits
- 25 in any tax year in excess of \$750,000 for contributions under
- 26 subsections (a) and (b) made during fiscal year 2017-2018 or
- 27 <u>any fiscal year thereafter.</u>
- 28 (d) Pass-through entity.--
- 29 (1) If a pass-through entity does not intend to use all
- approved tax credits under this section, it may elect in

- 1 writing to transfer all or a portion of the credit to
- 2 <u>shareholders, members or partners in proportion to the share</u>
- 3 of the entity's distributive income to which the shareholder,
- 4 <u>member or partner is entitled for use in the taxable year in</u>
- 5 which the contribution is made or in the taxable year
- 6 immediately following the year in which the contribution is
- 7 <u>made. The election shall designate the year in which the</u>
- 8 transferred credits are to be used and shall be made
- 9 <u>according to procedures established by the Department of</u>
- Revenue.
- 11 (2) A pass-through entity and a shareholder, member or
- 12 <u>partner of a pass-through entity shall not claim the credit</u>
- 13 <u>under this section for the same contribution.</u>
- 14 (3) The shareholder, member or partner may not carry
- 15 <u>forward, carry back, obtain a refund of or sell or assign the</u>
- 16 credit.
- 17 (e) Restriction on applicability of credits. -- No credits
- 18 granted under this section shall be applied against any tax
- 19 withheld by an employer from an employee under Article III of
- 20 the Tax Reform Code.
- 21 (f) Time of application for credits.--
- 22 (1) Except as provided in paragraph (2), the department
- 23 <u>may accept applications for tax credits available during a</u>
- fiscal year no earlier than July 1 of each fiscal year.
- 25 (2) The application of any business firm for tax credits
- available during a fiscal year as part of the second year of
- 27 a two-year commitment or as a renewal of a two-year
- commitment that was fulfilled in the previous fiscal year may
- 29 be accepted no earlier than May 15 preceding the fiscal year.
- 30 Section 2006-H. Tax credit limitations.

- 1 (a) Amount. -- The total aggregate amount of all tax credits
- 2 approved shall not exceed \$50,000,000 in a fiscal year.
- 3 (b) Activities.--No tax credit shall be approved for
- 4 <u>activities that are part of a business firm's normal course of</u>
- 5 business.
- 6 (c) Tax liability.--
- 7 (1) Except as provided in paragraph (2), a tax credit
- 8 granted for any one taxable year may not exceed the tax
- 9 <u>liability of a business firm.</u>
- 10 (2) In the case of a credit granted to a pass-through
- 11 <u>entity which elects to transfer the credit according to</u>
- 12 <u>section 2005-H(d), a tax credit granted for any one taxable</u>
- 13 <u>year and transferred to a shareholder, member or partner may</u>
- 14 not exceed the tax liability of the shareholder, member or
- partner.
- 16 (d) Use. -- A tax credit not used by the applicant in the
- 17 taxable year the contribution was made or in the year designated
- 18 by the shareholder, member or partner to whom the credit was
- 19 transferred under section 2005-H(d) may not be carried forward
- 20 or carried back and is not refundable or transferable.
- 21 Section 2007-H. Tax credit lists.
- 22 The Department of Revenue shall provide a list of all
- 23 <u>educational improvement organizations receiving contributions</u>
- 24 from business firms granted a tax credit under this article to
- 25 the General Assembly by June 30 of each year.
- 26 Section 2008-H. Department notice.
- 27 By August 15, 2017, and by February 1 of each year
- 28 thereafter, the department shall provide all educational
- 29 improvement organizations with a list of the low-achieving
- 30 schools located within each school district.

- 1 Section 2009-H. List of low-achieving schools.
- 2 (a) List of low-achieving schools. -- By September 1, 2017,
- 3 and by February 1 of each year thereafter, the Department of
- 4 Education shall publish on its publicly accessible Internet
- 5 website and in the Pennsylvania Bulletin a list of the low-
- 6 <u>achieving schools for the following school year.</u>
- 7 (b) Notice. -- By August 1, 2017, and by February 1 of each
- 8 year thereafter, the Department of Education shall notify every
- 9 school district identified as having at least one low-achieving
- 10 school of its designation and shall furnish the school district
- 11 with a list of the low-achieving schools located within the
- 12 school district.
- 13 <u>Section 2010-H. Educational improvement initiatives.</u>
- 14 The following initiatives designed by a school district to
- 15 <u>improve the academic performance of students in a low-achieving</u>
- 16 school in meeting State academic standards are eligible for
- 17 grant funding under this article:
- 18 (1) Targeted tutoring in reading and mathematics
- 19 <u>provided during the normal school day to increase student</u>
- 20 <u>academic achievement on State assessments.</u>
- 21 (2) Targeted interventions, both after-school programs
- and summer school programs, that include tutoring by
- 23 <u>Department of Education-approved providers, mentoring and</u>
- family support for at-risk students addressing truancy,
- 25 parenting skills and intensive social services.
- 26 (3) Community partnerships and wraparound programs that
- 27 <u>provide health and human services to students and their</u>
- families, which may include trauma-informed education and
- 29 positive behavioral support.
- 30 (4) Other programs or activities, as approved by the

- 1 Department of Education, which the board of school directors
- 2 <u>of a school district determines are essential to improving</u>
- 3 <u>academic performance of students in a low-achieving school.</u>
- 4 Section 2. This act shall take effect immediately.