1 STATE OF OKLAHOMA 2 1st Session of the 56th Legislature (2017) 3 HOUSE BILL 1812 By: Loring 4 5 6 AS INTRODUCED 7 An Act relating to public retirement systems; amending 11 O.S. 2011, Section 49-100.1, as last amended by Section 2, Chapter 388, O.S.L. 2013 (11 8 O.S. Supp. 2016, Section 49-100.1), which relates to 9 the Oklahoma Firefighters Pension and Retirement System; modifying definition; providing for 10 membership by certain full-time firefighters employed by federally recognized Native American tribes; 11 amending 11 O.S. 2011, Section 50-101, as amended by Section 1, Chapter 346, O.S.L. 2016 (11 O.S. Supp. 12 2016, Section 50-101), which relates to the Oklahoma Police Pension and Retirement System; modifying 1.3 definition; providing for membership by certain fulltime law enforcement officers employed by federally 14 recognized Native American tribes; providing an effective date; and declaring an emergency. 15 16 17 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA: 18 SECTION 1. 11 O.S. 2011, Section 49-100.1, as AMENDATORY 19 last amended by Section 2, Chapter 388, O.S.L. 2013 (11 O.S. Supp. 20 2016, Section 49-100.1), is amended to read as follows: 21 Section 49-100.1 As used in this article: 22 "System" means the Oklahoma Firefighters Pension and 23 Retirement System and all predecessor municipal firefighters pension 24 and retirement systems;

2. "Article" means Article 49 of this title;

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- 3. "State Board" means the Oklahoma Firefighters Pension and Retirement Board;
- 4. "Local board" means the local firefighters pension and retirement boards;
- 5. "Fund" means the Oklahoma Firefighters Pension and Retirement Fund;
- "Member" means all eligible firefighters of a participating municipality or a fire protection district who perform the essential functions of fire suppression, prevention, and life safety duties in a fire department. The term "member" shall include but not be limited to the person serving as fire chief of any participating municipality, provided that a person serving as fire chief of a participating municipality shall meet the age, agility, physical and other eligibility requirements required by law at the time said person becomes a member of the System. Effective July 1, 1987, a member does not include a "leased employee". The term "leased employee" means any person (other than an employee of the recipient) who pursuant to an agreement between the recipient and any other person ("leasing organization") has performed services for the recipient (or for the recipient and related persons determined in accordance with Section 414(n)(6) of the Internal Revenue Code of 1986, as amended) on a substantially full-time basis for a period of at least one (1) year, and such services are performed under primary

1 direction or control by the recipient. Contributions or benefits provided a leased employee by the leasing organization which are attributable to services performed for the recipient employer shall 3 4 be treated as provided by the recipient employer. A leased employee 5 shall not be considered an employee of the recipient if the requirements of the safe harbor provisions of Section 414(n)(5) of 6 7 the Internal Revenue Code of 1986, as amended, are satisfied. Effective July 1, 1999, any individual who agrees with the 8 9 participating municipality that the individual's services are to be 10 performed as a leased employee or an independent contractor shall 11 not be a member regardless of any classification as a common law 12 employee by the Internal Revenue Service or any other governmental 13 agency, or any court of competent jurisdiction. Effective July 1, 14 2017, "member" shall include any full-time firefighter employed by a 15 federally recognized Native American tribe with respect to service 16 performed on or after July 1, 2017, but exclusive of any service 17 performed prior to July 1, 2017;

7. "Normal retirement date" means the date at which the member is eligible to receive the unreduced payments of the member's accrued retirement benefit. Such date shall be the first day following the date the member completes twenty (20) years of credited service. For a member whose first employment with a participating employer of the System occurs on or after November 1, 2013, such date shall be the first day following the date the member

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completes twenty-two (22) years of credited service and has attained the age of at least fifty (50) years. If the member's employment continues past the normal retirement date of the member, the actual retirement date of the member shall be the first day following the date the member terminates employment with more than twenty (20) years of credited service, or with respect to members who are required to complete twenty-two (22) years of service, the first day following the date the member terminates employment with more than twenty-two (22) years of service and who has also attained the age of at least fifty (50) years;

