

B-Engrossed
Senate Bill 1582

Ordered by the Senate March 4
Including Senate Amendments dated February 12 and March 4

Sponsored by Senator COURTNEY; Senator MONNES ANDERSON

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Authorizes Oregon Health Authority, overseen by Oregon Medical Insurance Pool Board, to make expenditures for transitional medical insurance pool program from ending balance of moneys received from premium assessments and from reinsurance program funds.

Modifies requirements for Oregon Reinsurance Program in response to changes in federal law.
Requires Department of Consumer and Business Services to permit health benefit plan that conflicts with Insurance Code to continue until December 31, 2015, or later date specified by department, if plan meets specified criteria.

Declares emergency, effective on passage.

A BILL FOR AN ACT

1
2 Relating to administration of health insurance; creating new provisions; amending ORS 735.612 and
3 section 2, chapter 698, Oregon Laws 2013; and declaring an emergency.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** ORS 735.612 is amended to read:

6 735.612. (1) There is established in the State Treasury, the Oregon Medical Insurance Pool Ac-
7 count, which shall consist of:

8 (a) Moneys appropriated to the account by the Legislative Assembly.

9 (b) Interest earnings from the investment of moneys in the account.

10 (c) Assessments and other revenues collected or received by the Oregon Medical Insurance Pool
11 Board.

12 (2) All moneys in the Oregon Medical Insurance Pool Account are continuously appropriated to
13 the Oregon Medical Insurance Pool Board to carry out the provisions of ORS 735.600 to 735.650 and
14 sections 1, 2 and 4, chapter 698, Oregon Laws 2013, **and for the program, administered by the**
15 **Oregon Health Authority and overseen by the board, that facilitates health insurance cov-**
16 **erage through March 31, 2014, for individuals who were enrolled in pool coverage under ORS**
17 **735.600 to 735.650 on December 31, 2013.**

18 (3) The Oregon Medical Insurance Pool Board shall transfer to the Oregon Health Authority
19 Fund established in ORS 413.101 an amount equal to the operating budget authorized by the Legis-
20 lative Assembly or as that budget may be modified by the Emergency Board or the Oregon Depart-
21 ment of Administrative Services, for operation of the Oregon Medical Insurance Pool Board.

22 **SECTION 2.** Section 2, chapter 698, Oregon Laws 2013, as amended by section 32, chapter 722,
23 Oregon Laws 2013, is amended to read:

24 **Sec. 2.** (1) As used in this section, section 1, chapter 698, Oregon Laws 2013, and ORS 735.610:

25 (a) "Health benefit plan" has the meaning given that term in ORS 743.730.

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted.
New sections are in **boldfaced** type.

1 (b) “Insurer” means an insurer described in ORS 735.605 (4)(a), (b) [and] or (d).

2 (c) **“National attachment point” means the attachment point set forth in the United**
3 **States Department of Health and Human Services’ annual notice of benefit and payment pa-**
4 **rameters, in accordance with 45 C.F.R. 153.230.**

5 (d) **“National coinsurance rate” means the reinsurance rate set forth in the United**
6 **States Department of Health and Human Services’ annual notice of benefit and payment pa-**
7 **rameters, in accordance with 45 C.F.R. 153.230.**

8 (e) **“National reinsurance cap” means the reinsurance cap set forth in the United States**
9 **Department of Health and Human Services’ annual notice of benefit and payment parame-**
10 **ters, in accordance with 45 C.F.R. 153.230.**

11 [(c)] (f) “Program” means the Oregon Reinsurance Program established in section 1, chapter 698,
12 Oregon Laws 2013.

13 [(d)] (g) “Reinsurance eligible health benefit plan” means a health benefit plan providing indi-
14 vidual coverage that:

15 (A) Is delivered or issued for delivery in this state;

16 (B) Is not a grandfathered health plan as defined in ORS 743.730; and

17 (C) Meets the criteria prescribed by the Oregon Medical Insurance Pool Board under subsection
18 (2) of this section.

19 [(e)] (h) “Reinsurance eligible individual” means an individual:

20 (A) Who [*is insured on or before April 1, 2014, under a reinsurance eligible health benefit plan*
21 *and who was:*] **applied for coverage in a reinsurance eligible health benefit plan during the**
22 **initial open enrollment period specified in 42 U.S.C. 18031(c)(6), including any extension of the**
23 **initial open enrollment period approved by the United States Department of Health and Hu-**
24 **man Services for Oregon residents;**

25 (B) **Who, as a result of the application made during the initial open enrollment period,**
26 **is enrolled in the coverage; and**

27 (C) **Who was:**

28 [(A)] (i) On December 31, 2013, enrolled in the Oregon Medical Insurance Pool created in ORS
29 735.610;

30 [(B)] (ii) On June 30, 2013, enrolled in the Temporary High Risk Pool Program established in
31 section 1, chapter 47, Oregon Laws 2010;

32 [(C)] (iii) On December 31, 2013, insured under a portability health benefit plan as defined in
33 ORS 743.760; or

34 [(D)] (iv) On December 31, 2013, reinsured under the reinsurance program for children’s cover-
35 age described in ORS 735.614 (1)(b).

