# House Bill 2065

Introduced and printed pursuant to House Rule 12.00. Presession filed (at the request of Governor Kate Brown for Oregon Department of Environmental Quality)

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure as introduced.

Requires producers of covered products to join producer responsibility organization unless exempt. Requires producer responsibility organization to submit program plan to Department of Environmental Quality. Requires producer responsibility organizations to reimburse local governments for certain expenses. Establishes Oregon Recycling System Advisory Council. Directs department to establish uniform statewide collection list. Establishes Producer Responsibility Fund. Establishes Waste Prevention and Reuse Fund. Prohibits sale in this state of products with deceptive or misleading claims about recyclability. Requires commingled recycling processing facility to obtain disposal site permit. Modifies definition of "opportunity to recycle." Imposes civil penalty not to exceed \$25,000 for each violation of provisions of Act.

1	A BILL FOR AN ACT
<b>2</b>	Relating to modernizing Oregon's recycling system; creating new provisions; amending ORS 90.318,
3	$459.005,\ 459.015,\ 459.035,\ 459.772,\ 459.995,\ 459A.005,\ 459A.007,\ 459A.008,\ 459A.025,\ 459A.075\ \text{and}$
4	459A.080; and repealing ORS 459A.675, 459A.680 and 459A.685.
5	Be It Enacted by the People of the State of Oregon:
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7	MODERNIZING OREGON'S RECYCLING SYSTEM
8	(Legislative Findings; Definitions)
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10	SECTION 1. Sections 2 to 36 of this 2021 Act are added to and made a part of ORS
11	chapter 459A.
12	SECTION 2. Legislative findings. The Legislative Assembly finds and declares that:
13	(1) Oregon's statewide recovery rate, which seeks to preserve public health, safety and
14	welfare and conserve energy and natural resources, has declined each year between 2013 and
15	2018, and that Oregon is not on track to meet the statewide waste recovery and generation
16	goals that the Legislative Assembly established in 2015.
17	(2) The way Oregon's residents use and consume materials and products, and the way
18	residents manage them when no longer wanted, has changed significantly in the last 35 years
19	since Oregon's first recycling programs were established, and that the state's recycling sys-
20	tem has been unable to adapt to such changes. These factors have created unintended con-
21	sequences, such as the deterioration of natural systems regionally and worldwide, as well as
22	increased levels of pollution and reductions in human well-being, especially for the most
23	vulnerable populations.
24	(3) It is necessary to adopt a policy that will minimize such unintended consequences
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across the entire life cycle of products and that will require producers of packaging and

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printed paper sold or distributed in Oregon to help finance the management of and ensure
 an environmentally sound stewardship program for their products.

3 (4) It is the State of Oregon's policy to prioritize practices that prevent and reduce the 4 negative environmental, social, economic and health impacts of production, consumption and 5 end-of-use management of products and packaging across their life cycle. It is the obligation 6 of producers to share in the responsibility to reduce those impacts.

SECTION 3. Definitions. As used sections 2 to 36 of this 2021 Act:

8 (1) "Aggregation point" means a location where covered products are transferred from 9 a collection vehicle into a container or vehicle that is used to transport the covered products 10 to a processing facility.

(2) "Commingled recycling" means the recycling or recovery of two or more materials
 that are mixed together and that generally would be separated into individual materials at
 a commingled recycling processing facility in order to be marketed.

(3) "Commingled recycling processing facility" means a facility that:

(a) Receives source separated recyclable materials that are commingled mixtures of
 commodity types from a collection program required under ORS 459A.007; and

(b) Separates the recyclable materials described in paragraph (a) of this subsection into
 marketable commodities or streams of materials that are intended for use or further pro cessing by others.

(4) "Contaminant" means any material set out for collection that is not on the list of
materials accepted for collection by a collection program or a material shipped to a recycling
end market that is not accepted or desired by that end market.

(5) "Contamination" means the presence of one or more contaminants in a recycling
collection or commodity stream in an amount or concentration that negatively impacts the
value of the material or negatively impacts a processor's ability to sort that material.

26 (6)(a) "Covered product" means:

27 (A) Packaging;

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28 (B) Printing and writing paper; and

29 (C) Food serviceware generally intended for single use, including but not limited to:

30 (i) Paper or plastic plates, cups, bowls, cutlery or straws;

31 (ii) Aluminum foil; and

32 (iii) Pie plates.

33 (b) "Covered product" does not include:

(A) A beverage container, as defined in ORS 459A.700, that is returned for the refund
 value established by ORS 459A.705 and is recycled;

36 (B) Bound books; and

(C) Napkins, paper towels or other paper intended to be used for cleaning or the absorp tion of liquids.

39 (7) "Large producer" means a producer that:

(a) In the most recent calendar year, produced more than 1,000 metric tons of covered
 products for use in this state; or

42 (b) Is among the 50 largest producers of covered products in this state, based on market43 share.

44 (8) "Litter" means waste that is improperly placed so as to be a nuisance or aesthetic,
45 health or environmental concern.

(9) "Local government" means: 1 (a) A city with a population of 4,000 or more; 2 (b) A county: 3 (c) A metropolitan service district; or 4 (d) A local government as described by the Environmental Quality Commission by rule. 5 (10) "Local government's agent" includes a collection service franchise holder under ORS 6 459A.085 or any person authorized by a city, county or metropolitan service district to pro-7 vide collection service. 8 9 (11) "Market share" means a producer's percentage of all covered products sold in this state during a specified time period, as calculated in accordance with methods established 10 by the Environmental Quality Commission by rule. 11 12(12) "Mechanical recycling" means a form of recycling that does not change the basic 13 molecular structure of the material being recycled. (13) "Metropolitan service district" means a metropolitan service district established 14 15 under ORS chapter 268. (14) "Nonprofit organization" means an organization or group of organizations described 16 in section 501(c)(3) of the Internal Revenue Code that is exempt from income tax under 17 18 section 501(a) of the Internal Revenue Code. (15) "Packaging" means: 19 (a) Materials used for the containment or protection of products, including but not lim-20ited to paper, plastic, glass or metal or a mixture thereof; 2122(b) Single-use bags, including but not limited to shopping bags; (c) Take-out containers; 23(d) Nondurable materials used in storage, shipping or moving, including but not limited 24 to moving boxes, file boxes and folders; and 25(e) Other materials and forms, as determined by the Environmental Quality Commission 2627by rule. (16) "Printing and writing paper" includes, but is not limited to, newspaper, magazines, 28flyers, brochures, booklets, catalogs, telephone directories and paper used for copying, writ-2930 ing or other general use. 31 (17) "Processor" means a person that owns or operates a commingled recycling processing facility. 32(18) "Producer" means any person, irrespective of the selling technique used, including 33 34 that of remote sale, that: 35 (a) Manufactures a covered product or sells, offers for sale or distributes the product in this state under the manufacturer's own brand; 36 37 (b) Is the owner or licensee of a trademark under which a covered product is sold, offered for sale or distributed in this state, whether or not the trademark is registered in this state; 38 (c) Sells a covered product in or imports a covered product into the United States for 39 use in a commercial enterprise that sells, offers for sale or distributes the covered product 40 in this state; or 41 (d) Sells, offers to sell or distributes a covered product in this state. 42 (19) "Producer responsibility organization" means a nonprofit organization established 43 by a producer or group of producers to administer a producer responsibility program ap-44 proved by the Department of Environmental Quality under section 7 of this 2021 Act. 45

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1	(20) "Producer responsibility program" means a statewide program for the responsible
2	management of covered products that is operated by a producer responsibility organization
3	pursuant to a plan approved by the Department of Environmental Quality under section 7
4	of this 2021 Act.
5	(21) "Responsible end market" means a materials market in which the recycling or re-
6	covery of materials or the disposal of contaminants is conducted in a way that:
7	(a) Benefits the environment; and
8	(b) Minimizes risks to public health and worker health and safety.
9	(22) "Small producer" means a producer that:
10	(a) Is a nonprofit organization;
11	(b) Is a public body as defined in ORS 174.109;
12	(c) Has a gross revenue of less than \$1 million in this state for the organization's most
13	recent fiscal year; or
14	(d) Produced or sold in Oregon less than one metric ton of covered products for use in
15	this state in the most recent calendar year.
16	(23) "Specifically identified material" means a material or covered product identified by
17	the Department of Environmental Quality under section 19 (8) of this 2021 Act.
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19	(Producer Responsibility Organizations)
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21	SECTION 4. Duties of producers and producer responsibility organizations. (1) Except as
22	provided in section 5 of this 2021 Act and subsection (2) of this section, each producer that
23	sells, offers to sell or distributes a covered product in this state must register with and be
24	a member of a producer responsibility organization that operates a producer responsibility
25	program approved by the Department of Environmental Quality under section 7 of this 2021
26	Act.
27	(2) A producer is not required to be a member of a producer responsibility organization
28	if, for any covered product the producer sells, offers to sell or distributes in this state, an-
29	other producer has registered with a producer responsibility organization as the producer
30	responsible for that covered product in this state.
31	(3) A producer that is registered with a producer responsibility organization must:
32	(a) Pay the fee calculated under the schedule established by the producer responsibility
33	organization pursuant to section 9 of this 2021 Act; and
34	(b) Upon request, provide the producer responsibility organization with records or other
35	information necessary for the organization to meet its obligations under sections 2 to 36 of
36	this 2021 Act.
37	(4) A producer responsibility program must support the recycling of covered products
38	that are:
39	(a) Identified on the uniform statewide collection list established under section 19 of this
40	2021 Act; or
41	(b) Targeted for recycling as necessary to meet the statewide plastic packaging recovery
42	goal established under section 20 of this 2021 Act.
43	(5) A producer responsibility organization shall make available on the organization's
44	website:
45	(a) A searchable registry of the organization's members; and

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1 (b) The identity of any members that are currently not in compliance with sections 2 to 2 36 of this 2021 Act.

3 (6)(a) If more than one producer responsibility organization is formed to satisfy the requirements of sections 2 to 36 of this 2021 Act, the producer responsibility organizations shall establish a producer responsibility organization coordinating body. If requested by the producer responsibility organizations, the department may serve as the coordinating body.

(b) The Environmental Quality Commission shall establish by rule elements that require
 coordination between producer responsibility organizations through a coordinating body.

9 (7) It is the responsibility of a producer responsibility organization to ensure that each 10 member of its organization complies with subsection (3) of this section. The organization 11 shall notify the department within 30 days of:

(a) The end of a six-month period in which the organization unsuccessfully attempted to
obtain fees or records or information from a producer under subsection (3) of this section;
or

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(b) The date a producer member leaves the organization for any reason.

(8) A producer responsibility organization may not register a producer as a member of the organization if the producer sells, offers to sell or distributes covered products in this state that make deceptive or misleading claims about the recyclability of the product as described in section 28 of this 2021 Act.

20 <u>SECTION 5.</u> Exemptions. (1) A small producer is exempt from the requirement to be a 21 member of a producer responsibility organization under section 4 of this 2021 Act.

(2) The Environmental Quality Commission may adopt rules to exempt producers that
 do not exceed a minimum market share of covered products in this state from the require ments of section 4 of this 2021 Act.

25 <u>SECTION 6.</u> Producer responsibility program plan. (1) A producer responsibility organ-26 ization shall submit to the Department of Environmental Quality, in a form and manner 27 prescribed by the department, a plan for the development and implementation of a producer 28 responsibility program.

(2) Using objective and measurable criteria whenever possible, a producer responsibility
 program plan must:

(a) Describe how the producer responsibility organization will manage and administer a
 producer responsibility program to meet the organization's obligations under sections 2 to
 36 of this 2021 Act, including a description of how the organization will:

(A) Support the collection and recycling of covered products that are included on the
 uniform statewide collection list established under section 19 of this 2021 Act or as necessary
 to meet the statewide plastic packaging recovery goal established under section 20 of this
 2021 Act.

(B) Provide for the collection of covered products identified by the Environmental Quality
 Commission under section 19 (1)(b) of this 2021 Act and meet convenience and performance
 standards for those covered products.

