Senate Bill 1569

Sponsored by Senator EDWARDS, Representatives KENY-GUYER, CONGER, THOMPSON; Representatives BERGER, GOMBERG (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Requires Oregon Health Authority to establish and maintain list of designated high priority chemicals of concern for children's health used in children's products. Requires authority to post list, and information regarding health impacts associated with exposure to each chemical, on authority's website. Requires authority to periodically review and revise list.

Requires manufacturers of certain children's products to provide notice to authority regarding chemicals on list.

Provides that, five years after chemical is placed on list, manufacturer must seek waiver if manufacturer continues to sell certain children's products containing chemical. Establishes criteria for granting waivers.

Allows authority to enter into certain data sharing agreements with other states. Allows au-thority to participate in Interstate Chemicals Clearinghouse.

Allows authority to establish certain fees by rule. Allows authority to impose civil penalties. Allows authority to accept certain funding.

Requires manufacturers to submit certain hazard assessments to authority. Allows authority to establish methodology and standards for hazard assessments by rule.

Establishes High Priority Chemicals of Concern for Children's Health Fund. Continuously appropriates moneys in fund to authority. Specifies uses of moneys. Limits biennial expenditures from fees, moneys or other revenues, including Miscellaneous Re-

ceipts, but excluding lottery funds and federal funds, collected or received by authority.

Declares emergency, effective on passage.

A BILL FOR AN ACT

2 Relating to high priority chemicals of concern for children's health; appropriating money; limiting

3 expenditures; and declaring an emergency.

Whereas many children's products contain chemicals that may pose a risk to the health of 4 children; and 5

6 Whereas reducing the exposure of children to harmful chemicals in children's products contrib-

7 utes to the health of children and the long-term well-being of children; and

Whereas providing the public with information regarding the presence of certain chemicals in 8

children's products helps to ensure this state's commitment to the health of present and future 9 10 generations; now, therefore,

Be It Enacted by the People of the State of Oregon: 11

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DEFINITIONS

SECTION 1. As used in sections 1 to 15 of this 2014 Act: 15

(1) "Chemical" means: 16

- 17 (a) A substance with a distinct molecular composition and the breakdown products of the 18 substance that form through decomposition, degradation or metabolism.
- 19 (b) A group of structurally related substances and the breakdown products of the sub-
- 20 stances that form through decomposition, degradation or metabolism.

sprinkled or sprayed on, introduced into or otherwise applied to the human body or any part 2 thereof for cleansing, moisturizing, beautifying, promoting attractiveness or altering the 3 4 appearance. (b) "Children's cosmetics" does not mean soap, dietary supplements or food and drugs 5 approved by the United States Food and Drug Administration. 6 (3)(a) "Children's product" means: 7 (A) Any of the following products that are made for, marketed for use by or marketed 8 9 to children under 12 years of age: (i) A product designed or intended by the manufacturer to facilitate sucking, teething, 10 sleep, relaxation or feeding, or to be worn as clothing. 11 12(ii) Car seats. 13 (iii) Children's cosmetics. (iv) Children's jewelry. 14 15 (v) Toys. (B) Any component part of a product specified in subparagraph (A) of this paragraph. 16 (b) "Children's product" does not mean: 17 18 (A) Athletic shoes with cleats or spikes. (B) Batteries. 19 (C) BB guns, pellet guns and air rifles. 20(D) Bicycles and tricycles. 21 22(E) Chemistry sets. 23(F) Consumer electronic products, including personal computers, audio and video equipment, calculators, wireless telephones and game consoles, handheld devices that incorporate 94 a video screen and are used to access interactive software, and the associated peripherals. 25(G) Interactive software intended for leisure and entertainment, such as computer 2627games, and their storage media, such as compact discs. (H) Model rockets. 28(I) Pocketknives and multitools. 2930 (J) Roller skates. 31 (K) Scooters. (L) Sets of darts with metallic points. 32(M) Slings and catapults. 33 34 (N) Snow sporting equipment, including skis, poles, boots, snowboards, sleds and 35bindings. (0) Sporting equipment, including bats, balls, gloves, sticks, pucks and pads. 36 37 (P) Video toys that can be connected to a video screen and are operated at a nominal voltage exceeding 24 volts. 38 (Q) Food and food packaging regulated by the United States Food and Drug Adminis-39 tration. 40 (4) "Contaminant" means a small amount of one or more chemicals that are incidental 41 to manufacturing a children's product and that serve no intended function in the children's 42 product, including but not limited to unintended by-products of chemical reactions during the 43 manufacture of the product, low-level impurities in feedstock, incompletely reacted chemical 44

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(2)(a) "Children's cosmetics" means products that are intended to be rubbed, poured,

mixtures and degradation products.

