1	HOUSE OF REPRESENTATIVES - FLOOR VERSION
2	STATE OF OKLAHOMA
3	1st Session of the 58th Legislature (2021)
4	HOUSE BILL 2010 By: Townley and Johns of the House
5	and
6	Montgomery of the Senate
7	Montgomery of the Senate
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10	<u>AS INTRODUCED</u>
11	An Act relating to public health and safety; amending 63 O.S. 2011, Sections 1-1101 and 1-1118, as last
12	amended by Section 1, Chapter 505, O.S.L. 2019 (63 O.S. Supp. 2020, Section 1-1118), which relate to
13	food; defining terms; modifying creation of certain fees; requiring mobile food vendors follow certain
14	laws; allowing mobile food vendors to operate in certain locations; requiring mobile food vendors
15	operate in a certain manner; authorizing the Department of Health to promulgate rules; authorizing
16	local authorities to regulate mobile food vendors; allowing administrative hearing upon suspension or
17	revocation of certain license; establishing penalties; providing appeals process; construing law;
18	providing for codification; and providing an effective date.
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21	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
22	SECTION 1. AMENDATORY 63 O.S. 2011, Section 1-1101, is
23	amended to read as follows:
24	Section 1-1101. For the purposes of this article:

1	(a) The term "food" means <u>:</u>
2	(1) articles used for food or drink for man,
3	(2) chewing gum, and
4	(3) articles used for components of any such article.
5	(b) The term "label" means a display of written, printed or
6	graphic matter upon the immediate container of any article; and a
7	requirement made by or under authority of this article that any
8	word, statement, or other information appearing on the label shall
9	not be considered to be complied with unless such word, statement,
10	or other information also appears on the outside container or
11	wrapper, if there be any, of the retail package of such article, or
12	is easily legible through the outside container or wrapper.
13	(c) The term "immediate container" does not include package
14	liners.
15	(d) The term "labeling" means all labels and other written,
16	printed or graphic matter:
17	(1) upon an article or any of its containers or wrappers, or
18	(2) accompanying such article.
19	(e) If an article is alleged to be misbranded because the
20	labeling is misleading, or if an advertisement is alleged to be
21	false because it is misleading, then in determining whether the
22	labeling or advertisement is misleading there shall be taken into
23	account (among other things) not only representations made or
24	suggested by statement, word, design, device, sound, or in any

combination thereof, but also the extent to which the labeling or advertisement fails to reveal facts material in the light of such representations or material with respect to consequences which may result from the use of the article to which the labeling or advertisement relates, under the conditions of use prescribed in the labeling or advertisement thereof, or under such conditions of use as are customary or usual.

8 (f) The term "advertisement" means all representations 9 disseminated in any manner or by any means, other than by labeling, 10 for the purpose of inducing, or which are likely to induce, directly 11 or indirectly, the purchase of food.

(g) The term "contaminated with filth" applies to any food not securely protected from dust, dirt, and, as far as may be necessary by all reasonable means, from all foreign or injurious contaminations.

(h) The provisions of this article regarding the selling of food shall be considered to include the manufacture, production, processing, packing, exposure, offer, possession, and holding of any such article for sale; and the sale, dispensing, and giving of any such article, and the supplying or applying of any such articles in the conduct of any food establishment.

(i) The term "Federal Act" means the Federal Food, Drug, andCosmetic Act.

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1	(j) The term "mobile food establishment" means a facility,
2	including a trailer, that prepares food and beverages, is vehicle
3	mounted, is Department of Transportation road approved, including
4	wheels and axles, is readily moveable and remains at one physical
5	address for no more than twelve (12) hours at one time, unless the
6	truck is operating on private property. A mobile food establishment
7	operating on private property may remain at one physical address for
8	no more than fourteen (14) days.
9	(k) The term "mobile push cart" means a non-self-propelled food
10	unit that can be manually moved by an average person without being
11	vehicle mounted.
12	(1) The term "mobile retail food establishment" means a licensed
13	unit which sells packaged foods from a stationary display at a
14	location some distance from the unit but still at the same physical
15	address for no more than twelve (12) hours, provided the licensed
16	unit is on the premises and readily available for inspection and the
17	food has been prepared in a facility that is regulated by the Good
18	Manufacturing Practices in Title 21 of the Code of Federal
19	Regulations or regulated as a license holder pursuant to Section
20	310:260 of the Oklahoma Administrative Code, Good Manufacturing
21	Practice Regulations, Oklahoma Department of Agriculture, Food and
22	Forestry, and United States Department of Agriculture, or this act.
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1	(m) The term "mobile food vendor" means any person who dispenses
2	food or beverages from a mobile food establishment, mobile push cart
3	or mobile retail food establishment.
4	(n) The term "mobile food vending" means dispensing food or
5	beverages from a food vending vehicle.
6	(o) The term "food vending vehicle" means a mobile food
7	establishment, mobile push cart or mobile retail food establishment.
8	(p) The term "local authority" means any local government,
9	including any town, city, charter city, political subdivision or
10	county.
11	(q) The term "public property" means any property owned and
12	operated by this state or a local authority for the benefit of the
13	public and includes all rights-of-way contained wholly within any
14	state or local authority parks.
15	(r) The term "temporary mass gathering" means an actual or
16	reasonably anticipated assembly of three hundred or more people for
17	an event that continues, or reasonably can be expected to continue,
18	for two (2) or more hours per day.
19	(s) The term "nonobstructive spot inspection" means an
20	inspection of a mobile food establishment at a temporary mass
21	gathering that is conducted, if practicable, before the start of the
22	temporary mass gathering, and that does not exceed ten (10) minutes
23	in length if conducted during a high-traffic time of the gathering.
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SECTION 2. AMENDATORY 63 O.S. 2011, Section 1-1118, as
 last amended by Section 1, Chapter 505, O.S.L. 2019 (63 O.S. Supp.
 2020, Section 1-1118), is amended to read as follows:

