| 1 | STATE OF OKLAHOMA |
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| 2 | 2nd Session of the 55th Legislature (2016) |
| 3 | SENATE BILL 1056 By: Fry |
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| 6 | AS INTRODUCED |
| 7 | An Act relating to the Oklahoma Electronic Toll Collection Act; amending 47 O.S. 2011, Section 11- |
| 8 | 1401.2, as last amended by Section 1, Chapter 129, O.S.L. 2015 (47 O.S. Supp. 2015, Section 11-1401.2), |
| 9 | which relates to toll collection records; authorizing certain allowances; and providing an effective date. |
| 10 | certain arrowances, and providing an errective date. |
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| 12 | BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA: |
| 13 | SECTION 1. AMENDATORY 47 O.S. 2011, Section 11-1401.2, |
| 14 | as last amended by Section 1, Chapter 129, O.S.L. 2015 (47 O.S. |
| 15 | Supp. 2015, Section 11-1401.2), is amended to read as follows: |
| 16 | Section 11-1401.2. A. For purposes of this section: |
| 17 | 1. "Authority" means the Oklahoma Turnpike Authority; |
| 18 | 2. "Commission" means the Oklahoma Tax Commission; |
| 19 | 3. "Electronic toll collection system" means a system of |
| 20 | collecting tolls or charges which is capable of charging an account |
| 21 | holder the appropriate toll or charge by transmission of information |
| 22 | from an electronic device on a motor vehicle to the toll lane, which |
| 23 | information is used to charge the account the appropriate toll or |
| 24 | charge; |

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1 4. "Owner" means any person, corporation, partnership, firm, agency, association, or organization who, at the time of the 2 violation and with respect to the vehicle identified in the notice 3 of toll evasion violation: 4 5 a. is the beneficial or equitable owner of the vehicle, has title to the vehicle, 6 b. 7 is the registrant or coregistrant of the vehicle which с. is registered with the Oklahoma Tax Commission or 8 9 similar registering agency of any other state, territory, district, province, nation or other 10 11 jurisdiction, subject to the liability limitations set forth in 12 d. paragraph 12 of subsection B of this section, uses the 13 vehicle in its vehicle renting and/or leasing 14 15 businesses, or is a person entitled to the use and possession of a 16 e. vehicle subject to a security interest in another 17 18 person; 5. "Photo-monitoring system" means a vehicle sensor installed 19 to work in conjunction with a toll collection facility which 20 automatically produces one or more photographs, one or more 21 microphotographs, a videotape or other recorded images of each 22 vehicle at the time it is used or operated on the turnpikes under 23 the Authority's jurisdiction; 24

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6. "Toll collection regulations" means those rules and 1 regulations of the Oklahoma Turnpike Authority or statutes providing 2 for and requiring the payment of tolls and/or charges prescribed by 3 the Authority for the use of turnpikes under its jurisdiction or 4 5 those rules and regulations of the Authority or statutes making it unlawful to refuse to pay or to evade or to attempt to evade the 6 payment of all or part of any toll and/or charge for the use of 7 turnpikes under the jurisdiction of the Authority; 8

9 7. "Toll evasion violation" means a failure to comply with the 10 Authority's toll collection regulations, including the failure to 11 pay an invoice submitted by the Authority via its video toll 12 collection system;

8. "Vehicle" means every device in, upon or by which a person
 or property is or may be transported or drawn upon a highway, except
 devices used exclusively upon stationary rails or tracks; and

9. "Video toll collection system" means a photo-monitoring
 system used to charge and collect tolls from owners of vehicles
 imaged using the turnpike system. The owner of a vehicle imaged by
 the photo-monitoring system may or may not be an Authority account
 holder.

B. 1. Notwithstanding any other provision of law, there shall be imposed monetary liability on the owner of a vehicle for failure of an operator thereof to comply with the toll collection

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regulations of the Oklahoma Turnpike Authority in accordance with
 the provisions of this section.

