1	STATE OF OKLAHOMA
2	1st Session of the 58th Legislature (2021)
3	COMMITTEE SUBSTITUTE FOR
4	SENATE BILL 609 By: Coleman and Hall
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7	COMMITTEE SUBSTITUTE
8	An Act relating to ad valorem tax; amending 68 O.S. 2011, Section 2902, as last amended by Section 1,
9 10	Chapter 258, O.S.L. 2019 (68 O.S. Supp. 2020, Section 2902), which relates to exemption for manufacturing facilities; modifying definitions; adjusting certain
11	investment requirement to inflation index; requiring the Oklahoma Tax Commission to publish certain
12	adjustments; adjusting wage threshold; requiring wages exceed certain Quality Jobs Program Act requirements; authorizing the Oklahoma Tax Commission
13	to request verification; removing exceptions for failure to meet certain payroll requirements;
14	modifying certain classification; and providing an effective date.
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17	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
18	SECTION 1. AMENDATORY 68 O.S. 2011, Section 2902, as
19	last amended by Section 1, Chapter 258, O.S.L. 2019 (68 O.S. Supp.
20	2020, Section 2902), is amended to read as follows:
21	Section 2902. A. Except as otherwise provided by subsection H
22	of Section 3658 of this title pursuant to which the exemption
23	authorized by this section may not be claimed, a qualifying
24	manufacturing concern, as defined by Section 6B of Article X of the

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Oklahoma Constitution, and as further defined herein, shall be 1 exempt from the levy of any ad valorem taxes upon new, expanded or 2 acquired manufacturing facilities, including facilities engaged in 3 research and development, for a period of five (5) years. The 4 provisions of Section 6B of Article X of the Oklahoma Constitution 5 requiring an existing facility to have been unoccupied for a period 6 of twelve (12) months prior to acquisition shall be construed as a 7 qualification for a facility to initially receive an exemption, and 8 shall not be deemed to be a qualification for that facility to 9 continue to receive an exemption in each of the four (4) years 10 following the initial year for which the exemption was granted. 11 12 Such facilities are hereby classified for the purposes of taxation as provided in Section 22 of Article X of the Oklahoma Constitution. 13

B. For purposes of this section, the following definitions shall apply:

1. "Manufacturing facilities" means facilities engaged in the
 mechanical or chemical transformation of materials or substances
 into new products and except as provided by paragraph & <u>6</u> of
 subsection C of this section shall include:

a. establishments which have received a manufacturer
 exemption permit pursuant to the provisions of Section
 1359.2 of this title,

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b. facilities, including repair and replacement parts, 1 primarily engaged in aircraft repair, building and 2 rebuilding whether or not on a factory basis, 3 establishments primarily engaged in computer services с. 4 and data processing as defined under Industrial Group 5 Numbers 5112 and 5415, and U.S. Industry Number 334611 6 and 519130 of the NAICS Manual, latest revision, and 7 which derive at least fifty percent (50%) of their 8 annual gross revenues from the sale of a product or 9 service to an out-of-state buyer or consumer, and as 10 defined under Industrial Group Number 5142 of the 11 NAICS Manual, latest revision, which derive at least 12 eighty percent (80%) of their annual gross revenues 13 from the sale of a product or service to an out-of-14 state buyer or consumer. Eligibility as a 15 manufacturing facility pursuant to this subparagraph 16 shall be established, subject to review by the 17 Oklahoma Tax Commission, by annually filing an 18 affidavit with the Tax Commission stating that the 19 facility so qualifies and such other information as 20 required by the Tax Commission. For purposes of 21 determining whether annual gross revenues are derived 22 from sales to out-of-state buyers, all sales to the 23