41 (C) Maximize the use of existing infrastructure.

42 (D) Ensure the safe and secure handling and disposition of covered products and other
 43 materials collected with those covered products.

(E) Establish, calculate and charge base fees and provide incentives as described in sec tion 9 of this 2021 Act.

(F) Encourage producers to design products that are beneficial to the environment 1 2 through a graduated fee structure. 3 (G) Encourage continual improvements in environmental design through fee incentives. (H) Ensure that materials are managed and disposed of consistent with the goals and 4 practices required by sections 2 to 36 of this 2021 Act.  $\mathbf{5}$ (I) Ensure that covered products collected for recycling will be transferred to responsible 6 end markets, including: 7 (i) The type and general locations of end markets that may use the material collected 8 9 from covered products in the manufacture of new products; (ii) How the organization will follow the hierarchy of materials management options de-10 scribed in ORS 459.015 (2); 11 12(iii) How the organization will ensure that environmentally protective management is 13 maintained through to final disposition of the covered product; (iv) Arrangements the producer responsibility organization has made with processors to 14 15 ensure that materials are recycled at a responsible end market, including any investment 16 intended to be made to support processors; and (v) For any material that will be marketed for use through a method other than me-1718 chanical recycling, an analysis of the emissions impacts for the proposed method compared to the emissions impacts of mechanical recycling or the emissions impacts of disposal as 19 20 solid waste. (J) Provide public outreach and education, including: 2122(i) A communications program for responding to questions; and 23(ii) Outreach to local governments to ensure information is accurate and consistent 24across the state. 25(K) Take actions to address the findings of any report submitted under section 22 of this 2021 Act since the organization's last plan or plan amendment was approved and implement 2627recommendations included in the report. (L) Implement improvements identified by any study conducted under section 13 of this 282021 Act since the organization's last plan or plan amendment was approved. 2930 (b) Identify and provide contact information for the producer responsibility organization 31 and each producer registered with the proposed program. (c) Describe the structure of the producer responsibility organization, including the 32management structure and roles and functions of committees. 33 34 (d) Describe how the producer responsibility organization will communicate and coordi-35 nate with the department, local governments, recycling collection service providers, processors and any other producer responsibility organizations and the topics of communi-36 37 cation or coordination. 38 (e) Include projections on recovery rates for plastic packaging. (f) Describe any efforts the producer responsibility organization will make to support 39 collection, processing or responsible recycling of specifically identified materials, including: 40 (A) Any efforts to support or provide depot or mobile collection of specifically identified 41 materials; 42(B) Any efforts to use education and promotion to encourage proper participation in on-43 route collection of specifically identified materials; 44

45 (C) Any investments to support the successful processing of specifically identified mate-

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rials; 1 2 (D) Any efforts to develop or support responsible end markets for specifically identified materials; and 3 (E) Any other efforts to ensure successful and responsible recycling of specifically iden-4 tified materials. 5 (g) Describe the fee structure of the producer responsibility organization, including a 6 schedule of the fees actually charged to members. 7 (h) Demonstrate that the fees collected by the producer responsibility organization will 8 9 provide adequate revenue to fund all costs associated with the producer responsibility pro-10 gram, including but not limited to costs for: (A) The fees established under sections 23 and 24 of this 2021 Act; 11 12(B) The collection, processing, transportation and disposal of materials; 13 (C) The development of educational resources under section 12 of this 2021 Act; (D) Litter prevention programs under section 14 of this 2021 Act; and 14 15 (E) Reimbursements to local governments under section 11 of this 2021 Act. 16 (i) Include a process for notifying the department and producers of potential noncompliance with the requirements of sections 2 to 36 of this 2021 Act by a producer or producer 17 18 responsibility organization. 19 (j) Describe reserve funds or other contingency plans for responding to changes in mar-20kets or other circumstances that could affect the effectiveness of the program. (k) Include a closure plan to settle the affairs of the producer responsibility organization 2122that ensures that producers will continue to meet their obligations in the event of dissolution 23of the organization. (L) Include any other information required by the department to determine that a pro-24 25ducer responsibility organization is capable of meeting its obligations under sections 2 to 36 of this 2021 Act. 2627SECTION 7. Approval by department. (1)(a) The Department of Environmental Quality shall approve, approve with modifications or reject a plan submitted under section 6 this 2021 28Act or an amendment to a plan submitted under section 8 of this 2021 Act no later than 120 2930 days after the date on which the department receives the plan or plan amendment from the 31 producer responsibility organization. If the department rejects the plan or plan amendment, the department shall provide in writing the reason for the rejection. 32(b) If the department rejects a plan or plan amendment under paragraph (a) of this sub-33 34 section, the producer responsibility organization must submit a revised plan or revised plan 35 amendment to the department no later than 60 days from the date of the rejection. The department shall either approve, approve with modifications or reject the revised plan or re-36 37 vised plan amendment no later than 90 days after receiving a revised plan or revised plan

amendment. If the department rejects the revised plan or revised plan amendment, the department shall provide in writing the reason for the rejection.
 (c) If the department rejects a revised plan or revised plan amondment submitted under

40 (c) If the department rejects a revised plan or revised plan amendment submitted under
 41 paragraph (b) of this subsection, the department may:

(A) Require the producer responsibility organization to submit a new revised plan or re vised plan amendment in the manner described in paragraph (b) of this subsection; or

(B) Impose a penalty under ORS 459.995 on the producer responsibility organization.

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45 (2) Before approving, approving with modifications or rejecting a plan or plan amendment

1 under this section, the department shall solicit feedback on the plan or plan amendment

2 from the Oregon Recycling System Advisory Council established under section 15 of this 2021

3 Act. The department must make the plan or plan amendment available for public comment

4 for a period of no less than 30 days before approving, approving with modifications or re-5 jecting the plan or plan amendment.

6 (3) A plan approved by the department under this section is valid for four years. The 7 department's rejection of a plan or plan amendment submitted for approval under this sec-8 tion does not relieve the producer responsibility organization from continuing to implement 9 the producer responsibility program in compliance with the approved plan pending a final 10 action by the department on the plan or plan amendment.

(4) No less than 180 days before a plan approved under this section expires, a producer
responsibility organization shall submit a plan to be approved for an additional four years.
A plan submitted for approval under this subsection must satisfy the requirements of section
6 of this 2021 Act and describe any substantive changes from the previously approved plan.

15 <u>SECTION 8.</u> <u>Plan amendments.</u> (1) A producer responsibility organization shall submit
 16 an amendment to a plan:

17 (a) When required to do so under section 20 of this 2021 Act;

18 (b) When required to do so under section 22 of this 2021 Act; or

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(c) When required to do so by rules adopted by the Environmental Quality Commission.

(2) Not less than once per month, a producer responsibility organization shall provide
written notice to the Department of Environmental Quality of any changes made during the
previous month to a plan approved by the department under section 7 of this 2021 Act that
are changes for which an amendment is not required under subsection (1) of this section.
Changes subject to notice under this subsection shall be described by the commission by rule.

(3) The department shall review and approve any change for which notice is given under
subsection (2) of this section if the department determines that the change has no material
impact on the implementation and administration of a plan that has been previously approved by the department under section 7 of this 2021 Act.

<u>SECTION 9.</u> Fees charged by producer responsibility organization. (1) A producer responsibility organization shall establish a schedule of fees to be paid by members of the organization. The fees established pursuant to this section must be sufficient to meet the financial obligations of the organization under sections 2 to 36 of this 2021 Act.

(2) A schedule established under this section must establish a base fee rate for all cov ered products sold or distributed in this state. The base fee paid by each producer member
 shall be calculated by multiplying the base fee rate by the total mass of covered products sold
 or distributed by the producer in this state.

(3) In addition to the base fee described in subsection (2) of this section, a producer re sponsibility organization shall charge additional base fees for covered products sold or dis tributed in this state that:

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(a) Are recoverable but have higher costs associated with their recovery; or

41 (b) Are not recoverable.

(4) In addition to the base fees described in subsections (2) and (3) of this section, a
producer responsibility organization's fee schedule must incentivize producers to continually
reduce the environmental and human health impacts of covered products by offering fee adjustments to producers that make or have made changes to the ways in which they produce,

use and market covered products. Fee adjustments developed under this subsection must
 include bonuses for covered products with a lower environmental impact and penalties for
 covered products with a higher environmental impact. In establishing the criteria for a fee

4 adjustment, a producer responsibility organization must consider factors that include, but

5 are not limited to:

6 (a) The post-consumer content of the material;

7 (b) The product-to-package ratio;

8 (c) The producer's choice of material; and

9 (d) Life cycle environmental impacts, as demonstrated by an evaluation performed in
 10 accordance with section 25 of this 2021 Act.

(5) Notwithstanding subsections (2) to (4) of this section, a producer responsibility organization may propose in a plan or plan amendment an alternative fee structure. The Department of Environmental Quality shall approve an alternative fee structure if the department determines that the structure:

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(a) Satisfies the requirements of subsection (1) of this section; and

(b) Provides incentives to members to change the way the members produce, use and
 market materials in order to reduce environmental impacts.

(6)(a) Notwithstanding subsections (2) to (4) of this section, a producer responsibility organization may establish uniform fees for members that sell or distribute a disproportionately small share of covered products in this state, provided that doing so is not a significantly less effective means of reducing the environmental and social costs of producing and managing covered products.

(b) The Environmental Quality Commission may establish by rule standards for estab lishing fees under this subsection.

25 <u>SECTION 10. Annual report.</u> (1) No later than July 1 of each year, a producer responsi-26 bility organization must submit to the Department of Environmental Quality an annual re-27 port on the development, implementation and operation of the producer responsibility 28 program. The annual report must:

29 (a) Cover the prior calendar year;

30 (b) Present information in a manner that can be understood by the general public; and

31 (c) Be otherwise prepared in the form and manner prescribed by the department.

32 (2) The annual report must include:

33 (a) A list of the producers that participated in the producer responsibility program;

(b) A list of any producers found to be out of compliance with the producer responsibility
 program plan and steps taken to bring those producers into compliance;

(c) The total amount, by weight and type of material, of covered products sold or dis tributed in this state by participating producers in the prior calendar year;

(d) A description of the producer responsibility organization's efforts to ensure that the
 collected covered products were responsibly recycled and delivered to responsible end mar kets;

(e) A summary of payments requested by local governments and paid by the producer
 responsibility organization under section 11 of this 2021 Act;

43 (f) A summary of payments made to satisfy the producer responsibility organization's
44 obligations under sections 2 to 36 of this 2021 Act;

45 (g) A summary of the financial status of the producer responsibility organization, in-

1 cluding annual expenditures, revenues and assets;

2 (h) The fee schedule described in section 9 of this 2021 Act and, for the reporting year, 3 the fees collected pursuant to that schedule;

4 (i) A description of activities undertaken by the producer responsibility organization that 5 relate to the uniform statewide collection list established under section 19 of this 2021 Act;

6 (j) A summary of efforts taken by the producer responsibility organization to meet the 7 statewide plastic packaging recovery goal established under section 20 of this 2021 Act and 8 efforts planned to maintain performance in meeting the goal or, if the goal has not been met, 9 efforts planned to meet the goal;

10 (k) The results, with an emphasis on equity issues, including but not limited to those 11 established under section 22 of this 2021 Act, of any in-person site inspections, material 12 tracking or other audits conducted during the reporting year, including whether any major 13 safety or environmental management practices were not properly followed and, if so, the 14 corrective actions taken;

(L) Recommendations for any changes to the producer responsibility organization's plan
 to improve recovery and recycling;

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(m) An evaluation of the adequacy of end markets;

(n) A summary of actions actually taken or planned by the organization to improve end
 markets, processing infrastructure or the resiliency of the producer responsibility program;

20 (o) A summary of efforts taken to implement recommendations to improve equity in the 21 recycling system identified in a report under section 22 of this 2021 Act;

(p) The number of producers that received a fee incentive described in section 9 of this
 2021 Act and the amount of covered products, by material and format, for which producers
 received an incentive;

(q) An evaluation of the producer responsibility organization's compliance with sections
26 2 to 36 of this 2021 Act and, if necessary, actions that will be taken to achieve compliance;

(r) A report by an independent certified public accountant, retained by the producer responsibility organization at the organization's expense, on the accountant's audit of the
organization's financial statements;

(s) The results of any non-financial audits or assessments measuring performance or
 outcomes; and

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(t) Any other information required by the department.

