| 1 | STATE OF OKLAHOMA |
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| 2 | 2nd Session of the 58th Legislature (2022) |
| 3 | HOUSE BILL 3274 By: Mize |
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| 6 | AS INTRODUCED |
| 7 | An Act relating to counties and county officers; amending 19 O.S. 2021, Section 445, which relates to |
| 8 | reports made by county clerk; modifying content of report; amending 19 0.S. 2021, Section 1505, which |
| 9 | relates to county bid procedure; permitting publication on county website; and providing an |
| 10 | effective date. |
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| 13 | BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA: |
| 14 | SECTION 1. AMENDATORY 19 O.S. 2021, Section 445, is |
| 15 | amended to read as follows: |
| 16 | Section 445. It shall be the duty of the county clerk to make |
| 17 | out a complete report of the proceedings of each regular and special |
| 18 | meeting of the board. Included in such report shall be the purpose |
| 19 | of any warrant that is approved for payment at such meeting. The |
| 20 | county clerk shall transmit the report to the publishers of the |
| 21 | newspaper selected by the board to publish such proceedings. The |
| 22 | report may include a complete listing of all claims approved for |
| 23 | payment by the board of county commissioners including the purchase |
| 24 | order or warrant number, payee, purpose and amount of the claim, or |

1 a total amount of all claims approved by the board of county 2 commissioners for payment with the statement that all detailed 3 information for each approved claim is available in the office of 4 the county clerk for public inspection. The report shall be made 5 out and transmitted by the clerk upon the approval of the board of county commissioners at its next regularly scheduled meeting, or no 6 7 later than ten (10) days from the time the proceedings were had. 19 O.S. 2021, Section 1505, is SECTION 2. AMENDATORY 8 9 amended to read as follows:

Section 1505. The following procedures shall be used by counties for the requisition, purchase, lease-purchase, rental, and receipt of supplies, materials, road and bridge construction services, equipment and information technology and telecommunication goods and services for the maintenance, operation, and capital expenditures of county government unless otherwise provided for by law.

17 A. The procedure for requisitioning items for county offices18 shall be as follows:

The requesting department shall prepare a requisition form
 in triplicate. The requisition shall contain any specifications for
 an item as deemed necessary by the requesting department. The form
 shall be prescribed by the State Auditor and Inspector;

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2. The requesting department shall retain a copy of the
 requisition and forward the original requisition and a copy to the
 county purchasing agent; and

3. Upon receipt of the requisition, the county purchasing
agent, within two (2) working days, shall begin the bidding and
purchasing process as provided for in this section. Nothing in this
section shall prohibit the transfer of supplies, materials, or
equipment between county departments upon a written agreement
between county officers.

B. The bid procedure for selecting a vendor for the purchase, lease-purchase, or rental of supplies, materials, equipment and information technology and telecommunication goods and services used by a county shall be as follows:

14 The county purchasing agent shall request written 1. 15 recommendations from all county officers pertaining to needed or 16 commonly used supplies, materials, road and bridge construction 17 services, equipment and information technology and telecommunication 18 goods and services. From such recommendations and available 19 requisition, purchase, or inventory records, the county purchasing 20 agent shall prepare a list of items needed or commonly used by 21 county officers. The county purchasing agent shall request from the 22 Purchasing Division or from the Information Services Division in the 23 case of information technology and telecommunication goods and 24 services of the Office of Management and Enterprise Services all