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1 (5) "De minimis level" means:

(a) For a chemical that is an intentionally added chemical, the practical quantification
 limit; or

4 (b) For a chemical that is a contaminant, a concentration of 100 parts per million.

5 (6) "Intentionally added chemical" means a chemical that is added during the manufac-6 ture of a children's product to provide a specific characteristic, appearance or quality or to 7 perform a specific function.

8 (7) "Manufacturer" means:

9 (a) A person that manufactures or assembles a final consumer product sold at retail or 10 whose brand name is affixed to the consumer product.

(b) An importer or domestic distributor of a consumer product imported into the United
 States if the person that manufactured or assembled the consumer product or whose brand
 name is affixed to the consumer product does not have a presence in the United States.

(8)(a) "Mouthable" means, in describing a children's product or any part of a children's
product, that the product or part of the product may be brought to the mouth and placed in
the mouth so that the product or part can be sucked and chewed.

17 (b) "Mouthable" does not mean, in describing a children's product or any part of a 18 children's product, that the product or part of the product may only be licked, but not placed 19 in the mouth. If a children's product or part of a children's product in one dimension is 20 smaller than five centimeters, the product or part can be placed in the mouth.

(9) "Practical quantification limit" means the lowest concentration of a chemical that can
 be reliably measured within specified limits of precision, accuracy, representativeness, com pleteness and comparability during routine laboratory operating conditions.

(10) "Trade association" means a membership organization of persons engaging in the same or a similar or related line of commerce, organized to promote and improve business conditions in that line of commerce and not to engage in regular business activities that ordinarily are carried on for profit.

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HIGH PRIORITY CHEMICALS OF CONCERN FOR CHILDREN'S HEALTH USED IN CHILDREN'S PRODUCTS

32 <u>SECTION 2.</u> (1) The Oregon Health Authority shall establish and maintain a list of high 33 priority chemicals of concern for children's health used in children's products. The authority 34 shall include on the list chemicals that are listed on both:

(a) The Department of Environmental Quality's Toxics Focus List on the effective date
 of this 2014 Act; and

(b) The Washington State Department of Ecology's Reporting List of Chemicals of High
 Concern to Children on the effective date of this 2014 Act.

(2) The authority shall consider guidance developed by the State of Washington and other federal, state and nongovernmental organizations with the applicable expertise, as that guidance is in effect on the effective date of this 2014 Act, in establishing by rule the practical quantification limits for chemicals on the list.

43 <u>SECTION 3.</u> The Oregon Health Authority shall post the list of high priority chemicals 44 of concern for children's health used in children's products established under section 2 of 45 this 2014 Act on its website. For each chemical on the list, the authority shall post infor-