(3) (a) A producer responsibility organization may include in a report submitted under this section a confidential addendum containing information on the market share of individual members. Information included in the confidential addendum is not subject to public disclosure under ORS 192.311 to 192.478, except that the department may disclose summarized information or aggregated data if the information or data do not directly or indirectly identify the confidential information.

(b) If a producer responsibility organization includes market share information in a confidential addendum, the report must summarize the information in a manner that can be
understood by the general public.

(4) The department shall review reports submitted under this section and solicit feedback
on each report from the Oregon Recycling System Advisory Council established under section 15 of this 2021 Act. The department shall make each report available for public comment
for a period of no less than 30 days. The department shall submit the comments of the de-

partment, the council and the public to the producer responsibility organization. 1 2 (5) Within 60 days of receiving the comments under subsection (4) of this section, a producer responsibility organization shall submit a revised report to the department. If 3 comments made by the department identify areas in which the producer responsibility or-4 ganization is not in compliance with sections 2 to 36 of this 2021 Act, the revised report 5 6 must: 7(a) Explain how the organization analyzed areas in which the organization was not in compliance with sections 2 to 36 of this 2021 Act; 8 9 (b) Identify the causes of the organization's failure to comply with sections 2 to 36 of this 2021 Act; and 10 (c) Explain how adjustments to the producer responsibility program will address areas 11 12of noncompliance. 13 (6) Each calendar quarter, a producer responsibility organization shall provide a materials disposition report to the department describing the final disposition of all materials for 14 15 which the organization is responsible. The report required under this subsection must in-16 clude: 17(a) The final end market of the materials; 18 (b) The location of all facilities used to process the materials; and 19 (c) The final disposition of all materials, including materials that were not used by the end market. 20SECTION 11. Reimbursements to local governments. (1) A producer responsibility or-2122ganization shall, upon request, reimburse the reasonable expenses of a local government or 23the local government's agent for any of the following costs: (a) The cost of transferring covered products from an aggregation point to a processing 24facility; 25(b) Cost of anti-contamination educational programming for residential and commercial 2627customers required by section 21 of this 2021 Act; (c) The cost of providing recycling collection services for covered products at multifamily 28properties that currently lack such services; 2930 (d) Costs associated with the expansion and provision of recycling collection services for 31 covered products; and (e) Costs associated with other recycling system improvements for covered products as 32determined by the Environmental Quality Commission by rule. 33 34 (2) A local government or local government's agent requesting reimbursement under this 35 section shall submit an accounting of its costs to a producer responsibility organization. (3) A producer responsibility organization shall remit payment for expenses under this 36 37 section to a local government, or the local government's agent. 38 (4) The Department of Environmental Quality may audit the cost accounting and reimbursement request records of a producer responsibility organization, a local government 39 or the local government's agent that receives payment under this section. 40 (5)(a) The commission shall establish by rule reasonable expenses for purposes of this 41 section. 42 (b) If a dispute arises between a local government or the local government's agent and 43 a producer responsibility organization regarding the amount of reasonable expenses allowed 44 under this section, either party may request from the Department of Environmental Quality, 45

in the form and manner prescribed by the department, an order determining the amount of 1 2 reasonable expenses. An order issued under this paragraph may be appealed by either party in accordance with the provisions of ORS 183.484 pertaining to review of an order in other 3 than a contested case. 4 SECTION 12. Development of educational resources. (1) A producer responsibility organ-5 ization shall, in consultation with local governments, develop educational resources to pro-6 mote the uniform statewide collection list established under section 19 of this 2021 Act. 7 Resources developed under this section must include, but need not be limited to: 8 9 (a) A description of materials identified for recycling by the producer responsibility pro-10 gram; (b) Techniques to properly prepare materials for recycling; 11 12(c) Education on the importance of not placing contaminants in commingled recycling 13 systems; and (d) Container signs or decals. 14 15 (2) Educational resources developed under this section must be: (a) Culturally responsive to diverse audiences across this state, including people who 16 speak languages other than English and people with disabilities; 17 18 (b) Printed or produced in languages other than English; and (c) Widely available. 19 (3) A producer responsibility organization shall make the educational resources developed 20under this section available to local governments in a form that allows each local govern-21 22ment to customize the resources to reflect local conditions. 23(4) When consulting with a producer responsibility organization under subsection (1) of this section, a local government must take responsibility to ensure that the educational re-24 25sources meet the needs of diverse audiences within the local government's community. (5) A local government shall utilize and distribute educational resources developed under 2627this section. A local government may incorporate the educational resources developed under this section into an existing education program developed to satisfy the requirements of ORS 28459A.007. 2930 (6)(a) Except as provided in paragraph (b) of this subsection, educational resources de-31 veloped under this section must be reviewed by the Oregon Recycling System Advisory Council established under section 15 of this 2021 Act and approved by the Department of 32Environmental Quality before public distribution. 33 34 (b) Changes or alterations to educational resources previously approved by the depart-35 ment that do not materially affect the substance of the information conveyed do not require review or approval under this subsection. 36 37 SECTION 13. Other duties of producer responsibility organization. (1)(a) A producer re-38 sponsibility organization, in consultation with the Department of Environmental Quality and the Oregon Recycling System Advisory Council established under section 15 of this 2021 Act, 39 shall study challenges facing residents of multifamily housing and make recommendations 40 for improvements to allow for effective and equitable recycling opportunities for residents 41 of multifamily housing. A study conducted under this paragraph must include an evaluation 42 of the placement of and quality of space provided for recycling containers and recommen-43 dations for improving spaces that are determined to be inadequate. 44 (b) A producer responsibility organization shall provide the results of the study con-45

1 ducted under paragraph (a) of this subsection in a report to the department. The department

2 shall review reports submitted under this paragraph and solicit feedback on each report from

3 the council. The department must make each report available for public comment for a pe-

riod of no less than 30 days before approving, approving with modifications or rejecting the
 report.

6 (c) A producer responsibility organization must update the study and recommendations 7 required under paragraph (a) of this subsection no less than once every five years.

8 (d) No later than one year after the date on which the department approves a report 9 submitted under paragraph (b) of this subsection, the producer responsibility organization 10 must submit a plan amendment describing how the producer responsibility organization will 11 make improvements to recycling opportunities for residents of multifamily housing to ad-12 dress the findings and recommendations of the report.

(2) A producer responsibility organization must provide for the collection and responsible
 recycling of covered products identified by the Environmental Quality Commission under
 section 19 (1)(b) of this 2021 Act by:

16 (a) Establishing and operating drop off centers for the covered product;

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(b) Establishing and operating collection events for the covered product;

(c) Contracting with existing recycling depots or drop-off centers to provide for the col lection of the covered product; or

(d) Making other arrangements for collection of the covered product as described in a
 producer responsibility program plan approved by the department under section 7 of this 2021
 Act.

(3) A producer responsibility organization shall ensure that covered products collected in
 this state for the purpose of recovery will be:

25 (a) Delivered to responsible end markets;

(b) Managed according to the hierarchy of materials management options under ORS
 459.015 (2); and

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(c) Managed in an environmentally protective way through to final disposition.

(4) A producer responsibility organization may not take physical possession of covered
 products from a processor for transport to a responsible end market without the consent
 of the processor.

32 <u>SECTION 14. Litter program.</u> (1) A producer responsibility organization shall establish a 33 program to prevent and control litter. A producer responsibility organization's litter pre-34 vention program shall carry out litter prevention and cleanup activities or provide grants to 35 eligible entities to carryout litter prevention or control. Entities eligible for a grant include, 36 but are not limited to:

37 (a) Public bodies as defined in ORS 174.109;

38 (b) Tribal governments; and

39 (c) Nonprofit organizations.

40 (2) A producer responsibility organization must consider the needs of economically dis 41 tressed or underserved communities when providing grants to an eligible entity.

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(Oregon Recycling System Advisory Council)

45 <u>SECTION 15.</u> Oregon Recycling System Advisory Council established. (1) The Oregon

**Recycling System Advisory Council is established.** 1 2 (2)(a) The council consists of 13 members appointed by the Governor as follows: 3 (A) Four representatives of local governments; (B) Two representatives of community-based organizations representing the interests of 4 historically underserved groups; 5 (C) One owner or operator of a small business that is not in the recycling industry; 6 (D) Two representatives of environmental nonprofit organizations; and 7 (E) Four representatives of the recycling industry, including collectors, processors or 8 9 material end users. 10 (b) The Governor may appoint a representative of a producer responsibility organization to serve as a member described in paragraph (a)(E) of this subsection. 11 12(c) The Governor shall appoint members that reflect the geographic diversity of this state and the interests of both large and small communities. 13 (3)(a) The term of office of each member of the council is three years, but a member 14 15 serves at the pleasure of the Governor. 16 (b) Before the expiration of the term of a member, the Governor shall appoint a successor whose term begins on July 1 following the appointment. A member is eligible for reap-17 18 pointment. 19 (c) If there is a vacancy for any cause, the Governor shall make an appointment to be-20come immediately effective for the unexpired term. (4) A majority of the members of the council constitutes a quorum. 2122(5) The council shall elect one of its members to serve as chairperson and another to serve as vice chairperson, for the terms and with the duties and powers necessary for the 23performance of the functions of such offices as the council determines. The chairperson and 24 vice chairperson may not both be members appointed under the same subparagraph of sub-25section (2)(a)(A) to (E) of this section. 2627(6) The council shall meet at least once every three months at times and places specified by the chairperson. The council also may meet at other times and places specified by the call 28of the chairperson or of a majority of the members of the council, as necessary, to carry out 2930 the duties of the council. 31 (7) The Department of Environmental Quality shall provide administrative and staff support and facilities as necessary for the council to carry out the duties of the council. 32(8) A member of the council is entitled to compensation and expenses in the manner and 33 34 amounts provided for in ORS 292.495. Claims for compensation and expenses incurred in performing functions of the council shall be paid out of funds appropriated to the department 35 36 for that purpose. 37 (9) The council may adopt rules necessary for the operation of the council. 38 SECTION 16. Duties of council. (1) The Oregon Recycling System Advisory Council established under section 15 of this 2021 Act shall: 39 (a) Review activities that affect Oregon's recycling system; 40 (b) Advise the Department of Environmental Quality and producer responsibility organ-41

42 izations on issues affecting Oregon's recycling system;

43 (c) Review producer responsibility program plans submitted under section 6 of this 2021
44 Act, plan amendments submitted under section 8 of this 2021 Act and program reports sub45 mitted under section 10 of this 2021 Act; and

