1	HOUSE OF REPRESENTATIVES - FLOOR VERSION
2	STATE OF OKLAHOMA
3	2nd Session of the 55th Legislature (2016)
4 5	HOUSE BILL 2949 By: Nelson, Newell, Rogers, Strohm, Echols, Jordan,
6	Kern, Hall, Brumbaugh, Moore, Fisher, Johnson and McCullough of the House
7	and
8	Jolley of the Senate
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11	AS INTRODUCED
12	An Act relating to schools; creating the Oklahoma
13	Education Savings Account Act; creating the Education Savings Account Program; stating purpose of the act;
14	providing for establishment of individual education savings accounts by certain school year; providing definitions; requiring the parent of an eligible
15	student to sign an agreement for enrollment; listing conditions for enrollment; listing eligible uses of
16	money deposited into an education savings account; prohibiting use of money deposited into an education
17	savings account for certain purposes; requiring annual renewal of an account; requiring submission of
18	certain achievement test results; making the signed agreement represent school attendance for compliance
19	with certain law; establishing dates for submission of requests; allowing for continuance in the Program;
20	providing for calculation of the annual amount to be
21	deposited into accounts; directing the State Board of Education to promulgate rules; providing for certain
22	verification; requiring the State Department of Education to transfer the annual amount upon
23	submission of a signed agreement; providing for source of money; authorizing the Department to retain
24	a certain amount of funds; requiring the Department to transfer certain amount to the Office of the State

1 Treasurer; establishing the Education Savings Account Administrative Fund; stating use of monies in the 2 fund; exempting monies from certain laws; allowing the Department to request certain increases; 3 establishing the Treasurer's Education Savings Account Administrative Fund; stating use of monies in the fund; exempting monies from certain laws; 4 allowing the Treasurer to request certain increases; 5 directing the Department to maintain a list of certain tests; prohibiting certain schools and providers from sharing, refunding or rebating certain 6 money to parents or students; prohibiting parents 7 from receiving certain money from a school or provider; providing for closure of an account; providing for the amount of funds to be prorated 8 under certain circumstances; establishing duties of 9 the Department; stating that money is not taxable income; requiring the Treasurer to make guarterly 10 deposits into accounts; authorizing the Treasurer to contract for management of accounts; requiring the 11 Department to make random audits of accounts; directing the Board to establish a notification 12 process for violations; providing process for suspending an eligible student from the Program for 13 certain reasons; allowing a parent to appeal suspension decisions; directing the Department to 14 refer certain cases to the Attorney General; limiting regulatory authority of the state and school 15 districts; directing the State Board of Education to set aside certain amount of money from State Aid 16 appropriations; providing for adding back certain amount of money to State Aid funds; directing the 17 Board to promulgate certain rules; specifying certain rules; limiting authority of state agencies over 18 nonpublic schools and certain students; providing for status of certain providers; limiting liability of 19 certain entities; providing for a study and report by an independent research organization; requiring the 20 reporting and sharing of data to comply with certain act; prohibiting the disaggregation of certain data; 21 requiring Department to publish report on the website; providing for codification; providing an 22 effective date; and declaring an emergency.

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24 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

1SECTION 1.NEW LAWA new section of law to be codified2in the Oklahoma Statutes as Section 28-101 of Title 70, unless there3is created a duplication in numbering, reads as follows:

4 This act shall be known and may be cited as the "Oklahoma5 Education Savings Account Act".

6 SECTION 2. NEW LAW A new section of law to be codified 7 in the Oklahoma Statutes as Section 28-102 of Title 70, unless there 8 is created a duplication in numbering, reads as follows:

9 A. There is hereby created the Education Savings Account10 Program.

B. The purpose of the Oklahoma Education Savings Account Act is to provide additional educational options to parents for the education of students in this state, by creating education accounts for individual students empowering parents to make educational decisions for their children.