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federal government shall be considered to be an outof-state buyer,

d. for which facilities that the investment cost of the 3 construction, acquisition or expansion of the 4 manufacturing facility is Two Hundred Fifty Thousand 5 Dollars (\$250,000.00) Five Hundred Thousand Dollars 6 (\$500,000.00) or more with respect to assets placed 7 into service during calendar year 2022. For 8 subsequent calendar years, the investment required 9 shall be increased annually by a percentage equal to 10 the previous year's increase in the Consumer Price 11 12 Index-All Urban Consumers ("CPI-U") and such adjusted amount shall be the required investment cost in order 13 to qualify for the exemption authorized by this 14 section. The Oklahoma Department of Commerce shall 15 determine the amount of the increase, if any, on 16 January 1 of each year. The Oklahoma Tax Commission 17 shall publish on its website at least annually the 18 adjusted dollar amount in order to qualify for the 19 exemption authorized by this section and shall include 20 the adjusted dollar amount in any of its relevant 21 forms or publications with respect to the exemption. 22 Provided, "investment cost" shall not include the cost 23 of direct replacement, refurbishment, repair or 24

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maintenance of existing machinery or equipment, except that "investment cost" shall include capital expenditures for direct replacement, refurbishment, repair or maintenance of existing machinery or equipment that qualifies for depreciation and/or amortization pursuant to the Internal Revenue Code of 1986, as amended, and such expenditures shall be eligible as a part of an "expansion" that otherwise qualifies under this section, and

e. establishments primarily engaged in distribution as
 defined under Industry Numbers 49311, 49312, 49313 and
 49319 and Industry Sector Number 42 of the NAICS
 Manual, latest revision, and which meet the following
 qualifications:

- (1) construction with an initial capital investmentof at least Five Million Dollars (\$5,000,000.00),
- (2) employment of at least one hundred (100) fulltime-equivalent employees, as certified by the Oklahoma Employment Security Commission,
- (3) payment of wages or salaries to its employees at
   a wage which equals or exceeds one-hundred
   seventy-five percent (175%) of the federally
   mandated minimum wage, as certified by the
   Oklahoma Employment Security Commission the

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1		average wage requirements in the Oklahoma Quality
2		Jobs Program Act for the year in which the real
3		property was placed into service, and
4		(4) commencement of construction on or after November
5		1, 2007, with construction to be completed within
6		three (3) years from the date of the commencement
7		of construction <u>,</u>
8	<u>f.</u>	facilities engaged in the manufacturing, compounding,
9		processing or fabrication of materials into articles
10		of tangible personal property according to the special
11		order of a customer (custom order manufacturing) by
12		manufacturers classified as operating in North
13		American Industry Classification System (NAICS)
14		Sectors 32 and 33, but does not include such custom
15		order manufacturing by manufacturers classified in
16		other NAICS code sectors, and
17	<u>g.</u>	with respect to any entity making an application for
18		the exemption authorized by this section on or after
19		January 1, 2022, the establishment making application
20		for exempt treatment of real or personal property
21		acquired or improved beginning January 1, 2022, and
22		for any calendar year thereafter, the entity shall be
23		required to pay new direct jobs, as defined by Section
24		3603 of this title for purposes of the Oklahoma

Quality Jobs Program Act, an average annualized wage 1 which equals or exceeds the average wage requirement 2 in the Oklahoma Quality Jobs Program Act for the year 3 in which the real or personal property was placed into 4 service. The Oklahoma Tax Commission may request 5 verification from the Oklahoma Department of Commerce 6 that an establishment seeking an exemption for real or 7 personal property pays an average annualized wage that 8 equals or exceeds the average wage requirement in 9 effect for the year in which the real or personal 10 property was placed into service. 11

Eligibility as a manufacturing facility pursuant to this subparagraph shall be established, subject to review by the Tax Commission, by annually filing an affidavit with the Tax Commission stating that the facility so qualifies and containing such other information as required by the Tax Commission.

Provided, eating and drinking places, as well as other retail establishments, shall not qualify as manufacturing facilities for purposes of this section, nor shall centrally assessed properties.

Eligibility as a manufacturing facility pursuant to this subparagraph shall be established, subject to review by the Tax Commission, by annually filing an application with the Tax Commission stating that the facility so qualifies and containing such other information as required by the Tax Commission;

2. "Facility" and "facilities", except as otherwise provided by 1 this paragraph, means and includes the land, buildings, structures, 2 and improvements used directly and exclusively in the manufacturing 3 process. Effective January 1, 2022, and for each calendar year 4 thereafter, for establishments which have received a manufacturer 5 exemption permit pursuant to the provisions of Section 1359.2 of 6 this title, or facilities engaged in manufacturing activities 7 defined or classified in the NAICS Manual under Industry Nos. 311111 8 through 339999, inclusive, but for no other establishments, facility 9 and facilities means and includes the land, buildings, structures, 10 improvements, machinery, fixtures, equipment and other personal 11 12 property used directly and exclusively in the manufacturing process; and 13

3. "Research and development" means activities directly related to and conducted for the purpose of discovering, enhancing, increasing or improving future or existing products or processes or productivity.