- 8. "Credited service" means the period of service used to determine the eligibility for and the amount of benefits payable to a member. Credited service shall consist of the period during which the member participated in the System or the predecessor municipal systems as an active employee in an eligible membership classification, plus any service prior to the establishment of the predecessor municipal systems which was credited under the predecessor municipal systems; provided, however, "credited service" for members from a fire protection district shall not begin accruing before July 1, 1982;
- 9. "Participating municipality" means a municipality, county
 fire department organized pursuant to subsection D of Section 351 of
 Title 19 of the Oklahoma Statutes, or fire protection district which
 is making contributions to the System on behalf of its firefighters.

All participating municipalities shall appoint a fire chief who shall supervise and administer the fire department;

- 10. "Disability" means the complete inability of the firefighter to perform any and every duty of the firefighter's regular occupation; provided further, that once benefits have been paid for twenty-four (24) months the provisions of Section 49-110 of this title shall apply to the firefighter;
- 11. "Executive Director" means the managing officer of the System employed by the State Board;
- 12. "Eligible employer" means any municipality with a municipal fire department, any county fire department organized pursuant to subsection D of Section 351 of Title 19 of the Oklahoma Statutes or any fire protection district with an organized fire department and effective July 1, 2017, any federally recognized Native American tribe with respect to full-time firefighters employed by such federally recognized Native American tribe on or after July 1, 2017;
- 13. "Entry date" means the date as of which an eligible employer joins the System. The first entry date pursuant to this article shall be January 1, 1981;
- 14. "Final average salary" means the average paid gross salary of the firefighter for normally scheduled hours over the highest salaried thirty (30) consecutive months of the last sixty (60) months of credited service. Gross salary shall not include payment for accumulated sick or annual leave upon termination of employment,

any uniform allowances or any other compensation for reimbursement of out-of-pocket expenses. Only salary on which the required contributions have been made may be used in computing the final average salary. Effective January 1, 1988, gross salary shall include any amount of elective salary reduction under Section 125 of the Internal Revenue Code of 1986, as amended. Gross salary shall include any amount of elective salary reduction under Section 457 of the Internal Revenue Code of 1986, as amended, and any amount of nonelective salary reduction under Section 414(h) of the Internal Revenue Code of 1986, as amended. Effective July 1, 1998, for purposes of determining a member's compensation, any contribution by the member to reduce the member's regular cash remuneration under 132(f)(4) of the Internal Revenue Code of 1986, as amended, shall be treated as if the member did not make such an election. Only salary on which required contributions have been made may be used in computing final average salary.

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In addition to other applicable limitations, and notwithstanding any other provision to the contrary, for plan years beginning on or after July 1, 2002, the annual gross salary of each "Noneligible Member" taken into account under the System shall not exceed the Economic Growth and Tax Relief Reconciliation Act of 2001 ("EGTRRA") annual salary limit. The EGTRRA annual salary limit is Two Hundred Thousand Dollars (\$200,000.00), as adjusted by the Commissioner for increases in the cost of living in accordance with Section

401(a)(17)(B) of the Internal Revenue Code of 1986, as amended. annual salary limit in effect for a calendar year applies to any period, not exceeding twelve (12) months, over which salary is determined ("determination period") beginning in such calendar year. If a determination period consists of fewer than twelve (12) months, the EGTRRA salary limit will be multiplied by a fraction, the numerator of which is the number of months in the determination period, and the denominator of which is twelve (12). For purposes of this subsection, a "Noneligible Member" is any member who first became a member during a plan year commencing on or after July 1, 1996.

For plan years beginning on or after July 1, 2002, any reference to the annual salary limit under Section 401(a)(17) of the Internal Revenue Code of 1986, as amended, shall mean the EGTRRA salary limit set forth in this subsection.

Effective June 9, 2010, gross salary shall also include gross salary, as described above, for services, but paid by the later of two and one-half (2 1/2) months after a firefighter's severance from employment or the end of the calendar year that includes the date the firefighter terminated employment, if it is a payment that, absent a severance from employment, would have been paid to the firefighter while the firefighter continued in employment with the participating municipality.

