HOUSE OF REPRESENTATIVES - FLOOR VERSION

STATE OF OKLAHOMA

2nd Session of the 55th Legislature (2016)

HOUSE BILL 2686 By: Brumbaugh and Nelson of the

House

and

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Mazzei of the Senate

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AS INTRODUCED

An Act relating to individuals with disabilities; creating the Disability Savings Act; establishing the Oklahoma ABLE Program; stating program purposes; defining terms; establishing account as a trust fund outside the State Treasury; providing for administration of the program by the Board of Trustees of the Oklahoma College Savings Plan; granting powers and duties to Board; directing collection of fees and charges to establish and maintain the program; requiring Board to deposit and invest account contributions; mandating annual review of investment allocation and selection; authorizing investment delegation to financial institutions; allowing fund pooling to maximize returns; requiring tracking and recording of individual accounts; permitting financial institution to act as custodian or plan manager; specifying length of contract; authorizing renewal option; describing duty of care for Board; prohibiting individual Board member liability; directing applicability of Board's ethics policy; limiting purposes of program assets; excluding state property right of program assets; providing exception; excluding account assets in determining applicant's eligibility for assistance or benefits; barring applicability of specified securities statutes; allowing participation agreements for participants; listing terms for inclusion in the agreements; permitting amendment of

agreements as needed; authorizing liquidation of account in cases of material misrepresentation; prohibiting assignment or encumbrance of account; declaring state's status as a permissible creditor upon death of beneficiary; limiting uses for program assets; making participant designated beneficiary of account; providing exceptions; limiting account ownership to single person; allowing Board verification of specified participant information; permitting participant cancellation of agreement at any time; requiring disclosure of cancellation option and conditions; directing Board compliance with Internal Revenue Code reporting requirements; prescribing annual financial report; prescribing posting annual report on Board's website; providing for disclosure of program information; exempting specified information from disclosure; construing provisions of the act; requiring disclosures in informational materials; directing State Comptroller to give notice if the program is not financially feasible; authorizing termination of the program by legislative action; allowing Board to adjust participation agreement terms; directing payment to participants if program is terminated; establishing advisory committee for program; listing powers and duties of committee; describing appointment procedure for committee; providing for frequency of meetings; prohibiting compensation or travel reimbursement for members; abolishing committee after certain date; permitting delay if waiver or authorization from federal agency is necessary; authorizing enrollment as soon as reasonably practical; providing for codification; and providing an effective date.

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20 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 901 of Title 56, unless there is created a duplication in numbering, reads as follows:

- This act shall be known and may be cited as the "Disability 2 Savings Act".
 - SECTION 2. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 902 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - A. There is hereby established the Oklahoma Achieving a Better Life Experience (ABLE) Program.
 - B. The purposes of the Oklahoma ABLE Program are as follows:
 - 1. To encourage and assist individuals and families in saving funds for the purpose of supporting individuals with disabilities to maintain health, independence and quality of life; and
 - 2. To provide secure funding for qualified disability expenses on behalf of designated beneficiaries with disabilities that will supplement, but not supplant, benefits provided through private insurance, the Medicaid program under Title XIX of the Social Security Act, the supplemental security income program under Title XVI of the Social Security Act, the beneficiary's employment and other sources.
 - SECTION 3. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 903 of Title 56, unless there is created a duplication in numbering, reads as follows:
- 22 As used in the Disability Savings Act:
- 1. "ABLE account" or "account" has the meaning assigned by
 Section 529A of the Internal Revenue Code;

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- 2. "ABLE program" or "program" means the Oklahoma Achieving a

 Better Life Experience Program created under this act;
 - 3. "Board" means the Board of Trustees of the Oklahoma College Savings Plan program, established under Section 3970.4 of Title 70 of the Oklahoma Statutes;
 - 4. "Designated beneficiary" means a resident of this state with a disability who is an eligible individual and named as the designated beneficiary of an ABLE account;
 - 5. "Eligible individual" means a person who has certified to the Board that the person is eligible to participate in the ABLE program;
 - 6. "Financial institution" means a bank, a trust company, an insurance company, a broker-dealer, a registered investment company or investment manager, or another similar financial institution authorized to transact business in this state;
 - 7. "Internal Revenue Code" means the Internal Revenue Code of 1986, as amended;
 - 8. "Oklahoma ABLE savings plan account" means the Oklahoma ABLE savings plan account created under Section 4 of this act;
 - 9. "Participant" means a designated beneficiary or the parent or custodian, guardian, or other fiduciary of the beneficiary who has entered into a participation agreement under this act;