Req. No. 9285

1 contracts quoting the price the state is paying for the items. The 2 county purchasing agent shall either request the Purchasing Division or the Information Services Division of the Office of Management and 3 4 Enterprise Services, as applicable, to make the purchase for the 5 county or the county purchasing agent shall solicit bids for unit prices on the items for periods of not to exceed twelve (12) months 6 in the manner described in paragraph 2 of this subsection. 7 If the county purchasing agent receives a requisition for an item for which 8 9 the county purchasing agent does not have a current bid, the county 10 purchasing agent shall request from the Purchasing Division or the 11 Information Services Division of the Office of Management and 12 Enterprise Services, as applicable, all contracts quoting the price 13 the state is paying for the item. The county purchasing agent shall 14 either request the Purchasing Division or the Information Services 15 Division of the Office of Management and Enterprise Services, as 16 applicable, to make the purchase for the county or the county 17 purchasing agent shall solicit bids in the manner described in 18 paragraph 2 of this subsection. Nothing in this paragraph shall 19 prohibit bids from being taken on an item currently on a twelve-20 month bid list, at any time deemed necessary by the county 21 purchasing agent. Whenever the county purchasing agent deems it 22 necessary to take a bid on an item currently on a twelve-month bid 23 list, the reason for the bid shall be entered into the minutes of 24 the board of county commissioners;

Req. No. 9285

1 2. Bids shall be solicited by mailing or emailing a notice to 2 all persons or firms who have made a written request of the county purchasing agent that they be notified of such bid solicitation and 3 4 to all other persons or firms who might reasonably be expected to 5 submit bids. Notice of solicitation of bids shall also be published one time in a newspaper of general circulation in the county or 6 7 published on a county website. Notices shall be mailed and published at least ten (10) days prior to the date on which the bids 8 9 are opened. Proof of the mailing or emailing shall be made by the 10 affidavit of the person mailing or emailing the request for bids and 11 shall be made a part of the official records of the county 12 purchasing agent. Whenever any prospective supplier or vendor 13 dealing in or listing for sale any particular item or article 14 required to be purchased or acquired by sealed bids fails to enter 15 or offer a sealed bid for three successive bid solicitations, the 16 name of the supplier or vendor may be dropped from the mailing lists 17 of the board of county commissioners;

3. The sealed bids received from vendors and the state contract price received from the applicable Division of the Office of Management and Enterprise Services shall be given to the county clerk by the county purchasing agent. The county clerk shall forward the sealed bids and state contract price, if any, to the board of county commissioners;

1 4. The board of county commissioners, in an open meeting, shall 2 open the sealed bids and compare them to the state contract price. The board of county commissioners shall select the lowest and best 3 4 bid based upon, if applicable, the availability of material and 5 transportation cost to the job site within thirty (30) days of the meeting. For any special item not included on the list of needed or 6 7 commonly used items, the requisitioning official shall review the 8 bids and submit a written recommendation to the board before final 9 approval. The board of county commissioners shall keep a written 10 record of the meeting as required by law, and any time the lowest 11 bid was not considered to be the lowest and best bid, the reason for such conclusion shall be recorded. Whenever the board of county 12 13 commissioners rejects the written recommendation of the 14 requisitioning official pertaining to a special item, the reasons 15 for the rejection shall be entered in their minutes and stated in a 16 letter to the requisitioning official and county purchasing agent; 17 5. The county purchasing agent shall notify the successful 18 bidders and shall maintain a copy of the notification. The county 19 purchasing agent shall prepare and maintain a vendors list 20 specifying the successful bidders and shall notify each county 21 officer of the list. The county purchasing agent may remove any 22 vendor from such list who refuses to provide goods or services as 23 provided by contract if the removal is authorized by the board of

24 county commissioners. The county purchasing agent may make

Req. No. 9285

1 purchases from the successful bidders for a price at or below the bid price. If a vendor who is the low bidder cannot or will not 2 3 sell goods or services as required by a county bid contract, the 4 county purchasing agent may make a one-time purchase from the next 5 lowest or best quote or take quotations as provided in paragraph 6 of this subsection; provided, however, such purchase does not exceed 6 7 Twenty-five Thousand Dollars (\$25,000.00) as the amount specified in subparagraph a of paragraph 3 of subsection A of Section 1501 of 8 9 this title; and

10 6. When bids have been solicited as provided for by law and no 11 bids have been received, the procedure shall be as follows:

- a. the county purchasing agent shall determine if
 potential vendors are willing to commit to a firm
 price for a reduced period of time, and, if such is
 the case, the bid procedure described in this
 subsection shall be followed,
- 17 b. if vendors are not willing to commit to a firm price 18 for a reduced period, the purchasing agent shall 19 solicit and record at least three guotes of current 20 prices available to the county and authorize the 21 purchase of goods or services based on the lowest and 22 best quote as it becomes necessary to acquire such 23 goods or services. The quotes shall be recorded on a 24 form prescribed by the State Auditor and Inspector and

shall be attached to the purchase order and filed with the county clerk's copy of the purchase order. Any time the lowest quote was not considered to be the lowest and best quote, the reason for this conclusion shall be recorded by the county purchasing agent and transmitted to the county clerk, or

7 if three quotes are not available, a memorandum to the с. county clerk from the county purchasing agent shall 8 9 describe the basis upon which a purchase is 10 authorized. The memorandum shall state the reasons 11 why the price for such a purchase is the lowest and 12 best under the circumstances. The county clerk shall 13 then attach the memorandum to the county clerk's copy 14 of the purchase order and file both in the office of 15 the county clerk.

16 C. After selection of a vendor, the procedure for the purchase, 17 lease-purchase, or rental of supplies, materials, road and bridge 18 construction services, equipment and information technology and 19 telecommunication goods and services used by a county shall be as 20 follows:

21 1. The county purchasing agent shall prepare a purchase order 22 in quadruplicate and submit it with a copy of the requisition to the 23 county clerk;

2. The county clerk shall then encumber the amount stated on
 the purchase order and assign a sequential number to the purchase
 order;

3. If there is an unencumbered balance in the appropriation
made for that purpose by the county excise board, the county clerk
shall so certify in the following form:

7 "I hereby certify that the amount of this encumbrance has been 8 entered against the designated appropriation accounts and that this 9 encumbrance is within the authorized available balance of the 10 appropriation.

| 11 | Dated this day of, 20 |
|----|-----------------------|
| 12 | |
| 13 | County Clerk/Deputy |

of County."

In instances where it is impossible to ascertain the exact amount of the indebtedness sought to be incurred at the time of recording the encumbrance, an estimated amount may be used. No purchase order shall be valid unless signed by the county purchasing agent and certified by the county clerk; and

4. The county clerk shall file the original purchase order and return three copies to the county purchasing agent who shall file a copy, retain a copy for the county road and bridge inventory officer if the purchase order is for the purchase of equipment, supplies, or materials for the construction or maintenance of roads and bridges,

and submit the other copy to the receiving officer of the requesting
 department.

D. 1. The procedure for the purchase of supplies, materials, equipment and information technology and telecommunication goods and services at public auction or by sealed bid to be used by a county shall be as follows:

- a. the county purchasing agent shall prepare a purchase
 order in quadruplicate and submit it with a copy of
 the requisition to the county clerk,
- b. the county clerk shall then encumber the amount stated
 on the purchase order and assign a sequential number
 to the purchase order,
- c. if there is an unencumbered balance in the
 appropriation made for that purpose by the county
 excise board, the county clerk shall so certify in the
 following form:

17 "I hereby certify that the amount of this encumbrance
18 has been entered against the designated appropriation
19 accounts and that this encumbrance is within the
20 authorized available balance of the appropriation.
21 Dated this day of 20

Dated this _____ day of ____, 20__.

County Clerk/Deputy

of _____ County."

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In instances where it is impossible to ascertain the exact amount of the indebtedness sought to be incurred at the time of recording the encumbrance, an estimated amount may be used. No purchase order shall be valid unless signed by the county purchasing agent and certified by the county clerk, and

7 the county clerk shall file the original purchase d. order and return three copies to the county purchasing 8 9 agent who shall file a copy, retain a copy for the 10 county road and bridge inventory officer if the 11 purchase order is for the purchase of equipment, 12 supplies, or materials for the construction or 13 maintenance of roads and bridges, and submit the other 14 copy to the receiving officer of the requesting 15 department.