3 2. The owner of a vehicle shall be liable for a civil penalty imposed pursuant to this section if the vehicle was used or operated 4 5 with the permission of the owner, express or implied, in violation of the toll collection regulations, and such violation is evidence 6 by information obtained from a photo-monitoring system. However, no 7 owner of a vehicle shall be liable for a penalty imposed pursuant to 8 9 this section where the operator of the vehicle has been convicted of 10 a violation of toll collection regulations for the same incident.

11 3. A certificate, sworn to or affirmed by an agent of the 12 Authority, or facsimile thereof, based upon inspection of photographs, microphotographs, videotape or other recorded images 13 produced by a photo-monitoring system shall be prima facie evidence 14 of the facts contained therein and shall be admissible in any 15 proceeding charging a violation of toll collection regulations. 16 The photographs, microphotographs, videotape or other recorded images 17 evidencing such a violation shall be available for inspection and 18 admission into evidence in any proceeding to adjudicate the 19 liability for the violation. Each photo-monitoring system shall be 20 checked bimonthly for accuracy, and shall be maintained, adjusted or 21 replaced if necessary to ensure the systems are operating properly. 22 4. An owner found liable for a violation of toll collection 23 regulations pursuant to this section shall be liable for a monetary 24

penalty of Twenty-five Dollars (\$25.00) for each violation.
Liability for this monetary penalty does not abrogate an owner's
obligation to pay toll charges associated with the violation, and
the Authority may pursue collection of such unpaid toll charges
pursuant to this section.

5. An imposition of liability pursuant to this section shall be based upon a preponderance of evidence as submitted. An imposition of liability pursuant to this section shall not be deemed a conviction as an operator and shall not be made part of the motor vehicle operating record of the person upon whom such liability is imposed nor shall it be used for insurance purposes in the provision of motor vehicle insurance coverage.

13 6. A notice of toll evasion violation shall be sent by а. regular first-class mail to each person alleged to be 14 liable as an owner for a violation of toll collection 15 regulations. The notice shall be mailed no later than 16 forty-five (45) days after the alleged violation. A 17 manual or automatic record of mailing prepared in the 18 ordinary course of business shall be prima facie 19 evidence of the receipt of the notice. 20 A notice of toll evasion violation shall contain the b.

b. A notice of toll evasion violation shall contain the
name and address of the person alleged to be liable as
an owner for a violation of toll collection
regulations pursuant to this section, the registration

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or the license tag number of the vehicle involved in the violation, the location where the photo-monitoring system recorded the vehicle's image, the date and time of the image, the identification number of the photomonitoring system which recorded the image or other document locator number and the nature of the violation.

Notice of toll evasion violation shall be prepared and 8 с. 9 mailed by the Authority or its agents and shall 10 contain information advising the person of the applicable monetary penalty and method of payment 11 thereof and the manner and the time in which the 12 person may contest the liability alleged in the 13 notice. The notice of toll evasion violation shall 14 15 contain, or be accompanied with, an affidavit of nonliability and information of what constitutes 16 nonliability, information as to the effect of 17 executing the affidavit and instructions for returning 18 the affidavit to the Authority and shall also contain 19 a warning to advise the persons charged that failure 20 to contest in the manner and time provided shall be 21 deemed an admission of liability and that the penalty 22 shall be imposed and may be collected as authorized by 23 In addition to the notice required by 24 law.

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subparagraph a of this paragraph, the Authority may elect to send a subsequent notice of toll evasion violation by certified mail. Such notice shall contain a statement to the registered owner that, unless the registered owner pays the toll evasion penalty or contests the notice within twenty-one (21) days after receipt of the certified mail notice of toll evasion violation or completes and files the affidavit of nonliability, the renewal of the vehicle registration shall be contingent upon compliance with the notice of toll evasion violation.

- 12 d. If the toll evasion penalty is received by the
 13 Authority and there is no contest as to that toll
 14 evasion violation, the proceedings under this section
 15 shall terminate.
- If the registered owner fails to pay the toll evasion 16 e. penalty as required in this section, or fails to 17 contest the notice of toll evasion violation issued 18 pursuant to subparagraph c of this paragraph as 19 provided in subparagraph a of paragraph 7 of this 20 subsection, the registered owner shall be deemed 21 liable for the violation by operation of law. 22 The toll evasion penalty and any administrative fees or 23 charges shall be considered a debt due and owing the 24

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Authority by the registered owner and the Authority may proceed to collect such penalty, fees or charges under paragraph 9 of this subsection.

