# A-Engrossed House Bill 2860

Ordered by the House April 16 Including House Amendments dated April 16

Sponsored by Representative LIVELY; Representatives EVANS, HOLVEY, SALINAS, SCHOUTEN, Senator ROBLAN

#### **SUMMARY**

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Requires Oregon Health Authority to analyze ground water contaminant data and provide education in areas with ground water contaminant problems.

Authorizes authority to make grants and loans for purpose of assisting rental property owners and low-income property owners with installation of treatment systems. Authorizes authority to make grants to local public health authorities and other specified entities for purposes related to ensuring safe ground water. Establishes Safe Well Water Fund and continuously appropriates moneys in fund to authority for purpose of making grants and loans. Appropriates moneys from General Fund for deposit in Safe Well Water Fund.

Requires, for each dwelling unit rented by landlord for which source of drinking water is well, landlord to collect and test samples of drinking water from dwelling unit for arsenic, [total coliform bacteria] **E. coli** and nitrates. Becomes operative March 1, 2020.

#### 1 A BILL FOR AN ACT

Relating to wells that supply ground water for domestic purposes; creating new provisions; and amending ORS 90.320, 448.271 and 468B.150.

Be It Enacted by the People of the State of Oregon:

## TESTING OF WELLS THAT SUPPLY GROUND WATER FOR DOMESTIC PURPOSES

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SECTION 1. As used in ORS 448.268 and 448.271 and sections 3 and 4 of this 2019 Act:

- (1) "Area of ground water concern" has the meaning given that term in ORS 468B.150.
- (2) "Contaminant" has the meaning given that term in ORS 468B.150.
- (3) "Local public health authority" has the meaning given that term in ORS 431.003.
- 13 **SECTION 2.** ORS 448.271 is amended to read:

448.271. (1) In any transaction for the sale or exchange of real estate that includes a well that supplies ground water for domestic purposes, the seller of the real estate shall, upon accepting an offer to purchase [that] the real estate, have the well tested for arsenic, nitrates and [total coliform bacteria] E. coli. The Oregon Health Authority [also may,] by rule[,] may require additional tests for specific contaminants in specific areas of public health concern. Tests required under this subsection must be conducted for drinking water by a laboratory accredited under the program established under ORS 438.615 using tests allowed under 40 C.F.R. 141. The seller shall submit the results of the tests required under this [section] subsection to the authority and to the [buyer] purchaser within 90 days of receiving the results of the tests.

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

- [(2)] The failure of a seller to comply with [the provisions of this section] this subsection does not invalidate an instrument of conveyance executed in the transaction.
  - (2) The authority shall:
- (a) For purposes related to education, analyze the results of tests received by the authority under subsection (1) of this section;
  - (b) Identify areas with likely ground water contaminant problems; and
- (c) Provide ground water contaminant education in areas identified as having ground water contaminant problems.
- (3) The authority shall provide the results of tests received by the authority under subsection (1) of this section and any information derived from the authority's activities under subsection (2)(a) and (b) of this section to the Department of Environmental Quality. The department may use that information in the administration of ORS 468B.150 to 468B.190. Upon request, the department may assist the authority in fulfilling the authority's duties under subsection (2)(a) and (b) of this section.
  - (4) To fulfill its duties under subsection (2)(c) of this section, the authority may:
- (a) Collaborate with the department or any other state agency to provide ground water contaminant education; or
- (b) Notify a local public health authority that ground water contaminant education is needed in an area subject to the jurisdiction of the local public health authority.
- (5) The authority may use moneys from the Safe Well Water Fund established in section 5 of this 2019 Act or moneys otherwise appropriated by the Legislative Assembly to pay for expenses incurred by the authority in administering this section.
  - (6) The authority may adopt rules to implement this section.