36 (i) **“State attachment point” means the threshold dollar amount for claims costs incurred**
37 **by a reinsurance eligible health benefit plan for an insured individual’s covered benefits in a**
38 **benefit year, after which threshold the claims costs for the benefits are eligible for state**
39 **reinsurance payments.**

40 (j) **“State coinsurance rate” means the rate at which the Oregon Medical Insurance Pool**
41 **Board will reimburse a reinsurance eligible health benefit plan for claims costs incurred for**
42 **an insured individual’s covered benefits in a benefit year after the state attachment point**
43 **and before the state reinsurance cap.**

44 (k) **“State reinsurance cap” means the threshold dollar amount for claims costs incurred**
45 **by a reinsurance eligible health benefit plan for an insured individual’s covered benefits, after**

1 **which threshold the claims costs for the benefits are no longer eligible for state reinsurance**
 2 **payments.**

3 (2) The board shall prescribe by rule the criteria for a health benefit plan to qualify for rein-
 4 surance payments under the program. The criteria must be consistent with requirements for:

- 5 (a) Premium rates under 42 U.S.C. 300gg;
- 6 (b) Guaranteed availability under 42 U.S.C. 300gg-1;
- 7 (c) Guaranteed renewability under 42 U.S.C. 300gg-2;
- 8 (d) Coverage of essential health benefits under 42 U.S.C. 18022; and
- 9 (e) Using a single risk pool under 42 U.S.C. 18032(c).

10 (3) An issuer of a reinsurance eligible health benefit plan becomes eligible for a reinsurance
 11 payment when the claims costs for a reinsurance eligible individual's covered benefits in a calendar
 12 year exceed the **state** attachment point. The amount of the payment shall be the product of the
 13 **state** coinsurance rate and the issuer's claims costs for the reinsurance eligible individual's claims
 14 costs that exceed the **state** attachment point, up to the **state** reinsurance cap, as follows:

15 (a) For 2014:

16 (A) The **state** attachment point is \$30,000.

17 (B) The **state** reinsurance cap is \$300,000.

18 (C) Except as provided in paragraph (b) of this subsection, the **state** coinsurance rate is:

19 (i) *[Ten percent]* For claims costs above *[\$60,000]* **the national attachment point** and up to and
 20 including *[\$250,000]* **the national reinsurance cap:**

21 **(I) If the national coinsurance rate is at or above 90 percent of the claims costs, zero**
 22 **percent; or**

23 **(II) If the national coinsurance rate is below 90 percent of the claims costs, the differ-**
 24 **ence between 90 percent of the claims costs and the national coinsurance rate but no more**
 25 **than 10 percent; and**

26 (ii) Ninety percent for claims costs:

27 **(I) [from \$30,000 and up to and including \$60,000 and above \$250,000] From the state attach-**
 28 **ment point up to and including the national attachment point; and**

29 **(II) From the national reinsurance cap up to and including the state reinsurance cap.**

30 (b) The board may lower the **state** coinsurance rate if the reinsurance claims incurred exceed
 31 the total amount of the assessments collected under subsection (4) of this section.

32 (c) The board shall adopt by rule *[an]* **a state** attachment point, **state** reinsurance cap and **state**
 33 coinsurance rate for calendar years 2015 and 2016 that complement the federal reinsurance program
 34 requirements, so that the reinsurance claims do not exceed the total amount of the assessments
 35 collected under subsection (4) of this section. After the rules required under this paragraph are
 36 adopted for a calendar year, the board may not:

37 (A) Change the **state** attachment point or the **state** reinsurance cap adopted for that calendar
 38 year; or

39 (B) Increase the **state** coinsurance rate adopted for that calendar year.

40 (4) The board shall impose an assessment on all insurers at a rate that is expected to produce
 41 an amount of funds sufficient to pay administrative expenses and to make reinsurance payments that
 42 are due to issuers of reinsurance eligible health benefit plans in a calendar year **or to make pay-**
 43 **ments to the Oregon Health Authority for the costs of the program described in ORS 735.612**
 44 **(2) that is administered by the authority,** but not greater than the rate that would be expected
 45 to produce funds totaling the lesser of:

1 (a) An amount per month multiplied by the number of insureds and certificate holders in this
2 state who are insured or reinsured; or

3 (b) The total assessment set forth in subsection (5) of this section.