16 C. Education savings accounts shall be established for 17 individual students beginning with the 2016-2017 school year. 18 SECTION 3. NEW LAW A new section of law to be codified 19 in the Oklahoma Statutes as Section 28-103 of Title 70, unless there 20 is created a duplication in numbering, reads as follows: 21 As used in the Oklahoma Education Savings Account Act: 22 1. "Account" means an education savings account established for

23 an eligible student pursuant to this act;

24 2. "Board" means the State Board of Education;

3. "Department" means the State Department of Education;
 4. "Eligible postsecondary institution" means an accredited
 public or private postsecondary institution;

5. "Eligible private school" means any school recognized by the Oklahoma Private School Accreditation Commission or that meets the accreditation requirements set by the State Board of Education or other nationally recognized accreditation association that has notified the Department of its intention to accept students who are in the Program and comply with the antidiscrimination provisions of 42 U.S.C., Section 2000d;

6. "Eligible student" means a person who is a resident of Oklahoma and is eligible to attend a public school in Oklahoma and either:

a. is a member of a household where the total annual
income is equal to or less than two times the amount
required to qualify for the federal free or reducedprice lunch program and who:

18 (1) is currently eligible to attend prekindergarten
 19 or kindergarten,

20 (2) is enrolled in a public school where the student
21 is being counted for funding purposes or was
22 enrolled and counted for funding purposes during
23 the most recently concluded school year if the

1	:	public school is not yet enrolling students for
2		the next school year, or
3	(3)	is a new resident of this state,
4	b. is a m	member of a household where the total annual
5	incom	e is greater than two times the amount required
6	to qu	alify for the federal free or reduced-priced
7	lunch	program and who:
8	(1)	is currently eligible to attend prekindergarten
9		or kindergarten,
10	(2)	is enrolled in a public school where the student
11		is being counted for funding purposes or was
12		enrolled and counted for funding purposes during
13		the most recently concluded school year if the
14		public school is not yet enrolling students for
15		the next school year, or
16	(3)	is a new resident of this state, or
17		any of the following:
18		is participating in or was participating in the
19		Lindsey Nicole Henry Scholarships for Students
20		with Disabilities Program during the current or a
21		
		previous school year. A student shall not be
22		eligible to participate in both the Education
23		Savings Account Program and the Lindsey Nicole
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1 2 Henry Scholarships for Students with Disabilities Program concurrently, or

3 (2) is a child in the household of a member of the
4 United States Armed Forces transferred from out
5 of state or from a foreign country pursuant to a
6 permanent change-of-station order of the parent;

7 7. "Parent" means a resident of the state who is a parent,
8 legal guardian or other person with the authority to act on behalf
9 of an eligible student;

10 8. "Program" means the Education Savings Account Program;

9. "Resident school district" means the public school district in which the student resides as defined in Section 1-113 of Title 70 of the Oklahoma Statutes; and

14 10. "Treasurer" means the Office of the State Treasurer.

SECTION 4. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 28-104 of Title 70, unless there is created a duplication in numbering, reads as follows:

18 A. To enroll an eligible student in the Education Savings
19 Account Program, the parent of the eligible student shall sign an
20 agreement to do all the following:

Provide an education for the eligible student in at least
 the subjects of English language arts, mathematics, social studies
 and science or provide eligible students with special needs an

1 organized appropriate educational program with measurable annual 2 goals;

2. Notify the State Board of Education of the date the eligible
student withdraws from the public school to participate in the
Program, the date the eligible student stops participating in the
Program and the date the eligible student enrolls or reenrolls in a
public school or graduates;

8 3. Not enroll the eligible student in a public school or
9 charter school full-time without first notifying the Board of the
10 decision to discontinue participation in the Program;

4. Sign a document releasing the resident school district from
 all obligation to educate the eligible student;

13 5. Use the money deposited in the education savings account 14 established for the eligible student only for the following expenses 15 of the student:

a. tuition and fees to an eligible private school,
virtual school or virtual coursework provider, or
eligible postsecondary institution,

b. purchasing, renting or subscribing to a service that
provides textbooks, other learning materials or
programs, or curriculum for a complete course of study
for a particular content area or grade level including
any supplementary materials recommended by the
curriculum,