#### **GRANTS AND LOANS**

- SECTION 3. (1) The Oregon Health Authority may make grants and loans from the Safe Well Water Fund established under section 5 of this 2019 Act for the purpose of assisting low-income and rental property owners with installation of treatment systems for ground water that has contaminant problems or with repair or replacement of wells because of ground water that has contaminant problems.
- (2) The authority shall identify appropriate property owners for receipt of a grant or loan under this section. At a minimum, a property owner that receives a grant or loan under this section must:
- (a) Be a low-income property owner, as determined by the authority, or a rental property owner;
- (b) Have had the ground water supply of the property tested for drinking water by a laboratory accredited under the program established under ORS 438.615 using tests allowed under 40 C.F.R. 141;
- (c) Have received test results indicating that the ground water supply of the property poses a health risk; and
- (d) Not have a ground water treatment system or well subject to regulation under ORS 448.119 to 448.285, 454.235 and 454.255, as described in ORS 448.119.
- (3) The authority shall provide property owners that receive a grant or loan under this section with general information on treatment units, well repair and obtaining third-party

certification of treatment units. The authority may provide information as required by this section by posting information on a website maintained by the authority and providing notice of the website to property owners that receive a grant or loan under this section.

- (4) The authority shall require a property owner that receives a loan under this section to repay the loan within five years after receiving the loan.
- (5) The authority may pay the expenses incurred by the authority in administering this section out of moneys that are available for the purpose of making grants or loans under this section.
  - (6) The authority may adopt rules necessary to administer this section.
- <u>SECTION 4.</u> (1) The Oregon Health Authority may make grants from the Safe Well Water Fund established under section 5 of this 2019 Act for the purpose of assisting local public health authorities, nonprofit organizations, soil and water conservation districts and the Oregon State University Extension Service with:
- (a) Providing ground water contaminant education in an area that has been identified by the authority as having a ground water contaminant problem; and
- (b) Providing for the free or low-cost testing of wells for drinking water by a laboratory accredited under the program established under ORS 438.615 using tests allowed under 40 C.F.R. 141.
- (2) For purposes of making grants under this section, the authority shall identify appropriate recipients of grant moneys. In identifying appropriate recipients of grant moneys, the authority shall consider whether the recipient is qualified and capable of providing ground water contaminant education as described in subsection (1)(a) of this section or providing for the free or low-cost testing of wells as described in subsection (1)(b) of this section.
- (3) The authority shall provide recipients of grant moneys under this section with the technical support necessary to provide ground water contaminant education as described in subsection (1)(a) of this section or to provide for the free or low-cost testing of wells as described in subsection (1)(b) of this section.
- (4) The authority may pay the expenses incurred by the authority in administering this section out of moneys that are available for the purpose of making grants under this section.
  - (5) The authority may adopt rules necessary to administer this section.
- SECTION 5. (1) The Safe Well Water Fund is established in the State Treasury, separate and distinct from the General Fund.
- (2) The Safe Well Water Fund shall consist of all moneys placed in the fund as provided by law.
- (3) Moneys in the fund are continuously appropriated to the Oregon Health Authority for purposes described in ORS 448.271 and sections 3 and 4 of this 2019 Act.
- (4) The authority may accept from any source any grant, donation or gift of moneys for deposit in the fund.

#### LANDLORD TESTING OF DRINKING WATER

SECTION 6. Section 7 of this 2019 Act is added to and made a part of ORS 90.100 to 90.465. SECTION 7. (1) For each dwelling unit rented by a landlord for which a source of drinking water is a well, the landlord shall collect samples of drinking water in accordance with this section, for the purpose of having those samples tested and, if necessary, water treated, in accordance with rules adopted by the Oregon Health Authority.