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1	(d) Make written recommendations to the department and producer responsibility or-
<b>2</b>	ganizations on matters that the council determines are beneficial to the public interest, in-
3	cluding:
4	(A) Matters related to producer responsibility program plans created to satisfy the re-
5	quirements of section 6 of this 2021 Act, program plan audits and reports required by the
6	plans, including:
7	(i) Producer fee structures described in section 9 of this 2021 Act;
8	(ii) Depot or mobile collection events for recyclable items; and
9	(iii) Other aspects of a producer responsibility program intended to improve access to
10	recycling, including access for residents of multifamily housing.
11	(B) The uniform statewide collection list established under section 19 of this 2021 Act.
12	(C) The manner in which producer responsibility organization fees will be distributed to
13	local governments under section 11 of this 2021 Act, including:
14	(i) Review of statewide transportation, reload reimbursement and other formulaic ele-
15	ments; and
16	(ii) Priorities for system funding where discretion is provided in statute or in rules
17	adopted by the Environmental Quality Commission.
18	(D) Statewide educational resources and campaigns.
19	(E) Compliance with the labeling requirements of section 28 of this 2021 Act.
20	(2) The council may only adopt recommendations upon a vote of a majority of the mem-
21	bers of the council.
22	(3) No later than September 15 of each even-numbered year, the council shall submit to
23	the appropriate interim committees of the Legislative Assembly, in the manner provided by
24	ORS 192.245, a report that describes the recommendations of the council.
25	
26	(Responsibilities of Local Governments)
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28	SECTION 17. Prohibition on delivery of commingled recyclables to certain facilities. A
29	local government or the local government's agent may not deliver commingled recyclables
30	collected to satisfy an obligation to provide the opportunity to recycle as required by ORS
31	459A.005 and 459A.007 to a commingled recycling processing facility unless:
32	(1) At the time the local government or the local government's agent delivered or con-
33	tracted to deliver or transport materials to the facility:
34	(a) The processor held a valid permit issued under section 29 of this 2021 Act;
35	(b) The processor held a valid certificate issued under section 30 of this 2021 Act; or
36	(c) The processor certifies that it meets the requirements of section 29 or 30 of this 2021
37	Act, even though the processor does not hold a permit or certificate.
38	(2) The processor ensures the health, safety and wellness of workers in its facilities, re-
39	gardless of whether the workers are employees, independent contractors or employees of
40	another business.
41	(3) The processor provides workers with a living wage and supportive benefits.
42	(4) Within six months after the Department of Environmental Quality completes a report
43	under section 22 of this 2021 Act, the processor has taken steps to implement any recom-
44	mendations of the report related to providing opportunities in the recycling industry for
45	women and minority individuals as defined in ORS 200.005 and the removal of barriers to

company ownership for women and minority individuals. 1 2 SECTION 18. Other duties of local governments. A local government providing the opportunity to recycle, as defined in ORS 459A.005, must: 3 (1) For the collection at multifamily properties of materials identified on the uniform 4 statewide collection list established under section 19 of this 2021 Act: 5 (a) Ensure adequate space for collection; and 6 (b) Ensure that container placement is accessible to residents, including children and 7 individuals who use a wheelchair. 8 9 (2) Ensure that roll carts, bins and containers that are manufactured from at least 10 percent post-consumer recyclable material and are certified by an independent verification 10 standard, such as the Postconsumer Resin Certification Program established by the Associ-11 12 ation of Plastics Recyclers, are used to provide collection services. 13 (Responsibilities of the Environmental Quality Commission and the 14 15 **Department of Environmental Quality**) 16 SECTION 19. Uniform statewide collection list and specifically identified materials. (1) 17 The Environmental Quality Commission, in consultation with producer responsibility organ-18 izations and the Oregon Recycling System Advisory Council established under section 15 of 19 20this 2021 Act, shall by rule identify materials that are suitable for recycling collection in this state and the methods for collection of those materials. Rules adopted under this subsection 2122must distinguish between: 23(a) Materials collected to provide the opportunity to recycle as defined ORS 459A.005; and (b) Covered products of which a producer must provide for the collection. 24 (2) When identifying materials and collection methods under subsection (1)(a) of this 25section, the commission may allow for the same material to be collected via on-route col-2627lection or at recycling depots in different geographic areas. (3) In determining whether a material should be included in a commingled recycling 28program, collected separately, collected on-route, collected at a recycling depot or collected 2930 by a producer responsibility organization, the commission shall consider: 31 (a) The stability, maturity, accessibility and viability of responsible end markets; (b) Environmental health and safety considerations; 32(c) The anticipated yield loss for the material during the recycling process; 33 34 (d) The material's compatibility with existing recycling infrastructure; (e) The amount of the material available; 35 (f) The practicalities of sorting and storing the material; 36 37 (g) Contamination; (h) The ability for waste generators to easily identify and properly prepare the material; 38 (i) Economic factors; 39 (j) Environmental factors from a life cycle perspective; and 40 (k) The policy expressed in ORS 459.015. 41 (4) The Department of Environmental Quality shall establish a uniform statewide col-42 lection list. The list established under this subsection must include: 43 (a) The materials identified by the commission under subsection (1)(a) of this section and 44

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45 the collection methods for those materials; and

(b) Covered products and the collection methods for those covered products, if any, pro-1 2 posed for recycling collection by a producer responsibility organization in a producer responsibility program plan or plan amendment and approved by the department under section 3 7 of this 2021 Act. 4 (5) Except as provided in subsection (6) of this section, a material may not be collected 5 as part of a commingled recycling program unless the material is identified for collection as 6 part of a commingled recycling program on the uniform statewide collection list established 7 by the department under subsection (4) of this section. 8 9 (6) A material that is not identified for collection as part of a commingled recycling program on the uniform statewide collection list may be collected as part of a commingled 10 recycling program if: 11 12(a) The material is collected as part of a trial or research program; 13 (b) The trial or research program is of limited duration; and (c) The trial or research program is conducted in a limited area. 14 15 (7) The commission shall establish by rule collection targets, convenience standards and performance standards for producer responsibility organizations that collect covered pro-16 17 ducts identified by the commission under subsection (1)(b) of this section. 18 (8) The department, in consultation with producer responsibility organizations and the council, shall establish and maintain a list of specifically identified materials. 19 (9) In determining whether a material, or a covered product, is a specifically identified 20material, the department shall consider criteria that include, but need not be limited to: 2122(a) Whether processing equipment improvements are needed to sort the material; 23(b) The availability of viable end markets for the material; (c) The market value of the material; and 24 (d) Whether the inclusion of the material or covered product in recycling collection pro-25grams would cause an increase in costs to ratepayers. 2627SECTION 20. Plastic packaging recovery rate. (1)(a) It is the goal of the State of Oregon that the recovery rate for plastic packaging be at least \_\_\_\_\_ percent for calendar year 2829\_ and each subsequent year. 30 (b) The recovery rate determined under this subsection is separate from the recovery 31 rates calculated under ORS 459A.010, and the recycling rate calculated under ORS 459A.657. (2) The Department of Environmental Quality shall annually determine whether the 32statewide plastic packaging recovery goal established under subsection (1) of this section has 33 34 been met in the previous calendar year. The department may require a producer responsi-35 bility organization to submit aggregated information necessary for the department to make the determination under this subsection. 36 37 (3) If the department determines that the statewide plastic packaging recovery goal for 38 the previous calendar year has not been met, each producer responsibility organization shall,

in the manner provided in section 8 of this 2021 Act, amend an existing producer responsibility program plan or submit a new producer responsibility program plan to address the
failure to meet the statewide plastic packaging recovery goal.

42 <u>SECTION 21.</u> <u>Contamination reduction.</u> (1) The Department of Environmental Quality 43 shall:

44 (a)(A) Establish statewide recycling contamination reduction goals; and

45 (B) In coordination with local governments, establish local recycling contamination re-

duction goals that are consistent with the statewide recycling contamination reduction goals. 1 2 (b) Evaluate the relative cost-effectiveness of different educational programs and other methods for reducing contamination. 3 (c) Establish and maintain a list of approved contamination reduction program elements, 4 including:  $\mathbf{5}$ (A) Customer-facing contamination reduction materials and methods; and 6 (B) Standards for providing feedback to generators that contribute to contamination. 7 (2) A local government described in ORS 459A.007 (3) or a person that provides for the 8 9 collection of source separated recyclables pursuant to ORS 459.250 or 459A.005 shall establish a program to reduce contamination that: 10 (a) Uses materials or methods approved by the department under subsection (1)(c)(A) of 11 12this section; or (b) Uses materials or methods that are at least as effective as materials or methods ap-13 proved by the department under subsection (1)(c)(A) of this section. 14 15 (3) The Environmental Quality Commission shall establish by rule enforcement standards for a contamination reduction program developed under subsection (2) of this section. Rules 16 17 adopted under this subsection must: 18 (a) Limit enforcement to generators that are significant and repeated sources of contamination; 19 (b) Require a local government or disposal site operator to provide feedback to genera-20tors consistent with the standards described in subsection (1)(c)(B) of this section before 2122taking an enforcement action against a generator; and 23(c) Require that any enforcement action against a generator take into account the individual circumstances of the generator, including language barriers and income. 2425(4) If a contamination reduction program established under subsection (2) of this section does not result in a reduction of contamination that equals or exceeds the local recycling 2627contamination reduction goals established under subsection (1)(a)(B) of this section, the local government or disposal site operator shall introduce additional contamination reduction 28program elements until the program meets the local recycling contamination reduction 2930 goals. 31 SECTION 22. Equity study. (1) The Department of Environmental Quality, in consultation with local governments, the Oregon Recycling System Advisory Council established under 32section 15 of this 2021 Act, and other persons interested in Oregon's recycling system, shall 33 34 conduct a study of social equity in Oregon's recycling system and make recommendations 35 for improvement. The study must include, but need not be limited to: (a) An evaluation of commingled recycling processing facility worker conditions, wages 36 37 and benefits: 38 (b) The availability of opportunities in the recycling industry for women and minority individuals as defined in ORS 200.005 and the barriers to company ownership in the recycling 39 industry for women and minority individuals; 40 (c) The sufficiency of local government requirements related to multifamily recycling 41 services and their implementation; and 42 (d) The sufficiency of recycling education programs relative to desired equity outcomes. 43

44 (2) A business operating within the recycling system in this state shall, upon request,
 45 furnish the department with information necessary for the department to meet the require-

1 ments of subsection (1)(a) and (b) of this section.

2 (3) The department shall report the results of the study and recommendations required 3 under this section to the Environmental Quality Commission. The commission shall approve 4 or reject the recommendations of the department and provide a copy of the report and ap-5 proved recommendations to each producer responsibility organization.

6 (4) The department shall revise the study and recommendations and report once every 7 five years.

8 (5) No later than one year after receiving a report and recommendations from the com-9 mission under subsection (3) of this section, a producer responsibility organization shall 10 submit a plan amendment describing how it will make improvements to the producer re-11 sponsibility program plan to address the approved recommendations of the report.

12 <u>SECTION 23.</u> Fees. (1) The Department of Environmental Quality shall establish the fol-13 lowing fees for the purpose of paying the costs of administering, implementing and enforcing 14 the provisions of sections 2 to 36 of this 2021 Act related to producer responsibility organ-15 izations:

(a) A fixed, one-time fee for reviewing a producer responsibility program plan submitted
 under section 6 of this 2021 Act.

(b) A fixed, one-time fee for reviewing a producer responsibility program plan amendment
 under submitted under section 8 of this 2021 Act.

(c) An annual fee charged to each producer responsibility organization for the
 department's administrative expenses related to producer responsibility organizations under
 sections 2 to 36 of this 2021 Act.

(d) A fixed, hourly fee for any other work that the department must do on behalf of a
 producer responsibility organization.

(2) The fee calculated for each producer responsibility organization under subsection (1)(c) of this section must be proportionate to the market share of all products that the producer responsibility organization's members sell or distribute in Oregon. The department may make a reasonable estimate of the market share of a producer or producer responsibility organization for any year for which market share information for that producer or producer responsibility organization has not been provided to the department.

(3) The department shall provide notice to a producer responsibility organization no later
than September 1 of each year of the annual fee required under subsection (1)(c) of this
section for the upcoming calendar year. Fees collected by the department under this section
shall be deposited in the State Treasury to the credit of the Producer Responsibility Fund
established under section 26 of this 2021 Act.