1 educational therapies or services for the eligible с. 2 student from a licensed or accredited practitioner or 3 provider, including licensed or accredited 4 paraprofessionals or educational aides. The State 5 Board of Education shall promulgate rules defining which therapies and services are eligible under the 6 7 Program and setting the required qualifications for paraprofessionals and aides, 8

- 9 d. tutoring services. The Board shall promulgate rules
 10 setting the required qualifications for tutors.
 11 Tutors shall be required to notify the Board of their
 12 intention to provide tutoring services to students in
 13 the Program,
- e. services provided by a public school, including
 individual classes and extracurricular programs,
- 16 f. fees for a nationally standardized norm-referenced 17 achievement test, advanced placement examinations or 18 any exams related to college or university admissions, 19 g. contributions to a Coverdell Savings Account 20 established pursuant to 26 U.S.C., Section 530 for the 21 benefit of the eligible student, except that money

shall be for expenses otherwise allowed by this act,

used for elementary or secondary education expenses

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1	h. fees for management of the account by firms or
2	institutions selected by the Treasurer, and
3	i. insurance or surety bond payments as required by the
4	Board; and
5	6. Not use monies deposited in the account of an eligible
6	student for any of the following:
7	a. purchasing computer hardware, electronic equipment,
8	assistive technological devices, or educational
9	equipment or instruments. Nothing shall prohibit the
10	renting of such items,
11	b. regular or routine transportation of the student.
12	Regular and routine transportation shall not include
13	transporting the student for education-related field
14	trips and other extracurricular activities, and
15	c. consumable educational supplies including but not
16	limited to paper, pens or markers.
17	B. A parent shall renew the account of an eligible student on
18	an annual basis by submitting a renewal request to the Department.
19	The renewal request shall also include documentation showing the
20	results of the student on a nationally standardized norm-referenced
21	achievement test taken during that school year.
22	C. A signed agreement under this section shall be deemed school
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23 attendance and shall constitute compliance with the compulsory

1 attendance law as set forth in Section 10-105 of Title 70 of the 2 Oklahoma Statutes.

D. The parent of an eligible student shall submit a request to participate in the Education Savings Account Program no later than December 1 of the school year during which an account is requested, in order to receive funding for the same school year. If a request is made after December 1 the account will not begin receiving funds until the following school year.

9 E. Students may continue in the Program once they are
10 determined to be eligible pursuant to this act until they graduate,
11 return to public school or it has been found by the Board that the
12 agreement required in this section has been violated.

SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 28-105 of Title 70, unless there is created a duplication in numbering, reads as follows:

A. For a student who is determined to be an eligible student pursuant to subparagraph a of paragraph 6 of Section 3 of this act, the annual amount to be deposited to the education savings account for the student shall be as follows:

I. If the total household annual income is equal to or less than the amount required to qualify for the federal free or reducedprice lunch program, the amount granted to the account shall be equal to ninety percent (90%) of the total State Aid factors multiplied by the Grade Level Weight and the Student Category Weights that would be generated by that student for the applicable
 school year; and

2. If the total household annual income is greater than the amount required to qualify for the federal free or reduced-price lunch program but is equal to or less than two times that amount, the amount granted to the account shall be equal to sixty percent (60%) of the total State Aid factors multiplied by the Grade Level Weight and the Student Category Weights that would be generated by that student for the applicable school year.

B. For a student who is determined to be an eligible student pursuant to subparagraph b of paragraph 6 of Section 3 of this act, the amount granted to the education savings account for the student shall be equal to thirty percent (30%) of the total State Aid factors multiplied by the Grade Level Weight and the Student Category Weights that would be generated by that student for the applicable school year.

C. For a student who is determined to be an eligible student pursuant to subparagraph c of paragraph 6 of Section 3 of this act, the annual amount granted to the education savings account for the student shall be equal to ninety percent (90%) of the total State Aid factors multiplied by the Grade Level Weight and the Student Category Weights that would be generated by that student for the applicable school year.

