As Adopted by the House

135th General Assembly Regular Session 2023-2024

S. C. R. No. 4

Senator Schuring

Cosponsors: Senators Antonio, Cirino, Craig, DeMora, Hackett, Hicks-Hudson, Johnson, Landis, Lang, McColley, Rulli, Smith, Sykes, Wilson Representatives Abrams, Barhorst, Brennan, Callender, Carruthers, Cross, Dell'Aquila, Dobos, Galonski, Ghanbari, Grim, Gross, Hillyer, Holmes, Hoops, Jarrells, Jones, King, Klopfenstein, Lear, Mathews, Miller, A., Miranda, Oelslager, Richardson, Russo, Schmidt, Somani, Stein, Swearingen, White

A CONCURRENT RESOLUTION

То	adopt the Legislative Code of Ethics for the	1
	members and employees of both chambers of the	2
	135th General Assembly, employees of any	(7)
	legislative agency, and candidates for the 136th	4
	General Assembly.	5

BE IT RESOLVED BY THE SENATE OF THE STATE OF OHIO (THE HOUSE OF REPRESENTATIVES CONCURRING):

WHEREAS, The Joint Legislative Ethics Committee, appointed6by the Speaker of the House of Representatives and the President7of the Senate pursuant to section 101.34 of the Revised Code, is8required to recommend a Code of Ethics that is consistent with9the law to govern all members and employees of each chamber of10the General Assembly and all candidates for the office of member11of each chamber; and12

WHEREAS, The Joint Legislative Ethics Committee is the13appropriate ethics committee for matters relating to members and14

employees of the General Assembly, employees of any legislative 15 agency, and candidates for the office of member of the General 16 Assembly; now therefore be it 17 RESOLVED, That the House of Representatives and the Senate 18 of the <u>134th_135th_</u>General Assembly adopt the following 19 Legislative Code of Ethics: 20 LEGISLATIVE CODE OF ETHICS 21 FOR MEMBERS AND EMPLOYEES OF THE 22 134th-135th OHIO GENERAL ASSEMBLY, 23 EMPLOYEES OF ANY LEGISLATIVE AGENCY, 24 AND CANDIDATES FOR THE 135th 136th GENERAL ASSEMBLY 25 Section 1. CONDUCT 26 All members of the Senate or the House of Representatives 27 shall conduct themselves at all times so as to reflect credit 28 upon the member's respective chamber of the General Assembly, 29 shall obey all rules of the member's respective chamber of the 30 General Assembly, and shall conform the member's conduct to this 31 Code of Ethics. All employees of the Senate or House of 32 Representatives and all employees of any legislative agency 33 shall conduct themselves at all times so as to reflect credit 34 upon the employee's respective chamber of the General Assembly 35 or institution of employment, shall obey all rules of the 36 employee's respective chamber of the General Assembly or 37 institution of employment, and shall conform the employee's 38 conduct to this Code of Ethics. 39 Section 2. DISCLOSURE STATEMENT 40 (A) The Office of the Legislative Inspector General shall 41 accept disclosure statements filed by members and employees of 42 the General Assembly and employees of any legislative agency 43 pursuant to section 102.02 of the Revised Code and shall 44

maintain a file of all disclosure statements that are filed 45 pursuant to that section. Every member of the General Assembly 46 and every employee of the General Assembly and any legislative 47 agency who is required to file a financial disclosure statement, 48 within the period prescribed by law, shall file with the Office 49 of the Legislative Inspector General, a disclosure statement as 50 provided for by section 102.02 of the Revised Code. Each member 51 and each employee of the General Assembly and employee of any 52 legislative agency required to file a financial disclosure 53 statement, within the period and in the manner prescribed by 54 section 102.02 of the Revised Code, shall receive from the 55 Office of the Legislative Inspector General the form on which 56 the statement shall be prepared. 57

(B) Division (A) (2) (b) (iii) of section 102.02 of the Revised Code applies to members of the General Assembly who are attorneys or physicians or who otherwise engage in the practice of a profession and to the clients, patients, and other recipients of professional services of members of the General Assembly who are attorneys or physicians or who otherwise engage in the practice of a profession, even if those clients, patients, and other recipients of professional services are legislative agents.

(C) Division (A)(2)(h) of section 102.02 of the Revised Code requires a member of the General Assembly and an employee of the General Assembly or any legislative agency required to file a disclosure statement under section 102.02 of the Revised Code to identify on a disclosure statement the source and amount of any payment of expenses incurred for travel to destinations inside or outside this state that the member or employee receives in the member's or employee's own name or that another person receives for the member's or employee's use or benefit in connection with the member's or employee's official duties, except for expenses for travel to meetings or conventions of a

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national or state organization to which any state agency, including, but not limited to, any legislative agency or state institution of higher education as defined in section 3345.011 of the Revised Code, pays membership dues, or any political subdivision or any office or agency of a political subdivision pays membership dues.

(D) Division (A)(2)(i) of section 102.02 of the Revised Code requires a member of the General Assembly and an employee of the General Assembly or any legislative agency required to file a disclosure statement under section 102.02 of the Revised Code to identify on a disclosure statement the source of payment of expenses for meals and other food and beverages that are incurred in connection with the person's official duties and that exceed one hundred dollars aggregated per calendar year, except for expenses for meals and other food and beverages provided at a meeting at which the member or employee participated in a panel, seminar, or speaking engagement or at a meeting or convention of a national or state organization to which a state agency, including, but not limited to, any legislative agency or state institution of higher education as defined in section 3345.011 of the Revised Code, pays membership dues, or any political subdivision or any office or agency of a political subdivision pays membership dues.