36 <u>SECTION 24.</u> Waste prevention and reuse. (1) The Department of Environmental Quality 37 shall establish a program to support waste prevention and the reuse of covered products that 38 might otherwise become solid waste. The department may enter into intergovernmental 39 agreements with local governments to establish a waste prevention and reuse program on 40 behalf of the local government. The department may provide grants or loans to entities that 41 establish a waste prevention and reuse program. Entities eligible for a grant or loan include, 42 but are not limited to:

43 (a) Public bodies as defined in ORS 174.109;

44 (b) Tribal governments;

45 (c) Nonprofit organizations; and

(d) Private organizations, if the department determines that the funds would be used for 1 2 the public benefit. (2) In providing grants or loans for a waste prevention and reuse program under this 3 section, the department must consider criteria that include, but are not limited to: 4 5 (a) The environmental benefits of the program; (b) The human health benefits of the program; 6 (c) The social and economic benefits of the program; 7 (d) The cost-effectiveness of the program; and 8 9 (e) The needs of economically distressed or underserved communities. (3) In addition to the fees established under section 23 of this 2021 Act, the department 10 shall establish a waste prevention and reuse fee to be paid by producer responsibility organ-11 12 izations. The fee established under this subsection must be reasonably calculated to support 13 the waste prevention and reuse programs established under this section. Fees collected under this subsection must be deposited in the Waste Prevention and Reuse Fund established 14 15 under section 27 of this 2021 Act. 16 SECTION 25. Life cycle evaluation. The Environmental Quality Commission shall establish by rule standards for the evaluation and disclosure of the environmental impacts of 17 18 covered products through the life cycle of the products. Rules adopted under this section must: 19 (1) Establish procedures and requirements to be used by producers when evaluating the 20life cycle impacts of covered products to obtain an incentive under section 9 of this 2021 Act 2122or when required to do so under subsection (2) of this section. 23(2) Require large producers to: (a) Perform an evaluation of the life-cycle impacts of covered products sold or distributed 24 in this state: 25(b) Provide the results of the evaluation to the Department of Environmental Quality;and 2627(c) Make the evaluation available on the website of the producer responsibility organization of which the large producer is a member. 28SECTION 26. Producer Responsibility Fund. The Producer Responsibility Fund is estab-2930 lished, separate and distinct from the General Fund. All moneys in the Producer Responsi-31 bility Fund are continuously appropriated to the Department of Environmental Quality and may be used only to pay the costs of administering, implementing and enforcing sections 2 32to 36 of this 2021 Act. 33 34 SECTION 27. Waste Prevention and Reuse Fund. The Waste Prevention and Reuse Fund is established, separate and distinct from the General Fund. All moneys in the Waste Pre-35 vention and Reuse Fund are continuously appropriated to the Department of Environmental 36 37 Quality and may be used only for the purposes described in section 24 of this 2021 Act. 38 SECTION 28. Product labeling. (1) As used in this section: (a) "Chasing arrows symbol" means: 39 (A) An equilateral triangle formed by three arrows, curved at their midpoints, depicting 40 a clockwise path, with a short gap separating the apex of each arrow from the base of the 41 adjacent arrow; or 42 (B) A substantially similar symbol. 43 (b) "Resin identification code" means a number that corresponds with a type of plastic 44 resin used to make a plastic product or its packaging. 45

1 (2)(a) A person may not distribute, sell or offer to sell, including by means of remote sale,

any product that makes a deceptive or misleading claim about the recyclability of the prod uct or the product's packaging in this state.

4 (b) A product that displays a chasing arrows symbol, a chasing arrows symbol sur-5 rounding a resin identification code or any other symbol or statement indicating the product 6 is recyclable is deemed to be deceptive or misleading unless:

7 (A) The material of the product or its packaging is identified on the uniform statewide 8 collection list established under section 19 of this 2021 Act as a material that is suitable for 9 on-route collection; or

(B) The product is labeled in accordance with rules adopted by the Environmental Quality
 Commission under subsection (3) of this section.

(3) The commission shall establish by rule labeling standards for products that make
claims about the recyclability of the product or the product's packaging. Labeling standards
established under this subsection may require a statement identifying the correct recycling
method for the material.

(4) A person may not distribute, sell or offer to sell, including by means of remote sale, any product labeled with a word or symbol intended to convey that the product is compostable unless the product is compostable in this state and the label complies with rules adopted by the commission.

(5) Rules, or amendments to rules other than minor corrections, adopted by the commission under subsection (3) of this section may not become effective until two years after
the date on which the rule or amendment is adopted.

23

24 25 (Commingled Recycling Processing Facilities)

- 26 <u>SECTION 29.</u> Permit required. (1) A person may not establish or operate a commingled 27 recycling processing facility unless the person obtains a disposal site permit issued by the 28 Department of Environmental Quality under ORS 459.205.
- (2) A disposal site permit issued to a commingled recycling processing facility must re quire the facility to:
- (a) Sort all materials collected from the public so that materials do not become contam inants in other waste streams;

-- (1) BE Line in the second second

33 (b) Market materials to responsible end markets;

34 (c) Manage contaminants to avoid impacts to other waste streams or facilities;

(d) Refrain from creating a public nuisance or health hazard or creating air or water
 pollution or other adverse impact to public health or the environment; and

(e) Accurately report outbound contamination levels and the final disposition of materials
 held by the processor.

- (3) The Environmental Quality Commission shall prescribe by rule the requirements for
   a permit issued under this section.
- 41 <u>SECTION 30.</u> Certification program. (1) The Department of Environmental Quality shall 42 establish a program or approve a program established by a third party to certify commingled 43 recycling processing facilities. The department may issue certificates under the program or 44 develop a list of approved contractors to issue certificates.
- 45 (2) A commingled recycling processing facility certified under this section must satisfy

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the requirements of section 29 of this 2021 Act. 1 2 SECTION 31. Contamination. (1) The Department of Environmental Quality shall establish forms and procedures for commingled recycling processors and reload facilities to eval-3 uate and describe levels of inbound contamination. 4 (2) Information described in subsection (1) of this section may be provided to collectors 5 or local governments. 6 7 (Enforcement) 8 9 SECTION 32. (1) The Department of Environmental Quality shall have the power to enter 10 upon and inspect, at any reasonable time, any public or private property, premises or place 11 12 for the purpose of investigating either an actual or suspected violation of sections 2 to 36 of this 2021 Act. 13 (2) A producer responsibility organization shall retain all records related to the imple-14 15 mentation and administration of a producer responsibility program for not less than three 16years and make the records available for inspection by the department upon request. (3) In accordance with the applicable provisions of ORS chapter 183 relating to contested 1718 case proceedings, the department may issue an order requiring compliance with the provisions of sections 2 to 36 of this 2021 Act. 19 20(4) The department may issue an order under subsection (3) of this section to suspend or revoke a producer responsibility program plan approved under section 7 of this 2021 Act 2122if the department determines that: 23(a) A violation or repeated violations of sections 2 to 36 of this 2021 Act present a risk 24to the environment or public health; or (b) A violation has had a material impact on the implementation and administration of 25the organization's producer responsibility program plan. 2627(5) The department may bring an action seeking to prohibit the sale of a covered product in this state against any producer that sells, offers to sell or distributes a covered product 28in this state: 2930 (a) In violation of section 4 of this 2021 Act; or 31 (b) In violation of section 28 of this 2021 Act or rules adopted by the Environmental Quality Commission pertaining to claims about the recyclability of a product or its packag-32ing. 3334 (6)(a) If the department finds that a producer responsibility organization has violated a provision of sections 2 to 36 of this 2021 Act and the violation has had a material impact on 35 the implementation and administration of the organization's producer responsibility program 36 37 plan approved by the department under section 7 of this 2021 Act, the department may re-38 voke approval of the plan or plan amendment or require the organization to resubmit a plan or plan amendment. 39 40 (b) Before taking action under paragraph (a) of this subsection, the department must provide to the producer responsibility organization the department's written findings and 41 provide the organization with an opportunity to respond. 42(7) Any person with control of materials collected under sections 2 to 36 of this 2021 Act 43 shall retain all records related to the person's responsibilities under sections 2 to 36 of this 44 2021 Act for not less than three years and make the records available for inspection by the 45

1 department upon request. 2 (8) A person required to retain records under subsection (7) of this section shall make the records available upon request to a producer responsibility organization, if necessary to 3 allow the organization to meet its obligations under sections 2 to 36 of this 2021 Act. 4 5 (Miscellaneous) 6 7 SECTION 33. Policy on composting. (1) It is the policy of the State of Oregon that the 8 9 decision to accept any covered printed paper and packaging at a compost facility is the de-10 cision of the individual compost facility. (2) The Environmental Quality Commission may adopt rules requiring producers to con-11 12 form to standards for the compostability of products distributed, sold or offered for sale in this state. 13 SECTION 34. State procurement assessment. (1) The Oregon Department of Adminis-14 15 trative Services, in consultation with the Department of Environmental Quality, shall study and assess state procurement practices as they relate to recycled product, recycled PETE 16 and recycled materials as those terms are defined in ORS 279A.010. The assessment must 17 18 include: 19 (a) An evaluation of procurement practices under ORS chapters 279A and 279B related to recycled materials, including efficacy and compliance; 20(b) A quantitative evaluation of the impact and effectiveness of the five percent price 2122limitation described in ORS 279A.125 (2)(d); 23(c) A feasibility study of additional opportunities to increase the purchase of products containing post-consumer recycled content, including but not limited to products containing 24 post-consumer recycled PETE and other plastics; 25(d) An evaluation of opportunities for strengthening traceability and verification re-2627quirements associated with recycled products or recycled materials, especially recycled plastic; and 28(e) Recommendations for legislation. 2930 (2) The Oregon Department of Administrative Services shall provide the results of the 31 assessment in a report to the appropriate interim committees of the Legislative Assembly in the manner provided under ORS 192.245. The department shall revise the initial assess-32ment completed under this section every five years. 33 SECTION 35. Antitrust. The Legislative Assembly declares that the collaboration of pro-34 35 ducers through producer responsibility organizations to develop and implement producer responsibility program plans is in the best interests of the public. Therefore, the Legislative 36 37 Assembly declares its intent that participating in a producer responsibility organization to 38 implement a producer responsibility program plan as required by sections 2 to 36 of this 2021 Act shall be exempt from state antitrust laws. The Legislative Assembly further declares its 39 intent to provide immunity for participating in a producer responsibility organization to im-40 plement a producer responsibility program plan as required by sections 2 to 36 of this 2021 41 Act from federal antitrust laws. This section does not authorize any person to engage in 42 activities or to conspire to engage in activities that constitute per se violations of state or 43 federal antitrust laws that are not authorized under sections 2 to 36 of this 2021 Act. 44 SECTION 36. Rules. The Environmental Quality Commission may adopt rules as neces-45

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1	sary to implement sections 2 to 36 of this 2021 Act.
$\frac{2}{3}$	AMENDMENTS TO STATUTES
4	
5	SECTION 37. ORS 459.005 is amended to read:
6	459.005. As used in ORS 459.005 to 459.437, 459.705 to 459.790 and 459A.005 to 459A.665:
7	(1) "Affected person" means a person or entity involved in the solid waste collection service
8	process including but not limited to a recycling collection service, disposal site permittee or owner,
9	city, county and metropolitan service district.
10	(2) "Board of county commissioners" or "board" includes a county court.
11	(3) "Collection service" means a service that provides for collection of solid waste or recyclable
12	material or both but does not include that part of a business operated under a certificate issued
13	under ORS 822.110.
14	(4) "Commercial" means stores, offices including manufacturing and industry offices, restaurants,
15	warehouses, schools, colleges, universities, hospitals and other nonmanufacturing entities, but does
16	not include other manufacturing activities or business, manufacturing or processing activities in
17	residential dwellings.
18	(5) "Commission" means the Environmental Quality Commission.
19	(6) "Compost" means the controlled biological decomposition of organic material or the product
20	resulting from such a process.
21	(7) "Department" means the Department of Environmental Quality.
22	(8)(a) "Disposal site" means land and facilities used for the disposal, handling or transfer of, or
23	energy recovery, material recovery and recycling from solid wastes, including but not limited to
24	dumps, landfills, sludge lagoons, sludge treatment facilities, disposal sites for septic tank pumping
25	or cesspool cleaning service, transfer stations, energy recovery facilities, incinerators for solid waste
26	delivered by the public or by a collection service, composting plants and land and facilities previ-
27	ously used for solid waste disposal at a land disposal site.
28	(b) "Disposal site" does not include:
29	(A) A facility authorized by a permit issued under ORS 466.005 to 466.385 to store, treat or
30	dispose of both hazardous waste and solid waste;
31	(B) A facility subject to the permit requirements of ORS 468B.050 or 468B.053;
32	(C) A site used by the owner or person in control of the premises to dispose of soil, rock, con-
33	crete or other similar nondecomposable material, unless the site is used by the public either directly
34	or through a collection service; or
35	(D) A site operated by a dismantler issued a certificate under ORS 822.110.
36	(9) "Energy recovery" means recovery in which all or a part of the solid waste materials are
37	processed to use the heat content, or other forms of energy, of or from the material.
38	(10) "Franchise" includes a franchise, certificate, contract or license issued by a local govern-
39 40	ment unit authorizing a person to provide solid waste management services. (11) "Hazardous waste" has the meaning given that term in ORS 466.005.
40	(11) "Household hazardous waste" means any discarded, useless or unwanted chemical, material,
41 42	(12) Household hazardous waste means any discarded, useless or unwanted chemical, material, substance or product that is or may be hazardous or toxic to the public or the environment and is
42 43	commonly used in or around households and is generated by the household. "Household hazardous
45 44	waste" may include but is not limited to some cleaners, solvents, pesticides and automotive and
44 45	paint products.
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1 (13) "Land disposal site" means a disposal site in which the method of disposing of solid waste 2 is by landfill, dump, pit, pond or lagoon.