D. The State Board of Education shall promulgate rules
 establishing a process for initial verification of the household
 income of a student for purposes of this section. Household income
 verification shall not be required at anytime for students who
 qualify pursuant to subsection B of this section.

6 Upon the request of a student for a change in the amount granted 7 to an account, the Board may conduct another verification of 8 household income but shall not require the student to submit to any 9 other eligibility verification that is not otherwise provided for in 10 this act.

11 SECTION 6. NEW LAW A new section of law to be codified 12 in the Oklahoma Statutes as Section 28-106 of Title 70, unless there 13 is created a duplication in numbering, reads as follows:

14 Upon submission of the signed agreement by the parent as Α. 15 required pursuant to Section 4 of this act, the State Department of 16 Education shall transfer the amount of funds calculated pursuant to 17 Section 5 of this act to the State Treasurer for deposit into the 18 education savings account for each eligible student pursuant to a 19 schedule established by the State Board of Education. The total 20 calculated amount shall be transferred in equal allocations 21 according to the schedule established by the Board for such 22 transfers and deposits, but such transfers shall not be made less 23 often than quarterly. Monies for deposit into the accounts shall be 24 from the funds set aside by the Board as provided for in Section 11

of this act for purposes of the Education Savings Account Program
 and as directed by the Oklahoma Education Savings Account Act.

3 The Department may retain an amount equal to five percent Β. 4 (5%) of the total amount set aside for the Program for 5 administrative services. The retained funds shall be deposited in the Education Savings Account Administrative Fund established in 6 7 subsection C of this section. The Department shall transfer one percent (1%) of the total deposited into the Education Savings 8 9 Account Administrative Fund to the Treasurer's Education Savings 10 Account Administrative Fund established in subsection D of this 11 section.

12 C. There is hereby established the Education Savings Account 13 Administrative Fund. The fund shall consist of monies retained by 14 the Department pursuant to subsection B of this section. The 15 Department shall administer the fund. Monies in the fund shall be 16 used by the Department for the costs in administering the Education 17 Savings Account Program. Monies in the fund shall be exempt from 18 the provisions of law relating to lapsing of appropriations. If the 19 number of education savings accounts significantly increases after 20 the fiscal year ending June 30, 2017, the Department may request the 21 Legislature to increase the amount allowed to be retained as set 22 forth in subsection B of this section to cover administrative costs 23 for the additional accounts.

1 There is hereby established the Treasurer's Education D. 2 Savings Account Administrative Fund. The fund shall consist of 3 monies transferred by the Department pursuant to subsection B of 4 this section for use by the Treasurer. The Treasurer shall 5 administer the fund. Monies in the fund shall be used by the Treasurer for the costs of administering education savings accounts. 6 7 Monies in the fund shall be exempt from the provisions of law relating to lapsing of appropriations. If the number of education 8 9 savings accounts significantly increases after the fiscal year 10 ending June 30, 2017, the Treasurer may request the Legislature to 11 increase the amount allowed to be retained as set forth in 12 subsection B of this section to cover administrative costs for the 13 additional accounts.

14 The Department shall maintain and publish a list of Ε. 15 nationally norm-referenced tests identified for purposes of 16 satisfying the testing requirements of subsection B of Section 4 of 17 this act. The tests shall meet industry standards of quality in 18 accordance with rules promulgated by the State Board of Education. 19 SECTION 7. NEW LAW A new section of law to be codified 20 in the Oklahoma Statutes as Section 28-107 of Title 70, unless there 21 is created a duplication in numbering, reads as follows:

A. An eligible private school or a provider of educational
 services receiving funds from an education savings account shall not

share with, or refund or rebate to, the parent or eligible student,
 in any manner, any of the funds from an education savings account.

B. Parents shall not receive or accept rebates, discounts or
payments from an eligible private school or a provider of
educational services using funds from an education savings account.
SECTION 8. NEW LAW A new section of law to be codified
in the Oklahoma Statutes as Section 28-108 of Title 70, unless there
is created a duplication in numbering, reads as follows:

A. Upon graduation from a postsecondary institution by an
eligible student or after a period of four (4) consecutive years
after high school graduation if the eligible student is not enrolled
in a postsecondary institution, the education savings account of the
student shall be closed and any remaining funds shall be returned to
the State Board of Education to be allocated to school districts
through the State Aid funding formula.