mation regarding the known health impacts associated with exposure to the chemical. 1 2 SECTION 4. Section 3 of this 2014 Act becomes operative on July 1, 2014. 3 SECTION 5. (1) The Oregon Health Authority shall review and revise the list of high priority chemicals of concern for children's health used in children's products established 4 under section 2 of this 2014 Act every three years. 5 (2) In completing the revisions under subsection (1) of this section, the authority shall 6 consider the addition or removal of a chemical from the list established under section 2 of 7 this 2014 Act that has been added to or removed from both the Department of Environmental 8 9 Quality's Toxics Focus List and the Washington State Department of Ecology's Reporting List of Chemicals of High Concern to Children, or removed from one of the lists, after the 10 effective date of this 2014 Act. 11 12(3) The authority by rule may remove a chemical from the list if the authority determines that the chemical is no longer being used in children's products. 13 (4) The authority shall update the list on its website within one year of the date on which 14 15 a chemical is added to or removed from the list under this section. SECTION 6. Section 5 of this 2014 Act becomes operative on January 1, 2015. 16 17 MANUFACTURER DISCLOSURE OF HIGH PRIORITY CHEMICALS 18 OF CONCERN FOR CHILDREN'S HEALTH USED IN 19 **CHILDREN'S PRODUCTS** 2021 22SECTION 7. (1) A manufacturer of a children's product sold or offered for sale in this state that contains a chemical included on the list established and maintained under section 232 of this 2014 Act in an amount at or above a de minimis level shall provide the notice de-94 scribed in subsection (2) of this section to the Oregon Health Authority: 25(a) Every two years; and 2627(b) Within one year of the date on which the authority adds the chemical to the list in the manner provided for revisions under section 5 of this 2014 Act. 28(2) The notice required by subsection (1) of this section must contain: 2930 (a) The name and Chemical Abstracts Service Registry Number of the chemical contained 31 in the children's product; (b) A brief description of the children's product that contains the chemical; 32(c) A description of the function of the chemical in the children's product; 33 34 (d) The amount of the chemical used in each unit of the children's product reported in 35ranges rather than exact amounts; (e) The name and address of the manufacturer, and the name, address and telephone 36 37 number of a contact person for the manufacturer; and 38 (f) Any other information that the manufacturer deems relevant to the appropriate use of the children's product. 39 (3)(a) The authority may enter into reciprocal data sharing agreements with other states 40 in which manufacturers of children's products are required to disclose information related 41 to high priority chemicals of concern for children's health used in children's products. The 42 authority must use the GS1 Global Product Classification system to identify and specify 43 product categories subject to the data sharing agreements. If the authority has entered into 44 a data sharing agreement with another state, and a manufacturer has reported the infor-45

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mation required in the notice described in subsection (2) of this section to that state, the
manufacturer may request that the other state provide the authority with the information
in lieu of the manufacturer's direct reporting of the information to the authority.
(b) A manufacturer fulfills the notice requirement of subsection (1) of this section when

the authority receives the information from the other state and the authority determines
that the information received satisfies the requirements for the notice specified in subsection
(2) of this section.

8 (4) In lieu of the manufacturer's providing notice to the authority under subsection (1) 9 or (3) of this section, the authority may require that the notice described in subsection (2) 10 of this section be submitted to the Interstate Chemicals Clearinghouse. The authority by rule 11 shall specify procedures for the provision of such notice by manufacturers to the Interstate 12 Chemicals Clearinghouse.

(5) Manufacturers of children's products with annual worldwide gross sales of less than
\$5 million, as reported on the most recent tax return filed by the manufacturer before the
notice required by this section, are exempt from the requirements of this section.

(6) A trade association may provide required notices on behalf of its member manufac turers under the provisions of this section.

(7) When a manufacturer provides notice to the authority under the provisions of this section, the manufacturer may submit recommendations to the authority regarding technical, financial or logistical support deemed necessary for innovation and green chemistry solutions related to high priority chemicals of concern for children's health used in children's products.

OREGON HEALTH AUTHORITY

26 <u>SECTION 8.</u> (1) The Oregon Health Authority may conduct testing of children's products
 27 sold or offered for sale in this state in order to determine compliance with section 7 of this
 28 2014 Act.

(2) The authority may establish by rule a schedule of fees for manufacturers that are
based on the costs to the authority for administering sections 1 to 15 of this 2014 Act. Fees
collected by the authority under this subsection shall be deposited in the High Priority
Chemicals of Concern for Children's Health Fund established under section 13 of this 2014
Act.

SECTION 9. (1) Sections 7 and 8 of this 2014 Act become operative on January 1, 2016.

(2) The first notice under section 7 of this 2014 Act must be provided to the Oregon
 Health Authority not later than July 1, 2016.

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INTERSTATE CHEMICALS CLEARINGHOUSE

40 <u>SECTION 10.</u> The Oregon Health Authority is authorized to participate in the Interstate 41 Chemicals Clearinghouse in cooperation with other states and government entities to assist 42 the authority in carrying out sections 1 to 15 of this 2014 Act.

