1	HOUSE OF REPRESENTATIVES - FLOOR VERSION
2	STATE OF OKLAHOMA
3	1st Session of the 55th Legislature (2015)
4	ENGROSSED SENATE
5	BILL NO. 352 By: Newberry of the Senate
6	and
7	Echols of the House
8	
9	An Act relating to public bidding and public
10	contracts; amending 60 O.S. 2011, Section 176, which relates to trusts in furtherance of public functions;
	clarifying statutory reference; authorizing certain public trusts and public agencies to provide certain
11	local bid preference of certain amount; requiring
12	entities to adopt certain rules; stating requirements; amending 61 O.S. 2011, Section 103, as
13	last amended by Section 2, Chapter 186, O.S.L. 2013, (61 O.S. Supp. 2014, Section 103), which relates to
14	the Public Competitive Bidding Act of 1974; providing for local bid preference for certain bids; and
15	declaring an emergency.
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18	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
19	SECTION 1. AMENDATORY 60 O.S. 2011, Section 176, is
20	amended to read as follows:
21	Section 176. A. Express trusts may be created to issue
22	obligations, enter into financing arrangements including, but not
23	limited to, lease-leaseback, sale-leaseback, interest rate swaps and
24	other similar transactions and to provide funds for the furtherance

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- and accomplishment of any authorized and proper public function or

  purpose of the state or of any county or municipality or any and all

  combinations thereof, in real or personal property, or either or

  both, or in any estate or interest in either or both, with the

  state, or any county or municipality or any and all combinations
- 7 1. The express approval of the Legislature and the Governor if 8 the State of Oklahoma is the beneficiary;

thereof, as the beneficiary thereof by:

- 2. The express approval of two-thirds (2/3) of the membership of the governing body of the beneficiary if a county is a beneficiary;
  - 3. The express approval of two-thirds (2/3) of the membership of the governing body of the beneficiary if a municipality is a beneficiary; or
  - 4. The express approval of two-thirds (2/3) of the membership of the governing body of each beneficiary in the event a trust has more than one beneficiary; provided, that no funds of a beneficiary derived from sources other than the trust property, or the operation thereof, shall be charged with or expended for the execution of the trust, except by express action of the legislative authority of the beneficiary prior to the charging or expending of the funds. The officers or any other governmental agencies or authorities having the custody, management, or control of any property, real or personal or mixed, of the beneficiary of the trust, or of a proposed

- trust, which property shall be needful for the execution of the trust purposes, are authorized and empowered to lease the property for those purposes, after the acceptance of the beneficial interest therein by the beneficiary as hereinafter provided.
- B. A municipality may convey title to real property which is used for an airport to the trustees of an industrial development authority trust whose beneficiary is the municipality. The industrial development authority trust must already have the custody, management, or control of the real property. The conveyance must be approved by a majority of the governing body of the municipality. A conveyance pursuant to this section may be made only for the sole purpose of allowing the authority to sell the property for fair market value when the property is to be used for industrial development purposes. Conveyances made pursuant to this subsection shall be made subject to any existing reversionary interest or other restrictions burdening the property and subject to any reversionary interest or other restriction considered prudent by the municipality.
  - C. The trustees of a public trust having the State of Oklahoma as beneficiary shall make and adopt bylaws for the due and orderly administration and regulation of the affairs of the public trust.

    All bylaws of a public trust having the State of Oklahoma as beneficiary shall be submitted in writing to the Governor of the

- State of Oklahoma. The Governor must approve the proposed bylaws before they take effect.
- D. No public trust in which the State of Oklahoma is the beneficiary may be amended without a two-thirds (2/3) vote of approval of the trustees of the trust; provided, that any amendment is subject to the approval of the Governor of the State of Oklahoma. Any amendments shall be sent to the Governor within fifteen (15) days of their adoption.
- E. No trust in which a county or municipality is the beneficiary shall hereafter create an indebtedness or obligation until the indebtedness or obligation has been approved by a two-thirds (2/3) vote of the governing body of the beneficiary. In the event a trust has more than one beneficiary, as authorized by this section, the trust shall not incur an indebtedness or obligation until the indebtedness or obligation has been approved by a two-thirds (2/3) vote of the governing body of two-thirds (2/3) of the beneficiaries of the trust.
- F. All bonds described in subsection E of this section, after December 1, 1976, except bonds sold to the federal government or any agency thereof or to any agency of the State of Oklahoma, shall be awarded to the lowest and best bidder based upon open competitive public offering, advertised at least once a week for two (2) successive weeks in a newspaper of general circulation in the county where the principal office of the trust is located prior to the date

