Senate Bill 1530

Sponsored by Senators OLSEN, CLOSE (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.**

Modifies provisions allowing for optional reduced rates of personal income tax on nonpassive income. Expands availability to all pass-through entities. Adjusts rate thresholds using consumer price index. Provides for estimate forming basis of possible rate adjustment to be performed using provisions as modified in Act.

Takes effect on 91st day following adjournment sine die.

1 A BILL FOR AN ACT

Relating to reductions in taxes; amending ORS 316.043 and 316.044; and prescribing an effective

Be It Enacted by the People of the State of Oregon:

- **SECTION 1.** ORS 316.043 is amended to read:
- 6 316.043. (1) As used in this section:

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- (a) "Nonpassive income" means income other than income from passive activity as determined under section 469 of the Internal Revenue Code. "Nonpassive income" does not include wages, interest, dividends or capital gains.
- (b) "Nonpassive loss" means loss other than loss from passive activity as determined under section 469 of the Internal Revenue Code.
- (2) If a taxpayer that meets the [conditions] condition of subsection [(6)] (7) of this section has nonpassive income attributable to any partnership [or], S corporation, sole proprietorship, single member limited liability company or any other pass-through entity, after reduction for nonpassive losses, that portion of the taxpayer's income that meets the [conditions] condition of subsection [(6)] (7) of this section shall be taxed at a rate of:
 - (a)(A) Seven percent of the first \$250,000 of taxable income, or fraction thereof;
- (B) Seven and two-tenths percent of taxable income exceeding \$250,000 but not exceeding \$500,000;
- (C) Seven and six-tenths percent of taxable income exceeding \$500,000 but not exceeding \$1 million:
 - (D) Eight percent of taxable income exceeding \$1 million but not exceeding \$2.5 million;
 - (E) Nine percent of taxable income exceeding \$2.5 million but not exceeding \$5 million; and
- 24 (F) Nine and nine-tenths percent of taxable income exceeding \$5 million; or
 - (b) At the election of the taxpayer, the rate otherwise applicable under ORS 316.037.
 - (3)(a) Beginning in 2016, the Department of Revenue shall annually adjust the income thresholds listed in subsection (2) of this section according to the cost-of-living adjustment for the calendar year. The department shall make the adjustment by multiplying the threshold dollar amounts in subsection (2) of this section by the percentage (if any) by which the monthly averaged U.S. City Average Consumer Price Index for the 12 consecutive

NOTE: Matter in **boldfaced** type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in **boldfaced** type.

- months ending August 31 of the prior calendar year exceeds the monthly averaged U.S. City Average Consumer Price Index for the 12 consecutive months ending August 31, 2014.
- (b) As used in this subsection, "U.S. City Average Consumer Price Index" means the U.S. City Average Consumer Price Index for All Urban Consumers (All Items) as published by the Bureau of Labor Statistics of the United States Department of Labor.
- [(3)] (4) The reduced rates allowed under subsection (2) of this section may be adjusted as provided in ORS 316.044.
- [(4)] (5) A taxpayer shall use the subtractions, deductions or additions otherwise allowed under this chapter in the calculation of income that is taxed at the rates otherwise applicable under ORS 316.037. The only addition or subtraction allowed in the calculation of nonpassive income for which the taxpayer uses the reduced rates allowed under subsection (2) of this section shall be any depreciation adjustment directly related to the [partnership or S corporation] pass-through entity.
- [(5)] (6) The election under subsection (2)(b) of this section [shall be irrevocable and shall] may be revoked and may be made on the taxpayer's original or amended return. If the taxpayer uses the reduced rates allowed under subsection (2) of this section, the calculation of income shall be substantiated on a form prescribed by the Department of Revenue and filed with the taxpayer's tax return for the tax year or at such other time and manner as the department may prescribe by rule. A taxpayer who uses the reduced rates available under subsection (2) of this section may not join in the filing of a composite return under ORS 314.778.
- [(6)] (7) The rates listed in subsection (2) of this section apply to nonpassive income attributable to a [partnership or S corporation] pass-through entity only if[:]
- [(a)] the taxpayer materially participates in the day-to-day operations of the trade or business.[;]
- [(b) The partnership or S corporation employs at least one person who is not an owner, member or limited partner of the partnership or S corporation; and]
- [(c) At least 1,200 aggregate hours of work in Oregon are performed, by the close of the tax year for which the reduced rate is allowed, by employees who meet the requirements of paragraph (b) of this subsection and who are employed by the partnership or S corporation. In determining whether this requirement is met, only hours worked in a week in which a worker works at least 30 hours may be considered.]
- [(7)(a)] (8)(a) A nonresident may apply the reduced rates allowed under subsection (2) of this section only to income earned in Oregon.
- (b) A part-year resident shall calculate the tax due using the reduced rates allowed under subsection (2) of this section by first applying those rates to the taxpayer's nonpassive income that meets the [requirements] condition of subsection [(6)] (7) of this section, and then multiplying that amount by the ratio of the taxpayer's nonpassive income in Oregon divided by nonpassive income from all sources.

