Senate Bill 584

Sponsored by Senator KNOPP; Representatives NEARMAN, WHISNANT (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.**

Specifies that new or increased fees adopted by state agency do not become effective unless approved by Legislative Assembly by law. Applies during 2017-2019 biennium. Declares emergency, effective July 1, 2017.

A BILL FOR AN ACT

2 Relating to approval of state agency fees by Legislative Assembly; creating new provisions; amend-

3 ing ORS 291.055; and declaring an emergency.

4 Be It Enacted by the People of the State of Oregon:

5 <u>SECTION 1.</u> ORS 291.055, as amended by section 36, chapter 698, Oregon Laws 2013, section 6 20, chapter 70, Oregon Laws 2015, and section 44b, chapter 807, Oregon Laws 2015, is amended to

7 read:

1

8 291.055. (1) Notwithstanding any other law that grants to a state agency the authority to es-9 tablish fees, [all new state agency fees or fee increases adopted during the period beginning on the date 10 of adjournment sine die of a regular session of the Legislative Assembly and ending on the date of 11 adjournment sine die of the next regular session of the Legislative Assembly] **new or increased fees** 12 **adopted by a state agency**: 13 (a) Are not effective for agencies in the executive department of government unless approved

in writing by the Director of the Oregon Department of Administrative Services;

(b) Are not effective for agencies in the judicial department of government unless approved in
 writing by the Chief Justice of the Supreme Court;

(c) Are not effective for agencies in the legislative department of government unless approved
 in writing by the President of the Senate and the Speaker of the House of Representatives;

(d) Shall be reported by the state agency to the Oregon Department of Administrative Services
 within 10 days of their adoption; and

21 [(e) Are rescinded on adjournment sine die of the next regular session of the Legislative Assembly 22 as described in this subsection, unless otherwise authorized by enabling legislation setting forth the 23 approved fees.]

(e) Are not effective unless authorized by the Legislative Assembly by enabling legislation
 setting forth the approved fees.

(2) Fees or fee increases authorized by the Legislative Assembly under subsection (1) of
this section take effect on the effective date of the enabling legislation or on the date specified in the rule adopting the fee or fee increase, whichever is later.

29 [(2)] (3) This section does not apply to:

30 (a) Any tuition or fees charged by a public university listed in ORS 352.002.

31 (b) Taxes or other payments made or collected from employers for unemployment insurance re-

SB 584

1 quired by ORS chapter 657 or premium assessments required by ORS 656.612 and 656.614 or contri-

2 butions and assessments calculated by cents per hour for workers' compensation coverage required

3 by ORS 656.506.

7

4 (c) Fees or payments required for:

5 (A) Health care services provided by the Oregon Health and Science University, by the Oregon 6 Veterans' Homes and by other state agencies and institutions pursuant to ORS 179.610 to 179.770.

(B) Copayments and premiums paid to the Oregon medical assistance program.

8 (d) Fees created or authorized by statute that have no established rate or amount but are cal-9 culated for each separate instance for each fee payer and are based on actual cost of services pro-10 vided.

11 (e) State agency charges on employees for benefits and services.

12 (f) Any intergovernmental charges.

(g) Forest protection district assessment rates established by ORS 477.210 to 477.265 and the
 Oregon Forest Land Protection Fund fees established by ORS 477.760.

15 (h) State Department of Energy assessments required by ORS 469.421 (8) and 469.681.

(i) Assessments on premiums charged by the Department of Consumer and Business Services
pursuant to ORS 731.804 or fees charged by the Division of Finance and Corporate Securities of the
Department of Consumer and Business Services to banks, trusts and credit unions pursuant to ORS
706.530 and 723.114.

(j) Public Utility Commission operating assessments required by ORS 756.310 or charges paid to
 the Residential Service Protection Fund required by chapter 290, Oregon Laws 1987.

(k) Fees charged by the Housing and Community Services Department for intellectual property
 pursuant to ORS 456.562.

(L) New or increased fees that are anticipated in the legislative budgeting process for an
agency, revenues from which are included, explicitly or implicitly, in the legislatively adopted
budget or the legislatively approved budget for the agency.

27

(m) Tolls approved by the Oregon Transportation Commission pursuant to ORS 383.004.

(n) Convenience fees as defined in ORS 182.126 and established by the State Chief Information
Officer under ORS 182.132 (3) and recommended by the Electronic Government Portal Advisory
Board.

31 [(3)(a)] (4)(a) Fees temporarily decreased for competitive or promotional reasons or because of 32 unexpected and temporary revenue surpluses may be increased to not more than their prior level 33 without compliance with subsection (1) of this section if, at the time the fee is decreased, the state 34 agency specifies the following:

35

(A) The reason for the fee decrease; and

36 (B) The conditions under which the fee will be increased to not more than its prior level.

(b) Fees that are decreased for reasons other than those described in paragraph (a) of this subsection may not be subsequently increased except as allowed by ORS 291.050 to 291.060 and 294.160.