(E) (1) Except as otherwise provided in division (E) (2) of 101 this section, in accordance with section 102.02 of the Revised 102 Code, every member of the General Assembly and every employee of 103 the General Assembly or any legislative agency required to file 104 an annual statement under section 102.02 of the Revised Code 105 shall disclose the source of a gift or gifts, where the value of 106 the gift or gifts aggregated per calendar year exceeds seventy-107 five dollars, except gifts received by will or by virtue of 108 section 2105.06 of the Revised Code, or received from spouses, 109 parents, grandparents, children, grandchildren, siblings, 110

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nephews, nieces, uncles, aunts, cousins, brothers-in-law,111sisters-in-law, sons-in-law, daughters-in-law, fathers-in-law,112mothers-in-law, step-relations, or any person to whom the member113or employee of the General Assembly or employee of any114legislative agency stands in loco parentis, or received by way115of distribution from any inter vivos or testamentary trust116established by a spouse or by an ancestor.117

(2) In accordance with section 102.02 of the Revised Code, every member of the General Assembly and every employee of the General Assembly or any legislative agency required to file an annual statement under section 102.02 of the Revised Code shall disclose the source of a gift or gifts from a legislative agent, where the value of the gift or gifts aggregated per calendar year exceeds twenty-five dollars.

Section 3. LICENSE DISCLOSURE

Any member of the General Assembly who engages in the 126 conduct or practice of a particular business, profession, trade, 127 or occupation that is subject to licensing or regulation by any 128 branch, department, division, institution, instrumentality, 129 board, commission, or bureau of the state shall file a notice 130 that the member is the holder of a particular license, or is 131 engaged in such activity, as part of the financial disclosure 132 statement required by section 102.02 of the Revised Code. 133

Section 4. VOTING ABSTENTION

(A) A member who has reason to believe that the member has 135 a substantial personal interest in legislation may request 136 permission of the chair to abstain from voting on the 1.37 legislation and may state the member's reason for the request. 138 The request shall be granted by the chair or the member's 139 respective chamber of the General Assembly pursuant to the rules 140 of that chamber. The request and permission to abstain shall be 141 entered in the House or Senate Journal, as is appropriate. 142

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(B) No member of the General Assembly shall vote on any
legislation that the member knows is then being actively
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advocated if the member is one of the following with respect to
a legislative agent or employer that is then actively advocating
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on that legislation:

(1) An employee, as defined in section 102.031 of the Revised Code;

(2) A business associate, as defined in section 102.031 of the Revised Code;

(3) A person, other than an employee, who is hired under
contract to perform certain services, and such position involves
a substantial and material exercise of administrative discretion
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in the formulation of public policy.

(C) The Joint Legislative Ethics Committee may impose a
fine of not more than one thousand dollars upon a member of the
General Assembly who violates division (B) of this section.

Section 5. COMPENSATION

(A) Except as provided in division (D) of section 102.04 of 160 the Revised Code, no person elected to or employed by the 161 General Assembly or employed by any legislative agency shall 162 receive or agree to receive, directly or indirectly, 163 compensation other than from the house with which the person 164 serves or from any legislative agency, if the person is a 165 legislative agency employee, for any service rendered or to be 166 rendered by the person personally in any case, proceeding, 167 application, or other matter that is before the General Assembly 168 or any department, division, institution, instrumentality, 169 board, commission, or bureau of the state, excluding the courts. 170

Division (A) of this section shall not be construed to171prohibit the performance of ministerial functions, including,172but not limited to, the filing or amendment of tax returns,173

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applications for permits and licenses, incorporation papers,174security registrations, and other documents.175

Except as provided in division (D) of section 102.04 of the Revised Code, no person elected to or employed by the General Assembly or employed by any legislative agency shall sell or agree to sell, except through competitive bidding, any goods or services to the General Assembly or any department, division, institution, instrumentality, board, commission, or bureau of the state, excluding the courts.

(B) No member or employee of the General Assembly or
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employee of any legislative agency shall knowingly accept any of
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the following from a legislative agent:
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(1) The payment of any expenses for travel or lodgingexcept as otherwise authorized by division (H) of section 102.03of the Revised Code;

(2) More than seventy-five dollars aggregated per calendar 189 year as payment for meals and other food and beverages, other 190 than for those meals and other food and beverages provided to 191 the member or employee at a meeting at which the member or 192 employee participates in a panel, seminar, or speaking 193 engagement, at a meeting or convention of a national 194 organization to which either house of the General Assembly or 195 any state agency, including, but not limited to, any legislative 196 agency or state institution of higher education as defined in 197 section 3345.011 of the Revised Code, pays membership dues, or 198 at a dinner, party, or function to which all members of the 199 General Assembly or all members of either house of the General 200 Assembly are invited. 201

(C) No member or employee of the General Assembly or
employee of any legislative agency shall knowingly accept from a
legislative agent a gift of any amount in the form of cash or
the equivalent of cash, or a gift or gifts of any other thing of

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value where the value of the gift or gifts aggregated per 206 calendar year exceeds seventy-five dollars. As used in this 207 division, "gift" does not include any contribution as defined in 208 section 3517.01 of the Revised Code or any gifts of meals and 209 other food and beverages or the payment of expenses incurred for 210 travel to destinations either inside or outside this state that 211 is received by a member of the General Assembly and that is 212 incurred in connection with the member's official duties. 213

(D) It is not a violation of division (B)(2) of this 214 section if, within sixty days after receiving notice pursuant to 215 division (F)(2) of section 101.73 of the Revised Code from a 216 legislative agent that the legislative agent has provided a 217 member of the General Assembly or an employee of the General 218 Assembly or any legislative agency with more than seventy-five 219 dollars aggregated in a calendar year as payment for meals and 220 other food and beverages that were purchased for consumption on 221 the premises in which the food and beverages were sold, the 222 member or employee of the General Assembly or employee of any 223 legislative agency returns to that legislative agent the amount 224 received that exceeds seventy-five dollars. 225

