# House Bill 4037

Sponsored by Representatives WRIGHT, DIEHL; Representatives BOICE, BREESE-IVERSON, GOODWIN, HELFRICH, HIEB, LEVY B, LEWIS, MANNIX, MCINTIRE, OSBORNE, OWENS, RESCHKE, SCHARF (Presession filed.)

#### **SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced.** The statement includes a measure digest written in compliance with applicable readability standards.

Digest: The Act says that health care workers may not alter a minor's sex or refer the minor to another health care worker to alter the minor's sex. The Act says that public funds may not be used to alter a minor's sex. The Act says that health insurance policies may not pay to alter a minor's sex. The Act allows a health care worker licensing board to punish a health care worker who alters a minor's sex. The Act allows a person whose sex was altered when the person was a minor to sue the health care worker who altered the minor's sex or who referred the minor to the health care worker who altered the minor's sex. The Act goes into effect when the Governor signs it. (Flesch Readability Score: 71.5).

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Prohibits a medical health care professional from referring a minor for, or performing on a minor, a sex alteration procedure. Defines the term "sex alteration procedure." Provides that the performance of a sex alteration procedure on a minor is unprofessional conduct subject to discipline by the appropriate health professional licensing board. Allows an individual to bring a claim for a violation and to recover specified damages.

Declares an emergency, effective on passage.

### A BILL FOR AN ACT

- Relating to procedures to alter a minor's sex; creating new provisions; amending ORS 435.225 and 435.240; and declaring an emergency.
- Whereas Oregon has a compelling governmental interest in protecting the health and safety of its residents, especially vulnerable children; and
- Whereas only a tiny percentage of the American population experiences distress related to a fixation on the reality of their sex; and
  - Whereas according to the American Psychiatric Association, prevalence ranges from 0.005 to 0.014 percent of male adults and from 0.002 to 0.003 percent of female adults; and
  - Whereas studies consistently demonstrate that the vast majority of children who experience distress related to a fixation on the reality of their sex come to accept their sex in adolescence or adulthood; and
  - Whereas scientific studies show that individuals struggling with distress related to a fixation on the reality of their sex often have already experienced psychopathology, which indicates these individuals should be encouraged to seek mental health care services; and
  - Whereas suicide rates, psychiatric morbidities and mortality rates remain markedly elevated above the background population after inpatient sex alteration procedures have been performed; and
  - Whereas some health care providers are prescribing drugs in order to delay the onset or progression of normally timed puberty in children who experience distress related to a fixation on the reality of their sex, despite the lack of any long-term longitudinal studies evaluating the risks and benefits of using these drugs for the treatment of such distress; and
- Whereas health care providers are also prescribing cross-sex hormones for children who expe-

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rience distress related to a fixation on the reality of their sex, despite the fact that no randomized clinical trials have been conducted on the efficacy or safety of the use of cross-sex hormones in adults or children for the purpose of treating such distress; and

Whereas the use of cross-sex hormones comes with serious known risks, including, for female individuals, erythrocytosis, severe liver dysfunction, coronary artery disease, cerebrovascular disease, hypertension, increased risk of breast and uterine cancers and irreversible infertility, and for male individuals, thromboembolic disease, cholelithiasis, coronary artery disease, macroprolactinoma, cerebrovascular disease, hypertriglyceridemia, breast cancer and irreversible infertility; and

Whereas genital and nongenital modification, amputation and mutilation surgeries are generally not recommended for children, although evidence indicates referrals for children to undergo such surgeries are becoming more frequent; and

Whereas genital modification, amputation and mutilation surgeries include several irreversible invasive procedures for both male and female individuals and involve alterations of biologically normal and functional body parts, including, for male individuals, surgery that may involve genital mutilation including penectomy, orchiectomy, vaginoplasty, clitoroplasty and vulvoplasty, and for female individuals, surgery that may involve a hysterectomy or oophorectomy, reconstruction of the urethra, genital mutilation including metoidioplasty or phalloplasty, vaginectomy, scrotoplasty and implantation of erection or testicular prostheses; and

Whereas the complications, risks and long-term care concerns associated with genital modification, amputation and mutilation surgeries for both male and female individuals are numerous and complex; and

