STATE OF OKLAHOMA

2nd Session of the 55th Legislature (2016)

HOUSE BILL 3135 By: Cockroft

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AS INTRODUCED

An Act relating to children; amending 10 O.S. 2011, Section 406, as amended by Section 9, Chapter 308, O.S.L. 2013 (10 O.S. Supp. 2015, Section 406), which relates to the Oklahoma Child Care Facilities Licensing Act; directing Department of Human Services to investigate child care facility complaints in manner prescribed; defining terms; setting requirements for Department to follow when taking complaints; specifying information to be taken and included in the complaint; mandating Department provide certain information to complainant; allowing complainant to remain anonymous; directing Department to take specified action; differentiating between temporary and indefinite confidential complainant; requiring disclosure of complainant upon completion of investigation if temporary; barring disclosure if indefinite; prohibiting using confidential information to substantiate allegation; providing exception; mandating supervisor review of complaint prior to investigation; listing criteria for proceeding with investigation; delaying notification of complaint; specifying when notification is required; requiring removal and confidentiality of unsubstantiated complaint; prescribing telephone and online complaint gathering; mandating recording and storing calls for specified time; excluding Department authority over listed activities; limiting investigative visits; providing exception; requiring completion of Notice to Comply form; construing provisions; providing penalty for giving false information; prescribing punishment and fine; providing for codification; and providing an effective date.

- 1 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
- 2 SECTION 1. AMENDATORY 10 O.S. 2011, Section 406, as
- 3 | amended by Section 9, Chapter 308, O.S.L. 2013 (10 O.S. Supp. 2015,
- 4 | Section 406), is amended to read as follows:
- 5 Section 406. A. The Department of Human Services shall have
- 6 authority at any reasonable time to investigate and examine the
- 7 | conditions of any child care facility in which a licensee or
- 8 applicant hereunder receives and maintains children, and shall have
- 9 authority at any time to require the facility to provide information
- 10 pertaining to children in its care.
- 11 | B. 1. The State Department of Health may visit any licensee or
- 12 applicant at the request of the Department to advise on matters
- 13 affecting the health of children and to inspect the sanitation of
- 14 | the buildings used for their care.
- 15 2. The State Fire Marshal may visit any licensee or applicant
- 16 at the request of the Department to advise on matters affecting the
- 17 | safety of children and to inspect the condition of the buildings
- 18 used for their care.
- 19 C. 1. Upon receipt of a complaint against any child care
- 20 | facility alleging a violation of the provisions of the Oklahoma
- 21 | Child Care Facilities Licensing Act, or any licensing standard
- 22 promulgated by the Department, the Department shall conduct a full
- 23 investigation in accordance with the procedures outlined in Section
- 24 | 2 of this act. If upon investigation, it is determined that there

are reasonable grounds to believe that a facility is in violation of the Oklahoma Child Care Facilities Licensing Act or of any standard or rule promulgated pursuant thereto, the Department shall:

a. document the complaint,

- b. provide the complaint allegations in writing to the facility involved and, upon written request by the child care facility, provide a summary of the facts used to evaluate the completed complaint, and
- c. document the facility's plan for correcting any substantiated violations.
- 2. If the Department determines there has been a violation and the violation has a direct impact on the health, safety or well-being of one or more of the children cared for by the facility, the Department shall notify the facility and require correction of the violation.
- 3. The Department shall notify the facility that failure to correct the confirmed violation can result in the revocation of the license, the denial of an application for a license, the issuance of an emergency order or the filing of an injunction pursuant to the provisions of Section 409 of this title.
- 4. If the facility refuses to correct a violation or fails to complete the plan of correction, the Department may issue an emergency order, revoke the license, or deny the application for a license. Nothing in this section or Section 407 of this title shall