Section 6. CONFIDENTIAL INFORMATION

No present or former member or employee of the General 227 Assembly or present or former employee of any legislative agency 228 shall disclose or use for the member's or employee's personal 229 profit, without appropriate authorization, any information 230 acquired by the member or employee in the course of the member's 231 or employee's official duties that has been clearly designated 232 to the member or employee as confidential when such confidential 233 designation is warranted because of the status of the 234 proceedings or the circumstances under which the information was 235 received and preserving its confidentiality is necessary to the 236 proper conduct of government business. No present or former 237 member or employee of the General Assembly or present or former 238

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employee of any legislative agency shall disclose or use,239without appropriate authorization, any information acquired by240the member or employee in the course of the member's or241employee's official duties that is confidential because of242statutory provisions, except as provided in section 101.30 of243the Revised Code or Section 12 or 13 of Article II, Ohio244Constitution.245

Section 7. IMPROPER INFLUENCE

(A) No member or employee of the General Assembly or 247 employee of any legislative agency shall use or attempt to use 248 or authorize the use of the authority or influence of the 249 member's or employee's office or employment to secure anything 250 of value or the promise or offer of anything of value that is of 251 such a character as to manifest a substantial and improper 252 influence upon the member or employee with respect to the 253 member's or employee's duties. 254

(B) No member or employee of the General Assembly or employee of any legislative agency shall solicit or accept anything of value that is of such a character as to manifest a substantial and improper influence upon the member or employee with respect to the member's or employee's duties.

260 (C) No member of the General Assembly shall solicit or receive funds from any legislative agent who is registered 261 pursuant to section 101.72 of the Revised Code, for use other 262 than by a political party, campaign committee, legislative 263 campaign fund, political action committee, or political 264 contributing entity, as defined in section 3517.01 of the 265 Revised Code, except that a member may solicit or receive funds 266 from any legislative agent on behalf of religious and benevolent 267 organizations regulated by Chapter 1716. of the Revised Code or 268 charitable organizations that have registered with the Attorney 269 General pursuant to section 109.26 or 1716.02 of the Revised 270

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Code.

(D) In the absence of bribery or another offense under the 272 Revised Code or a purpose to defraud, the receipt of 273 contributions, as defined in section 3517.01 of the Revised 274 Code, made to a campaign committee, political party, legislative 275 campaign fund, political action committee, or political 276 contributing entity on behalf of a member of or candidate for 277 the General Assembly does not violate divisions (A) and (B) of 278 this section. 279

(E) A member or employee of the General Assembly and an 280 employee of any legislative agency may accept travel, meals, and 281 lodging or expenses or reimbursement of expenses for travel, 282 meals, and lodging in connection with conferences, seminars, and 283 similar events related to the member's or employee's official 284 duties if the travel, meals, lodging, expenses, or reimbursement 285 is not of such a character as to manifest a substantial and 286 improper influence upon the member or employee with respect to 287 those duties and if, in relation to expenses or reimbursement 288 for travel or lodging provided to a member by a legislative 289 agent, the expenses or reimbursement are not made in violation 290 of division (C)(1) of section 102.031 of the Revised Code. A 291 member or employee who acts in compliance with this division 292 does not violate division (A), (B), or (C) of this section. 293

Section 8. STAFF USE

(A) A member of the General Assembly shall utilize General Assembly employees only for the official purposes for which they are employed.

(B) (1) In accordance with section 3517.092 of the Revised
Code, no member of or candidate for the General Assembly, no
campaign committee of a member of or candidate for the General
Assembly, no legislative caucus campaign committee, and no other
gerson or entity shall knowingly solicit or accept a

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contribution on behalf of that member or candidate, that	303
member's or candidate's campaign committee, or a legislative caucus campaign committee from any of the following:	304 305
(a) A state employee whose appointing authority is the member of the General Assembly;	306 307
(b) A state employee whose appointing authority is authorized or required by law to be appointed by the member of the General Assembly;	308 309 310
(c) A state employee who functions in or is employed by the	311
Ohio Senate, the Ohio House of Representatives, or any	312
legislative agency;	313
(d) A state employee at the time of the solicitation, whose appointing authority will be the candidate for the General Assembly, if elected;	314 315 316
(e) A state employee at the time of the solicitation, whose	317
appointing authority will be appointed by the candidate for the	318
General Assembly, if elected, as authorized or required by law;	319
(f) A state employee at the time of the solicitation, who	320
will function in or be employed in or by the same public agency,	321
department, division, or office as the candidate for the General	322
Assembly, if elected.	323
(2) As used in this section, "contribution" does not	324
include services provided by individuals volunteering a portion	325
of their time on behalf of a campaign.	326
(C) In addition to any complaint brought or penalty that	327
may be imposed under sections 3517.152 to 3517.157 of the	328
Revised Code, the Joint Legislative Ethics Committee may receive	329
and initiate complaints against members and employees of, and candidates for, the General Assembly and employees of any	330 331
legislative agency concerning conduct alleged to be in violation	332
of this section. Upon a finding of a violation of this section,	333

the Joint Legislative Ethics Committee may recommend whatever334sanction is appropriate with respect to a particular member,335employee, or candidate as will best maintain in the minds of the336public a good opinion of the conduct and character of members337and employees of the General Assembly.338

Section 9. SEPARATION OF FUNDS

(A) No member of or candidate for the General Assembly
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shall convert, receive, or accept for personal or business use
anything of value from the member's or candidate's campaign
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fund, as defined in section 3517.01 of the Revised Code,
including, without limitation, payments to the member or
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candidate for services personally performed by the member or
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candidate, except as reimbursement for any of the following:
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(1) Legitimate and verifiable prior campaign expenses 347incurred by the member or candidate; 348

(2) Legitimate and verifiable, ordinary, and necessary
prior expenses incurred by the member or candidate in connection
with duties as the holder of a public office, including, without
limitation, expenses incurred through participation in
nonpartisan or bipartisan events where the participation of the
holder of a public office would normally be expected;
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(3) Legitimate and verifiable, ordinary, and necessaryprior expenses incurred by a member or candidate while doing any356of the following:357