18 C. The following provisions shall apply:

A manufacturing concern shall be entitled to the exemption
 herein provided for each new manufacturing facility constructed,
 each existing manufacturing facility acquired and the expansion of
 existing manufacturing facilities on the same site, as such terms
 are defined by Section 6B of Article X of the Oklahoma Constitution
 and by this section;

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Except as otherwise provided in paragraph 5 of this
 <del>subsection, no</del> <u>No</u> manufacturing concern shall receive more than one
 five-year exemption for any one manufacturing facility unless the
 expansion which qualifies the manufacturing facility for an
 additional five-year exemption meets the requirements of paragraph 4
 of this subsection and the employment level established for any
 previous exemption is maintained;

3. Any exemption as to the expansion of an existing
manufacturing facility shall be limited to the increase in ad
valorem taxes directly attributable to the expansion;

4. Except as provided in paragraphs 5 and 6 of this subsection, all <u>All</u> initial applications for any exemption for a new, acquired or expanded manufacturing facility shall be granted only if:

there is a net increase in annualized base payroll a. 14 over the initial payroll of at least Two Hundred Fifty 15 Thousand Dollars (\$250,000.00) if the facility is 16 located in a county with a population of fewer than 17 seventy-five thousand (75,000), according to the most 18 recent Federal Decennial Census, while maintaining or 19 increasing base payroll in subsequent years, or at 20 least One Million Dollars (\$1,000,000.00) if the 21 facility is located in a county with a population of 22 seventy-five thousand (75,000) or more, according to 23 the most recent Federal Decennial Census, while 24

maintaining or increasing base payroll in subsequent 1 years; provided the payroll requirement of this 2 subparagraph shall be waived for claims for 3 exemptions, including claims previously denied or on 4 appeal on March 3, 2010, for all initial applications 5 for exemption filed on or after January 1, 2004, and 6 on or before March 31, 2009, and all subsequent annual 7 exemption applications filed related to the initial 8 application for exemption, for an applicant, if the 9 facility has been located in Oklahoma for at least 10 fifteen (15) years engaged in marine engine 11 manufacturing as defined under U.S. Industry Number 12 333618 of the NAICS Manual, latest revision, and has 13 maintained an average employment of five hundred (500) 14 or more full-time-equivalent employees over a ten-year 15 period. Any applicant that qualifies for the payroll 16 requirement waiver as outlined in the previous 17 sentence and subsequently closes its Oklahoma 18 manufacturing plant prior to January 1, 2012, may be 19 disgualified for exemption and subject to recapture. 20 For an applicant engaged in paperboard manufacturing 21 as defined under U.S. Industry Number 322130 of the 22 NAICS Manual, latest revision, union master payouts 23 paid by the buyer of the facility to specified 24

individuals employed by the facility at the time of
purchase, as specified under the purchase agreement,
shall be excluded from payroll for purposes of this
section.

In order to provide certainty with respect to investments in manufacturing facilities pertaining to all initial applications for exemption filed on or after January 1, 2016, the following definitions shall apply:

- (1) "base payroll" shall mean total payroll adjusted for any nonrecurring bonuses, exercise of stock option or stock rights and other nonrecurring, extraordinary items included in total payroll, and
- "initial payroll" shall mean base payroll for the (2) 15 year immediately preceding the initial 16 construction, acquisition or expansion. 17 The Tax Commission shall verify payroll information 18 through the Oklahoma Employment Security Commission by 19 using reports from the Oklahoma Employment Security 20 Commission for the calendar year immediately preceding 21 the year for which initial application is made for 22 base-line payroll, which must be maintained or 23 increased for each subsequent year; provided, a 24