- CIVIL PENALTIES
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SECTION 11. (1) Except as provided in subsection (5) of this section, the Oregon Health 1 2 Authority may impose a civil penalty on a person for a violation of any provision of sections 1 to 15 of this 2014 Act. 3 (2) For purposes of assessing civil penalties under this section, a violation consists of a 4 single course of conduct with regard to an entire children's product line that is sold or of-5 fered for sale in this state. 6 (3) The authority shall adopt by rule a schedule of civil penalties for violations of sections 7 1 to 15 of this 2014 Act. A civil penalty may not exceed \$5,000 for the first violation. A civil 8 9 penalty may not exceed \$10,000 for the second and each subsequent violation. (4) In imposing a penalty under subsection (1) or (5) of this section, the authority shall 10 consider the following factors: 11 12(a) The past history of the person incurring a penalty in taking all feasible steps or pro-13 cedures necessary or appropriate to correct any violation. (b) Any prior violations of statutes, rules, orders or permits pertaining to high priority 14 15 chemicals of concern for children's health used in children's products. 16 (c) The gravity and magnitude of the violation. (d) Whether the violation was a sole event, repeated or continuous. 17 18 (e) Whether the violation was as a result of an unavoidable accident, negligence or an intentional act. 19 20(f) The violator's cooperativeness and efforts to correct the violation. (g) The economic and financial conditions of the person incurring a penalty. 21 22(h) If a manufacturer asserts that a high priority chemical of concern for children's health used in children's products is present in a children's product only as a contaminant, 23evidence that the manufacturer conducted a reasonable manufacturing control program for 94 the contaminant and exercised due diligence. 25(5)(a) If a person violates the notice requirements under section 7 of this 2014 Act, the 2627authority shall provide the person with written notice informing the person of the violation and stating that the person may avoid a civil penalty for the violation by providing the proper 28notice required under section 7 of this 2014 Act within 90 days. 2930 (b) If the person fails to cure the violation within 90 days, the authority may impose a 31 civil penalty not to exceed \$2,500. For a continuing violation, each 90-day period that the violation continues after the preceding imposition of a civil penalty is a separate offense sub-32ject to a separate civil penalty not to exceed \$5,000. The authority is not required to provide 33 34 the person with an opportunity to cure the continuing violation before imposing a civil pen-35alty for the continuing violation. (6) If the authority has reason to believe that a children's product that contains a high

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(6) If the authority has reason to believe that a children's product that contains a high priority chemical of concern for children's health used in children's products is being sold or offered for sale in this state in violation of sections 1 to 15 of this 2014 Act, the authority may request that the manufacturer provide a statement of compliance on a form provided by the authority. The manufacturer must submit the statement of compliance within 10 days of receipt of a request. To prove compliance with sections 1 to 15 of this 2014 Act, the manufacturer must:

(a) Show that the children's product does not contain the high priority chemical of con cern for children's health used in children's products;

45 (b) Show that the manufacturer has previously provided the authority with notice as re-

quired by section 7 of this 2014 Act; 1 2 (c) Provide the authority with notice as required by section 7 of this 2014 Act; or (d) Provide the authority with documentation that the manufacturer has previously 3 complied with section 14 or 14a of this 2014 Act. 4 (7) Civil penalties described in this section shall be imposed in the manner provided in 5 ORS 183.745. 6 (8) All civil penalties recovered under this section shall be paid into the High Priority 7 Chemicals of Concern for Children's Health Fund established under section 13 of this 2014 8 9 Act. SECTION 12. Section 11 of this 2014 Act becomes operative on January 1, 2016. 10 11 12HIGH PRIORITY CHEMICALS OF CONCERN FOR **CHILDREN'S HEALTH FUND** 13 14 15 SECTION 13. (1) The High Priority Chemicals of Concern for Children's Health Fund is established in the State Treasury, separate and distinct from the General Fund. Interest 16 earned by the High Priority Chemicals of Concern for Children's Health Fund shall be cred-17 ited to the fund. Moneys in the fund are continuously appropriated to the Oregon Health 18 Authority to administer sections 1 to 15 of this 2014 Act. 19 (2) The authority may accept gifts, grants or contributions from any public or private 20source for the purpose of carrying out sections 1 to 15 of this 2014 Act. 21 22(3) The High Priority Chemicals of Concern for Children's Health Fund shall consist of: (a) Moneys accepted by the authority pursuant to subsection (2) of this section. 23(b) Fees and charges collected under sections 8 and 14a of this 2014 Act. 94 (c) Civil penalties imposed under section 11 of this 2014 Act. 252627ASSESSMENTS 28SECTION 14. (1) Within five years after the date that a high priority chemical of concern 2930 for children's health used in children's products is included on the list maintained and re-31 vised pursuant to sections 2 and 5 of this 2014 Act, a manufacturer of children's products sold or offered for sale in this state that is subject to section 7 of this 2014 Act must remove 32or make a substitution for the chemical, or seek a waiver under section 14a of this 2014 Act, 33 34 if the chemical is present in a children's product that is: (a) Mouthable; 35(b) A children's cosmetic; or 36 37 (c) Made for, marketed for use by or marketed to children under three years of age. (2)(a) When a manufacturer of children's products sold or offered for sale in this state 38 removes a high priority chemical of concern for children's health used in children's products 39 from a children's product described in subsection (1) of this section and substitutes another 40 chemical, the manufacturer must submit a hazard assessment to the Oregon Health Au-41 thority that explains how the children's product, and any substitute chemical the children's 42 product contains, is inherently less hazardous than before the substitution was made. 43 (b) When a manufacturer of children's products sold or offered for sale in this state re-44 moves a high priority chemical of concern for children's health used in children's products 45