(a) Engaging in activities in support of or opposition toanother candidate, political party, or ballot issue;359

(b) Raising funds for a political party, political action
committee, campaign committee, legislative campaign fund,
political contributing entity, or other candidate;
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(c) Participating in the activities of a political party,political action committee, legislative campaign fund, political363

contributing entity, or campaign committee;	365
(d) Attending a political party convention or other	366
political meeting.	
(B) For purposes of division (A) of this section, an	368
expense is incurred whenever a member or candidate has either	369
made payment or is obligated to make payment, as by the use of a	370
credit card or other credit procedure, or by the use of goods or	371
services received on account.	372
(C) No member of or candidate for the General Assembly	373
shall knowingly receive or accept reimbursement for an expense	374
under division (A) of this section to the extent that the	375
expense previously was reimbursed or paid from another source of	376
funds. If an expense is reimbursed under division (A) of this	377
section and is later paid or reimbursed, wholly or in part, from	378
another source of funds, a member or candidate shall immediately	379
repay the reimbursement received under division (A) of this	380
section to the extent of the payment made or reimbursement	381
received from the other source.	382
(D) A member of the General Assembly may be reimbursed	383
under division (A)(1) or (3) of this section for expenses	384
incurred for the member's meals and lodging in Franklin County	385
if the expenses otherwise meet the requirements for	386
reimbursement under division (A)(1) or (3) of this section and	387
were not incurred while the member was in Franklin County to	388
attend floor sessions of the General Assembly or meetings of its	389
committees, except that a member may be reimbursed under	390
division (A)(1), (2), or (3) of this section for expenses	391
incurred for the member's meals in Franklin County at any time	392
if the expenses otherwise meet the requirements for	393
reimbursement under division (A)(1), (2), or (3) of this section	394
and were incurred for meals at which the member hosted other	395
persons.	396

(E) No member of or candidate for the General Assembly
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shall accept for personal or business use anything of value from
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a political party, political action committee, legislative
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campaign fund, political contributing entity, or campaign
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committee other than the member's or candidate's own campaign
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committee, except for the following:

(1) Reimbursement for legitimate and verifiable, ordinary, 403 and necessary prior expenses not otherwise prohibited by law 404 incurred by the member or candidate while engaged in any 405 legitimate activity of the political party, political action 406 committee, legislative campaign fund, political contributing 407 entity, or such campaign committee. Without limitation, 408 reimbursable expenses under this division include those incurred 409 while doing any of the following: 410

(a) Engaging in activities in support of or opposition to another candidate, political party, or ballot issue;

(b) Raising funds for a political party, campaign committee, legislative campaign fund, or another candidate;

(c) Attending a political party convention or other415political meeting.

(2) Compensation not otherwise prohibited by law for actual 417 and valuable personal services rendered under a written contract 418 to the political party, political action committee, legislative 419 campaign fund, political contributing entity, or the member's or 420 candidate's own campaign committee for any legitimate activity 421 of the political party, political action committee, legislative 422 campaign fund, political contributing entity, or such campaign 423 committee. 424

Reimbursable expenses under this division do not include,425and it is a violation of this division for a member or candidate426to accept from a political party, political action committee,427

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legislative campaign fund, political contributing entity, or428campaign committee other than the member's or candidate's own429campaign committee, anything of value for activities primarily430related to the member's or candidate's own campaign for431election, except for contributions to the member's or432candidate's campaign committee.433

For purposes of this division, an expense is incurred434whenever a member or candidate has either made payment or is435obligated to make payment, as by the use of a credit card or436other credit procedure, or by the use of goods or services437received on account.438

(F)(1) Divisions (A) and (C) of this section do not 439 prohibit a member's or candidate's campaign committee from 440 making a direct advance or post payment from the member's or 441 candidate's campaign fund to vendors for goods and services for 442 which reimbursement is permitted under division (A) of this 443 section, except that no campaign committee shall pay a member or 444 candidate for services personally performed by the member or the 445 candidate. 446

(2) When any expense that may be reimbursed under division
(A), (C), or (E) of this section is part of other expenses that may not be paid or reimbursed, the separation of the two types of expenses for the purpose of allocating for payment or reimbursement those expenses that may be paid or reimbursed may be by any reasonable accounting method, considering all of the surrounding circumstances.

(3) For purposes of divisions (A), (C), and (E) of this section, mileage allowance at a rate not greater than that allowed by the Internal Revenue Service at the time the travel occurs may be paid instead of reimbursement for actual travel expenses allowable.

(G) The Joint Legislative Ethics Committee shall report

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violations of this section to the Elections Commission pursuant	460
to division (E)(1) of Section 13 of this Code of Ethics.	
Section 10. HONORARIA AND TESTIMONIALS	462
(A) No member of the General Assembly, employee of the	463
General Assembly who is required to file a financial disclosure	464
statement under section 102.02 of the Revised Code, or employee	465
of any legislative agency who is required to file a financial	466
disclosure statement under section 102.02 of the Revised Code	467
shall solicit or accept an honorarium. This division and	468
divisions (A), (B), and (C) of Section 7 of this Code of Ethics	469
do not prohibit a member or employee who is required to file a	470
financial disclosure statement under section 102.02 of the	471
Revised Code from accepting the payment of actual travel	472
expenses, including any expenses incurred in connection with the	473
travel for lodging, and meals, food, and beverages provided to	474
the member or employee at a meeting at which the member or	475
employee participates in a panel, seminar, or speaking	476
engagement or provided to the member or employee at a meeting or	477
convention of a national organization to which either house of	478
the General Assembly, or any state agency, including, but not	479
limited to, any legislative agency or state institution of	480
higher education as defined in section 3345.011 of the Revised	481
Code, pays membership dues. This division and divisions (A),	482
(B), and (C) of Section 7 of this Code of Ethics do not prohibit	483
an employee of the General Assembly or employee of any	484
legislative agency who is not required to file a financial	485
disclosure statement under section 102.02 of the Revised Code	486
from accepting an honorarium or the payment of travel, meal, and	487
lodging expenses if the honorarium, expenses, or both were paid	488
in recognition of demonstrable business, professional, or	489
esthetic interests of the employee that exist apart from the	490
employee's public employment, including, but not limited to,	491
such a demonstrable interest in public speaking and were not	492

paid by any person or other entity, or by any representative or association of such person or entities, that is regulated by, doing business with, or seeking to do business with the General Assembly or any legislative agency.