- 4 7. a. Within twenty-one (21) days after receipt of a notice
 5 of toll evasion violation a person may contest a
 6 notice of toll evasion violation. In that case, the
 7 Authority shall do the following:
- the Authority shall investigate the circumstances 8 (1)9 of the notice with respect to the contestant's 10 written explanation of reasons for contesting the toll evasion violation. If, based upon the 11 results of the investigation, the Authority is 12 13 satisfied that the violation did not occur or that the registered owner was not responsible for 14 the violation, the Authority shall maintain an 15 adequate record of the findings of the 16 17 investigation. Within thirty (30) days of receipt of a notice of contest the Authority 18 shall complete such investigation and mail the 19 results of the investigation to the person who 20 contested the notice of toll evasion violation, 21 and 22

(2) if the person contesting a notice of toll evasion violation is not satisfied with the results of

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1 the investigation provided for in division (1) of 2 this subparagraph, the person may, within fifteen (15) days of the mailing of the results of the 3 investigation, deposit the amount of the toll 4 5 evasion penalty and request an administrative review. An administrative review shall be held 6 7 within ninety (90) calendar days following the receipt of a request for an administrative 8 9 review, excluding any continuance time. The 10 person requesting the review may request and shall be allowed one continuance, not to exceed 11 twenty-one (21) calendar days. 12 13 b. The administrative review procedure shall consist of the following: 14 the person requesting an administrative review 15 (1)shall indicate to the Authority his or her 16 17 election for a review by mail or personal conference and may provide materials in support 18 of the contest of the results of the 19 investigation, 20

(2) upon ten (10) days' written notice mailed to the
contestant, the administrative review shall be
conducted before an examiner designated to
conduct review by the Authority's governing body

1 or Director of the Oklahoma Turnpike Authority. 2 In addition to any other requirements of 3 employment, an examiner shall demonstrate those qualifications, training, and objectivity 4 5 prescribed by the Authority's governing body or Director as are necessary and which are 6 consistent with the duties and responsibilities 7 set forth in this section and Section 11-1401.1 8 9 et seq. of this title, 10 (3) the officer or person authorized to issue a notice of toll evasion violation shall be 11 12 required to participate in an administrative 13 review. The Authority shall not be required to produce any evidence other than the notice of 14 toll evasion violation or copy thereof, a 15 photograph of the rear of the vehicle, 16 information received from the Commission 17 identifying the registered owner of the vehicle, 18 and a notarized statement from the person 19 20 reporting the violations. The documentation in proper form shall be considered prima facie 21 evidence of the violation, and 22 (4) the review shall be conducted in accordance with 23

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paragraph 5 of this subsection and in accordance

with the written procedure established by the Authority which shall ensure fair and impartial review of contested toll evasion violations. The examiner's final decision shall be in writing and shall be delivered personally or by registered mail to the contestant within ten (10) days of the review. A manual or automatic record of mailing prepared in the ordinary course of business shall be prima facie evidence of the receipt of such decision.

11 8. a. Within twenty (20) days after receipt of the final 12 decision described in division (4) of subparagraph b 13 of paragraph 7 of this subsection, the contestant may seek review by filing an appeal to the district court 14 having jurisdiction in the county in which the 15 contestant lives, where the same shall be heard on the 16 record. A copy of the notice of appeal shall be 17 served in person or by first-class mail upon the 18 Authority by the contestants. For purposes of 19 computing the twenty-day period, the Code of Civil 20 Procedure, Section 2006 of Title 12 of the Oklahoma 21 Statutes, shall be applicable. 22

b. The conduct of the hearing on appeal under thissection is a subordinate judicial duty which may be

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- performed by referees, masters or other subordinate judicial officials at the direction of the district court.
- 4 c. If no notice of appeal of the Authority's decision is
 5 filed within the period set forth in subparagraph a of
 6 this paragraph, the examiner's decision shall be
 7 deemed final.