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1 manufacturing facility shall have the option of 2 excluding from its payroll, for purposes of this 3 section:

i. payments to sole proprietors, members 4 of a partnership, members of a limited 5 liability company who own at least ten 6 percent (10%) of the capital of the 7 limited liability company or 8 stockholder-employees of a corporation 9 who own at least ten percent (10%) of 10 the stock in the corporation, and 11 any nonrecurring bonuses, exercise of ii. 12 stock option or stock rights or other 13 nonrecurring, extraordinary items 14 included in total payroll numbers as 1.5 reported by the Oklahoma Employment 16 Security Commission. A manufacturing 17 facility electing either option shall 18 indicate such election upon its 19 application for an exemption under this 20 section. Any manufacturing facility 21 electing either option shall submit 22 such information as the Tax Commission 23 may require in order to verify payroll 24

1	information. Payroll information
2	submitted pursuant to the provisions of
3	this paragraph shall be submitted to
4	the Tax Commission and shall be subject
5	to the provisions of Section 205 of
6	this title, and
7	b. the facility offers, or will offer within one hundred
8	eighty (180) days of the date of employment, a basic
9	health benefits plan to the full-time-equivalent
10	employees of the facility, which is determined by the
11	Department of Commerce to consist of the elements
12	specified in subparagraph b of paragraph 1 of
13	subsection A of Section 3603 of this title or elements
14	substantially equivalent thereto.

For purposes of this section, calculation of the amount of 15 increased base payroll shall be measured from the start of initial 16 construction or expansion to the completion of such construction or 17 expansion or for three (3) years from the start of initial 18 construction or expansion, whichever occurs first. The amount of 19 increased base payroll shall include payroll for full-time-20 equivalent employees in this state who are employed by an entity 21 other than the facility which has previously or is currently 22 qualified to receive an exemption pursuant to the provisions of this 23 section and who are leased or otherwise provided to the facility, if 24

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such employment did not exist in this state prior to the start of 1 initial construction or expansion of the facility. The 2 manufacturing concern shall submit an affidavit to the Tax 3 Commission, signed by an officer, stating that the construction, 4 acquisition or expansion of the facility will result in a net 5 increase in the annualized base payroll as required by this 6 paragraph and that full-time-equivalent employees of the facility 7 are or will be offered a basic health benefits plan as required by 8 this paragraph. If, after the completion of such construction or 9 expansion or after three (3) years from the start of initial 10 construction or expansion, whichever occurs first, the construction, 11 12 acquisition or expansion has not resulted in a net increase in the amount of annualized base payroll, if required, or any other 13 qualification specified in this paragraph has not been met, the 14 manufacturing concern shall pay an amount equal to the amount of any 15 exemption granted, including penalties and interest thereon, to the 16 Tax Commission for deposit to the Ad Valorem Reimbursement Fund; 17 5. If a facility fails to meet the base payroll requirement of 18 subparagraph a of paragraph 4 of this subsection, the payroll 19 requirement shall be waived for claims for exemptions, including 20

initial applications for exemption filed on or after January 1, 23 2004, and on or before March 31, 2009, and all subsequent annual

claims previously denied or on appeal on June 1, 2009, for all

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1	exemption applications filed related to such initial application for	<del>.</del>
2	exemption, for an applicant, if the facility:	

3	a. has been located for at least five (5) years as of
4	March 31, 2009, in a county in Oklahoma with a
5	population of six hundred thousand (600,000) or more,
6	b. is owned by an applicant that has been engaged in
7	manufacturing as defined under U.S. Industry Numbers
8	323110, 323111, 323121 and 323122 of the NAICS Manual,
9	latest revision,
10	c. is owned by an applicant that maintains a workforce of
11	at least three hundred (300) employees on June 1,
12	<del>2009</del> ,
13	d. is owned by an applicant that has filed multiple
14	applications for exemption pursuant to this section,
15	and
16	e. is owned by an applicant that operates at least one
17	facility in this state of at least seven hundred
18	thirty thousand (730,000) square feet on June 1, 2009.
19	In the event that any applicant obtaining a waiver of the payroll
20	requirement pursuant to this paragraph ceases to operate all of its
21	facilities in this state on or before a date that is four (4) years
22	after any initial application for an exemption is filed by such
23	applicant, all sums of property taxes exempted under this paragraph
24	through a waiver of the payroll requirement that relate to such