- be construed as preventing the Department from denying an application, revoking a license, or issuing an emergency order for a single violation of this act, or the rules of the Department as provided in Section 404 of this title.
- D. Upon the completion of the investigation of a complaint against any child care facility alleging a violation of the provisions of the Oklahoma Child Care Facilities Licensing Act or any licensing standard promulgated thereto by the Department, the Department shall clearly designate its findings on the first page of the report of the investigation. The findings shall state whether the complaint was substantiated or unsubstantiated.
- E. Information obtained by the Department or Oklahoma Child Care Services concerning a report of a violation of a licensing requirement, or from any licensee regarding children or their parents or other relatives shall be deemed confidential and privileged communications, shall be properly safeguarded, and shall not be accessible to anyone except as herein provided, unless upon order of a court of competent jurisdiction. Provided, however, this provision shall not prohibit the Department from providing a summary of allegations and findings of an investigation involving a child care facility that does not disclose identities but that permits parents to evaluate the facility.

SECTION 2. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 406.2 of Title 10, unless there is created a duplication in numbering, reads as follows:

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- 1. "Anonymous complainant" means a complainant for whom the
 Department of Human Services does not have the minimum personal
 identifying information necessary, including the complainant's full
 name and verifiable contact phone number, to attempt to communicate
 with the complainant after a complaint has been made;
- 2. "Confidential complainant" means a complainant for whom the Department has the minimum personal identifying information necessary, including the complainant's full name and verifiable contact phone number, to attempt to communicate with the complainant after a complaint has been made but who elects under paragraph 3 of subsection F of this act not to be identified to the subject of the complaint;
 - 3. "Serious risk of harm to a child" means:
 - a. presence or use of illegal drugs while children are in care,
 - b. distribution of drugs,
 - c. children left alone in a facility or in a vehicle,
 - d. extreme facility temperatures,
 - e. an infant placed on stomach for sleeping,
 - f. threatening or impaired behavior of a caregiver,

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severe understaffing or over licensed capacity, g.

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h. unlicensed facility,

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i. violating an emergency order,

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j. required staff without current cardiopulmonary resuscitation and first-aid training,

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k. failure to obtain background investigations, or

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knowingly permitting access to children by persons identified as restricted on the Child Care Restricted

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Registry or subject to registration pursuant to the

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Sex Offenders Registration Act; and

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"Subject of the complaint" means the licensed child care provider that the complaint is being made against.

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В. If the Department receives a complaint about a child care facility, the Department shall:

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1. Solicit information from the complainant to determine whether the complaint suggests actions or conditions that could pose a serious risk to the safety or well-being of a child; and

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2. As necessary:

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personal identifying information, including the

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complainant's full name and a verifiable contact phone

encourage the complainant to disclose the minimum

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number, for the Department to attempt to subsequently

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Req. No. 8056 Page 6

communicate with the complainant, and

b. inform the complainant that the Department shall not
 investigate an anonymous complaint.

- C. Information collected on a complaint shall include:
- 1. Date and time the complaint was received;

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- 2. Name, address and telephone number of the child care facility;
- 3. The complainant's name, address, telephone number and relationship to the facility, such as an employee, parent of a child in care or neighbor;
- 4. The complainant's source of information; for example, personal observation or information from another person; and
 - 5. Specific information regarding the allegations, including:
 - a. a description of the circumstances,
 - b. name or identity of staff involved,
 - c. child or children involved or affected by the alleged noncompliance and their ages if known,
 - d. dates and times the alleged noncompliance took place,
 - e. names of other persons with relevant information, and
 - f. whether the complaint has been discussed with the child care facility director or administrator.
 - D. The Department shall inform the complainant that:
- 1. The identity of a confidential complainant may be withheld from the subject of a complaint only as provided in subparagraph a of paragraph 3 of subsection F of this section;

2. The Department may be limited in its use of information provided by a confidential complainant, as provided in subparagraph b of paragraph 3 of subsection F of this section; and