Effective June 9, 2010, any payments not described above shall not be considered gross salary if paid after severance from employment, even if they are paid by the later of two and one-half (2 1/2) months after the date of severance from employment or the end of the calendar year that includes the date of severance from employment, except payments to an individual who does not currently perform services for the participating municipality by reason of qualified military service within the meaning of Section 414(u)(5) of the Internal Revenue Code of 1986, as amended, to the extent these payments do not exceed the amounts the individual would have received if the individual had continued to perform services for the participating municipality rather than entering qualified military service.

Effective June 9, 2010, back pay, within the meaning of Section 1.415(c)-2(g)(8) of the Income Tax Regulations, shall be treated as gross salary for the year to which the back pay relates to the extent the back pay represents wages and compensation that would otherwise be included in this definition.

Effective for years beginning after December 31, 2008, gross salary shall also include differential wage payments under Section 414(u)(12) of the Internal Revenue Code of 1986, as amended;

15. "Accrued retirement benefit" means two and one-half percent (2 1/2%) of the firefighter's final average salary multiplied by the member's years of credited service not to exceed thirty (30) years;

16. "Beneficiary" means a member's surviving spouse or any surviving children, including biological and adopted children, at the time of the member's death. The surviving spouse must have been married to the firefighter for the thirty (30) continuous months preceding the firefighter's death provided a surviving spouse of a member who died while in, or as a consequence of, the performance of the member's duty for a participating municipality, shall not be subject to the marriage limitation for survivor benefits. surviving child of a member shall be a beneficiary until reaching eighteen (18) years of age or twenty-two (22) years of age if the child is enrolled full time and regularly attending a public or private school or any institution of higher education. Any child adopted by a member after the member's retirement shall be a beneficiary only if the child is adopted by the member for the thirty (30) continuous months preceding the member's death. Any child who is adopted by a member after the member's retirement and such member dies accidentally or as a consequence of the performance of the member's duty as a firefighter shall not be subject to the thirty-month adoption requirement. This definition of beneficiary shall be in addition to any other requirement set forth in this article;

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17. "Accumulated contributions" means the sum of all contributions made by a member to the System and includes both contributions deducted from the compensation of a member and

- 1 | contributions of a member picked up and paid by the participating
- 2 | municipality of the member. Accumulated contributions shall not
- 3 | include any interest on the contributions of the member, interest on
- 4 | any amount contributed by the municipality or state and any amount
- 5 | contributed by the municipality or state; and
- 6 18. "Limitation year" means the year used in applying the
- 7 | limitations of Section 415 of the Internal Revenue Code of 1986,
- 8 which year shall be the calendar year.
- 9 SECTION 2. AMENDATORY 11 O.S. 2011, Section 50-101, as
- 10 | amended by Section 1, Chapter 346, O.S.L. 2016 (11 O.S. Supp. 2016,
- 11 | Section 50-101), is amended to read as follows:
- 12 | Section 50-101 As used in this article:
- 13 | 1. "System" means the Oklahoma Police Pension and Retirement
- 14 | System and all predecessor municipal Police Pension and Retirement
- 15 | Systems;
- 16 2. "Article" means Article 50 of this title;
- 17 | 3. "State Board" means the Oklahoma Police Pension and
- 18 | Retirement Board;
- 19 4. "Fund" means the Oklahoma Police Pension and Retirement
- 20 Fund;
- 5. "Officer" means any duly appointed and sworn full-time
- 22 officer of the regular police department of a municipality, or
- 23 effective July 1, 2017, a full-time law enforcement officer of a
- 24 | federally recognized Native American tribe, whose duties are to

preserve the public peace, protect life and property, prevent crime,
serve warrants, enforce all laws and municipal ordinances of this
state, and any political subdivision thereof, or with respect to a
federally recognized Native American tribe to enforce applicable law
as required or authorized by federal law, state law and the laws of
the applicable tribe, and who is authorized to bear arms in the
execution of such duties;