1	application shall become due and payable as if such sums were
2	assessed in the year in which the applicant ceases to operate all of
3	its facilities in the state;
4	6. Any new, acquired or expanded automotive final assembly
5	manufacturing facility which does not meet the requirements of
6	paragraph 4 of this subsection shall be granted an exemption only if
7	all other requirements of this section are met and only if the
8	investment cost of the construction, acquisition or expansion of the
9	manufacturing facility is Three Hundred Million Dollars
10	(\$300,000,000.00) or more and the manufacturing facility retains an
11	average employment of one thousand seven hundred fifty (1,750) or
12	more full-time-equivalent employees in the year in which the
13	exemption is initially granted and in each of the four (4)
14	subsequent years only if an average employment of one thousand seven
15	hundred fifty (1,750) or more full-time-equivalent employees is
16	maintained in the subsequent year. Any property installed to
17	replace property damaged by the tornado or natural disaster that
18	occurred May 8, 2003, may continue to receive the exemption provided
19	in this paragraph for the full five-year period based on the value
20	of the previously qualifying assets as of January 1, 2003. The
21	exemption shall continue in effect as long as all other
22	qualifications in this paragraph are met. If the average employment
23	of one thousand seven hundred fifty (1,750) or more full-time-
24	equivalent employees is reduced as a result of temporary layoffs

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1	because of a tornado or natural disaster on May 8, 2003, then the
2	average employment requirement shall be waived for year 2003 of the
3	exemption period. Calculation of the number of employees shall be
4	made in the same manner as required under Section 2357.4 of this
5	title for an investment tax credit. As used in this paragraph,
6	"expand" and "expansion" shall mean and include any increase to the
7	size or scope of a facility as well as any renovation, restoration,
8	replacement or remodeling of a facility which permits the
9	manufacturing of a new or redesigned product;
10	7. Any new, acquired, or expanded computer data processing,
11	data preparation, or information processing services provider
12	classified in Industrial Group Number 7374 of the SIC Manual, latest
13	revision, and U.S. Industry Number 514210 518210 of the North

American Industrial Classification System (NAICS) Manual, <del>latest</del> <u>2017</u> revision, may apply for exemptions under this section for each year in which new, acquired, or expanded capital improvements to the facility are made if:

18a.there is a net increase in annualized payroll of the19applicant at any facility or facilities of the20applicant in this state of at least Two Hundred Fifty21Thousand Dollars (\$250,000.00), which is attributable22to the capital improvements, or a net increase of23Seven Million Dollars (\$7,000,000.00) or more in24capital improvements, while maintaining or increasing

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payroll at the facility or facilities in this state 1 which are included in the application, and 2 the facility offers, or will offer within one hundred b. 3 eighty (180) days of the date of employment of new 4 employees attributable to the capital improvements, a 5 basic health benefits plan to the full-time-equivalent 6 employees of the facility, which is determined by the 7 Department of Commerce to consist of the elements 8 specified in subparagraph b of paragraph 1 of 9 subsection A of Section 3603 of this title or elements 10 substantially equivalent thereto; 11

8. 6. Effective January 1, 2017, an entity engaged in electric 12 power generation by means of wind, as described by the North 13 American Industry Classification System, No. 221119, shall not be 14 defined as a qualifying manufacturing concern for purposes of the 15 exemption otherwise authorized pursuant to Section 6B of Article X 16 of the Oklahoma Constitution or qualify as a "manufacturing 17 facility" as defined in this section. No initial application for 18 exemption shall be filed by or accepted from an entity engaged in 19 electric power generation by means of wind on or after January 1, 20 2018; and 21

9. 7. An entity or applicant engaged in an industry as defined under U.S. Industry Number 324110 of the NAICS Manual, latest revision, which has applied for or been granted an exemption for a

time period which began on or after calendar year 2012 and before 1 calendar year 2016 but which did not meet the payroll requirements 2 of subparagraph a of paragraph 4 of this subsection because of 3 nonrecurring bonuses, exercise of stock option or stock rights or 4 other nonrecurring, extraordinary items included in total payroll in 5 the previous year, shall be allowed an exemption, beginning with 6 calendar year 2016, for the number of years, including the calendar 7 year for which the exemption was denied, remaining in the entity's 8 five-year exemption period, provided such entity attains or 9 increases payroll at or above the initial or base payroll 10 established for the exemption. 11

D. 1. Except as provided in paragraph 2 of this subsection, the five-year period of exemption from ad valorem taxes for any qualifying manufacturing facility property shall begin on January 1 following the initial qualifying use of the property in the manufacturing process.