Section 1-1118. A. It shall be unlawful for any person to
operate or maintain any establishment, stationary or otherwise,
where food or drink is offered for sale, or sold, to the public,
unless the person is the holder of a food establishment license
issued for such purpose by the State Commissioner of Health or
designee. A food establishment license shall not be required for:

10 1. A produce stand that offers only whole, uncut and 11 unprocessed fresh fruits, melons, vegetables and legumes and/or 12 whole uncracked and unprocessed nuts;

13 2. A manufacturer, wholesaler or broker of food licensed
14 pursuant to Section 1-1119 of this title;

15 3. A kitchen in a private home if only food that does not 16 require time and temperature control for safety is prepared for sale 17 or service at a function such as a nonprofit civic, charitable or 18 religious organization's bake sale;

4. An area where food that is prepared as specified in
paragraph 3 of this subsection is sold or offered for human
consumption;

22 5. A private home that receives catered or home-delivered food;23

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A hotel licensed pursuant to Section 1-1201 of this title
 which provides limited food service in compliance with rules
 promulgated by the State Board of Health;

7. A kitchen in a private home or in a bed and breakfast that
prepares and offers food to guests, if the home is owner-occupied,
the number of available guest bedrooms does not exceed three, and
breakfast is the only meal offered;

8 8. A nonprofit civic, charitable or religious organization
9 using unpaid individuals to prepare or serve food on its behalf, for
10 occasional fund-raising events sponsored and conducted by the
11 organization. For the purposes of this paragraph, an "occasional
12 fund-raising event" shall be defined as an event that occurs four
13 times a year or less;

9. Day care centers or family day care centers, and all other
child care facilities as defined and licensed pursuant to the
provisions of the Oklahoma Child Care Facilities Licensing Act;

17 10. Nursing facilities and specialized facilities, as defined 18 in and licensed pursuant to the provisions of the Nursing Home Care 19 Act, residential care homes as defined by the Residential Care Act, 20 adult day care centers as defined by the Adult Day Care Act, and 21 assisted living centers and continuum of care facilities licensed 22 pursuant to the Continuum of Care and Assisted Living Act; and 23 Other establishments exempted from food establishment 11. 24 licensure pursuant to state law.

B. Each license shall expire one (1) year following the date of
its issuance. The State Department of Health shall charge and
collect for each such license an annual fee to be fixed by the State
Board Department of Health by rule or as provided for in this
section.

6 The Board may provide by rule for a fee-exempt license for a 1. 7 food establishment operated by a nonprofit, civic, charitable or religious organization that uses unpaid persons to sell or offer 8 9 food on a more frequent basis than the occasional fund-raising 10 event. A fee-exempt license shall not expire but shall remain in 11 full force and effect until affirmatively revoked, suspended, 12 annulled or withdrawn by the Department in accordance with 13 applicable law.

14 2. The Board may by rule also provide that licenses for 15 establishments serving events of limited duration or operating on a 16 seasonal basis shall extend only for the term of the event or 17 season, and may by rule adjust the fees for such licenses 18 accordingly.

19 3. The Board shall provide by rule a three-day license for 20 vendors who only sell at farmers markets as defined in 310:257-1-2 21 of the Oklahoma Administrative Code or at county fairs. Licenses 22 for vendors who only sell at farmers markets or county fairs shall 23 not exceed Fifty Dollars (\$50.00). Vendors who do not sell food and 24 vendors who meet the exceptions provided in subsection A of this section shall not be required to obtain a three-day license or a
 food establishment license.