B. If an eligible student begins or ends participation in the Education Savings Account Program after the start of a full school year, the amount of the funds deposited into an education savings account for the student shall be prorated to reflect the actual amount of time the student participated in the Program during the current school year.

22 C. The State Department of Education shall:

23 1. Upon request provide to the parent of a student the 24 calculated amount of funds the student would be eligible to receive in an education savings account within ten (10) days after receiving the request or within ten (10) days after the total State Aid factors have been determined for the current fiscal year. Upon request of a parent prior to submission of an application, the Department shall provide to the parent an estimate of the approximate amount of funds the student may receive in an education savings account;

8 2. Not be responsible for any additional costs associated with
9 the education of eligible students incurred by the parents;

3. Establish a toll-free telephone number and website that provides information about the Program to parents, private schools and providers;

4. Require an annual, notarized, sworn statement by parents
 participating in the Program certifying compliance with provisions
 of the Oklahoma Education Savings Account Act, which statement shall
 be retained by the Department; and

17 5. Cross-check the list of eligible students participating in
18 the Program with the public school enrollments prior to each deposit
19 to avoid duplication of funding.

D. Monies received and used by the parent of an eligible student in compliance with the provisions of this act shall not constitute taxable income to the parent.

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E. The Treasurer shall make deposits into education savings
 accounts upon verification by the Department that the student is
 still participating in the Program.

F. The Treasurer may contract with private financial management
firms to manage education savings accounts with the supervision of
the Treasurer.

G. The Department shall conduct or contract for random audits
at least quarterly of education savings accounts to ensure
compliance with provisions of this act.

10 SECTION 9. NEW LAW A new section of law to be codified 11 in the Oklahoma Statutes as Section 28-109 of Title 70, unless there 12 is created a duplication in numbering, reads as follows:

A. The State Board of Education shall establish a process by
which the public may notify the Board of any violation of the
Oklahoma Education Savings Account Act.

B. The Board may suspend an eligible student from the Education Savings Account Program if the parent or the eligible student fails to comply with the provisions of this act or if the Board has reason believe that the parent or eligible student failed to comply with the provisions of this act with intent to defraud. Upon the suspension of an eligible student from the Program, the Board shall:

Notify the Treasurer to suspend the account of the eligible
 student until a final determination is made by the Board;

2. Notify the parent in writing that the account has been
 suspended and that no further transactions will be allowed. The
 notification shall specify the reason or reasons for the suspension
 and state that the parent or student has ten (10) days, not
 including weekends, to respond and take corrective action;

3. If the parent responds within the ten-day period, the Board
shall review the information provided by the parent and make a
decision to reinstate the student or to terminate participation of
the student in the Program; and

10 4. If the parent or eligible student refuses or fails to 11 contact the Board, to furnish any information or make any report 12 that may be required for reinstatement within the ten-day period, 13 the Board shall terminate participation of the student in the 14 Program and any remaining funds shall be returned to the State Board 15 of Education to be allocated to school districts through the State 16 Aid funding formula.

17 C. A parent may appeal the decision made by the Board pursuant18 to subsection B of this section.

D. The Board shall refer cases of misuse of monies to the Attorney General for investigation when it obtains evidence that the parent or eligible student failed to comply with the provisions of this act with intent to defraud.

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SECTION 10. NEW LAW A new section of law to be codified
 in the Oklahoma Statutes as Section 28-110 of Title 70, unless there
 is created a duplication in numbering, reads as follows:

Acceptance by private schools of students participating in the
Education Savings Account Program shall not expand the regulatory
authority of the state or any school district to impose any
additional regulation on private schools.