- 10. "Participation agreement" means an agreement between a participant and the Board under this act that conforms to the requirements prescribed by this act; and
- 11. "Qualified disability expenses" means any expenses related to the eligible individual's blindness or disability that are incurred for the benefit of an eligible individual who is the designated beneficiary, and includes expenses for education, housing, transportation, employment training and support, assistive technology and personal support services, health, prevention and wellness, financial management and administrative services, legal fees, oversight and monitoring, a funeral and burial, and other expenses approved under federal regulations adopted under Section 529A of the Internal Revenue Code.
- SECTION 4. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 904 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - A. The Oklahoma Achieving a Better Life Experience (ABLE) savings plan account is established as a trust fund outside of the State Treasury.
 - B. The Board of Trustees of the Oklahoma College Savings Plan program shall administer the ABLE program and shall:
 - 1. Develop and implement the program;
- 23 2. Adopt rules and establish policies and procedures to implement the Disability Savings Act to:

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- b. make changes to the program as necessary for the participants in the program to obtain or maintain federal income tax benefits or treatment provided by Section 529A of the Internal Revenue Code, and exemptions under federal securities laws, and
- c. make changes to the program as necessary to ensure the program's compliance with all other applicable laws and regulations;
- 3. Either directly or through a contractual arrangement for investment or plan manager services with a financial institution or plan manager of another qualified entity, develop and provide information for participants and their families necessary to establish and maintain an ABLE account;
- 4. Enter into agreements with any financial institution or any state or federal agency or contractor or other entity as required to administer the program under this act;
 - 5. Enter into participation agreements with participants;
- 6. Solicit and accept any gifts, grants, legislative appropriations and other funds from the state, any unit of federal, state or local government, or any other person, firm, partnership or corporation;

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- 7. Invest participant funds in appropriate investment instruments; and
 - 8. Make provision for the payment of costs of administering the program.
 - C. The Board has all powers necessary or proper to carry out its duties under this act and to effectuate the purposes of this act, including the power to:
 - 1. Sue and be sued;

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- 2. Enter into contracts and other necessary instruments;
- 3. Enter into agreements or other transactions with the United States, state agencies and other entities as necessary;
 - 4. Appear on its own behalf before governmental agencies;
- 5. Contract for necessary goods and services, including specifying in the contract duties to be performed by the provider of goods or services that are a part of or are in addition to the person's primary duties under the contract;
- 6. Contract with another state that administers a qualified ABLE program as authorized by Section 529A of the Internal Revenue Code, to provide residents of this state with access to a qualified ABLE program;
- 7. Engage the services of private consultants, trustees, records administrators, managers, legal counsel, auditors and other appropriate parties or organizations for administrative or technical assistance;

- 1 8. Participate in any government program;
 - 9. Impose fees and charges;
 - 10. Develop marketing plans or promotional materials or contract with a consultant to market the program;
 - 11. Make reports;
 - 12. Purchase liability insurance covering the Board and employees and agents of the Board;
 - 13. Make changes to the program as necessary for the participants in the program to obtain or maintain federal income tax benefits or treatment provided by Section 529A of the Internal Revenue Code, and exemptions under federal securities laws; and
 - 14. Establish other policies, procedures and eligibility criteria to implement this act.
 - SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 905 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - The Board of Trustees of the Oklahoma College Savings Plan shall collect administrative fees and service charges in connection with any agreement, contract or transaction relating to the Oklahoma Achieving a Better Life Experience Program in amounts not exceeding the amount necessary to recover the cost of establishing and maintaining the program.