16 2. The procedure for the purchase of supplies, materials and 17 equipment at a public auction when the purchase will be made with 18 the proceeds from the sale of county property at the same public 19 auction are as follows:

a. the purchasing agent shall cause such items being sold to be appraised in the manner determined in Section 421.1 of this title,

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- b. the county purchasing agent shall prepare a purchase
 order in quadruplicate and submit it with a copy of
 the requisition to the county clerk,
- c. the county clerk shall then encumber the amount of the
 appraised value and any additional funds obligated by
 the county on the purchase order and assign a
 sequential number to the purchase order,
- d. the county clerk shall certify that the amount of the 8 9 encumbrance is equal to the appraised value of the 10 item being sold plus any additional funds obligated by 11 the county. In effect the recording of the 12 encumbrance is an estimate that is authorized by law. 13 No purchase order shall be valid unless signed by the 14 county purchasing agent and certified by the county 15 clerk,
- 16 e. the county clerk shall file the original purchase 17 order and return three copies to the county purchasing 18 agent who shall file a copy, retain a copy for the 19 county road and bridge inventory officer if the 20 purchase order is for the purchase of equipment, 21 supplies or materials for the construction or 22 maintenance of roads and bridges, and submit the other 23 copy to the receiving officer of the requesting 24 department, and

f. a purchase shall not be bid until such time that the
appraised item or items are sold. Any item or items
purchased shall not exceed the appraised value plus
any additional funds obligated by the county or the
actual selling price of the item or items, whichever
is the lesser amount.

7 The procedure for the receipt of items shall be as follows: Ε. A receiving officer for the requesting department shall be 8 1. 9 responsible for receiving all items delivered to that department; 10 2. Upon the delivery of an item, the receiving officer shall 11 determine if a purchase order exists for the item being delivered; 12 3. If no such purchase order has been provided, the receiving 13 officer shall refuse delivery of the item;

4. If a purchase order is on file, the receiving officer shall
obtain a delivery ticket, bill of lading, or other delivery document
and compare it with the purchase order. If any item is backordered, the back order and estimated date of delivery shall be
noted in the receiving report;

19 5. The receiving officer shall complete a receiving report in 20 quadruplicate which shall state the quantity and quality of goods 21 delivered. The receiving report form shall be prescribed by the 22 State Auditor and Inspector. The person delivering the goods shall 23 acknowledge the delivery by signature, noting the date and time;

6. The receiving officer shall file the original receiving
 report and submit:

a copy of the purchase order and a copy of the 3 a. 4 receiving report to the county purchasing agent, and 5 b. a copy of the receiving report with the delivery documentation to the county clerk; 6 7 The county purchasing agent shall file a copy of the 7. purchase order and a copy of the receiving report; 8 9 8. Upon receipt of the original receiving report and the 10 delivery documentation, the county clerk shall maintain a file until 11 such time as an invoice is received from the vendor; 12 9. The invoice shall state the name and address of the vendor 13 and must be sufficiently itemized to clearly describe each item 14 purchased, the unit price when applicable, the number or volume of 15 each item purchased, the total price, the total purchase price, and 16 the date of the purchase; 17 10. Upon receipt of an invoice, the county clerk shall compare 18 the following documents: 19 requisition, a. 20 purchase order, b. 21 с. invoice with noncollusion affidavit as required by 22 law, 23 d. receiving report, and

e. delivery document.

The documents shall be available for public inspection during
 regular business hours; and

3 11. If the documents conform as to the quantity and quality of 4 the items, the county clerk shall prepare a warrant for payment 5 according to procedures provided for by law.