3 С. The State Board of Health shall promulgate reasonable standards and rules for sanitation of establishments required to be 4 5 licensed, which shall include the following: buildings, vehicles, and appurtenances thereto, including plumbing, ventilation and 6 7 lighting; construction, cleanliness and bactericidal treatment of 8 equipment and utensils; cleanliness, wholesomeness, storage and 9 refrigeration of food and drink sold or served; cleanliness and 10 hygiene of personnel; toilet facilities; disposal of waste; water 11 supply; and other items deemed necessary to safequard the health, 12 comfort, and safety of customers.

SECTION 3. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 1-1150 of Title 63, unless there is created a duplication in numbering, reads as follows:

16 A. Mobile food vendors shall follow all state and local laws 17 and regulations governing operations in the jurisdiction where the 18 vendor is operating that are not in conflict with this section.

B. A mobile food vendor may operate in the following locations:
1. On public property, so long as the vending vehicle is not
parked within twenty (20) feet of an intersection. A mobile food
vendor may operate from legal parking spaces on the public right-ofway, including metered spaces, upon payment of appropriate fees.
When operating on public property, a mobile food vendor is subject

1 to the same parking rules, restrictions and obligations as other 2 commercial vehicles; and

- 2. On private property under the following circumstances:
 a. the property is located in a zoning district where
 food service establishments are permitted to operate
 and the vendor has permission of the property owner,
 designee or lessor, and
- b. the property is located in a residential zoning
 district and the mobile food vendor has been invited
 by a resident or group of residents in that district
 to operate on their property for the purpose of
 serving food to that resident, group of residents or
 their guests.
- 14 C. A mobile food vendor shall not operate in any manner which 15 will interfere with or obstruct the free passage of pedestrians or 16 vehicles along any street, sidewalk or parkway.

D. When operating, a mobile food vendor shall:

Maintain a food vending vehicle in good operating order;
 Provide a waste receptacle for customers which is visible
 and request its use by customers;

3. Remove and dispose of all refuse within a twenty-five-foot radius of the mobile food vendor's operating area at the conclusion of operation;

4. Display the mobile food vendor's food establishment license
 in a conspicuous location for public view; and

5. If serving food at a temporary mass gathering, notify the State Department of Health and the local authority in the jurisdiction where the gathering is located of the dates the mobile food vendor will operate at the temporary mass gathering at least five (5) business days prior to the gathering.

8 E. The State Department of Health may promulgate rules to
9 enforce the provisions of this section. Rules adopted shall not:

Require a mobile food vendor to operate a specific distance
 from the perimeter of an existing commercial establishment or to
 enter into any agreement with a commercial establishment;

13 2. Require a mobile food vendor that serves only prepackaged 14 food or that does not prepare or open food to have a handwashing 15 sink in his or her food vending vehicle;

16 3. Require a mobile food vendor to associate with a commissary 17 if the vendor carries all the equipment necessary to comply with 18 health and safety standards and applicable regulations;

19 4. Limit the number of licensed mobile food vendors;

20 5. Require a mobile food vendor to obtain any additional 21 permits from a local authority unless the mobile food vendor seeks 22 to operate at an event sponsored by a local authority or in a local, 23 public park;

1 6. Require a mobile food vendor to be fingerprinted or to 2 install a GPS tracking device on the vendor's vehicle; 3 7. Require a mobile food vendor to stay in constant motion 4 except for when serving customers; 5 8. Require a mobile food vendor to change locations unless the vendor is operating in violation of this act; 6 7 Require a mobile food vendor to maintain insurance that 9. names a local authority as an additional insured unless the vendor 8 9 is attending an event sponsored by the local authority or operating 10 in a local, public park; 11 10. Require a mobile food vendor to maintain a bond that names 12 a local authority as a beneficiary unless the vendor is attending an 13 event sponsored by the local authority or operating in a local 14 public park; 15 Require a mobile food vendor to submit to health 11. 16 inspections beyond health inspections conducted by the Department or 17 by a local authority collaborating with the Department, unless the 18 Department is investigating a reported foodborne illness or 19 addressing a complaint of an imminent health or safety hazard to the

20 public;

21 12. Require a health inspection of a food vending vehicle more 22 than twice per year unless the Department is ensuring a mobile food 23 vendor has corrected a violation detected during a prior inspection,

1 is investigating a reported foodborne illness or is conducting a
2 nonobstructive spot inspection to ensure food safety;

3 13. Charge a mobile food vendor fees for a health inspection; 4 and

14. Require a mobile food vendor to submit to a state or local
fire inspection if the vendor can demonstrate it passed a state or
local fire inspection in the previous year.