on which bids are received and opened; provided, competitive bidding
may be waived on bond issues with the approval of three-fourths
(3/4) of the trustees, and a three-fourths $(3/4)$ vote of the
governing body of the beneficiary, unless the beneficiary is a
county in which case a two-thirds $(2/3)$ vote of the members of the
governing body shall be required, or three-fourths (3/4) vote of the
governing bodies of each of the beneficiaries of the trust, unless
one of the beneficiaries is a county in which case a two-thirds
(2/3) vote of the members of the governing body of such county shall
be required. No bonds shall be sold for less than par value, except
upon approval of three-fourths $(3/4)$ of the trustees, unless the
beneficiary is a county in which case a two-thirds $(2/3)$ vote of the
members of the governing body shall be required. In no event shall
bonds be sold for less than sixty-five percent (65%) of par value;
provided, however, in no event shall the original purchaser from the
issuer of any bonds issued by any public trust for any purpose
receive directly or indirectly any fees, compensation, or other
remuneration in excess of four percent (4%) of the price paid for
the bonds by the purchaser of the bonds from the original purchaser;
and further provided, that the average coupon rate thereon shall in
no event exceed fourteen percent (14%) per annum. No public trust
shall sell bonds for less than ninety-six percent (96%) of par value
until the public trust has received from the underwriter or
financial advisor or, in the absence of an underwriter or financial

- advisor, the initial purchaser of the bonds, an estimated alternative financing structure or structures showing the estimated total interest and principal cost of each alternative. At least one alternative financing structure shall include bonds sold to the public at par. Any estimates shall be considered a public record of the public trust. Bonds, notes or other evidences of indebtedness issued by any public trust shall be eligible for purchase by any state banking association or corporation subject to such limitations as to investment quality as may be imposed by regulations, rules or rulings of the State Banking Commissioner.
- G. Public trusts created pursuant to this section shall file annually, with their respective beneficiaries, copies of financial documents and reports sufficient to demonstrate the fiscal activity of such trust, including, but not limited to, budgets, financial reports, bond indentures, and audits. Amendments to the adopted budget shall be approved by the trustees of the public trust and recorded as such in the official minutes of such trust.
- Contracts for construction, labor, equipment, material or repairs in excess of Fifty Thousand Dollars (\$50,000.00) shall be awarded by public trusts to the lowest and best competitive bidder, pursuant to public invitation to bid, which shall be published in the manner provided in the preceding section hereof subsection F of this section; the advertisements shall appear in the county where the work, or the major part of it, is to be done, or the equipment

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1	or materials are to be delivered, or the services are to be
2	rendered; provided, however, should the trustee or the trustees find
3	that an immediate emergency exists, which findings shall be entered
4	in the journal of the trust proceedings, by reason of which an
5	immediate outlay of trust funds in an amount exceeding Fifty
6	Thousand Dollars (\$50,000.00) is necessary in order to avoid loss of
7	life, substantial damage to property, or damage to the public peace
8	or safety, then the contracts may be made and entered into without
9	public notice or competitive bids; provided that the provisions of
10	this subsection shall not apply to contracts of industrial and
11	cultural trusts. Notwithstanding the provisions of this subsection,
12	equipment or materials may be purchased by a public trust directly
13	from any contract duly awarded by this state or any state agency
14	under the Oklahoma Central Purchasing Act, or from any contract duly
15	awarded by a governmental entity which is the beneficiary of the
16	public trust. Furthermore, any construction contract issued under
17	this section may provide for a local bid preference of not more than
18	five percent (5%) of the bid price if the public trust governing
19	body determines that there is an economic benefit to the local area
20	or economy. Provided, however, the local bidder or contractor must
21	agree to perform the contract for the same price and terms as the
22	bid proposed by the nonlocal bidder or contractor. Any bid
23	preference granted hereunder must be in accordance with an
24	established policy adopted by the governing body of the trust to

clearly demonstrate the economic benefit to the local area or
economy. Provided, further, no local bid preference shall be
granted unless the local bidding entity is the second lowest
qualified bid on the contract. The bid specifications shall clearly
state that the bid is subject to a local bidder preference law.

Any public trust created pursuant to the provisions of this section shall have the power to acquire lands by use of eminent domain in the same manner and according to the procedures provided for in Sections 51 through 65 of Title 66 of the Oklahoma Statutes. Any exercise of the power of eminent domain by a public trust pursuant to the provisions of this section shall be limited to the furtherance of public purpose projects involving revenue-producing utility projects of which the public trust retains ownership; provided, for public trusts in which the State of Oklahoma is the beneficiary the exercise of the power of eminent domain may also be used for public purpose projects involving air transportation. Revenue-producing utility projects shall be limited to projects for the transportation, delivery, treatment, or furnishing of water for domestic purposes or for power, including, but not limited to, the construction of lakes, pipelines, and water treatment plants or for projects for rail transportation. Any public trust formed pursuant to this section which has a county as its beneficiary shall have the power to acquire, by use of eminent domain, any lands located either

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- 1 inside the county, or contiguous to the county pursuant to the 2 limitations imposed pursuant to this section.
  - J. Provisions of this section shall not apply to entities created under Sections 1324.1 through 1324.26 of Title 82 of the Oklahoma Statutes.
- K. Any trust created under this act Section 176 et seq. of this

  title, in whole or in part, to operate, administer or oversee any

  county jail facility shall consist of not less than five members and

  include a county commissioner and the county sheriff, or their

  designee, and one member appointed by each of the county

  commissioners. The appointed members shall not be elected

  officials.
- SECTION 2. AMENDATORY 61 O.S. 2011, Section 103, as last amended by Section 2, Chapter 186, O.S.L. 2013 (61 O.S. Supp. 2014, Section 103), is amended to read as follows:
  - Section 103. A. Unless otherwise provided by law, all public construction contracts exceeding Fifty Thousand Dollars (\$50,000.00) shall be let and awarded to the lowest responsible bidder, by open competitive bidding after solicitation for sealed bids, in accordance with the provisions of the Public Competitive Bidding Act of 1974. No work shall be commenced until a written contract is executed and all required bonds and insurance have been provided by the contractor to the awarding public agency.