6 F. The following procedures are for the processing of purchase7 orders:

8 1. The purchasing agent shall be allowed up to three (3) days 9 to process purchase orders to be presented to the board of county 10 commissioners for consideration and payment. Nothing herein shall 11 prevent the purchasing agent from processing or the board of county 12 commissioners from consideration and payment of utilities, travel 13 claims and payroll claims;

14 The board of county commissioners shall consider the 2. 15 purchase orders so presented and act upon the purchase orders, by 16 allowing in full or in part or by holding for further information or 17 disallowing the same. The disposition of purchase orders shall be 18 indicated by the board of county commissioners, showing the amounts 19 allowed or disallowed and shall be signed by at least two members of 20 the board of county commissioners. Any claim held over for further 21 information shall be acted upon by allowing or disallowing same at 22 any future meeting of the board held within seventy-five (75) days 23 from the date of filing of the purchase order. Any purchase order 24 not acted upon within the seventy-five (75) days from the date of

Req. No. 9285

1 filing shall be deemed to have been disallowed, but such 2 disallowance shall not prevent the refiling of the purchase order at 3 the proper time; and

3. Whenever any allowance, either in whole or in part, is made
upon any purchase order presented to the board of county
commissioners and is accepted by the person making the claim, such
allowance shall be a full settlement of the entire purchase order
and provided that the cashing of warrant shall be considered as
acceptance by the claimant.

10 G. The procedure upon consumption or disposal of supplies, 11 materials, or equipment shall be as follows:

12 1. For consumable road or bridge items or materials, a 13 quarterly report of the road and bridge projects completed during 14 such period shall be prepared and kept on file by the consuming 15 department. The quarterly report may be prepared and kept 16 electronically by the consuming department. The report shall 17 contain a record of the date, the place, and the purpose for the use 18 of the road or bridge items or materials. For purposes of 19 identifying county bridges, the board of county commissioners shall 20 number each bridge subject to its jurisdiction; and

21 2. For disposal of all equipment and information technology and 22 telecommunication goods which originally cost more than Five Hundred 23 Dollars (\$500.00), resolution of disposal shall be submitted by the 24 officer on a form prescribed by the State Auditor and Inspector's Office to the board of county commissioners. The approval of the
 resolution of disposal shall be entered into the minutes of the
 board.

H. Inventory forms and reports shall be retained for not less
than two (2) years after all audit requirements for the state and
federal government have been fulfilled and after any pending
litigation involving the forms and reports has been resolved.

The procedures provided for in this section shall not apply 8 I. 9 when a county officer certifies that an emergency exists requiring 10 an immediate expenditure of funds. Such an expenditure of funds 11 shall not exceed Five Thousand Dollars (\$5,000.00). The county 12 officer shall give the county purchasing agent a written explanation 13 of the emergency. The county purchasing agent shall attach the 14 written explanation to the purchase order. The purchases shall be 15 paid by attaching a properly itemized invoice, as described in this 16 section, to a purchase order which has been prepared by the county 17 purchasing agent and submitting them to the county clerk for filing, 18 encumbering, and consideration for payment by the board of county 19 commissioners.

J. The county purchasing agent may authorize county purchasing officers to make acquisitions through the state purchase card program as authorized by the State Purchasing Director in accordance with Section 85.5 of Title 74 of the Oklahoma Statutes and defined in Section 85.2 of Title 74 of the Oklahoma Statutes. Purchase

1 cardholders shall sign a purchase card agreement prior to becoming a 2 cardholder and attend purchase card procedure training as required 3 by the State Purchasing Director. Complete descriptions of 4 purchases made by county government entities shall be published 5 through the state transparency portal pursuant to Section 85.33B of 6 Title 74 of the Oklahoma Statutes, and as warrants required to be 7 published pursuant to Sections 444 and 445 of this title. 8 K. Nothing in this section shall prohibit counties from 9 providing material and/or services bids on the twelve-month bid list

10 to all road and bridge projects and contracts. All non-road and 11 bridge related construction contracts shall refer to subsection A of 12 Section 103 of Title 61 of the Oklahoma Statutes.

SECTION 3. This act shall become effective November 1, 2022.
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Req. No. 9285