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6. "Member" means all eligible officers of a participating municipality and any person hired by a participating municipality who is undergoing police training to become a permanent police officer of the municipality. Effective July 1, 1987, a member does not include a "leased employee" as defined under Section 414(n)(2) of the Internal Revenue Code of 1986, as amended. Effective July 1, 1999, any individual who agrees with the participating municipality that the individual's services are to be performed as a leased employee or an independent contractor shall not be a member regardless of any classification as a common law employee by the Internal Revenue Service or any other governmental agency, or any court of competent jurisdiction. A member shall include eligible commissioned officers of the Oklahoma State Bureau of Narcotics and Dangerous Drugs Control, the Oklahoma State Bureau of Investigation, and the Alcoholic Beverage Laws Enforcement Commission who elect to participate in the System pursuant to Section 50-111.5 of this title. Effective July 1, 2017, "member" means any full-time law

enforcement officer employed by a federally recognized Native

American tribe with respect to service performed on or after July 1,

2017, but exclusive of any service performed prior to July 1, 2017;

- 7. "Normal retirement date" means the date at which the member is eligible to receive the unreduced payments of the member's accrued retirement benefit. Such date shall be the first day of the month coinciding with or following the date the member completes twenty (20) years of credited service. If the member's employment continues past the normal retirement date of the member, the actual retirement date of the member shall be the first day of the month after the member terminates employment with more than twenty (20) years of credited service;
- 8. "Credited service" means the period of service used to determine the eligibility for and the amount of benefits payable to a member. Credited service shall consist of the period during which the member participated in the System or the predecessor municipal systems as an active employee in an eligible membership classification, plus any service prior to the establishment of the predecessor municipal systems which was credited under the predecessor municipal systems or credited service granted by the State Board;
- 9. "Participating municipality" means a municipality which is making contributions to the System on behalf of its officers. The Oklahoma State Bureau of Narcotics and Dangerous Drugs Control, the

Oklahoma State Bureau of Investigation, and the Alcoholic Beverage

Laws Enforcement Commission shall be treated in the same manner as a

participating municipality only regarding those members who elect to

participate in the System pursuant to Section 50-111.5 of this

title;

- 10. "Permanent total disability" means incapacity due to accidental injury or occupational disease, to earn any wages in the employment for which the member is physically suited and reasonably fitted through education, training or experience. Further, the member must be declared one hundred percent (100%) impaired as defined by the "American Medical Association's Guides to the Evaluation of Permanent Impairment" on the basis of a physical medical examination by a physician licensed to practice medicine in this state, as selected by the State Board;
- 11. "Permanent partial disability" means permanent disability which is less than permanent total disability as defined in this section. The member must be declared no greater than ninety-nine percent (99%) impaired as defined by the "American Medical Association's Guides to the Evaluation of Permanent Impairment" on the basis of a physical medical examination by a physician licensed to practice medicine in this state, as selected by the State Board;
- 12. "Permanent in-line disability" means incapacity to earn any wages as a certified, commissioned police officer due to accidental

injury or occupational disease, incurred while in, and in consequence of, the performance of duty as an officer;

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"Beneficiary" means a member's surviving spouse or any 13. surviving children, including biological and adopted children, at the time of the member's death. The surviving spouse must have been married to the member for the thirty (30) continuous months immediately preceding the member's death, provided a surviving spouse of a member who died while in, and as a consequence of, the performance of the member's duty for a participating municipality, shall not be subject to the thirty-month marriage requirement for survivor benefits. A surviving child of a member shall be a beneficiary until reaching eighteen (18) years of age or twenty-two (22) years of age if the child is enrolled full time and regularly attending a public or private school or any institution of higher education. Any child adopted by a member after the member's retirement shall be a beneficiary only if the child is adopted by the member for the thirty (30) continuous months preceding the member's death. Any child who is adopted by a member after the member's retirement and such member dies accidentally or as a consequence of the performance of the member's duty as a police officer shall not be subject to the thirty-month adoption requirement. This definition of beneficiary shall be in addition to any other requirement set forth in this article;

14. "Executive Director" means the managing officer of the System employed by the State Board;