- (2)(a) A landlord subject to this section must ensure that each well for which drinking water is collected under this section is tested as follows:
- (A) The drinking water must be tested for arsenic no later than 30 days after installing the well. If the test results show arsenic levels in the drinking water that exceed the maximum levels adopted by rule by the authority in accordance with national drinking water standards, the landlord shall retest the well according to a schedule set by rule by the authority.
- (B) The drinking water must be tested for E. coli, arsenic and nitrates at least once each year. If the results of a test conducted under this subparagraph confirm that drinking water collected under this section contains:
- (i) Any amount of E. coli, the landlord must, as soon as practicable, treat the drinking water or repair or replace the well and retest the drinking water to confirm that all E. coli has been removed; or
- (ii) An amount of arsenic or nitrates that exceeds the maximum contamination level in drinking water as established by the United States Environmental Protection Agency, the landlord must, as soon as practicable, treat the drinking water or repair or replace the well and retest the drinking water to confirm that arsenic and nitrates are at an acceptable level.
- (b) If the results of tests conducted under paragraph (a)(B) of this subsection for three consecutive years confirm that drinking water collected under this section does not contain any E. coli, arsenic or nitrates, the landlord is not required to collect and test drinking water from that well for E. coli and nitrates for the next five years.
- (c) If the results of the first test conducted under paragraph (a)(B) of this subsection following a five-year period of a landlord not being required to conduct a test to confirm that drinking water collected under this section does not contain any E. coli, arsenic or nitrates, the landlord is not required to collect and test drinking water from that well for E. coli and nitrates for the next five years.
  - (3)(a) In accordance with rules adopted by the Oregon Health Authority:
- (A) Except as provided in paragraph (b) of this subsection, a landlord subject to this section shall collect samples of drinking water from a dwelling unit's primary dispenser of drinking water.
- (B) A landlord subject to this section may collect supplementary samples of drinking water from a dwelling unit's other dispensers of drinking water or from a dwelling unit's well head.
- (C) A landlord subject to this section must request a laboratory conducting a test pursuant to this section to electronically report the results of the test to the Department of Environmental Quality.
- (b) A landlord subject to this section may delegate the landlord's duty to collect samples of drinking water to a tenant if the landlord and the tenant agree to the delegation in writing and the agreement is made in good faith and for adequate consideration.
- (c) When submitting samples of drinking water collected under this section to a laboratory for testing, a landlord shall inform the laboratory that the testing is required pursuant to this section.
  - (4) A laboratory conducting a test pursuant to this section must:
  - (a) Be accredited under the environmental laboratory accreditation program established

under ORS 438.615; and

- (b) At the request of the landlord:
- (A) Electronically report the results of the test to the department in a form and manner prescribed by the department, which may include reporting of the results through electronic mail using a spreadsheet; and
- (B) Send the full laboratory report to the landlord in a form showing the absence or presence of E. coli, the concentration of nitrates in milligrams per liter or parts per million and, if applicable, the concentration of arsenic in milligrams per liter or parts per million in the drinking water.
- (5) If a tenant is occupying the dwelling unit for which a test was conducted pursuant to this section, the landlord must provide the results of the test to the tenant in one of the following formats:
- (a) A format showing the absence or presence of E. coli, the concentration of nitrates in milligrams per liter or parts per million and, if applicable, the concentration of arsenic in milligrams per liter or parts per million in the drinking water; or
- (b) A format showing only whether the dwelling unit passed or failed the test described in subsection (2)(a) of this section.
- (6) In order to provide the results of a test to a tenant under subsection (5) of this section, a landlord shall either:
- (a) Direct the laboratory that conducted the test to send the full laboratory report to the tenant directly; or
- (b) Provide the results to the tenant using the form adopted by the Oregon Health Authority under subsection (9)(a) of this section.
- (7) At the beginning of a tenancy for a dwelling unit for which a landlord must collect and test drinking water under this section, the landlord must provide to the tenant:
  - (a) Notice that the dwelling unit has a well as a source of drinking water;
- (b) Notice that the dwelling unit's drinking water has been tested for arsenic, E. coli and nitrates;
- (c) The results of the most recent test for arsenic, in a format described in subsection (5) of this section;
- (d) The results of the most recent test for E. coli and nitrates, in a format described in subsection (5) of this section;
- (e) The date on which the most recent test for E. coli, arsenic and nitrates was conducted; and
  - (f) The date on which the next test for E. coli, arsenic and nitrates will be conducted.
- (8) Each time a landlord has a sample tested under subsection (2)(a)(B), (b) or (c) of this section, no later than 30 days after receiving the results of the test from the laboratory, the landlord must provide the tenant of the dwelling unit for which the landlord conducted the test with the following information:
- (a) If the results of the test confirm that the drinking water does not contain any E. coli, arsenic or nitrates, with:
  - (A) Notice of having conducted the test;
  - (B) The results of the test, in a format described in subsection (5) of this section;
- (C) A statement that the tenant may request a copy of the full laboratory reports; and
- 45 (D) The date on which the landlord will next test the drinking water.