Whereas nongenital surgeries include various invasive procedures for male and female individuals and also involve the modification, amputation and mutilation of biologically normal and functional body parts, including, for male individuals, procedures such as augmentation mammoplasty, facial feminization surgery, liposuction, lipofilling, voice surgery, thyroid cartilage reduction, gluteal augmentation, hair reconstruction and other aesthetic procedures, and for female individuals, procedures such as subcutaneous mastectomy, voice surgery, liposuction, lipofilling, pectoral implants and other aesthetic procedures; and

Whereas it is an accepted principle of economics and public policy that when a service or product is subsidized or paid for, demand for that service or product increases, and just between 2015 and 2016, sex alteration surgeries increased by 20 percent; and

Whereas it is of grave concern to Oregonians that the medical community is allowing individuals who experience distress related to a fixation on the reality of their sex to be subject to irreversible and drastic nongenital surgery and irreversible, permanently sterilizing genital modification, amputation and mutilation surgeries, despite the lack of studies showing that the benefits of such extreme interventions outweigh the risks; and

Whereas the risks of these procedures far outweigh any benefit at this stage of clinical study on these procedures; now, therefore,

## Be It Enacted by the People of the State of Oregon:

#### SECTION 1. As used in sections 1 to 4 of this 2024 Act:

- (1) "Female" means the sex that typically has the capacity to bear young or produce eggs.
- (2) "Male" means the sex that typically has the capacity to produce relatively small, usually motile, gametes that fertilize the eggs of a female individual.

- 1 (3) "Medical health care professional" means the following individuals:
- 2 (a) A nurse licensed under ORS 678.010 to 678.410;
- 3 (b) A physician licensed under ORS chapter 677;

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- (c) A physician assistant licensed under ORS 677.505 to 677.525;
- (d) A psychologist licensed under ORS 675.010 to 675.150;
  - (e) A pharmacist licensed under ORS chapter 689; or
- (f) Other individual licensed to provide medical health care services.
  - (4) "Minor" means an individual who is under 18 years of age.
  - (5) "Sex" means the biological indication of male and female, such as sex chromosomes, naturally occurring sex hormones, gonads and nonambiguous internal and external genitalia present at birth, without regard to an individual's psychological, chosen or subjective experience.
  - (6)(a) "Sex alteration procedure" means, when performed or used for the purpose of approximating the secondary sex characteristics of the opposite sex, a medical or surgical service, physician service, inpatient or outpatient hospital service or prescription drug intended to alter or remove physical or anatomical characteristics or features that are typical for the individual's sex or to cosmetically create physiological or anatomical characteristics that resemble a sex different from the individual's sex.
    - (b) "Sex alteration procedure" does not include:
  - (A) A service provided to an individual born with a medically verifiable disorder of sex development;
  - (B) A service provided to an individual diagnosed, through genetic or biochemical testing, with a disorder of sexual development resulting from not having typical sex chromosome structure, sex steroid hormone production or sex steroid hormone action; or
  - (C) The treatment of an infection, injury, disease or disorder caused or exacerbated by the performance of a sex alteration procedure.
  - <u>SECTION 2.</u> (1) A medical health care professional may not, for an individual who is a minor:
    - (a) Perform a sex alteration procedure on the minor; or
  - (b) Refer the minor to another medical health care professional for the purpose of obtaining a sex alteration procedure.
  - (2) A mental health professional may not refer a minor to a medical health care professional for the purpose of obtaining a sex alteration procedure.
  - (3) An employee or contractor of a public or private school may not, for an individual who is a minor:
  - (a) Encourage or coerce the minor to withhold from the minor's parent or legal guardian the fact that the minor's self-perception is inconsistent with the minor's sex; or
  - (b) Withhold from the minor's parent or legal guardian information related to the minor's self-perception being inconsistent with the minor's sex.
  - <u>SECTION 3.</u> (1) Public funds may not be directly or indirectly used for or granted, paid or distributed to an entity, organization or individual that provides or performs a sex alteration procedure to or for a minor.
  - (2) The health care services provided by or in a health care facility owned or operated by the state or a county or local government, or by a physician or other individual employed by the state or a county or local government, may not include sex alteration procedures

provided to minors.