4 (5) The amount per month and total assessment on all insurers are as follows:

5 (a) For calendar year 2014, the amount per month is \$4 and the total assessment is \$72 million.

6 (b) For calendar year 2015, the amount per month is \$3.50 and the total assessment is \$63
7 million.

8 (c) For calendar year 2016, the amount per month is \$2.20 and the total assessment is \$40
9 million.

10 (6) In determining the number of insureds and certificate holders in this state who are insured
11 or reinsured, the board shall exclude individuals with the following types of coverage:

12 (a) The medical assistance program under ORS chapter 414;

13 (b) Medicare;

14 (c) Disability income insurance;

15 (d) Hospital-only insurance;

16 (e) Dental-only insurance;

17 (f) Vision-only insurance;

18 (g) Accident-only insurance;

19 (h) Automobile insurance;

20 (i) Specific disease insurance;

21 (j) Medical supplemental plans;

22 (k) TRICARE;

23 (L) Prescription drug only plans;

24 (m) Long term care insurance; and

25 (n) Federal Employees Health Benefits Program.

26 (7) If the board collects assessments that exceed the amount necessary to pay administrative
27 expenses, [and] to make all of the reinsurance payments that are due to issuers of reinsurance eli-
28 gible health benefit plans in calendar years 2014, 2015 and 2016, **or to make payments to the**
29 **Oregon Health Authority for the costs of the program described in ORS 735.612 (2) that is**
30 **administered by the authority**, the board shall refund the excess, on a pro rata basis, to insurers
31 who are subject to the assessment imposed by subsection (4) of this section.

32 (8) The board may not impose an assessment under subsection (4) of this section for calendar
33 years beginning with 2017.

34 (9) All moneys received or collected by the board under this section shall be paid into the
35 Oregon Medical Insurance Pool Account established in ORS 735.612.

36 (10) The board, in consultation with the Department of Consumer and Business Services, may
37 adopt rules necessary to carry out the provisions of this section including, but not limited to, rules
38 prescribing:

39 (a) The eligibility requirements for participation in the program by an issuer of a reinsurance
40 eligible health benefit plan;

41 (b) The form and manner of issuing notices of assessment amounts;

42 (c) The amount, manner and frequency of the payment and collection of assessments;

43 (d) The amount, manner and frequency of reinsurance payments; and

44 (e) Reporting requirements for insurers subject to the assessment and for issuers of reinsurance
45 eligible health benefit plans.

1 **SECTION 3.** (1) The Department of Consumer and Business Services shall transfer the
2 ending balance of moneys received from the assessments imposed under ORS 743.951 and
3 743.961 to the Oregon Health Authority and the authority shall use the moneys to fund cov-
4 erage, through the Temporary Medical Insurance Program, for the high risk individuals
5 previously enrolled in the Oregon Medical Insurance Pool.

6 (2) If the ending balance described in subsection (1) of this section is insufficient to fund
7 coverage through the Temporary Medical Insurance Program, the authority shall work with
8 the Oregon Medical Insurance Pool Board to cover any additional costs with moneys from
9 the Oregon Reinsurance Program established by section 1, chapter 698, Oregon Laws 2013.

10 **SECTION 4.** Section 5 of this 2014 Act is added to and made a part of the Insurance Code.

11 **SECTION 5.** (1) As used in this section:

12 (a) “Health benefit plan” has the meaning given that term in ORS 743.730.

13 (b) “Transitional health benefit plan” means a health benefit plan that:

14 (A) Was issued to an individual or a small employer who elected to renew coverage under
15 the plan in calendar year 2013 instead of obtaining coverage under a new health benefit plan;

16 (B) Is in force on the effective date of this 2014 Act;

17 (C) Does not comply with the requirements of the Insurance Code in effect on or after
18 January 1, 2014; and

19 (D) Complies with the requirements of the Insurance Code in effect on December 31, 2013.

20 (2) If authorized by guidance from the United States Department of Health and Human
21 Services, the United States Department of Labor or the United States Department of the
22 Treasury, the Department of Consumer and Business Services shall permit a transitional
23 health benefit plan to remain in force until the later of:

24 (a) December 31, 2015; or

25 (b) A later date specified by the Department of Consumer and Business Services by rule.

26 **SECTION 6.** Section 5 of this 2014 Act is repealed January 2, 2017.

27 **SECTION 7.** This 2014 Act being necessary for the immediate preservation of the public
28 peace, health and safety, an emergency is declared to exist, and this 2014 Act takes effect
29 on its passage.

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