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1	B. Notwithstanding subsection A of this section, in awarding
2	public construction contracts exceeding Fifty Thousand Dollars
3	(\$50,000.00), counties, cities, other local units of government, and
4	any public trust with county or a municipality as its sole
5	beneficiary may provide for a local bid preference of not more than
6	five percent (5%) of the bid price if the awarding public agency
7	determines that there is an economic benefit to the local area or
8	economy. Provided, however, the local bidder or contractor must
9	agree to perform the contract for the same price and terms as the
10	bid proposed by the nonlocal bidder or contractor. Any bid
11	preference granted hereunder must be in accordance with an
12	established policy adopted by the governing body of the awarding
13	public agency to clearly demonstrate the economic benefit to the
14	local area or economy. Provided, further, no local bid preference
15	shall be granted unless the local bidding entity is the second
16	lowest qualified bid on the contract. The bid specifications shall
17	clearly state that the bid is subject to a local bidder preference
18	law.
19	$\underline{\mathtt{C.}}$ Except as provided in subsection $rac{\mathtt{D}}{\mathtt{E}}$ of this section, other
20	construction contracts for the purpose of making any public
21	improvements or constructing any public building or making repairs
22	to the same for Fifty Thousand Dollars (\$50,000.00) or less shall be

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let and awarded to the lowest responsible bidder by receipt of

written bids or awarded on the basis of competitive quotes to the

lowest responsible qualified contractor. Work may be commenced in accordance with the purchasing policies of the public agency.

C. D. Except as provided in subsection  $\frac{1}{2}$  E of this section, other construction contracts for less than Five Thousand Dollars (\$5,000.00) may be negotiated with a qualified contractor. Work may be commenced in accordance with the purchasing policies of the public agency.

D. E. The provisions of this subsection shall apply to public construction for minor maintenance or minor repair work to public school district property. Other construction contracts for less than Twenty-five Thousand Dollars (\$25,000.00) may be negotiated with a qualified contractor. Construction contracts equal to or greater than Twenty-five Thousand Dollars (\$25,000.00) but less than Fifty Thousand Dollars (\$50,000.00) shall be let and awarded to the lowest responsible bidder by receipt of written bids. No work shall be commenced on any construction contract until a written contract is executed and proof of insurance has been provided by the contractor to the awarding public agency.

 $E.\ F.$  The Construction and Properties Division of the Office of Management and Enterprise Services may award contracts using best value competitive proposals. As used in this subsection, "best value" means an optional contract award system which can evaluate and rank submitted competitive performance proposals to identify the proposal with the greatest value to the state. The Office of

Management and Enterprise Services, pursuant to the Administrative

Procedures Act, shall promulgate rules necessary to implement the

provisions of this subsection.

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- F. G. 1. A public agency shall not let or award a public construction contract exceeding Fifty Thousand Dollars (\$50,000.00) to any contractor affiliated with a purchasing cooperative unless the purchasing cooperative and the contractor have complied with all of the provisions of the Competitive Bidding Act of 1974, including but not limited to open competitive bidding after solicitation for sealed bids. A public agency shall not let or award a public construction contract exceeding Five Thousand Dollars (\$5,000.00) up to Fifty Thousand Dollars (\$50,000.00) to any contractor affiliated with a purchasing cooperative unless the purchasing cooperative and the contractor have complied with all of the provisions of the Public Competitive Bidding Act of 1974, including submission of a written bid upon notice of competitive bidding.
- 2. A purchasing cooperative and its affiliated contractors shall not be allowed to bid on any public construction contract exceeding Fifty Thousand Dollars (\$50,000.00) unless the purchasing cooperative and its affiliated contractors have complied with all of the provisions of the Public Competitive Bidding Act of 1974, including but not limited to open competitive bidding after solicitation for sealed bids. A purchasing cooperative and its affiliated contractors shall not be allowed to bid on any public

1	construction contract exceeding Two Thousand Five Hundred Dollars
2	(\$2,500.00) unless the purchasing cooperative and its affiliated
3	contractors have complied with all of the provisions of the Public
4	Competitive Bidding Act of 1974, including submission of a written
5	bid upon notice of open competitive bidding.
6	SECTION 3. It being immediately necessary for the preservation
7	of the public peace, health and safety, an emergency is hereby
8	declared to exist, by reason whereof this act shall take effect and
9	be in full force from and after its passage and approval.
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11	COMMITTEE REPORT BY: COMMITTEE ON APPROPRIATIONS AND BUDGET, dated 03/26/2015 - DO PASS.
12	03/20/2013 DO 17650.
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