(B) No member of the General Assembly shall conduct a
public or private fund raising event that seeks to provide money
for the member's personal use.

(C) As used in this section, "honorarium" means any payment 500 made in consideration for any speech given, article published, 501 or attendance at any public or private conference, convention, 502 meeting, social event, meal, or similar gathering. "Honorarium" 503 does not include ceremonial gifts or awards that have 504 insignificant monetary value; unsolicited gifts of nominal value 505 or trivial items of informational value; or earned income from 506 any person, other than a legislative agent, for personal 507 services that are customarily provided in connection with the 508 practice of a bona fide business, if that business initially 509 began before the member or employee conducting that business was 510 elected or appointed to the member's or employee's office or 511 position of employment. 512

Section 11. IMPROPER INDUCEMENT

If any person attempts to induce a member or employee of or 514 candidate for the General Assembly or employee of any 515 legislative agency to violate any provision of this Code of 516 Ethics, the member, employee, or candidate shall report the 517 matter to the Joint Legislative Ethics Committee. 518

Section 12. ADVISORY BODY

(A) The Joint Legislative Ethics Committee may recommend
legislation relating to ethics, conflicts of interest, and
financial disclosure and, upon a vote of a majority of its
members, may render advisory opinions with regard to questions
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legislative agency.

(B) When the Joint Legislative Ethics Committee renders an advisory opinion that has been publicly sought and that relates to a special set of circumstances involving ethics, conflicts of interest, or financial disclosure under Chapter 102. or section 2921.42 or 2921.43 of the Revised Code, the person to whom the opinion was directed or who was similarly situated may reasonably rely upon such opinion and shall be immune from criminal prosecutions, civil suits, or actions for removal from the person's office or position of employment for a violation of Chapter 102. or section 2921.42 or 2921.43 of the Revised Code based on facts and circumstances covered by the opinion, if the opinion states that there is no violation of Chapter 102. or section 2921.42 or 2921.43 of the Revised Code. The committee shall include in every advisory opinion it renders a statement as to whether the set of circumstances described in the advisory opinion constitutes a violation of section 2921.42 or 2921.43 of the Revised Code. When the Joint Legislative Ethics Committee renders an opinion that has been publicly sought, the advisory opinion is a public record available under section 149.43 of the Revised Code.

(C) When the Joint Legislative Ethics Committee renders a written opinion that has been privately sought and that relates to a special set of circumstances involving ethics, conflicts of interest, or financial disclosure under Chapter 102. or section 2921.42 or 2921.43 of the Revised Code, the written opinion does not have the legal effect of an advisory opinion issued under division (B) of this section. When the Joint Legislative Ethics Committee renders a written opinion that has been privately sought, the written opinion is not a public record available under section 149.43 of the Revised Code. 526

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The person to whom a written opinion is issued under this 557 division may request the committee to issue the written opinion 558 as an advisory opinion. The person may make the request at any 559 time within thirty days after the written opinion is issued and 560 prior to committing any proposed action discussed in the written 561 opinion. Upon receiving a timely request and with the approval 562 of a majority of the members of the committee, the committee may 563 issue the written opinion as an advisory opinion. If the 564 committee issues the written opinion as an advisory opinion, the 565 advisory opinion has the same legal effect as an advisory 566 opinion issued under division (B) of this section and is a 567 public record available under section 149.43 of the Revised 568 Code. If the person commits any proposed action discussed in the 569 written opinion before the committee issues the written opinion 570 as an advisory opinion, the advisory opinion grants no immunity 571 to the person regarding any action that is discussed in the 572 written opinion and that the person commits before the committee 573 issues the written opinion as an advisory opinion. 574

(D) The Joint Legislative Ethics Committee shall issue an
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advisory opinion under division (B) of this section or a written
opinion under division (C) of this section, whether it is
publicly or privately sought, only at a meeting of the committee
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and only with the approval of a majority of the members of the
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committee.

(E) All requests for an opinion shall be submitted in 581 writing by the member or employee of or candidate for the 582 General Assembly or employee of any legislative agency who 583 desires the opinion and shall state in the request whether the 584 opinion is being publicly or privately sought. If the request 585 fails to state whether the opinion is being publicly or 586 privately sought, the committee shall consider the opinion to be 587 privately sought. The committee shall issue in writing all 588 advisory opinions that have been publicly sought, appropriately 589

number them, and make them available for public inspection. The Joint Legislative Ethics Committee shall conduct all of its proceedings surrounding the rendering of an opinion so as to protect the confidentiality of those named in the request for the opinion.