9. Except as otherwise provided in paragraphs 10 and 11 of this
9 subsection, the Authority shall proceed under one or more of the
10 following options to collect an unpaid toll evasion penalty:

- a. the Authority may file an itemization of unpaid toll
 evasion penalties and administrative and service fees
 with the Commission for collection at the time of
 registration of the vehicle pursuant to paragraph 17
 of this subsection, or
- b. the Authority may contract with a collection agency to
 collect unpaid toll evasion penalties, fees, and
 charges.

19 10. The Authority shall not file a civil judgment with the 20 district court relating to a toll evasion violation which has been 21 filed with the Commission unless the Authority has determined that 22 the registration of the vehicle has not been renewed for sixty (60) 23 days beyond the renewal date and the notice has not been mailed by 24 the Commission pursuant to paragraph 17 of this subsection.

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1 If an owner receives a notice of toll evasion violation 11. 2 pursuant to this paragraph for any time period during which the 3 vehicle was reported to the police department as having been stolen, it shall be a valid defense to an allegation of liability for a 4 5 violation of toll collection regulations that the vehicle had been reported to the police as stolen prior to the time the violation 6 occurred and had not been recovered by such time. If an owner 7 receives a notice of toll evasion violation pursuant to this 8 9 paragraph for any time period during which the vehicle was stolen, 10 but not yet reported to the police as having been stolen, it shall 11 be a valid defense to an allegation of liability for a violation of 12 toll collection regulations pursuant to this paragraph that the 13 vehicle was reported as stolen within two (2) hours after the discovery of the theft by the owner. For purposes of asserting the 14 defense provided by this subsection it shall be sufficient that a 15 certified copy of the police report of the stolen vehicle be sent by 16 first-class mail to the Authority and the district court having 17 jurisdiction. 18

19 12. An owner of a vehicle to which a notice of toll evasion 20 violation was issued pursuant to paragraph 6 of this subsection 21 shall not be liable for the violation of the toll collection 22 regulations provided that the owner sends to the Authority the 23 affidavit of nonliability described in paragraph 6 of this 24 subsection, within twenty-one (21) days after receiving the original

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1 notice of toll evasion violation. Failure to send such information 2 within the time period shall render the owner liable for the penalty prescribed by this section. If the owner complies with the 3 provisions of this subsection, the operator of the vehicle on the 4 5 date of the violation shall be subject to liability for the violation of toll collection regulations, provided that the 6 Authority mails a notice of toll evasion violation to the operator 7 within ten (10) days after receipt of such information. 8

9 13. In connection with the preparation and mailing of a notice 10 of toll evasion violation, the Authority shall ensure adequate and timely notice to all video toll collection system and electronic 11 12 toll collection system account holders to inform them when their accounts are delinquent. An owner who is an account holder under 13 the video toll collection system or electronic toll collection 14 system shall not be found liable for a violation of this section 15 unless the Authority has first sent a notice of delinquency to the 16 account holder and the account holder was in fact delinguent at the 17 time of the violation. 18

19 14. Nothing in this section shall be construed to limit the 20 liability of an operator of a vehicle for any violation of toll 21 collection laws or regulations.

15. Notwithstanding any other provision of law, all photographs, microphotographs, videotape or other recorded images prepared pursuant to this section shall be for the exclusive use of

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1 the Authority in the discharge of its duties under this section and 2 shall not be open to the public nor be used in any court in any 3 action or proceeding pending therein unless the action or proceeding 4 relates to:

- 5 <u>a.</u> the imposition of or indemnification for liability 6 pursuant to this section, or
- 7b.an investigation or prosecution for a criminal8violation of the laws of the State of Oklahoma. Such9records shall be available to a law enforcement10officer or law enforcement agency upon request for law11enforcement purposes related to an investigation or12prosecution of a criminal violation of the laws of the13State of Oklahoma.

14 <u>16.</u> The Authority shall not sell, distribute or make available 15 in any way, the names and addresses of video toll collection system 16 and electronic toll collection system account holders or Authority 17 patrons, without the consent of the account holders or patrons, to 18 any entity that will use the information for any commercial purpose. 19 16.