- 1 SECTION 6. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 906 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - All money paid by a participant in connection with a participation agreement shall be:
 - Deposited into an individual ABLE account held on behalf of that participant in the Oklahoma ABLE savings plan account; and
 - Promptly invested by the Board of Trustees of the Oklahoma College Savings Plan.
 - At least annually the Board shall establish and review the asset allocation and selection of the underlying investments of the ABLE program.
 - The Board may delegate to duly appointed financial institutions authority to act on behalf of the Board in the investment and reinvestment of all or part of the funds and may also delegate to those financial institutions the authority to act on behalf of the Board in the holding, purchasing, selling, assigning, transferring or disposing of any or all of the securities and investments in which the funds in the Oklahoma ABLE savings plan account have been invested, as well as the proceeds from the investment of those funds.
 - In delegating investment authority to financial institutions, the Board may authorize the pooling of funds from the ABLE accounts with other funds administered by the Board to maximize

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- returns for participants. If funds from the ABLE accounts are
 pooled with other funds administered by the Board, the Board shall
 track, monitor, report and record separately all investment activity
 related to the ABLE accounts, including any earnings and fees
 associated with each individual ABLE account.
 - E. The Board may select one or more financial institutions to serve as custodian of all or part of the program's assets.
 - F. In the Board's discretion, the Board may contract with one or more financial institutions to serve as plan manager and to invest the money in ABLE accounts.
 - G. A contract between the Board and a financial institution to act as plan manager under the Oklahoma ABLE Program may be for a term of up to five (5) years and may be renewable.
 - H. In exercising or delegating investment powers and authority, members of the Board shall exercise ordinary business care and prudence under the facts and circumstances prevailing at the time of the action or decision. A member of the Board is not liable for any action taken or omitted with respect to the exercise of, or delegation of, those powers and authority if the member discharged the duties of the member's position in good faith and with the degree of diligence, care and skill that a prudent person acting in a like capacity and familiar with those matters would use in the conduct of an enterprise of a like character and with like aims.

- I. In administering this program, the Board is subject to the Board's ethics policy.
 - SECTION 7. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 907 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - A. The assets of the Oklahoma Achieving a Better Life

 Experience (ABLE) Program shall at all times be preserved, invested

 and spent only for the purposes provided by the Disability Savings

 Act and in accordance with the participation agreements entered into

 under this act.
 - B. Except as provided by Section 529A of the Internal Revenue Code, the state does not have a property right in the assets of the ABLE program.
 - SECTION 8. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 908 of Title 56, unless there is created a duplication in numbering, reads as follows:

Notwithstanding any other provision of state law that requires consideration of the financial circumstances of an applicant for assistance or a benefit provided under that law, the agency making the determination of eligibility for the assistance or benefit may not consider the amount in the applicant's ABLE account, including earnings on that amount, and any distribution for qualified disability expenses in determining the applicant's eligibility to

receive and the amount of the assistance or benefit with respect to the period during which the individual maintains the ABLE account.

SECTION 9. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 909 of Title 56, unless there is created a duplication in numbering, reads as follows:

An ABLE account is not a security within the meaning of the term as defined in Section 1-102 of Title 71 of the Oklahoma Statutes, and is exempt from the provisions of the Oklahoma Uniform Securities Act of 2004, Sections 1-101 through 1-701 of Title 71 of the Oklahoma Statutes.

- SECTION 10. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 910 of Title 56, unless there is created a duplication in numbering, reads as follows:
- A. Under the Oklahoma Achieving a Better Life Experience (ABLE) Program, the Board of Trustees of the Oklahoma College Savings Plan may enter into participation agreements with participants on behalf of designated beneficiaries.
 - B. A participation agreement may include the following terms:
 - 1. The requirements and applicable restrictions for:
 - a. opening an ABLE account,
 - b. making contributions to an ABLE account, and
 - c. directly or indirectly, instructing the investment of the contributions or balance of the ABLE account;