- (b) If the results of the test confirm that the drinking water contains E. coli, arsenic or nitrates, with:
  - (A) Notice of having conducted the test;
  - (B) The results of the test, in a format described in subsection (5) of this section;
- (C) A statement that the tenant may request a copy of the full laboratory reports;
- (D) The date on which the landlord treated or will treat the drinking water or on which the landlord repaired or replaced or will repair or replace the well;
  - (E) The date on which the landlord will next test the drinking water; and
- (F) The handout adopted by the Oregon Health Authority under subsection (9)(b) of this section.
  - (9) The Oregon Health Authority shall adopt by rule:
- (a) A form that a landlord subject to this section must use to provide information described in subsection (8)(a) and (b)(A) to (E) of this section. The form must include a section that may be filled out by the landlord to indicate whether the dwelling unit passed or failed the test, in accordance with the requirements of subsection (2)(a) of this section, and a section that may be filled out by the landlord to indicate the absence or presence of E. coli, the concentration of nitrates in milligrams per liter or parts per million and, if applicable, the concentration of arsenic in milligrams per liter or parts per million in the drinking water.
- (b) A handout providing information on testing drinking water for contaminants and the impact that drinking water that contains contaminants can have on a person's health.
- (10) This section does not apply to a dwelling unit that is part of a premises subject to regulation under ORS 448.119 to 448.285, 454.235 and 454.255, as described in ORS 448.119.
- (11) If a landlord fails to conduct a test or disclose test results as required by this section, the tenant renting the dwelling unit from the landlord may recover the actual damages of the tenant or \$300, whichever is greater.
- SECTION 8. Notwithstanding section 7 (2) of this 2019 Act, if the results of the first test of drinking water for E. coli, arsenic and nitrates following the operative date specified in section 13 of this 2019 Act confirm that drinking water collected under section 7 of this 2019 Act does not contain any E. coli, arsenic or nitrates, the landlord of the dwelling unit for which the test is conducted is not required to collect and test the drinking water for that dwelling unit for the next five years.
- SECTION 9. Notwithstanding section 7 (2)(a)(A) of this 2019 Act, for each dwelling unit rented by a landlord before the operative date specified in section 13 of this 2019 Act for which a source of drinking water is a well, the landlord shall:
- (1) Collect and test samples of drinking water in accordance with section 7 of this 2019 Act no later than 60 days after the operative date specified in section 13 of this 2019 Act; and
- (2) Provide the tenant of the dwelling unit for which the landlord conducted the test with the information described in section 7 (6) of this 2019 Act no later than 90 days after the operative date specified in section 13 of this 2019 Act.

#### CONFORMING AMENDMENTS

- **SECTION 10.** ORS 468B.150 is amended to read:
- 468B.150. As used in ORS [448.268, 448.271 and] 468B.150 to 468B.190:
  - (1) "Area of ground water concern" means an area of the state subject to a declaration by the

- Department of Environmental Quality under ORS 468B.175 or the Oregon Health Authority under ORS 448.268.
  - (2) "Contaminant" means any chemical, ion, radionuclide, synthetic organic compound, microorganism, waste or other substance that does not occur naturally in ground water or that occurs naturally but at a lower concentration.
    - (3) "Ground water management area" means an area in which contaminants in the ground water have exceeded the levels established under ORS 468B.165, and the affected area is subject to a declaration under ORS 468B.180.
      - (4) "Fertilizer" has the meaning given that term in ORS 633.311.
- 10 (5) "Pesticide" has the meaning given that term in ORS 634.006.