3 (14) "Landfill" means a facility for the disposal of solid waste involving the placement of solid
4 waste on or beneath the land surface.

5 (15) "Local government unit" means a city, county, metropolitan service district formed under 6 ORS chapter 268, sanitary district or sanitary authority formed under ORS chapter 450, county 7 service district formed under ORS chapter 451, regional air quality control authority formed under 8 ORS 468A.100 to 468A.130 and 468A.140 to 468A.175 or any other local government unit responsible 9 for solid waste management.

10 (16) "Material recovery" means any process of obtaining from solid waste, by presegregation or 11 otherwise, materials that still have useful physical or chemical properties and can be reused or re-12 cycled for some purpose.

(17) "Materials management" means an approach that seeks to reduce environmental
 impacts by managing materials throughout all stages of their life cycle, including but not
 limited to solid waste management.

16 [(17)] (18) "Metropolitan service district" means a district organized under ORS chapter 268 and 17 exercising solid waste authority granted to such district under this chapter and ORS chapters 268 18 and 459A.

[(18)] (19) "Person" means the United States, the state or a public or private corporation, local
 government unit, public agency, individual, partnership, association, firm, trust, estate or any other
 legal entity.

[(19)] (20) "Recyclable material" means any material or group of materials that can be collected and sold for recycling at a net cost equal to or less than the cost of collection and disposal of the same material.

[(20)] (21) "Recycling" means any process by which solid waste materials are transformed into new products in a manner that the original products may lose their identity.

[(21)] (22) "Region" means the states of Idaho, Oregon and Washington and those counties in California and Nevada that share a common border with Oregon.

[(22)] (23) "Regional disposal site" means a disposal site that receives, or a proposed disposal site that is designed to receive more than 75,000 tons of solid waste a year from outside the immediate service area in which the disposal site is located. As used in this subsection, "immediate service area" means the county boundary of all counties except a county that is within the boundary of the metropolitan service district. For a county within the metropolitan service district, "immediate service area" means the metropolitan service district boundary.

[(23)] (24) "Reuse" means the return of a commodity into the economic stream for use in the
 same kind of application as before without change in its identity.

[(24)] (25) "Solid waste" means all useless or discarded putrescible and nonputrescible materials, including but not limited to garbage, rubbish, refuse, ashes, paper and cardboard, sewage sludge, septic tank and cesspool pumpings or other sludge, useless or discarded commercial, industrial, demolition and construction materials, discarded or abandoned vehicles or parts thereof, discarded home and industrial appliances, manure, vegetable or animal solid and semisolid materials, dead animals and infectious waste as defined in ORS 459.386. "Solid waste" does not include:

43 (a) Hazardous waste as defined in ORS 466.005.

44 (b) Materials used for fertilizer or for other productive purposes or which are salvageable as 45 such materials are used on land in agricultural operations and the growing or harvesting of crops 1 and the raising of animals.

2 (c) Woody biomass that is combusted as a fuel by a facility that has obtained a permit described 3 in ORS 468A.040.

4 [(25)] (26) "Solid waste management" means prevention or reduction of solid waste, management 5 of the storage, collection, transportation, treatment, utilization, processing and final disposal of solid 6 waste, recycling, reuse and material or energy recovery from solid waste and facilities necessary 7 or convenient to such activities.

8 [(26)] (27) "Source separate" means that the person who last uses recyclable material separates 9 the recyclable material from solid waste.

10 [(27)] (28) "Transfer station" means a fixed or mobile facility other than a collection vehicle 11 where solid waste is deposited temporarily after being removed from the site of generation but be-12 fore being transported to a final disposal location.

[(28)] (29) "Waste prevention" means to reduce the amount of solid waste generated or resources
 used, without increasing toxicity, in the design, manufacture, purchase or use of products or pack aging. "Waste prevention" does not include reuse, recycling or composting.

16 [(29)] (30) "Wasteshed" means an area of the state having a common solid waste disposal system 17 or designated by the commission as an appropriate area of the state within which to develop a 18 common recycling program.

[(30)] (31) "Woody biomass" means material from trees and woody plants, including limbs, tops, needles, leaves and other woody parts, grown in a forest, woodland, farm, rangeland or wildlandurban interface environment that is the by-product of forest management, ecosystem restoration or hazardous fuel reduction treatment.

[(31)] (32) "Yard debris" includes grass clippings, leaves, hedge trimmings and similar vegetative
 waste generated from residential property or landscaping activities, but does not include stumps or
 similar bulky wood materials.

26 **SECTION 38.** ORS 459.015 is amended to read:

27 459.015. (1) The Legislative Assembly finds and declares that:

(a) The planning, development and operation of recycling programs is a matter of statewideconcern.

30 (b) The opportunity to recycle should be provided to every person in Oregon.

31 (c) There is a shortage of appropriate sites for landfills in Oregon.

(d) It is in the best interests of the people of Oregon to extend the useful life of solid waste disposal sites by encouraging waste prevention and the recycling and reuse of materials, and by requiring solid waste to undergo volume reduction through recycling and reuse measures to the maximum extent feasible before disposal. Implementation of waste prevention and recycling and reuse measures will not only increase the useful life of solid waste disposal sites, but also decrease the potential public health and safety impacts associated with the operation of disposal sites.

(e) There are limits to Oregon's natural resources and the capacity of the state's environment
 to absorb the impacts of increasing consumption of resources, increasing waste generation and in creasing solid waste disposal.

(f) It is in the best interests of the people of Oregon to conserve resources and energy by de-veloping an economy that encourages waste prevention and recycling.

(g) The State of Oregon should make it a priority to support efforts that assist each wasteshedin meeting its recovery goal so the statewide recovery goal may be achieved.

45 (h) The purpose of waste prevention, reuse, recycling, composting and waste recovery in

1 Oregon is to conserve resources, reduce pollution and optimize environmental benefits, while

taking into consideration the impacts of materials and products across the full life cycle,
 from raw material extraction to end-of-use management.

4 (i) It is necessary, in order to protect the health and promote the well-being of all resi-5 dents in Oregon, to acknowledge and align Oregon's sustainable materials management pol-6 icy with principles of environmental and social justice across the life cycle of materials 7 consumed in this state.

(j) Producers of materials sold or distributed in Oregon, regardless of their location, are 8 9 responsible for creating and implementing appropriate actions that ensure their products and 10 packaging designs consistently reduce negative environmental, health and social burdens across the life cycle of their products and packaging. Such actions include incorporating 11 12 sustainably extracted raw materials, implementing sustainable manufacturing best practices that are more resource-efficient and less environmentally harmful and toxic, minimizing the 13 generation of waste and release of pollution and sharing in the responsibility for appropriate 14 15 management of discarded materials at the end of their useful life.

(2) In the interest of the public health, safety and welfare, [and in order to conserve energy and natural resources,] in order to allow all entities in Oregon to produce and use materials responsibly, conserve resources and protect the environment, and in order to allow all people of Oregon to live well, it is the policy of the State of Oregon to establish a comprehensive statewide program for [solid waste] materials management [which] that will:

(a) [After consideration of technical and economic feasibility, establish priority in methods of
managing solid waste in Oregon as follows:] Minimize the net negative impacts of materials,
across their life cycle, on human well-being and environmental health, including the quality
of land, air, water and ecosystems, with consideration of technical and economic feasibility.

(b) Consistent with paragraph (a) of this subsection, reduce the amount of materials
 used.

(c) If information on the net negative impacts described in paragraph (a) of this sub section is unavailable or highly uncertain, establish priority in methods of managing solid
 waste in Oregon as follows:

30 (A) First, to reduce the amount of solid waste generated[;].

31 (B) Second, to reuse material for the purpose for which it was originally intended[;].

(C) Third, to recycle material that cannot be reused[;], with preference given to recycling
 pathways, methods and end markets that result in the greatest reduction of net negative
 impacts on human well-being and environmental health. When these impacts are not known,
 preference is given to:

(i) Recycling methods and end markets that displace the production of more impactful
 materials over recycling methods and end markets that displace the production of less
 impactful materials.

(ii) Processes that best preserve the value and molecular structure of the material being
 recycled.

(D) Fourth, to compost material that cannot be reused or recycled[;], provided that composting
or digestion results in net reductions in impacts on human well-being and environmental
health relative to the methods described in subparagraphs (E) and (F) of this paragraph.

44 (E) Fifth, to recover energy from solid waste that cannot be reused, recycled or composted [so 45 long as the energy recovery facility preserves the quality of air, water and land resources; and], pro-

1 vided that the emissions and impacts of energy recovery are understood and result in net

2 reductions in impacts on human well-being and environmental health relative to the methods

3 described in subparagraph (F) of this paragraph.

4 (F) Sixth, to dispose of solid waste [*that cannot be reused, recycled, composted or from which en-*5 *ergy cannot be recovered*] by landfilling or other method approved by the Department of Environ-6 mental Quality.

[(b)] (d) Clearly express the Legislative Assembly's previous delegation of authority to cities and
counties for collection service franchising and regulation and the extension of that authority under
the provisions of this section and ORS 459.125 and 459A.005 to 459A.085.

10 [(c)] (e) Retain primary responsibility for management of adequate solid waste management 11 programs with cities, counties or metropolitan service districts, reserving to the state those func-12 tions necessary to ensure effective programs, cooperation among cities, counties or metropolitan 13 service districts and coordination of solid waste management programs throughout the state.

14 [(d)] (f) Promote, encourage and develop markets first for reusable material and then for 15 recyclable material.

[(e)] (g) Promote research, surveys and demonstration projects to encourage material or energy
 recovery.

[(f)] (h) Promote research, surveys and demonstration projects to aid in developing more sani tary, efficient and economical methods of solid waste management.

20 [(g)] (i) Provide advisory technical assistance and planning assistance to affected persons, in the 21 planning, development and implementation of solid waste management programs.

[(h)] (j) Develop, in coordination with federal, state and local agencies and other affected persons, long-range plans including regional approaches to promote reuse, to provide land reclamation in sparsely populated areas, and in urban areas necessary disposal facilities.

[(i)] (k) Provide for the adoption and enforcement of recycling rates and standards as well as
 performance standards necessary for safe, economic and proper solid waste management.

[(j)] (L) Provide authority for counties to establish a coordinated program for solid waste management, to regulate solid waste management and to license or franchise the providing of service in the field of solid waste management.

30 [(k)] (m) Encourage utilization of the capabilities and expertise of private industry.

31 [(L)] (n) Promote means of preventing or reducing at the source, materials [which] that other-32 wise would constitute solid waste.

[(m)] (o) Promote application of material or energy recovery systems [which] that preserve and
 enhance the quality of air, water and land resources.

(p) Provide for recycling collection and processing systems that have adequate capacity
 and are operated for the purpose of achieving the policy set forth in this section and pro viding clean, usable materials to industry.

(q) Ensure that all materials collected for waste disposal or recovery shall be managed
 responsibly through to their final disposition, minimizing impacts that create pollution or
 harm the quality of air, land, water and ecosystems, or harm human health and welfare.