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- 2. The eligibility requirements for a participant to enter into a participation agreement and the rights of that participant;
- 3. The administrative fee and other fees and charges applicable to an ABLE account;
- 4. The terms and conditions under which an ABLE account or participation agreement may be modified, transferred or terminated;
 - 5. The method of disposition of abandoned ABLE accounts; and
- 6. Any other terms and conditions the Board considers necessary or appropriate, including those necessary to conform the ABLE account to the requirements of Section 529A of the Internal Revenue Code, or other applicable federal law.
- C. The participation agreement may be amended throughout the term of the agreement, including to allow a participant to increase or decrease the level of participation and to change the designated beneficiary or other matters authorized by this section and Section 529A of the Internal Revenue Code.
- D. If the Board finds a participant has made a material misrepresentation in the application for a participation agreement or in any communication regarding the ABLE program, the Board may liquidate the participant's ABLE account. If the Board liquidates an ABLE account under this subsection, the participant is entitled to a refund, subject to any charges or fees provided by the participation agreement and the Internal Revenue Code.

- SECTION 11. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 911 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - A. An ABLE account shall not be assigned for the benefit of creditors, used as security or collateral for any loan or otherwise subject to alienation, sale, transfer, assignment, pledge, encumbrance or charge.
 - B. Notwithstanding subsection A of this section, the state is a permissible creditor upon the death of a designated beneficiary for the purposes set forth in Section 529A of the Internal Revenue Code.
 - SECTION 12. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 912 of Title 56, unless there is created a duplication in numbering, reads as follows:

The assets of the Oklahoma Achieving a Better Life Experience (ABLE) Program may only be used to:

- 1. Make distributions to designated beneficiaries;
- 2. Pay the costs of program administration and operations;
- 3. Make refunds for cancellations, excess contributions, liquidation under Section 10 of this act, and death, in accordance with a computation method determined by the Board of Trustees of the Oklahoma College Savings Plan;
- 4. Roll over funds to another ABLE account to the extent authorized by Section 529A of the Internal Revenue Code; and

- 5. Make distributions to the state as authorized by Section 529A of the Internal Revenue Code.
- SECTION 13. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 913 of Title 56, unless there is created a duplication in numbering, reads as follows:
- A. The participant is the designated beneficiary and the owner of the ABLE account except as described by subsection B of this section and as otherwise permitted by Section 529A of the Internal Revenue Code.
- B. If the designated beneficiary of the ABLE account is a minor or has a custodian, guardian or other fiduciary appointed for the purpose of managing the minor's financial affairs, the parent or custodian, or guardian or other fiduciary of the beneficiary may serve as the participant if that form of ownership is permitted or not prohibited by Section 529A of the Internal Revenue Code.
- C. A designated beneficiary may own only one ABLE account, and each ABLE account may have only one owner, except as otherwise permitted by Section 529A of the Internal Revenue Code.
- SECTION 14. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 914 of Title 56, unless there is created a duplication in numbering, reads as follows:
- The Board of Trustees of the Oklahoma College Savings Plan may require a participant to verify under oath:
 - 1. The participant's certification as an eligible individual;

2. The participant's selection to change a designated
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- 3. The participant's selection to cancel a participation agreement; and
 - 4. Any other information the Board may require.
- SECTION 15. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 915 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - A. A participant may cancel a participation agreement at will.
- B. Each participation agreement shall provide that the agreement may be canceled on the terms and conditions and on payment of applicable fees and costs as provided by rule.
- SECTION 16. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 916 of Title 56, unless there is created a duplication in numbering, reads as follows:
- A. The Board of Trustees of the Oklahoma College Savings Plan shall comply with the reporting requirements in Section 529A of the Internal Revenue Code.
- B. The Board shall report financial information related to the Oklahoma Achieving a Better Life Experience (ABLE) Program in an annual financial report in accordance with the State Comptroller's requirements and guidelines for state agencies.
- C. The Board shall include financial information for the ABLE program in the Board's annual report posted on the Board's website.