8 SECTION 11. NEW LAW A new section of law to be codified 9 in the Oklahoma Statutes as Section 28-111 of Title 70, unless there 10 is created a duplication in numbering, reads as follows:

11 Α. For the 2016-2017 school year, the State Board of Education 12 shall set aside an amount of money from the total amount 13 appropriated to the State Board of Education for State Aid purposes 14 and any other revenue available for allocation for State Aid 15 purposes to cover expected demand for education savings accounts 16 during the 2016-2017 school year. At the beginning of each 17 subsequent school year the Board shall set aside one hundred twenty 18 percent (120%) of the total amount deposited into education savings 19 accounts the previous school year and of the total amount for which 20 applications were received but for which no funds were available, to 21 allow for potential growth in participation.

B. Prior to the end of the fiscal year, the Board shall
determine the amount of funding that was set aside during that
fiscal year for deposit into education savings accounts but was not

needed and was not deposited into individual student education
 savings accounts and shall allocate that amount to school districts
 through the State Aid funding formula.

4 C. The Board shall promulgate rules necessary for the
5 administration of the Education Savings Account Program, including:

6 1. Provisions for conducting or contracting for examinations of
7 the use of education savings account monies by eligible students;

8 2. Provisions for conducting or contracting for random,
9 quarterly and annual reviews or audits of education savings
10 accounts;

3. Establishing or contracting for the establishment of an
 online anonymous fraud-reporting service;

4. Establishing a telephone number to receive anonymous fraud
 reporting; and

15 5. Requirements for a surety bond or insurance for education16 savings account holders.

SECTION 12. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 28-112 of Title 70, unless there is created a duplication in numbering, reads as follows:

A. The Oklahoma Education Savings Account Act shall not be
construed to authorize or permit any state agency to exercise
control or supervision over any nonpublic school or students being
educated by other means. Students who are being provided an

education by other means shall not be eligible to participate in the
 Education Savings Account Program.

B. Educational service providers which accept payment from an
education savings account shall not be considered agents of the
state or federal government.

C. No liability shall arise on the part of the state, the State
Treasurer, the State Board of Education, the State Department of
Education or a school district based on participation in the Program
by an eligible student.

10 SECTION 13. NEW LAW A new section of law to be codified 11 in the Oklahoma Statutes as Section 28-113 of Title 70, unless there 12 is created a duplication in numbering, reads as follows:

13 The State Board of Education may select an independent Α. 14 research organization, which may be a public or private entity or 15 university, to conduct a study of and report on the academic gains 16 of eligible students participating in the Education Savings Account 17 Program. The Board shall provide the standardized test scores on 18 the nationally norm-referenced tests of eligible students which have 19 been submitted as required pursuant to Section 4 of this act to the 20 independent research organization. Beginning in the third year of 21 the Program the independent research organization shall annually 22 report to the Board on the year-to-year learning gains of 23 participating students on a statewide basis. The report shall also 24 include, to the extent possible, a comparison of the learning gains

1 of participating students to the learning gains of public school 2 students in the state with socioeconomic backgrounds similar to 3 those participating students. To minimize costs and reduce time 4 required for the analysis and evaluation by the independent research 5 organization, the Department shall conduct analyses of matched students from public school assessment data and calculate control-6 7 group learning gains using an agreed-upon methodology outlined in the contract approved by the Board with the independent research 8 9 organization.

B. The reporting and sharing of student learning-gain data as required by this section shall be made in accordance with the requirements of the Family Educational Rights and Privacy Act (FERPA) and shall be for the sole purpose of creating the annual report. All parties with access to the data shall preserve the confidentiality of the information as required by law.

16 C. The annual report made pursuant to this section shall not 17 disaggregate data to a level that will identify individual students 18 or providers, or disclose the academic level of individual students.

D. The annual report made pursuant to this section shall bepublished by the Department on its website.

SECTION 14. This act shall become effective July 1, 2016.
 SECTION 15. It being immediately necessary for the preservation
 of the public peace, health and safety, an emergency is hereby

1	declared to exist, by reason whereof this act shall take effect and
2	be in full force from and after its passage and approval.
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4	COMMITTEE REPORT BY: COMMITTEE ON COMMON EDUCATION, dated 02/17/2016 - DO PASS, As Coauthored.
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