8 SECTION 4. NEW LAW A new section of law to be codified 9 in the Oklahoma Statutes as Section 1-1151 of Title 63, unless there 10 is created a duplication in numbering, reads as follows:

A. The local authority may regulate state-licensed mobile food vendors in accordance with this section. In relation to a statelicensed mobile food vendor's operations, a local authority may:

Restrict the operation of a noisemaking device that exceeds
 seventy-five (75) decibels measured at twenty-three (23) feet from
 the food vending vehicle during certain hours of the day;

17 2. Restrict a mobile food vendor from operating in a public 18 park or require a special permit and payment of fees to operate in a 19 public park;

20 3. Prohibit a mobile food vendor from blocking or restricting
21 ingress to or egress from private property;

4. Develop a mobile food vendor metered parking pass for a fee
that permits a mobile food vendor to operate from metered parking
spaces for longer than the vendor would otherwise be permitted;

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5. Investigate reports of foodborne illnesses;

Report a mobile food vendor's suspected violation of this
 act to the State Department of Health; and

4 7. Issue citations and penalties to mobile food vendors for
5 violations of state and local law not inconsistent with this act.

B. In relation to a state-licensed mobile food vendor's
operations, a local authority may not:

Prohibit a mobile food vendor from lawfully operating in its
 jurisdiction if the vendor holds a food establishment license and is
 in compliance with all other state laws and local laws not in
 conflict with this act;

12 2. Require a mobile food vendor to obtain any license or permit 13 from a local authority to operate a food vending vehicle unless the 14 mobile food vendor seeks to operate at an event sponsored by the 15 local authority or in a local, public park;

16 3. Restrict the duration of time a mobile food vendor may 17 operate on private property in a district where food vending is 18 permitted unless the mobile food vendor is in violation of this act;

19 4. Require a mobile food vendor to operate a specific distance 20 from commercial food or retail establishments or to enter into any 21 agreement with commercial food or retail establishments;

5. Require a mobile food vendor to be fingerprinted or to install a Global Positioning System (GPS) tracking device on its vehicle; 6. Require a mobile food vendor to stay in constant motion
 2 except for when serving customers;

3 7. Require a mobile food vendor to change locations unless the4 vendor is operating in violation of this act;

8. Require a mobile food vendor to maintain an insurance policy
that names the local authority as an additional insured unless the
vendor is attending an event sponsored by the local authority or
operating in a local, public park;

9 9. Require a mobile food vendor to maintain a bond that names a 10 local authority as a beneficiary unless the vendor is attending an 11 event sponsored by the local authority or operating in a local, 12 public park;

13 10. Require a mobile food vendor to submit to health 14 inspections beyond health inspections conducted by or in 15 collaboration with the Department, unless the local authority is 16 investigating a reported foodborne illness or addressing a complaint 17 of an imminent health or safety hazard to the public;

18 11. Require a health inspection of a food vending vehicle more 19 than twice per year unless the local authority, in collaboration 20 with the Department under this act, is ensuring a mobile food vendor 21 has corrected a violation detected during a prior inspection, is 22 investigating a reported foodborne illness or is conducting a 23 nonobstructive spot inspection to ensure food safety;

24 12. Charge a mobile food vendor fees for a health inspection;

Require a mobile food vendor to submit to a state or local
 fire inspection if the vendor can demonstrate it passed a state or
 local fire inspection in the previous year;

4 14. Require a mobile food vendor to enter into any agreement
5 with a commercial establishment or restaurant;

6 15. Regulate the equipment requirements for a food vending7 vehicle; and

8 16. Require a mobile food vendor to associate with a commissary 9 if the vendor has all the equipment necessary to comply with state 10 regulations pertaining to food vending vehicles.

SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 1-1152 of Title 63, unless there is created a duplication in numbering, reads as follows:

A. Any mobile food vendor who has been notified of a possible
suspension or revocation of his or her license may request an
administrative hearing in accordance with the Administrative
Procedures Act and the State Department of Health's rules.

B. The Department may issue civil penalties to a person who operates as a mobile food vendor without a license, with a suspended license or after a license is revoked.

21 SECTION 6. NEW LAW A new section of law to be codified 22 in the Oklahoma Statutes as Section 1-1153 of Title 63, unless there 23 is created a duplication in numbering, reads as follows:

A person aggrieved by an agency decision following a hearing has
 the right to appeal the decision in accordance with the
 Administrative Procedures Act and the State Department of Health's
 rules.

5 SECTION 7. NEW LAW A new section of law to be codified 6 in the Oklahoma Statutes as Section 1-1154 of Title 63, unless there 7 is created a duplication in numbering, reads as follows:

A. This act shall not be construed to require a local authority
to adopt a program regulating mobile food vendors or to modify its
existing program regulating mobile food vendors; provided the
regulations do not conflict with this act.

B. This act shall not be construed to impede the State Department of Health or local authority in any investigation of a reported foodborne illness.

SECTION 8. This act shall become effective November 1, 2021.

17 COMMITTEE REPORT BY: COMMITTEE ON PUBLIC HEALTH, dated 02/24/2021 -DO PASS, As Coauthored. 18

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