41 **SECTION 39.** ORS 459.995 is amended to read:

42 459.995. (1) Except as provided in subsection (2) of this section, in addition to any other penalty
43 provided by law:

(a) Any person who violates ORS 459.205, 459.270, 459.272, 459.386 to 459.405, 459.705 to 459.790,
459A.005 to 459A.620, 459A.310 to 459A.335[, 459A.675 to 459A.685] or 646A.080 or sections 2 to

36 of this 2021 Act, or any rule or order of the Environmental Quality Commission pertaining to 1 the disposal, collection, storage or reuse or recycling of solid wastes, as defined by ORS 459.005, or 2 any rule or order pertaining to the disposal, storage or transportation of waste tires, as defined by 3 ORS 459.705, or any rule or order pertaining to the sale of novelty items that contain encapsulated 4 liquid mercury, incurs a civil penalty not to exceed \$25,000 per day for each day of the violation. 5

(b) Any person who violates the provisions of ORS 459.420 to 459.426 incurs a civil penalty not 6 7 to exceed \$500 for each violation. Each battery that is disposed of improperly is a separate violation. Each day an establishment fails to post the notice required under ORS 459.426 is a separate vio-8 9 lation.

10 (c) For each day a city, county or metropolitan service district fails to provide the opportunity to recycle as required under ORS 459A.005, the city, county or metropolitan service district incurs 11 12 a civil penalty not to exceed \$500 for each violation.

13 (d) Any person who violates the provisions of ORS 459.247 (1)(f) incurs a civil penalty not to exceed \$500 for each violation. Each covered electronic device that is disposed of improperly is a 14 15 separate violation.

16(e) Any retailer that violates the provisions of ORS 459A.825 (1) or (2)(b) incurs a civil penalty not to exceed \$100 per day for each day of the violation. 17

18 (f) Any producer that violates the provisions of ORS 459A.825 (1) incurs a civil penalty not to exceed \$1,000 per day for each day of the violation. 19

20(g) Any stewardship organization that violates the provisions of ORS 459A.825 (2)(a), 459A.827, 459A.830 to 459A.837 or 459A.842 incurs a civil penalty not to exceed \$1,000 per day for each day 2122of the violation.

23(2) Any product manufacturer or package manufacturer who violates ORS 459A.650 to 459A.665 or any rule adopted under ORS 459A.650 to 459A.665 incurs a civil penalty not to exceed \$1,000 per 24day for each day of the violation. A violation of ORS 459A.650 to 459A.665 is not subject to addi-25tional penalties under subsection (1) of this section. 26

27(3) Any civil penalty authorized by subsection (1) or (2) of this section shall be imposed in the manner provided by ORS 468.135. 28

SECTION 40. ORS 459A.005 is amended to read: 29

30 459A.005. (1) As used in ORS 459.015, 459.250 and 459A.005 to 459A.665, the "opportunity to 31 recycle" means at least that the city, county or metropolitan service district responsible for solid 32waste management:

(a)(A) Provides a place for collecting source separated recyclable material, including the ma-33 34 terials on the uniform statewide collection list established under section 19 of this 2021 Act designated for collection at a recycling depot, located either at a disposal site or at another lo-35 cation more convenient to the population being served and, if a city has a population of 4,000 or 36 37 more, collection at least once a month of source separated recyclable material, including the ma-38 terials on the uniform statewide collection list established under section 19 of this 2021 Act designated for on-route collection, in a manner that is at least as convenient as garbage 39 collection service, from collection service customers within the city's urban growth boundary or, 40 where applicable, within the urban growth boundary established by a metropolitan service district; 41 42or

(B) Provides an alternative method that complies with rules of the Environmental Quality 43 Commission; and 44

45

(b) Complies with the program element requirements described in ORS 459A.007.

(2) The "opportunity to recycle" defined in subsection (1) of this section also includes a public 1 2 education and promotion program that: 3 (a) Gives notice to each person of the opportunity to recycle; and (b) Encourages source separation of recyclable material. 4 SECTION 41. ORS 459A.005, as amended by section 2, chapter 534, Oregon Laws 2015, is 5 amended to read: 6 459A.005. (1) As used in ORS 459.015, 459.250 and 459A.005 to 459A.665, the "opportunity to 7 recycle" means at least that the city, county or metropolitan service district responsible for solid 8 9 waste management: (a)(A) Provides a place for collecting source separated recyclable material, including the ma-10 terials on the uniform statewide collection list established under section 19 of this 2021 Act 11 12 designated for collection at a recycling depot, located either at a disposal site or at another lo-13 cation more convenient to the population being served and, if a city has a population of 4,000 or more, collection at least once a month of source separated recyclable material, including the ma-14 15 terials on the uniform statewide collection list established under section 19 of this 2021 Act 16 designated for on-route collection, in a manner that is at least as convenient as garbage collection service, from collection service customers within the city's urban growth boundary or, 17 18 where applicable, within the urban growth boundary established by a metropolitan service district; 19 or 20(B) Provides an alternative method that complies with rules of the Environmental Quality Commission; and 2122(b) Complies with the program element requirements described in ORS 459A.007. 23(2) The "opportunity to recycle" defined in subsection (1) of this section also includes a public education and promotion program that: 24(a) Gives notice to each person of the opportunity to recycle; and 25(b) Encourages source separation of recyclable material. 2627(3) As used in this section, "collection service customers" includes: (a) Customers of a collection service as defined in ORS 459.005; and 28(b) The residential and commercial tenants of landlords or property managers that are customers 2930 of a collection service for the benefit of their tenants. 31 SECTION 42. ORS 459A.007 is amended to read: 459A.007. (1) A person providing the opportunity to recycle shall fulfill the requirements of 32subsection (3) of this section using the following recycling program elements: 33 34 (a) Provision of at least one durable recycling container to each residential service customer. 35 (b) On-route collection at least once each week of source separated recyclable material from residential collection service customers, provided on the same day that solid waste is collected from 36 37 each customer. 38 (c) An expanded education and promotion program as described in ORS 459A.008. (d) A multifamily collection program that includes: 39 (A) Collection of [at least four principal recyclable materials or the number of materials required 40 to be collected under the residential on-route collection program, whichever is less,] materials desig-41 nated for collection on the uniform statewide collection list established under section 19 of 42 this 2021 Act from each multifamily dwelling complex that has five or more units; and 43 (B) Education and promotion directed to the residents of the multifamily dwelling complex. 44 (e) An effective residential yard debris collection and composting program that includes the 45

1 promotion of home composting of yard debris, and that also includes either:

2 (A) Monthly or more frequent on-route collection of yard debris from residential collection ser-3 vice customers for production of compost or other marketable products; or

4 (B) A system of yard debris collection depots conveniently located and open to the public at 5 least once a week.

6

(f) A commercial recycling program that includes:

7 (A) Weekly, or on a more appropriate regular schedule, onsite collection of source separated 8 [principal recyclable] materials designated for collection on the uniform statewide collection list 9 established under section 19 of this 2021 Act from, at a minimum, commercial generators of solid 10 waste employing 10 or more persons and occupying 1,000 square feet or more in a single location.

(B) An education and promotion program conducted to inform all commercial generators of solid
waste of the manner and benefits of the commercial recycling program that provides effective promotion of the program to the generators.

(C) Other optional elements, including but not limited to waste assessments and recycling recognition programs. A city or county is encouraged to involve local business organizations in publicly recognizing outstanding recycling efforts by commercial generators of solid waste. The recognition may include awards designed to provide additional incentives to increase recycling efforts.

(D) Each commercial generator of solid waste shall strive to achieve 55 percent recovery from
 its solid waste stream by the year 2025.

(g) Expanded depots for recycling of at least all [*principal recyclable*] materials **designated for** collection at recycling depots on the uniform statewide collection list established under section 19 of this 2021 Act, and provisions for promotion or education to maximize the use of the depots. The depots must:

25 (A) Have regular and convenient hours;

26 (B) Be open on the weekend days; and

27 (C) When feasible, collect additional recyclable materials.

(h) Solid waste residential collection rates that encourage waste reduction, reuse and recycling through reduced rates for smaller containers, including at least one rate for a container that is 21 gallons or less in size. Based on the average weight of solid waste disposed per container for containers of different sizes, the rate on a per pound disposed basis may not decrease with increasing size of containers, and the rates per container service may not be less with additional containers serviced.

(i) A collection and composting system for food and other compostable waste from commercialand institutional entities that generate large amounts of such wastes.

(j) A commercial recycling program that requires commercial generators of solid waste that
 generate large amounts of recyclable materials to source separate recyclable materials.

(k) A program for monthly or more frequent on-route collection and composting for food and
 other compostable waste from residential collection service customers. The program described in
 this paragraph must include education or promotion to reduce contamination of the compost
 feedstock collected.

42 (L) A recovery program for construction and demolition debris that:

(A) Requires construction and demolition debris to be source separated at the generation site
 or sent to a material recovery facility for processing and recovery; and

45 (B) Includes an education or promotion program for developers, contractors and residential

owners that provides strategies to: 1 2 (i) Reduce waste during preconstruction planning and in building construction, renovation and demolition phases; and 3 (ii) Direct waste to reuse and material recovery facilities. 4 (m) A food waste collection program requiring nonresidential generators that generate large 5 amounts of food waste to source separate the food waste for recovery. 6 (2) The waste prevention education and reuse program elements that a city or county shall use 7 to implement the requirements of subsection (6) or (7) of this section are as follows: 8 9 (a) A citywide or countywide education and promotion program about the environmental benefits of, and opportunities to reduce the generation of waste through, waste prevention and reuse. 10 (b) A waste prevention campaign targeting residential generators of waste and focused on one 11 12 or more toxic or energy intensive materials or consumer purchasing practices. 13 (c) A waste prevention campaign targeting commercial or institutional generators of waste and focused on one or more toxic or energy intensive materials or consumer purchasing practices. 14 15 (d) A waste prevention and reuse education program in elementary and secondary schools. (e) A program for the provision of city or wasteshed funding or infrastructure support to pro-16 mote and sustain reuse, repair, leasing or sharing efforts. 17 18 (f) A program for the provision of city or wasteshed technical assistance to promote and sustain the reuse, repair or leasing of materials or other sharing of efforts to reduce waste. 19 (g) City or wasteshed support for a food rescue program that diverts to residents food that 20would otherwise be composted or disposed. 2122(3) Each city that is within a metropolitan service district or with a population of at least 4,000 and each county that is responsible for the area between city limits and the urban growth boundary 23of the city or the area outside the city limits but within a metropolitan service district shall imple-24 25ment either: (a) The applicable number of recycling program elements for the size and location of the city 2627as provided in subsection (4) of this section; or (b) An alternative program that complies with the rules of the Environmental Quality Commis-28sion and that is designed to be as effective in recovering recyclable materials from solid waste as 2930 the requirements provided in subsection (4) of this section and to achieve at least the lesser of: 31 (A) Recovery rates specified in ORS 459A.010 (2); or 32(B) Recovery levels comparable to similar communities. (4) The number of recycling program elements that cities and counties must implement to com-33 34 ply with subsection (3) of this section are as follows: 35 (a) For cities within a metropolitan service district: (A) The three recycling program elements set forth under subsection (1)(a), (b) and (c) of this 36 37 section and at least four additional [elements] element set forth under subsection (1) of this section; 38 or (B) At least eight recycling program elements set forth under subsection (1) of this section. 39 40 (b) For cities with a population of at least 4,000 but not more than 10,000 that are located 120 miles or less from the City of Portland, at least four recycling program elements set forth under 41 subsection (1) of this section. 42 (c) For cities with a population of at least 4,000 but not more than 10,000 that are more than 43 120 miles from the City of Portland, at least three recycling program elements set forth under sub-44

45 section (1) of this section.