Section 13. CONSIDERATION AND HEARING OF COMPLAINTS

(A) (1) The Joint Legislative Ethics Committee shall 596 receive, and may initiate, complaints concerning breach of 597 privilege and complaints against members and employees of and 598 candidates for the General Assembly and employees of any 599 legislative agency concerning conduct alleged to be misconduct, 600 a violation of Chapter 102. or section 2921.42 or 2921.43 of the 601 Revised Code, or this Code of Ethics. All complaints except 602 those by the committee shall be by affidavit made on personal 603 knowledge, subject to the penalties of perjury. A complaint by 604 the committee shall be by affidavit, based upon facts that 605 constitute reasonable cause to believe that a breach of 606 privilege, misconduct, or a violation of this Code of Ethics or 607 Chapter 102. or section 2921.42 or 2921.43 of the Revised Code 608 has occurred. The complaint shall not contain innuendo, 609 speculative assertions, or conclusory statements. 610

At the first meeting of the committee in each calendar 611 year, the chairperson of the committee for that year shall 612 appoint an investigation subcommittee. The subcommittee shall 613 consist of the chairperson of the committee for that year and a 614 member of the committee who is a member of the chamber and 615 political party of which the chairperson is not a member. This 616 subcommittee shall have the authority to issue subpoenas 617 regarding complaints referred to it and approve depositions by 618 the Office of the Legislative Inspector General. 619

(2) A complaint other than a complaint by the committee620shall be filed with the executive director of the Office of the621

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Legislative Inspector General of the Joint Legislative Ethics 622 Committee. Upon receiving the complaint, the executive director 623 or the executive director's designee shall gather, if necessary, 624 preliminary facts surrounding the complaint for presentation to 625 the chairperson or committee. Thereafter, the executive director 626 shall seal the complaint and deliver it to the chairperson of 627 the Joint Legislative Ethics Committee. A complaint by the 628 committee shall be drafted by the legal counsel of the Office of 629 the Legislative Inspector General, and, if at least eight 630 members of the committee approve the draft complaint, the draft 631 complaint shall be a complaint by the committee and shall be 632 filed with the Office of the Legislative Inspector General and 633 delivered to the chairperson of the committee. 634

Within fourteen days after the filing of a complaint by a 635 complainant, the chairperson shall notify the complainant that 636 the complaint has been filed with the committee, that all 637 further proceedings of the committee are confidential, that the 638 committee is required to dismiss the complaint if it is not 639 disposed of within six months after the complaint is filed, and 640 that, if a report dealing with the complaint has not been 641 published in the House or Senate Journal, as appropriate, within 642 that time, the complaint has been dismissed because no violation 643 was found to have been committed by the accused person. Within 644 fourteen days after the filing of any complaint, the chairperson 645 shall deliver a copy of the complaint to the accused person and 646 shall notify the accused person that the accused person may 647 file, within twenty days after receiving the copy, a written 648 response to the complaint with the executive director of the 649 Office of the Legislative Inspector General and, if desired, may 650 file in addition to the written response a request to appear 651 personally before the committee to answer to the complaint. The 652 executive director immediately shall seal the written response 653 to the complaint, the request, or both and deliver the written 654

response, the request, or both to the chairperson.

Within forty-five days after the filing of any complaint 656 and at least twenty days after the chairperson has delivered a 657 copy of the complaint to the accused person, the chairperson 658 shall convene a meeting of the committee regarding the 659 complaint. If at least eight members of the committee find that 660 the complaint before the committee is not frivolous and that the 661 facts alleged constitute on their face a breach of privilege, 662 misconduct, a violation of this Code of Ethics, or a violation 663 of Chapter 102. or section 2921.42 or 2921.43 of the Revised 664 Code, the committee shall refer the complaint to the Office of 665 the Legislative Inspector General for further investigation and 666 may delegate to the investigation subcommittee appointed 667 pursuant to division (A)(1) of this section the authority to 668 issue subpoenas regarding a given complaint or other matter. The 669 chairperson of the committee shall notify the accused of the 670 referral. Unless eight members of the committee find that the 671 complaint before the committee alleges facts that, on their 672 face, constitute a breach of privilege, misconduct, a violation 673 of this Code of Ethics, or a violation of Chapter 102. or 674 sections 2921.42 or 2921.43 of the Revised Code, the committee 675 shall dismiss the complaint. 676

(B) The Office of the Legislative Inspector General shall 677 investigate each complaint referred to it by the committee and 678 shall investigate any other matters as directed by the 679 committee. The Office of the Legislative Inspector General may 680 request further information from the complainant, any person 681 presenting charges to the committee, the accused person if the 682 information sought is directly relevant to a complaint or 683 charges received by the committee pursuant to this section, and 684 any other person it believes may have information pertaining to 685 the complaint or other matter referred for investigation to the 686 Office of the Legislative Inspector General. It may request the 687

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committee to issue a subpoena to obtain any necessary 688 information. Upon the approval of the investigation subcommittee 689 appointed pursuant to division (A)(1) of this section, the 690 Office of the Legislative Inspector General may depose any 691 person. Any person interviewed or deposed by the Office of the 692 Legislative Inspector General may be represented by an attorney. 693 The substance of any request for further information and the 694 information provided pursuant to any request are confidential. 695 Except as otherwise provided in this section, the person from 696 whom information is requested shall not divulge the substance of 697 the committee's request to any person other than the person's 698 attorney and shall not divulge the information provided in 699 response to the request to any person other than the person's 700 attorney and any person necessary to prepare the information for 701 702 delivery to the committee. Except as otherwise provided in this section, no attorney or person who prepares information for 703 delivery to the committee shall divulge the substance of the 704 committee's request or the information provided in response to 705 706 the request.