20 <u>17.</u> a. Except as provided in subparagraph c of this
 21 paragraph, the Commission shall refuse to renew the
 22 registration of any vehicle if the registered owner or
 23 lessee has been mailed by certified mail a notice of
 24 toll evasion violation as provided in subparagraph c

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of paragraph 6 of this subsection, the Authority has transmitted to the Commission an itemization of unpaid toll evasion penalties, including administrative fees, pursuant to paragraph 9 of this subsection, and the toll evasion penalty and administrative fee have not been paid pursuant to paragraph 8 of this subsection, unless the full amount of all outstanding toll evasion penalties and administrative fees, as shown by records of the Commission are paid to the Commission at the time of application for renewal.

- b. The Authority shall issue a notice of disposition of
 toll evasion violation to a lessor, if the lessor
 provides the Authority with the name, address, and
 driver's license number of the lessee at the time of
 the occurrence of the toll evasion violation.
- The Commission shall renew the registration of any 16 с. vehicle if the applicant provides the Commission with 17 the notice of disposition of toll evasion violation 18 issued pursuant to subparagraph b of this paragraph 19 for clearing all outstanding toll evasion penalties, 20 fees and assessments, as shown by the records of the 21 Commission, and the applicant has met all other 22 requirements for registration. 23
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1 17. <u>18.</u> The Commission shall include on each vehicle 2 registration renewal notice issued for use at the time of renewal, 3 or on an accompanying document, an itemization of unpaid toll 4 evasion penalties, fees and assessments, showing the amount thereof 5 and the date of toll evasion relating thereto, which the registered 6 owner or lessee is required to pay pursuant to paragraph 16 of this 7 subsection.

8 18.

9 19. Except as provided in subparagraph b of this a. 10 paragraph, the Commission shall remit all toll evasion penalties, fees and assessments collected, after 11 12 deducting the administrative fee authorized by paragraph 19 of this subsection, for each notice of 13 toll evasion violation for which toll evasion 14 15 penalties, fees and assessments have been collected pursuant to paragraph 16 of this subsection, to the 16 Authority. Within forty-five (45) days from the time 17 penalties, fees and assessments are paid to the 18 Commission, the Commission shall inform the Authority 19 which of its notices of toll evasion violation have 20 been collected. 21

b. For each notice of toll evasion violation for which
toll evasion penalties, fees and assessments have been
collected by the Commission pursuant to paragraph 16

1 of this subsection, the Authority is due an amount 2 equal to the sum of the unpaid toll, administrative 3 fees, other costs incurred by the Authority that are related to toll evasion, process service fees, and 4 5 fees and collection costs related to civil debt collection. After deducting the Commission's 6 7 administrative fee authorized by paragraph 19 of this subsection, the Commission shall promptly pay to the 8 9 Authority the amounts due the Authority for unpaid tolls, administrative fees, other costs incurred by 10 11 the Authority that are related to toll evasion, process service fees, and fees and collection costs 12 related to civil debt collection. 13

14 19. 20. The Commission shall assess a fee for the recording of 15 the notice of toll evasion violation, which is given to the 16 Commission pursuant to paragraph 9 of this subsection, in an amount, 17 as determined by the Commission, that is sufficient to provide a 18 total amount equal to at least its actual costs of administering 19 paragraphs 16, 17 and 20 of this subsection.

20 20. 21. Whenever a vehicle is transferred or not renewed for 21 two renewal periods and the former registered owner or lessee of the 22 vehicle owes a toll evasion penalty and administrative fees for a 23 notice of toll evasion violation filed with the Commission pursuant 24 to paragraph 9 of this subsection, the Commission shall notify the

| 1 | Authority of that fact and is not required thereafter to attempt |
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| 2 | collection of the toll evasion penalty and administrative fees. |
| 3 | This legislation shall not be construed to affect in any way the |
| 4 | power which the Oklahoma Turnpike Authority possesses to establish |
| 5 | tolls and other charges in connection with their turnpike |
| 6 | facilities, including the authority to establish a one-way toll |
| 7 | collection system for any of its facilities or a toll discount |
| 8 | structure for certain classes of patrons using any of its |
| 9 | facilities. |
| 10 | SECTION 2. This act shall become effective November 1, 2016. |
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