2. The five-year period of exemption from ad valorem taxes for 17 any qualifying manufacturing facility, as specified in subparagraphs 18 a and b of this paragraph, which is located within a tax incentive 19 district created pursuant to the Local Development Act by a county 20 having a population of at least five hundred thousand (500,000), 21 according to the most recent Federal Decennial Census, shall begin 22 on January 1 following the expiration or termination of the ad 23 valorem exemption, abatement, or other incentive provided through 24

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1 the tax incentive district. Facilities qualifying pursuant to this 2 subsection shall include:

a manufacturing facility as defined in subparagraph c a. 3 of paragraph 1 of subsection B of this section, and 4 b. an establishment primarily engaged in distribution as 5 defined under Industry Number 49311 of the North 6 American Industry Classification System for which the 7 initial capital investment was at least One Hundred 8 Eighty Million Dollars (\$180,000,000.00); provided, 9 that the qualifying job creation and depreciable 10 property investment occurred prior to calendar year 11 2017 but not earlier than calendar year 2013. 12

Any person, firm or corporation claiming the exemption Ε. 13 herein provided for shall file each year for which exemption is 14 claimed, an application therefor with the county assessor of the 15 county in which the new, expanded or acquired facility is located. 16 The application shall be on a form or forms prescribed by the Tax 17 Commission, and shall be filed on or before March 15, except as 18 provided in Section 2902.1 of this title, of each year in which the 19 facility desires to take the exemption or within thirty (30) days 20 from and after receipt by such person, firm or corporation of notice 21 of valuation increase, whichever is later. In a case where 22 completion of the facility or facilities will occur after January 1 23 of a given year, a facility may apply to claim the ad valorem tax 24

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exemption for that year. If such facility is found to be qualified 1 for exemption, the ad valorem tax exemption provided for herein 2 shall be granted for that entire year and shall apply to the ad 3 valorem valuation as of January 1 of that given year. For 4 applicants which qualify under the provisions of subparagraph b of 5 paragraph 1 of subsection B of this section, the application shall 6 include a copy of the affidavit and any other information required 7 to be filed with the Tax Commission. 8

F. The application shall be examined by the county assessor and 9 approved or rejected in the same manner as provided by law for 10 approval or rejection of claims for homestead exemptions. The 11 12 taxpayer shall have the same right of review by and appeal from the county board of equalization, in the same manner and subject to the 13 same requirements as provided by law for review and appeals 14 concerning homestead exemption claims. Approved applications shall 15 be filed by the county assessor with the Tax Commission no later 16 than June 15, except as provided in Section 2902.1 of this title, of 17 the year in which the facility desires to take the exemption. 18 Incomplete applications and applications filed after June 15 will be 19 declared null and void by the Tax Commission. In the event that a 20 taxpayer qualified to receive an exemption pursuant to the 21 provisions of this section shall make payment of ad valorem taxes in 22 excess of the amount due, the county treasurer shall have the 23 authority to credit the taxpayer's real or personal property tax 24

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overpayment against current taxes due. The county treasurer may establish a schedule of up to five (5) years of credit to resolve the overpayment.

G. Nothing herein shall in any manner affect, alter or impair any law relating to the assessment of property, and all property, real or personal, which may be entitled to exemption hereunder shall be valued and assessed as is other like property and as provided by law. The valuation and assessment of property for which an exemption is granted hereunder shall be performed by the Tax Commission.

11 Η. The Tax Commission shall have the authority and duty to 12 prescribe forms and to promulgate rules as may be necessary to carry out and administer the terms and provisions of this section. 13 SECTION 2. This act shall become effective November 1, 2021. 14 15 58-1-1721 QD 2/9/2021 3:26:07 PM 16 17 18 19 20 21 22 23 24