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- 15. "Eligible employer" means any municipality with a municipal police department;
- 16. "Entry date" means the date as of which an eligible employer joins the System. The first entry date pursuant to this article shall be January 1, 1981;
- 17. "Final average salary" means the average paid base salary of the member for normally scheduled hours over the highest salaried thirty (30) consecutive months of the last sixty (60) months of credited service. Effective July 1, 2016, the following shall apply in computing final average salary:
 - a. only paid base salary on which required contributions have been made shall be used in computing a member's final average salary,
 - b. for purposes of determining the normal disability benefit only, final average salary shall be based on the member's total service if less than thirty (30) months,
 - c. in addition to other applicable limitations, and notwithstanding any other provision to the contrary, for plan years beginning on or after July 1, 2002, the annual compensation of each "Noneligible Member" taken into account under the System shall not exceed the

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Economic Growth and Tax Relief Reconciliation Act of 2001 (EGTRRA) annual compensation limit. The EGTRRA annual compensation limit is Two Hundred Thousand Dollars (\$200,000.00), as adjusted by the Commissioner for increases in the cost of living in accordance with Section 401(a)(17)(B) of the Internal Revenue Code of 1986, as amended. The annual compensation limit in effect for a calendar year applies to any period, not exceeding twelve (12) months, over which compensation is determined ("determination period") beginning in such calendar year. If a determination period consists of fewer than twelve (12) months, the EGTRRA annual compensation limit will be multiplied by a fraction, the numerator of which is the number of months in the determination period, and the denominator of which is twelve (12). For purposes of this section, a "Noneligible Member" is any member who first became a member during a plan year commencing on or after July 1, 1996,

d. for plan years beginning on or after July 1, 2002, any reference in the System to the annual compensation limit under Section 401(a)(17) of the Internal Revenue Code of 1986, as amended, shall mean the EGTRRA annual compensation limit set forth in this provision, and

e. effective January 1, 2008, back pay, within the meaning of Section 1.415(c)-2(g)(8) of the Income Tax Regulations, shall be treated as paid base salary for the limitation year to which the back pay relates to the extent the back pay represents wages and compensation that would otherwise be included in this definition;

- 18. "Accrued retirement benefit" means two and one-half percent (2 1/2%) of the member's final average salary multiplied by the member's years of credited service not to exceed thirty (30) years;
- 19. "Normal disability benefit" means two and one-half percent (2 1/2%) of the member's final average salary multiplied by twenty (20) years;
 - 20. "Limitation year" means the year used in applying the limitations of Section 415 of the Internal Revenue Code of 1986, as amended, which year shall be the calendar year;
 - 21. "Paid base salary" means, effective July 1, 2016, any compensation described in subparagraph a of this paragraph that is not described in subparagraph b of this paragraph.
 - a. Paid base salary shall include only:
 - (1) normal compensation paid on a regularly scheduled pay period, including, but not limited to, regular pay for holidays, paid time off, vacation or annual leave, sick leave or compensatory time

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in lieu of overtime, any lump sum payment paid in lieu of a normal wage increase, provided such lump sum payment is retroactively applied over the prior twelve-month period ending with the payment date, compensation for bomb squad pay, education pay, incentive pay, K-9 pay, negotiation pay, shift differential, sniper pay, SWAT team pay, emergency response team pay, any other special unit pay, and any incremental increase in compensation which is not included by the employer in a member's regular base pay for salary increase purposes but is paid by the employer to the member for group health benefits based on an arrangement with a participating municipality that was in place on December 31, 2015, so long as the arrangement continues uninterrupted for a member employed by a participating municipality on June 30, 2016, who has not since terminated employment and been rehired by such participating municipality, any amount of elective salary reduction under

(2) Section 125 of the Internal Revenue Code of 1986, as amended, that would have been treated as paid

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base salary but for the salary deferral reduction agreement,

- (3) any amount of elective salary reduction not includable in the gross income of the member under Section 132(f)(4) of the Internal Revenue Code of 1986, as amended, that would have been treated as paid base salary but for the salary deferral reduction agreement,
- (4) any amount of elective salary reduction under

 Section 457 of the Internal Revenue Code of 1986,
 as amended, that would have been treated as paid
 base salary but for the salary deferral reduction
 agreement,
- (5) any amount of elective salary reduction under Section 401(k) of the Internal Revenue Code of 1986, as amended, that would have been treated as paid base salary but for the salary deferral reduction agreement,
- (6) any amount of nonelective salary reduction under Section 414(h) of the Internal Revenue Code of 1986, as amended,
- (7) educational allowances paid to obtain training certification or pursue an advanced degree,