- (3) Any amount paid by an individual or an entity for the provision of sex alteration procedures for minors, or as premiums for a policy for health insurance that includes coverage for sex alteration procedures for minors, is not tax deductible.
  - (4) Medical assistance may not include sex alteration procedures provided to minors.
- (5) A policy for health insurance may not provide payment or reimbursement for sex alteration procedures provided to minors.
- SECTION 4. The provision of a sex alteration procedure to a minor shall be considered unprofessional conduct by a medical health care professional for which the medical health care professional may be subject to disciplinary action by the appropriate health professional licensing board.
- SECTION 5. (1) A person may bring a claim for a violation of section 2 or 3 of this 2024 Act and recover economic and noneconomic damages, injunctive relief or declaratory relief.
- (2)(a) Except as provided in paragraph (b) of this subsection, an action under this section must be commenced not later than two years after the action accrues.
- (b) An individual subjected as a minor to a violation of section 2 or 3 of this 2024 Act may bring a claim under this section at any time before the individual reaches 38 years of age.
- (3) The court shall award reasonable attorney fees to a prevailing plaintiff in a civil action under this section.
- (4) The Attorney General may bring an action to enforce compliance with section 2 or 3 of this 2024 Act.
  - SECTION 6. ORS 435.225 is amended to read:
- 435.225. (1) An officer, employee or agent of a public body may refuse to accept the duty of offering reproductive health care information and services to the extent that such duty is contrary to the personal or religious beliefs of the officer, employee or agent. However, such officer, employee or agent shall notify the immediate supervisor in writing of such refusal in order that arrangements may be made for eligible individuals to obtain such information and services from another officer, employee or agent.
- (2)(a) If an officer, employee or agent of a public body refuses to provide reproductive health care information and services as provided in subsection (1) of this section, the public body shall immediately make arrangements for an individual to receive reproductive health care information and services from another officer, employee or agent of the public body.
- (b) A public body is not required to make the arrangements described in paragraph (a) of this subsection if the arrangements would constitute an impermissible referral of a minor for a sex alteration procedure under section 2 of this 2024 Act.
- (3) The refusal of an officer, employee or agent of a public body to provide reproductive health care information and services under subsection (1) of this section may not be grounds for any disciplinary action, for dismissal, for any interdepartmental transfer, for any other discrimination in employment, or for suspension from employment, or for any loss in pay or other benefits.
  - **SECTION 7.** ORS 435.240 is amended to read:
- 435.240. (1) Except as provided in ORS 435.225 and sections 2 and 3 of this 2024 Act, a public body or[, except as provided in ORS 435.225,] an officer, employee or agent of a public body may not:
  - (a) Deprive a consenting individual of the choice of exercising the individual's reproductive

- health rights under ORS 435.210;
  - (b) Interfere with or restrict, in the regulation of benefits, facilities, services or information, the choice of a consenting individual to exercise the individual's reproductive health rights under ORS 435.210;
  - (c) Prohibit a health care provider, who is acting within the scope of the health care provider's license, from providing reproductive health care information and services to a consenting individual;
  - (d) Interfere with or restrict, in the regulation of benefits, facilities, services or information, the choice of a health care provider, who is acting within the scope of the health care provider's license, to provide reproductive health care information and services to a consenting individual;
  - (e) Subject an individual to criminal or civil liability or penalty, or otherwise deprive the individual of any rights, based on the individual's actions or omissions in exercising the individual's reproductive health rights under ORS 435.210, including any action or omission affecting an actual, potential or alleged pregnancy outcome; or
  - (f) Subject any person to criminal or civil liability or penalty, or otherwise deprive any person of the person's rights, based solely on the person's actions in the provision of aid, assistance, resources or support to an individual in the exercise of the individual's reproductive health rights, provided that the person's actions do not otherwise violate the laws of this state.
  - (2)(a) Nothing in this section is intended to prevent the application of laws, rules, ordinances or taxes that affect the method or manner of sales or distribution of contraceptive devices or the provision of reproductive health care, provided that the laws, rules, ordinances or taxes are designed to promote public health and safety and do not unreasonably burden public access to contraception or other reproductive health care.
  - (b) Nothing in this section requires a public body to provide or pay for reproductive health care.

    SECTION 8. This 2024 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2024 Act takes effect

on its passage.