Upon the completion of an investigation based on a 707 complaint referred to the Office of the Legislative Inspector 708 General, the executive director, or the executive director's 709 designee, shall present to the committee the executive 710 director's or designee's preliminary findings with respect to 711 the facts and evidence gathered regarding the complaint. Upon 712 receiving the preliminary findings, the committee, upon a vote 713 of at least eight members of the committee, may refer the 714 complaint back to the Office of the Legislative Inspector 715 General for further investigation, hold a hearing pursuant to 716 divisions (E) and (G) of this section, order remedial action 717 pursuant to division (E) of this section, or dismiss the 718 complaint. 719

Upon the completion of an investigation of any other matter

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referred to the Office of the Legislative Inspector General, the 721 executive director or the executive director's designee shall 722 present to the committee the executive director's or designee's 723 preliminary findings with respect to the facts and evidence 724 gathered regarding the matter referred. Upon receiving the 725 preliminary findings, the committee, upon a vote of at least 726 eight members of the committee, may refer the matter back to the 727 Office of the Legislative Inspector General for further 728 investigation, request that a complaint be drafted by the legal 729 counsel of the Office of the Legislative Inspector General, 730 terminate the investigation, or hold a hearing pursuant to 731 division (E) of this section. 732

Before the fifth day of each month, the executive director733of the Office of the Legislative Inspector General shall make a734report, in writing, to the committee regarding the status of any735ongoing investigation that the committee referred to the Office736of the Legislative Inspector General.737

(C) Before the committee takes any formal action against a
person who is the subject of an investigation based upon a
complaint filed with the committee, the committee shall consider
the complaint.

(D) The committee may defer action on a complaint against 742 members and employees of and candidates for the General Assembly 743 and employees of any legislative agency when the complaint 744 alleges conduct that at least eight members of the committee 745 find reason to believe is being reviewed by appropriate law 746 enforcement or regulatory authorities, or when at least eight 747 members of the committee determine that it is appropriate for 748 the conduct alleged in the complaint to be reviewed initially by 749 law enforcement or regulatory authorities. 750

(E) (1) If, in any case in which a complaint is filed with751the committee, at least eight members of the committee find that752

the complaint is not frivolous and there is reasonable cause to 753 believe that the facts alleged in the complaint constitute a 754 breach of privilege, misconduct, or a violation of Chapter 102. 755 or section 2921.42 or 2921.43 of the Revised Code, or this Code 756 of Ethics, the committee shall hold a hearing. At the hearing, 757 the legal counsel of the Office of the Legislative Inspector 758 General shall present to the committee the case against the 759 accused person, introduce evidence, call witnesses, and cross-760 examine witnesses. The chairperson of the committee shall make 761 all rulings regarding procedure and the admissibility of 762 evidence. The hearing and all related proceedings of the 763 committee are absolutely confidential as provided under this 764 Code of Ethics and section 102.06 of the Revised Code. No member 765 or employee of the committee, person who staffs or otherwise 766 serves the committee, witness, or other person shall divulge any 767 information about the hearing or related proceedings, except 768 that a witness and the complainant may consult with an attorney 769 before and after the hearing and any related proceeding, any 770 witness may be represented by an attorney while the witness is 771 being examined or cross-examined, the accused person may be 772 represented by an attorney at all stages of the proceedings, and 773 the attorney of the accused person may attend all hearings and 774 related proceedings of the committee. 775

(2) If, in any case in which a complaint is filed with the 776 committee, at least eight members of the committee find that the 777 778 complaint is frivolous or that there is no reasonable cause to believe that the charge or complaint constitutes a breach of 779 privilege, misconduct, or a violation of Chapter 102. or section 780 2921.42 or 2921.43 of the Revised Code, or this Code of Ethics, 781 the committee shall dismiss the complaint and notify the accused 782 person in writing of the dismissal of the complaint. If the 783 committee so dismisses the complaint, the committee shall not 784 issue a report of its findings unless the accused person 785

requests a report. If the accused person requests a report, the committee shall issue a report in accordance with division (F) (2) of this section.

(3) If, in any case in which a complaint is filed with the 789 committee, the committee finds by unanimous concurrence of its 790 membership that there is reasonable cause to believe that the 791 charges presented constitute a breach of privilege, misconduct, 792 or a violation of this Code of Ethics but do not constitute a 793 violation of Chapter 102. or section 2921.42 or 2921.43 of the 794 Revised Code and also finds by unanimous concurrence of its 795 membership that the breach of privilege, misconduct, or 796 violation was in good faith and without wrongful intent and the 797 person has taken or will take suitable remedial action, it may 798 799 order the person to take any further remedial action it considers necessary and, upon satisfaction that any order it 800 makes is complied with, terminate the investigation, with the 801 concurrence of the accused person. If an investigation is so 802 terminated, the committee shall not issue a report of its 803 findings unless the accused person requests a report. If the 804 accused person requests a report, the committee shall issue a 805 report in accordance with division (F)(2) of this section. If 806 the accused person fails to comply with an order of the 807 committee, the committee, upon concurrence of at least eight of 808 its members, shall proceed with the original complaint filed 809 against the person. 810

(F) (1) If, upon the basis of the hearing, at least eight 811 members of the committee find, based upon a preponderance of the 812 evidence, that the facts alleged in the complaint are true and 813 constitute a violation of Chapter 102. or section 2921.42 or 814 2921.43 of the Revised Code, the committee, upon concurrence of 815 at least eight of its members, shall order the Office of the 816 Legislative Inspector General to prepare a report of the 817 committee's findings to the appropriate prosecuting authority or 818

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other appropriate body for proceedings in prosecution of the 819 violations and, in accordance with division (F)(1) of this 820 section, issue a report to the General Assembly recommending 821 reprimand, censure, expulsion, or other sanction the committee 822 considers appropriate. Upon acceptance by at least eight members 823 of the committee of the report to the appropriate prosecuting 824 authority or other appropriate body, the committee shall report 825 its findings to the appropriate prosecuting authority, the 826 Elections Commission, or other appropriate body. This report is 827 the investigative report described in division (E) of section 828 101.34 of the Revised Code and shall contain any findings of 829 fact and conclusions of law made by the committee. This report 830 shall not contain any papers, records, affidavits, or documents 8.31 upon any complaint, inquiry, or investigation relating to the 832 proceedings of the committee. If at least eight members of the 833 committee find, based upon a preponderance of the evidence, that 834 the facts alleged in the complaint are true and constitute a 835 violation of division (B) of section 102.031 of the Revised 836 Code, the committee may impose a fine of not more than one 837 thousand dollars upon the member. 838