39 SECTION 2. ORS 291.055, as amended by section 36, chapter 698, Oregon Laws 2013, section
40 20, chapter 70, Oregon Laws 2015, section 44b, chapter 807, Oregon Laws 2015, and section 1 of this
41 2017 Act, is amended to read:

42 291.055. (1) Notwithstanding any other law that grants to a state agency the authority to es-43 tablish fees, all new state agency fees or fee increases adopted during the period beginning 44 on the date of adjournment sine die of a regular session of the Legislative Assembly and 45 ending on the date of adjournment sine die of the next regular session of the Legislative SB 584

1 Assembly [new or increased fees adopted by a state agency]:

(a) Are not effective for agencies in the executive department of government unless approved
in writing by the Director of the Oregon Department of Administrative Services;

4 (b) Are not effective for agencies in the judicial department of government unless approved in 5 writing by the Chief Justice of the Supreme Court;

6 (c) Are not effective for agencies in the legislative department of government unless approved 7 in writing by the President of the Senate and the Speaker of the House of Representatives;

8 (d) Shall be reported by the state agency to the Oregon Department of Administrative Services
9 within 10 days of their adoption; and

(e) Are rescinded on adjournment sine die of the next regular session of the Legislative
 Assembly as described in this subsection, unless otherwise authorized by enabling legislation
 setting forth the approved fees.

13 [(e) Are not effective unless authorized by the Legislative Assembly by enabling legislation setting
 14 forth the approved fees.]

15 [(2) Fees or fee increases authorized by the Legislative Assembly under subsection (1) of this sec-16 tion take effect on the effective date of the enabling legislation or on the date specified in the rule 17 adopting the fee or fee increase, whichever is later.]

18 [(3)] (2) This section does not apply to:

19

(a) Any tuition or fees charged by a public university listed in ORS 352.002.

(b) Taxes or other payments made or collected from employers for unemployment insurance required by ORS chapter 657 or premium assessments required by ORS 656.612 and 656.614 or contributions and assessments calculated by cents per hour for workers' compensation coverage required
by ORS 656.506.

24 (c) Fees or payments required for:

(A) Health care services provided by the Oregon Health and Science University, by the Oregon
Veterans' Homes and by other state agencies and institutions pursuant to ORS 179.610 to 179.770.

27 (B) Copayments and premiums paid to the Oregon medical assistance program.

(d) Fees created or authorized by statute that have no established rate or amount but are calculated for each separate instance for each fee payer and are based on actual cost of services provided.

31 (e) State agency charges on employees for benefits and services.

32 (f) Any intergovernmental charges.

(g) Forest protection district assessment rates established by ORS 477.210 to 477.265 and the
 Oregon Forest Land Protection Fund fees established by ORS 477.760.

35 (h) State Department of Energy assessments required by ORS 469.421 (8) and 469.681.

(i) Assessments on premiums charged by the Department of Consumer and Business Services
 pursuant to ORS 731.804 or fees charged by the Division of Finance and Corporate Securities of the
 Department of Consumer and Business Services to banks, trusts and credit unions pursuant to ORS
 706.530 and 723.114.

(j) Public Utility Commission operating assessments required by ORS 756.310 or charges paid to
 the Residential Service Protection Fund required by chapter 290, Oregon Laws 1987.

(k) Fees charged by the Housing and Community Services Department for intellectual propertypursuant to ORS 456.562.

44 (L) New or increased fees that are anticipated in the legislative budgeting process for an 45 agency, revenues from which are included, explicitly or implicitly, in the legislatively adopted

SB 584

1 budget or the legislatively approved budget for the agency.

2 (m) Tolls approved by the Oregon Transportation Commission pursuant to ORS 383.004.

3 (n) Convenience fees as defined in ORS 182.126 and established by the State Chief Information
4 Officer under ORS 182.132 (3) and recommended by the Electronic Government Portal Advisory
5 Board.

6 [(4)(a)] (3)(a) Fees temporarily decreased for competitive or promotional reasons or because of 7 unexpected and temporary revenue surpluses may be increased to not more than their prior level 8 without compliance with subsection (1) of this section if, at the time the fee is decreased, the state 9 agency specifies the following:

10 (A) The reason for the fee decrease; and

11 (B) The conditions under which the fee will be increased to not more than its prior level.

(b) Fees that are decreased for reasons other than those described in paragraph (a) of this subsection may not be subsequently increased except as allowed by ORS 291.050 to 291.060 and 294.160.

14 <u>SECTION 3.</u> The amendments to ORS 291.055 by section 2 of this 2017 Act become oper-15 ative on July 1, 2019.

16 <u>SECTION 4.</u> The amendments to ORS 291.055 by sections 1 and 2 of this 2017 Act apply 17 to fees adopted or increased on or after the effective date of this 2017 Act.

<u>SECTION 5.</u> This 2017 Act being necessary for the immediate preservation of the public
 peace, health and safety, an emergency is declared to exist, and this 2017 Act takes effect
 July 1, 2017.

21