### SECTION 11. ORS 90.320 is amended to read:

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- 90.320. (1) A landlord shall at all times during the tenancy maintain the dwelling unit in a habitable condition. For purposes of this section, a dwelling unit shall be considered unhabitable if it substantially lacks:
- (a) Effective waterproofing and weather protection of roof and exterior walls, including windows and doors;
- (b) Plumbing facilities that conform to applicable law in effect at the time of installation, and maintained in good working order;
  - (c) A water supply approved under applicable law that is:
- (A) Under the control of the tenant or landlord and is capable of producing hot and cold running water;
  - (B) Furnished to appropriate fixtures;
  - (C) Connected to a sewage disposal system approved under applicable law; and
- (D) Maintained so as to provide safe drinking water, including as demonstrated by a test or a treatment as required by section 7 of this 2019 Act for a dwelling unit with a well as a source of drinking water, and to be in good working order to the extent that the system can be controlled by the landlord;
- (d) Adequate heating facilities that conform to applicable law at the time of installation and maintained in good working order;
- (e) Electrical lighting with wiring and electrical equipment that conform to applicable law at the time of installation and maintained in good working order;
- (f) Buildings, grounds and appurtenances at the time of the commencement of the rental agreement in every part safe for normal and reasonably foreseeable uses, clean, sanitary and free from all accumulations of debris, filth, rubbish, garbage, rodents and vermin, and all areas under control of the landlord kept in every part safe for normal and reasonably foreseeable uses, clean, sanitary and free from all accumulations of debris, filth, rubbish, garbage, rodents and vermin;
- (g) Except as otherwise provided by local ordinance or by written agreement between the landlord and the tenant, an adequate number of appropriate receptacles for garbage and rubbish in clean condition and good repair at the time of the commencement of the rental agreement, and the landlord shall provide and maintain appropriate serviceable receptacles thereafter and arrange for their removal;
  - (h) Floors, walls, ceilings, stairways and railings maintained in good repair;
- (i) Ventilating, air conditioning and other facilities and appliances, including elevators, maintained in good repair if supplied or required to be supplied by the landlord;
  - (j) Safety from fire hazards, including a working smoke alarm or smoke detector, with working

- batteries if solely battery-operated, provided only at the beginning of any new tenancy when the tenant first takes possession of the premises, as provided in ORS 479.270, but not to include the tenant's testing of the smoke alarm or smoke detector as provided in ORS 90.325 (1):
  - (k) A carbon monoxide alarm, and the dwelling unit:
  - (A) Contains a carbon monoxide source; or

- (B) Is located within a structure that contains a carbon monoxide source and the dwelling unit is connected to the room in which the carbon monoxide source is located by a door, ductwork or a ventilation shaft; or
- (L) Working locks for all dwelling entrance doors, and, unless contrary to applicable law, latches for all windows, by which access may be had to that portion of the premises that the tenant is entitled under the rental agreement to occupy to the exclusion of others and keys for those locks that require keys.
- (2) The landlord and tenant may agree in writing that the tenant is to perform specified repairs, maintenance tasks and minor remodeling only if:
- (a) The agreement of the parties is entered into in good faith and not for the purpose of evading the obligations of the landlord;
- (b) The agreement does not diminish the obligations of the landlord to other tenants in the premises; and
- (c) The terms and conditions of the agreement are clearly and fairly disclosed and adequate consideration for the agreement is specifically stated.
- (3) Any provisions of this section that reasonably apply only to a structure that is used as a home, residence or sleeping place shall not apply to a manufactured dwelling, recreational vehicle or floating home where the tenant owns the manufactured dwelling, recreational vehicle or floating home, rents the space and, in the case of a dwelling or home, the space is not in a facility. Manufactured dwelling or floating home tenancies in which the tenant owns the dwelling or home and rents space in a facility shall be governed by ORS 90.730, not by this section.

APPROPRIATION

SECTION 12. In addition to and not in lieu of any other appropriation, there is appropriated to the Oregon Health Authority, for the biennium beginning July 1, 2019, out of the General Fund, the amount of \$\_\_\_\_\_\_\_, for deposit in the Safe Well Water Fund established in section 5 of this 2019 Act.

**OPERATIVE DATE** 

SECTION 13. (1) Sections 6 to 9 of this 2019 Act and the amendments to ORS 90.320 by section 11 of this 2019 Act become operative on March 1, 2020.

(2) The Oregon Health Authority may take any action before the operative date specified in subsection (1) of this section that is necessary to enable the authority to exercise, on and after the operative date specified in subsection (1) of this section, all the duties, functions and powers conferred on the authority by sections 6 to 9 of this 2019 Act and the amendments to ORS 90.320 by section 11 of this 2019 Act.

UNIT CAPTIONS

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SECTION 14. The unit captions used in this 2019 Act are provided only for the convenience of the reader and do not become part of the statutory law of this state or express any 2 legislative intent in the enactment of this 2019 Act.