1 (8) longevity payments made to members based upon a
2 standardized plan which recognizes length of
3 service to the participating municipality,

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- (9) paid base salary shall also include base salary, as described in divisions (1) through (8) of this subparagraph, for services, but paid by the later of two and one-half (2 1/2) months after a member's severance from employment or the end of the calendar year that includes the date the member terminated employment, if it is a payment that, absent a severance from employment, would have been paid to the member while the member continued in employment with the participating municipality,
- (10) any payments not described in divisions (1) through (9) of this subparagraph shall not be considered paid base salary if paid after severance from employment, even if they are paid by the later of two and one-half (2 1/2) months after the date of severance from employment or the end of the calendar year that includes the date of severance from employment, except payments to an individual who does not currently perform services for the participating

municipality by reason of qualified military
service within the meaning of Section 414(u)(5)

of the Internal Revenue Code of 1986, as amended,
to the extent these payments do not exceed the
amounts the individual would have received if the
individual had continued to perform services for
the participating municipality rather than
entering qualified military service,

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- (11) back pay, within the meaning of Section 1.415(c)-2(g)(8) of the Income Tax Regulations, shall be treated as paid base salary for the limitation year to which the back pay relates to the extent the back pay represents wages and compensation that would otherwise be included in this definition, and
- (12) paid base salary shall also include differential wage payments under Section 414(u)(12) of the Internal Revenue Code of 1986, as amended.
- b. Notwithstanding anything to the contrary in this section, paid base salary shall not include any:
 - (1) fringe benefits, reimbursements, or increases in compensation due to reimbursements to the extent not specifically included above in subparagraph a of this paragraph,

- included by the employer in a member's regular
 base pay for salary increase purposes but is paid
 by the employer to the member for group health
 benefits not otherwise included above in division

 (1) of subparagraph a of this paragraph,
- (3) insurance benefits, including any reimbursements thereof, or insurance proceeds of any type not otherwise included above in division (1) of subparagraph a of this paragraph,
- (4) bonuses, including signing bonuses, lump-sum payments or stipends made to the member not otherwise included above in division (1) of subparagraph a of this paragraph,
- (5) overtime compensation,
- (6) payments whether prior to or upon termination of employment for accumulated unused vacation or unused annual leave, accumulated unused sick leave, or accumulated unused paid time off or other unused leave,
- (7) payments made in error to a member,
- (8) payments made by the participating municipality for services rendered by the member, which services are not part of the member's job duties

1 and responsibilities of his or her job position 2 with the participating municipality, 3 (9) severance pay, 4 (10)unemployment payments, and 5 (11) uniform and equipment allowances; and 6 "Actuarial equivalent" means equality in value of the 7 aggregate amounts expected to be received based on interest rate and 8 mortality assumptions set by the State Board, in a manner that 9 precludes employer discretion, and based upon recommendations from 10 independent professional advisors, and which shall be published 11 annually in the actuarial report. 12 SECTION 3. This act shall become effective July 1, 2017. 13 SECTION 4. It being immediately necessary for the preservation 14 of the public peace, health or safety, an emergency is hereby 15 declared to exist, by reason whereof this act shall take effect and 16 be in full force from and after its passage and approval. 17 18 56-1-5196 MAH 12/22/16 19 20 21 22 23 24

January 16, 2017

Representative Ben Loring Room 539B

Re: RBH No. 5196

RBH No. 5196 would allow full-time firefighters and law enforcement officers employed by federally recognized Native American tribes to participant in the Oklahoma Firefighters Pension and Retirement System and Oklahoma Police Pension and Retirement System respectively. Participation would be effective on after July 1, 2017. There would be service credit for service prior to July 1, 2017.

RBH No. 5196 is fiscal bill as defined by the Oklahoma Pension Legislation Analysis Act because the bill increases the normal cost of the systems.

I am a member of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Thomas E Cummins

Thomas E. Cummins, MAAA