1 from a children's product described in subsection (1) of this section and does not substitute

2 another chemical, the manufacturer must submit notice to the authority that the manufac-

3 turer is no longer using the chemical or a substitute chemical.

4 (3) The authority shall establish by rule the methodology that a manufacturer must use 5 and the standards that a children's product must meet in order to comply with the hazard 6 assessment requirements under subsection (2)(a) of this section.

7 (4) The authority shall approve or disapprove a hazard assessment within 180 days of its 8 submittal. If the authority fails to act within 180 days, the hazard assessment is deemed 9 approved, and the manufacturer may continue to sell or offer for sale in this state the 10 children's product for which the manufacturer submitted a hazard assessment. If the au-11 thority disapproves a hazard assessment, the manufacturer may submit a revised hazard 12 assessment for consideration within 180 days of the authority's disapproval.

(5) A manufacturer with 25 or fewer employees may apply for a two-year extension of the
 time period specified in subsection (1) of this section to meet the requirements of this sec tion.

16 (6) Manufacturers are exempt from meeting the requirements of this section for 17 children's products described in subsection (1) of this section that contain high priority 18 chemicals of concern for children's health used in children's products at levels that are at 19 or below allowable levels for children's products as established by the Consumer Product 20 Safety Improvement Act of 2008, P.L. 110-314, 122 Stat. 3016, as in effect on the effective date 21 of this 2014 Act.

(7)(a) The authority shall adopt rules providing for additional exemptions from the re quirements of this section.

(b) For purposes of this subsection, any consumer product safety standard adopted under 94 federal law that establishes allowable levels for children's products of a high priority chemi-25cal of concern for children's health used in children's products is presumed to establish the 2627maximum allowable level of the chemical that may be used in children's products that are sold or offered for sale in this state. The authority may not require a manufacturer in 28compliance with the federal standard to also comply with the provisions of this section un-2930 less the authority establishes in the rulemaking process that a lower maximum allowable 31 level for children's products of a high priority chemical of concern for children's health used in children's products than the allowable level set by the federal standard is necessary to 32protect human health and welfare. 33

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WAIVERS

<u>SECTION 14a.</u> (1) When a manufacturer of children's products sold or offered for sale in this state that is subject to section 14 of this 2014 Act fails to remove a high priority chemical of concern for children's health used in children's products from a children's product described in section 14 (1) of this 2014 Act within the period specified in section 14 (1) of this 2014 Act, the manufacturer must apply to the Oregon Health Authority for a waiver. The authority shall grant a waiver if the application:

(a) Includes an alternatives assessment demonstrating that removal of the high priority
 chemical of concern for children's health used in children's products is not financially or
 technically feasible; or

1 (b) Includes a quantitative exposure assessment demonstrating that the high priority 2 chemical of concern for children's health used in children's products is not reasonably an-3 ticipated to result in exposure based upon an analysis of leachability and bioavailability of the 4 high priority chemical of concern for children's health used in children's products.