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- 3. A person is guilty of a misdemeanor under Section 410 of Title 10 of the Oklahoma Statutes if the person gives false information to the Department with the purpose of inducing a change in that person's or another person's licensing or certification status.
- E. If the complainant elects to be an anonymous complainant, or if the complaint concerns events which occurred more than six (6) weeks before the complainant contacted the Department, the Department:
- 1. Shall refer the information in the complaint to Child Welfare Services, law enforcement or any other appropriate agency, if the complaint suggests actions or conditions which could pose a serious risk to the safety or well-being of a child;
- 2. Shall not investigate or substantiate the complaint except as provided in subparagraph b of paragraph 3 of subsection F of this section; and
- 3. May, during a regularly scheduled licensing visit and for informational purposes only, inform the child care facility that it is the subject of the complaint of allegations or concerns raised by:

a. the anonymous complainant, or

b. the complainant who reported events more than six (6)
weeks after the events occurred.

- F. 1. If the complainant elects to be a confidential complainant, the Department shall determine whether the complainant wishes to remain confidential:
 - a. only until the investigation of the complaint has been completed, or
 - b. indefinitely.

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- 2. If the complainant elects to remain confidential only until the investigation of the complaint has been completed, the Department shall disclose the name of the complainant to the subject of the complaint at the completion of the investigation, but no sooner.
- 3. If the complainant elects to remain confidential indefinitely, the Department:
 - a. notwithstanding Section 2004.1 of Title 12 of the Oklahoma Statutes, shall not disclose the name of the complainant, including to the subject of the complaint, and
 - b. shall not use information provided by the complainant to substantiate an alleged violation of state law or Department rule unless the Department independently corroborates the information.

G. 1. Prior to conducting an investigation of a child care facility in response to a complaint, a Department investigator shall review the complaint with the investigator's supervisor.

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- 2. The investigator may proceed with the investigation only if:
 - a. the supervisor determines the complaint is credible,
 - b. the complaint is not from an anonymous complainant, and
 - c. prior to the investigation, the investigator informs the subject of the complaint of:
 - (1) except as provided in paragraph 2 or subparagraph a of paragraph 3 of subsection F of this section, the name of the complainant, and
 - (2) except as provided in paragraph 3 of this subsection, the substance of the complaint.
- 3. An investigator is not required to inform the subject of a complaint of the substance of the complaint prior to an investigation if doing so would jeopardize the investigation and would involve a serious risk of harm to a child. However, the investigator shall inform the subject of the complaint of the substance of the complaint as soon as doing so will no longer jeopardize the investigation.
- H. If the Department is unable to substantiate a complaint, any record related to the complaint or the investigation of the complaint:

- 1. Shall be kept as a confidential and protected record; and
- 2. Shall be removed from the public online database.
- I. All complaint calls shall be made to a centralized statewide number or entered through an online complaint submission process.

 All calls shall be recorded and kept for ninety (90) days.
 - J. The Department has no authority:

- 1. Over areas such as the operational policies of a child care facility about payment, hours or days of operation, educational curriculum, whether a facility chooses not to administer medication, or enrollment or termination policies; and
- 2. To contact enrolled parents of children for interview unless the complaint involves a serious risk of harm to a child, or the child was named specifically as a witness or a victim in the complaint or revealed in an investigation.
- K. Visits to the child care facility to investigate a complaint are limited to one visit unless there is serious risk of harm to a child.
- L. Upon the substantiation of a complaint involving a serious risk of harm to a child, a Notice to Comply form is required to be completed by the facility.
- M. Nothing in this section modifies or removes the mandate for reporting child abuse or neglect through the statewide child abuse hotline.

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N. A person is guilty of a misdemeanor under Section 410 of
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    Title 10 of the Oklahoma Statutes if the person gives false
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    information to the Department with the purpose of inducing a change
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    in that person's or another person's licensing or certification
    status and shall be subject to a fine not to exceed Two Hundred
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    Dollars ($200.00).
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        SECTION 3. This act shall become effective November 1, 2016.
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