(d) For cities with a population of more than 10,000 but not more than 50,000 that are located 1 2 150 miles or less from the City of Portland: 3 (A) The three recycling program elements set forth under subsection (1)(a), (b) and (c) of this section and at least two additional elements set forth under subsection (1) of this section; or 4 5 (B) At least six recycling program elements set forth under subsection (1) of this section. (e) For cities with a population of more than 10,000 that are located more than 150 miles from 6 the City of Portland: 7 8 (A) The three recycling program elements set forth under subsection (1)(a), (b) and (c) of this 9 section and at least one additional elements set forth under subsection (1) of this section; or (B) At least five recycling program elements set forth under subsection (1) of this section. 10

11 (f) For cities with a population of more than 50,000 that are located 150 miles or less from the 12 City of Portland:

(A) The three recycling program elements set forth under subsections (1)(a), (b) and (c) of this
section and at least three additional recycling program elements set forth under subsection (1) of
this section; or

(B) At least seven recycling program elements set forth under subsection (1) of this section.

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(5) A city or county that is not subject to subsection (6) or (7) of this section may substitute the waste prevention and reuse program element set forth in subsection (2)(a) of this section and at least two additional elements set forth in subsection (2) of this section for one recycling program element set forth under subsection (1) of this section.

(6) Each city that is within a metropolitan service district or with a population of greater than
50,000 and each county that is responsible for the area between city limits and the urban growth
boundary of a city with a population of greater than 50,000 or the area outside of city limits but
within a metropolitan service district urban growth boundary shall implement either:

(a) The waste prevention and reuse program element set forth under subsection (2)(a) of this
 section, and at least four additional elements set forth under subsection (2) of this section; or

(b) An alternative program that complies with the rules of the Environmental Quality Commission and is designed to achieve similar benefits as the elements in subsection (2) of this section.

(7) Each city with a population of greater than 10,000 but no more than 50,000, that is within a county of greater than 100,000 population, and each county of greater than 100,000 population that is responsible for the area between city limits and the urban growth boundary of a city with a population of greater than 10,000 but no more than 50,000 shall implement either:

(a) The waste prevention and reuse program element set forth under subsection (2)(a) of this
 section, and at least two additional elements set forth under subsection (2) of this section; or

(b) An alternative program that complies with the rules of the Environmental Quality Commis sion and is designed to achieve similar benefits as the elements in subsection (2) of this section.

(8)(a) For a city using waste prevention and reuse elements set forth under subsection (2) of this section to satisfy requirements set forth in subsection (6) or (7) of this section, waste prevention and reuse elements may be provided by the county or metropolitan service district where the city is located, provided that implementation or provisions of such elements are made available throughout the city.

(b) For a county that includes or is within a metropolitan service district using waste prevention and reuse elements set forth under subsection (2) of this section to satisfy requirements set forth in subsection (6) or (7) of this section, waste prevention and reuse elements may be provided by the metropolitan service district where the county is located, provided that implementation or provision

[33]

1 of such elements are made available within the entire urban growth boundary of the metropolitan 2 service district.

3 (9)(a) Each local government that franchises or licenses the collection of solid waste and es4 tablishes the rates to be charged for collection service shall:

5 (A) Include in those rates all net costs incurred by the local government, franchisee or licensee 6 for providing the opportunity to recycle and for implementing the requirements of this section; or

7 (B) Fund implementation of the opportunity to recycle through an alternative source of funding
8 that may include but is not limited to disposal fees.

9 (b) As used in this subsection, "net costs" includes but is not limited to the reasonable costs for 10 collecting, handling, processing, storing, transporting and delivering to market recyclable material 11 and for providing any required education and promotion or data collection services adjusted by a 12 factor to account for proceeds from the sale of recyclable material.

(10) A local government may assess a fee on solid waste collection or disposal services to cover costs to the local government for providing the opportunity to recycle and for implementing the requirements of this section.

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**SECTION 43.** ORS 459A.008 is amended to read:

459A.008. An expanded education and promotion program to satisfy the requirements of ORS 459A.007 must carry out the policy set forth in ORS 459.015, inform generators of solid waste of the manner and benefits of reducing, reusing, recycling and composting material, promote use of recycling services and reduce contamination in collected recyclables. The city, county or metropolitan service district responsible for providing an opportunity to recycle shall provide the education and promotion program in one of the following ways:

(1)(a) Preparing and implementing an education and promotion plan that includes actions to effectively reach solid waste generators and all new and existing collection service customers as
 necessary to fulfill the intent of this section.

(b) The plan described in paragraph (a) of this subsection must be submitted to the Department of Environmental Quality during the first year that the plan is in effect. Thereafter, the wasteshed shall submit a summary of activities in the plan to the department at the same time the county submits the periodic report required under ORS 459A.050 (1)(a). The summary must cover at least the time period until the next periodic report is due to the department.

31 (2) Implementing all of the following:

(a)(A) Provision of recycling notification and education packets to all new residential, commercial and institutional collection service customers that include, at a minimum, information about the materials collected, the schedule for collection, the way to prepare materials for collection, why separating material for recycling is necessary and how to reduce contamination of the materials set out for collection.

(B) In addition to the requirements of subparagraph (A) of this paragraph, the educational and
 promotional materials provided to commercial collection customers must:

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(i) Be targeted to meet the needs of various types of businesses;

(ii) Include information on the economic and other benefits of recycling, common barriers to
recycling and solutions to the barriers, additional resources for commercial generators of solid
waste and other information designed to assist and encourage recycling efforts and reduce contamination; and

(iii) Encourage each commercial collection customer to have a goal to achieve 55 percent re covery from the customer's solid waste stream by 2025.

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1	(b) Provision of recycling information to collection service customers, in a variety of formats
$^{2}$	and materials at least four times per calendar year, that includes, at a minimum, the materials col-
3	lected and the schedule for collection.
4	(c) Provision, at least annually, of the information described in paragraph (a) of this subsection
5	to all residential, commercial and institutional collection service customers.
6	(d) Targeting of community and media events to promote recycling and reduce contamination in
7	collected recyclables.
8	[(e) A program to determine the levels of contamination of materials set out for collection and to
9	take action to reduce contamination in collected recyclables.]
10	SECTION 44. ORS 459A.025 is amended to read:
11	459A.025. (1) According to the requirements of ORS chapter 183, the Environmental Quality
12	Commission shall adopt rules and guidelines necessary to carry out the provisions of ORS 459.005,
13	459.015, 459.035, 459.250, 459.992 (1) and (2), 459.995 and 459A.005 to 459A.665, including but not
14	limited to:
15	(a) Acceptable alternative methods for providing the opportunity to recycle;
16	(b) Education, promotion and notice requirements, which requirements may be different for dis-
17	posal sites and collection systems;
18	(c) Identification of the wastesheds within the state;
19	[(d) Identification of the principal recyclable material in each wasteshed;]
20	[(e)] (d) Guidelines for local government units and other persons responsible for implementing
21	the provisions of ORS 459.005, 459.015, 459.035, 459.250, 459.992 (1) and (2), 459.995 and 459A.005 to
22	459A.665; and
23	[(f)] (e) Standards for the joint submission of the recycling reports required under ORS 459A.050
24	(1).
25	(2) In adopting rules or guidelines under this section, the commission shall consider:
26	(a) The policy stated in ORS 459.015.
27	(b) Systems and techniques available for recycling, including but not limited to existing recycl-
28	ing programs.
29	(c) Availability of markets for recyclable material.
30	(d) Costs of collecting, storing, transporting and marketing recyclable material.
31	(e) Avoided costs of disposal.
32	(f) Density and characteristics of the population to be served.
33	(g) Composition and quantity of solid waste generated and potential recyclable material found
34	in each wasteshed.
35	SECTION 45. ORS 459A.075 is amended to read:
36	459A.075. Nothing in [ORS 459.005, 459.015, 459.035, 459.250, 459.992, 459.995 and 459A.005 to
37	459A.665] ORS 459A.080 (3) and 459A.085 applies to recyclable material [which] that is:
38	(1) Source separated by the generator; and
39	(2) Purchased from or exchanged by the generator for fair market value for recycling or reuse.
40	SECTION 46. ORS 459A.080 is amended to read:
41	459A.080. A person may not:
42	(1) Without the permission of the owner or generator of recyclable material, take recyclable
43	material set out to be collected by a person authorized by a city or county to provide collection
44	service for that recyclable material.
45	(2) Remove any recyclable material from a container, box, collection vehicle, depot or other re-

ceptacle for the accumulation or storage of recyclable material without permission of the owner of 1

2 the receptacle.

(3)(a) Except as provided in paragraph (b) of this subsection, mix source separated 3 recyclable material with solid waste in any landfill or vehicle, box, container or receptacle used in 4 solid waste collection or disposal. 5

(b) The Environmental Quality Commission may establish by rule exemptions from the 6 prohibition against mixing source separated recyclable materials contained in paragraph (a) 7 of this subsection. 8

#### 9 SECTION 47. ORS 459.035 is amended to read:

459.035. Consistent with ORS 459.015 [(2)(c)] (2)(e), the Department of Environmental Quality 10 shall provide to state agencies, local government units and persons providing collection service, 11 12 advisory technical and planning assistance in development and implementation of effective solid 13 waste management plans and practices, implementation of recycling programs under ORS 459.250, 459A.005 to 459A.120 and 459A.600 to 459A.620, and assistance in training of personnel in solid 14 15 waste management. The department shall report to the Legislative Assembly from time to time on 16 further assistance that will be needed to develop, implement and administer effective solid waste management programs or recycling programs. The department shall assist in surveys to locate po-17 18 tential disposal sites. The department may request the assistance of other state agencies.

19 SECTION 48. ORS 459.772 is amended to read:

459.772. Notwithstanding any other provision of ORS 459.015, for purposes of encouraging the 20use of waste tires under ORS 459.705 to 459.790, the use of processed, source-separated waste tires 2122having a positive market value as a new product to recover energy shall be considered recycling 23under ORS 459.015 [(2)(a)(C)] (2)(c)(C).

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SECTION 49. ORS 90.318 is amended to read:

2590.318. (1) In a city or the county within the urban growth boundary of a city that has implemented multifamily recycling service, a landlord who has five or more residential dwelling units on 2627a single premises or five or more manufactured dwellings in a single facility shall at all times during tenancy provide to all tenants: 28

(a) A separate location for containers or depots for [at least four principal recyclable materials 2930 or for the number of materials required to be collected under the residential on-route collection pro-31 gram, whichever is less,] materials designated for collection on the uniform statewide collection list established under section 19 of this 2021 Act, adequate to hold the reasonably anticipated 32volume of each material; 33

34 (b) Regular collection service of the source separated recyclable materials; and

35 (c) Notice at least once a year of the opportunity to recycle with a description of the location of the containers or depots on the premises and information about how to recycle. New tenants shall 36 37 be notified of the opportunity to recycle at the time of entering into a rental agreement.

38 (2) As used in this section, "recyclable material" and "source separate" have the meaning given those terms in ORS 459.005. 39

40 REPEALS 41 42 SECTION 50. ORS 459A.675, 459A.680 and 459A.685 are repealed. 43 44

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**TEMPORARY PROVISIONS** 

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1	SECTION 51. (1) A producer responsibility organization shall complete the first study
<b>2</b>	required under section 13 of this 2021 Act no later than December 31,
3	(2) A producer responsibility organization shall first submit a program plan to the De-
4	partment of Environmental Quality under section 6 of this 2021 Act no later than July 1,
5	2022.
6	SECTION 52. (1) The Department of Environmental Quality shall first report the findings
7	of the study conducted under section 22 of this 2021 Act to the Environmental Quality
8	Commission no later than September 15,
9	(2) The Oregon Department of Administrative Services shall first complete the assess-
10	ment required by section 34 of this 2021 Act no later than September 15, 2022.
11	SECTION 53. Notwithstanding the term of office specified in section 15 of this 2021 Act,
12	of the members first appointed to the Oregon Recycling System Advisory Council:
13	(1) Four shall serve for terms ending June 30, 2023;
14	(2) Four shall serve for terms ending June 30, 2024; and
15	(3) Five shall serve for terms ending June 30, 2025.
16	
17	UNIT AND SECTION CAPTIONS
18	
19	SECTION 54. The unit and section captions used in this 2021 Act are provided only for
20	the convenience of the reader and do not become part of the statutory law of this state or
21	express any legislative intent in the enactment of this 2021 Act.

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