(2) An alternatives assessment or quantitative exposure assessment submitted under 5 subsection (1) of this section must be conducted in a manner consistent with the guidance 6 and frameworks for such assessments in effect on the effective date of this 2014 Act and as 7 established by the United States Environmental Protection Agency, the Interstate Chemicals 8 9 Clearinghouse or other states or nongovernmental organizations with the applicable expertise, or as developed by the authority by rule. The authority may recommend or require that 10 a manufacturer follow particular guidance or frameworks in order to meet the requirements 11 12of this section.

(3) If the authority determines that an alternatives assessment or a quantitative expo sure assessment as described in this section is incomplete, the authority may obtain the
 assessment from another party. The manufacturer that submitted the assessment that was
 determined to be incomplete must pay for the assessment performed by the other party.

(4) The authority shall approve or disapprove a waiver application within 180 days of its submittal. If the authority fails to act within 180 days, the waiver application is deemed approved, and the manufacturer may continue to sell or offer for sale in this state the children's product described in section 14 (1) of this 2014 Act for which the manufacturer submitted a waiver application. If the authority disapproves a waiver application, the manufacturer may submit a revised waiver application for consideration within 180 days of the authority's disapproval.

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REPORTS TO LEGISLATIVE ASSEMBLY

27 <u>SECTION 15.</u> The Oregon Health Authority shall provide a report to the Legislative As-28 sembly once every two years regarding the implementation of sections 1 to 15 of this 2014 29 Act, including:

(1) Any revisions made under section 5 of this 2014 Act to the list of high priority
 chemicals of concern for children's health used in children's products.

(2) The number of manufacturers in compliance with section 7 of this 2014 Act and an
 analysis of the information collected pursuant to section 7 of this 2014 Act specifying:

(a) The number and types of children's products sold or offered for sale in this state that
 contain high priority chemicals of concern for children's health used in children's products.

(b) The range of amounts of high priority chemicals of concern for children's health used
 in children's products, and an analysis of the levels of the high priority chemicals of concern
 for children's health used in children's products for various categories of children's products.

(c) The potential for exposure to high priority chemicals of concern for children's health
used in children's products based on the number of children's products sold or offered for
sale in this state that contain chemicals on the list established under section 2 of this 2014
Act, likely exposure routes and the typical use patterns for the children's products that
contain chemicals on the list established under section 2 of this 2014 Act.

(d) Recommendations to limit, reduce or prevent exposure to high priority chemicals of
 concern for children's health used in children's products based on an analysis of the infor-

1	mation collected.
2	(3)(a) Details about the implementation of sections 14 and 14a of this 2014 Act regarding
3	hazard assessments and waivers. In cases where the authority grants waivers for the con-
4	tinued use of high priority chemicals of concern for children's health used in children's pro-
5	ducts in which the application includes an alternatives assessment, the authority may
6	develop recommendations on opportunities to provide technical assistance, provide grants
7	and promote public-private partnerships and other actions to encourage manufacturers to
8	produce children's products through green chemistry that do not contain high priority
9	chemicals of concern for children's health used in children's products.
10	(b) In developing the recommendations described in paragraph (a) of this subsection, the
11	authority may consult with the Department of Environmental Quality, the Oregon Business
12	Development Department and other state agencies.
13	(4) Any recommendations submitted to the authority by manufacturers under section 7
14	(7) of this 2014 Act.
15	SECTION 16. Section 15 of this 2014 Act becomes operative on January 1, 2016.
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17	MISCELLANEOUS
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	SECTION 17. Notwithstanding any other law limiting expenditures, the amount of \$57,046
18	<u>SECTION 17.</u> Notwithstanding any other law limiting expenditures, the amount of \$57,046 is established for the biennium beginning July 1, 2013, as the maximum limit for payment of
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 18 19 20 21 22 23 24 25 26 27 28 29 	SECTION 17. Notwithstanding any other law limiting expenditures, the amount of \$57,046 is established for the biennium beginning July 1, 2013, as the maximum limit for payment of expenses from fees, moneys or other revenues, including Miscellaneous Receipts, but excluding lottery funds and federal funds, collected or received by the Oregon Health Authority for carrying out the duties of the authority under sections 1 to 15 of this 2014 Act. <u>SECTION 18.</u> The unit captions used in this 2014 Act are provided only for the convenience of the reader and do not become part of the statutory law of this state or express any legislative intent in the enactment of this 2014 Act. <u>EMERGENCY CLAUSE</u>

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