- D. The Board shall prepare any other reports required by state or federal rules and regulations.
 - SECTION 17. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 917 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - A. Except as provided in subsection B of this section, all information relating to the Oklahoma Achieving a Better Life Experience (ABLE) Program is public and subject to disclosure if required by law.
 - B. Information relating to a prospective or current participant or designated beneficiary or to a participation agreement, including any personally identifiable information, is confidential except that the Board of Trustees of the Oklahoma College Savings Plan may disclose that information to:
 - 1. A participant regarding the participant's account; or
 - 2. A state or federal agency as necessary to administer the program or as required by Section 529A of the Internal Revenue Code, or other federal or state requirements.
 - SECTION 18. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 918 of Title 56, unless there is created a duplication in numbering, reads as follows:
- A. Nothing in the Disability Savings Act or in any participation agreement entered into under this act shall be construed to:

1. Guarantee that amounts saved under the program will be sufficient to cover the qualified disability expenses of a designated beneficiary; or

- 2. Create any obligation of the state, any agency or instrumentality of the state, or a plan manager to guarantee for the benefit of a participant:
 - a. the return of any amount contributed to an ABLE account,
 - b. the rate of interest or other return on an ABLE account, or
 - c. the payment of interest or other return on an ABLE account.
- B. The Board of Trustees of the Oklahoma College Savings Plan by rule shall require that informational materials used in connection with a contribution to an ABLE account clearly indicate that the account is not insured by this state and that neither the principal deposited nor the investment return is guaranteed by the state.
- SECTION 19. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 919 of Title 56, unless there is created a duplication in numbering, reads as follows:
- A. If the State Comptroller determines that the Oklahoma

 Achieving a Better Life Experience (ABLE) Program is not financially

 feasible, the State Comptroller shall notify the Governor and the

- Legislature and recommend that the Board of Trustees of the Oklahoma

 College Savings Plan not administer the ABLE program or that the

 program be modified or terminated. The program shall be terminated

 only through legislative enactment.
 - B. If the State Comptroller determines that the ABLE program is not financially feasible, the Board may adjust the terms of participation agreements as necessary to ensure the financial feasibility of the program.
 - C. If the Legislature terminates the ABLE program, the balance of each ABLE account shall be paid to the participant, to the extent possible.
 - SECTION 20. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 920 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - A. The Oklahoma Achieving a Better Life Experience (ABLE)

 Program advisory committee is established to review rules and

 procedures related to the ABLE program, to provide guidance, suggest

 changes and make recommendations for the administration of the

 program, and to provide assistance as needed to the Board of

 Trustees of the Oklahoma College Savings Plan and State Comptroller

 during the creation of the program.
 - B. Not later than January 1, 2017, the State Comptroller shall appoint at least five and not more than seven members to the

- 1 advisory committee, including at least one member from each of the 2 following groups:
 - 1. Persons with a disability who qualify for the program;
- 2. Family members of a person with a disability who qualifies for the program;
 - 3. Representatives of disability advocacy organizations; and
 - 4. Representatives of the financial community.
- 8 C. The State Comptroller shall designate the presiding officer 9 of the advisory committee.
 - D. The advisory committee shall meet quarterly or more frequently as the presiding officer determines is necessary to carry out the responsibilities of the committee.
- E. A member of the advisory committee is not entitled to compensation or reimbursement for travel expenses.
 - F. This section expires and the advisory committee is abolished December 1, 2019.
 - SECTION 21. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 921 of Title 56, unless there is created a duplication in numbering, reads as follows:
 - If, before implementing any provision of the Disability Savings

 Act, a state agency determines that a waiver or authorization from a

 federal agency is necessary for implementation of that provision,

 the agency affected by the provision shall request the waiver or

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1	authorization and may delay implementing that provision until the
2	waiver or authorization is granted.
3	SECTION 22. NEW LAW A new section of law to be codified
4	in the Oklahoma Statutes as Section 922 of Title 56, unless there is
5	created a duplication in numbering, reads as follows:
6	The Board of Trustees of the Oklahoma College Savings Plan may
7	begin enrollment in the Oklahoma Achieving a Better Life Experience
8	(ABLE) Program as soon as reasonably practical to allow sufficient
9	time for successful development and implementation of the ABLE
10	program.
11	SECTION 23. This act shall become effective November 1, 2016.
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13	COMMITTEE REPORT BY: COMMITTEE ON APPROPRIATIONS AND BUDGET, dated 02/25/2016 - DO PASS, As Coauthored.
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