SECTION 2. ORS 316.044 is amended to read:

316.044. (1)(a) As soon as practicable, the Legislative Revenue Officer, after consultation with the Department of Revenue, shall prepare estimates of projected use by taxpayers of the reduced rates provided in ORS 316.043 (2). The estimates shall be based on ORS 316.043, as amended by section 1 of this 2014 Act, and shall include the projected use of the reduced rates in tax years beginning on or after January 1, 2015, and before January 1, 2017, and in tax years beginning on or after January 1, 2019, and before January 1, 2021. The estimates shall express as a ratio the revenue loss anticipated as a result of the reduced rates of taxation in ORS 316.043 (2), divided by

projected total income in this state, for those tax years.

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- (b) Not later than July 1, 2018, the Legislative Revenue Officer shall report to an interim committee of the Legislative Assembly related to revenue regarding the use of the reduced rates provided in ORS 316.043 (2). The report shall express as a ratio, for tax years beginning on or after January 1, 2015, and before January 1, 2017, the actual revenue loss resulting from the allowance of reduced rates of taxation provided in ORS 316.043 (2) divided by actual total income in this state for those tax years. If the ratio exceeds the ratio calculated under paragraph (a) of this subsection by more than 15 percent, the rates listed in ORS 316.043 (2) shall be proportionately adjusted to achieve a ratio of approximately 105 percent of the ratio calculated in subsection (1)(a) of this section for tax years beginning on or after January 1, 2015, and before January 1, 2017, but may in no event exceed 9.9 percent of taxable income or be reduced to less than the original rate provided in ORS 316.043 (2).
- (c) The adjusted rates provided under paragraph (b) of this subsection shall apply to tax years beginning on or after January 1, 2019.
- (2)(a) Not later than July 1, 2022, the Legislative Revenue Officer shall report to an interim committee of the Legislative Assembly related to revenue regarding the use of the reduced rates provided in ORS 316.043 (2). The report shall express as a ratio, for tax years beginning on or after January 1, 2019, and before January 1, 2021, the actual revenue loss resulting from the allowance of reduced rates of taxation provided in ORS 316.043 (2) divided by actual total income in this state for those tax years. If the ratio exceeds the ratio included in the estimate required under subsection (1)(a) of this section for tax years beginning on or after January 1, 2019, and before January 1, 2021, by more than 25 percent, the rates listed in ORS 316.043 (2) shall be proportionately adjusted to achieve a ratio of approximately 115 percent of the ratio calculated in subsection (1)(a) of this section for tax years beginning on or after January 1, 2019, and before January 1, 2021. If the ratio is less than 75 percent of the ratio included in the estimate required under subsection (1)(a) of this section for tax years beginning on or after January 1, 2019, and before January 1, 2021, the rates listed in ORS 316.043 (2) shall be proportionately adjusted to achieve a ratio of approximately 85 percent of the ratio calculated in subsection (1)(a) of this section for tax years beginning on or after January 1, 2019, and before January 1, 2021. The adjusted rates under this subsection may in no event exceed 9.9 percent of taxable income or be reduced to lower than the original rate provided in ORS 316.043 (2).
- (b) The adjusted rates provided under paragraph (a) of this subsection shall apply to tax years beginning on or after January 1, 2023.

SECTION 3. This 2014 Act takes effect on the 91st day after the date on which the 2014 regular session of the Seventy-seventh Legislative Assembly adjourns sine die.