(2) If, upon the basis of the hearing, at least eight 839 members of the committee find, based upon a preponderance of the 840 evidence, that a breach of privilege has been committed or that 841 a member or employee of or candidate for the General Assembly or 842 employee of any legislative agency has violated a provision of 843 this Code of Ethics that is not a violation of Chapter 102. or 844 section 2921.42 or 2921.43 of the Revised Code, or has committed 845 misconduct, the committee, upon concurrence of at least eight of 846 its members and in accordance with division (F)(1) of this 847 section, may issue a report recommending reprimand, censure, 848 expulsion, or other sanction the committee considers appropriate 849 or, upon a finding by unanimous concurrence of its membership 850 that the breach of privilege, misconduct, or violation was in 851

good faith and without wrongful intent and the person has taken 852 or will take suitable remedial action, may order the person to 853 take any further remedial action it considers necessary and, 854 upon satisfaction that any order it makes is complied with, 855 dismiss the complaint without issuing a report of its findings, 856 unless the accused person requests a report. If the accused 857 person requests a report, the committee shall issue a report in 858 accordance with division (F)(2) of this section. If the person 859 fails to comply with an order of the committee, the committee, 860 upon concurrence of eight of its members, shall recommend some 861 sanction. 862

(3) If, upon the basis of the hearing, at least eight 863 members of the committee do not find, based upon a preponderance 864 of the evidence, that the facts alleged in a complaint 865 constitute a breach of privilege, misconduct, or a violation of 866 Chapter 102. or section 2921.42 or 2921.43 of the Revised Code 867 or this Code of Ethics, the committee shall dismiss the 868 complaint. The complaint shall also be dismissed if the 869 committee has not conducted a hearing within ninety days after 870 the complaint is filed with the committee, or if the committee 871 has not finally disposed of the complaint within six months 872 after the complaint is filed with the committee. The committee 873 shall notify the accused person in writing of the dismissal of 874 the complaint. The committee shall not issue a report of its 875 findings unless the accused person requests a report. If the 876 accused person requests a report, the committee shall issue a 877 report in accordance with division (F)(2) of this section. If 878 the committee issues the report, all evidence and the record of 879 the hearing shall remain confidential unless the accused person 880 also requests that the evidence and record be made public. Upon 881 request by the accused person, the committee shall make the 882 evidence and the record available for public inspection. 883

(G)(1) Any report of the committee that is issued pursuant 884

to division (E)(1) of this section and contains a finding that 885 the facts in the complaint are true and constitute a violation 886 of Chapter 102. or section 2921.42 or 2921.43 of the Revised 887 Code, or that is issued pursuant to division (E)(2) of this 888 section and contains a finding that a breach of privilege, 889 misconduct, or violation of this Code of Ethics has occurred and 890 recommends reprimand, censure, expulsion, or another appropriate 891 sanction, shall be entered in the House Journal and the Senate 892 Journal. The House of Representatives and the Senate shall vote 893 on approval of any report entered in the House or Senate Journal 894 in accordance with this division. Concurrence of two-thirds of 895 the members of both the House and the Senate shall be necessary 896 for approval of the report, and, upon approval, any recommended 897 sanction shall be imposed immediately. 898

(2) If the investigation of the committee results in a 899 finding that a complaint that is filed is frivolous or that no 900 misconduct, breach of privilege, or violation of Chapter 102. or 901 section 2921.42 or 2921.43 of the Revised Code or this Code of 902 Ethics has been committed or if the committee terminates an 903 investigation or dismisses a complaint pursuant to division (E) 904 (2) or (3) of this section, the committee shall not issue a 905 report of its findings unless the accused person requests a 906 report. If the accused person requests a report, the committee 907 shall issue a report and publish it in the House Journal, if the 908 accused person is a member or employee of, or candidate for, the 909 House of Representatives, or the Senate Journal, if the accused 910 person is a member or employee of, or candidate for, the Senate 911 or an employee of any legislative agency. A report published in 912 the House or Senate Journal under division (F) (2) of this 913 section does not require a vote by the House or Senate. 914

(H) A person against whom a complaint is filed shall be
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given by certified mail, return receipt requested, or by
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personal service reasonable notice of the date, time, and place
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of the hearing and a statement of the charges and the law or 918 provision directly involved, and shall be granted the following 919 rights: to be represented by counsel, to have counsel appointed 920 for the person if the person is unable to afford counsel without 921 undue hardship, to examine the evidence against the person, to 922 have access to all information relative to the complaint that is 923 in the possession or knowledge of the committee or the Office of 924 the Legislative Inspector General, to produce evidence and to 925 call and subpoena witnesses in the person's defense, to confront 926 the person's accusers, to cross-examine witnesses, to have a 927 stenographic record made of the hearing, to have the hearing 928 follow the rules of evidence applicable to the courts of this 929 state, and to have the hearing closed to the public. A person, 930 with the approval of the committee, may waive any or all of such 931 rights by executing a written waiver and filing it with the 932 committee. 933

(I) The chairperson of the committee and the executive 934 director and chief legal counsel of the Office of the 935 Legislative Inspector General may administer oaths, and the 936 committee or the investigation subcommittee appointed pursuant 937 to division (A)(1) of this section may issue subpoenas to any 938 person in the state compelling the attendance of witnesses and 939 the production of relevant papers, books, accounts, and records. 940 The committee or the investigation subcommittee shall issue 941 subpoenas to compel the attendance of witnesses and the 942 production of documents upon the request of an accused person. 943 Section 101.42 of the Revised Code shall govern the issuance of 944 such subpoenas insofar as applicable. Upon the refusal of any 945 person to obey a subpoena, be sworn, or answer as a witness, the 946 committee or the investigation subcommittee may apply to the 947 Court of Common Pleas of Franklin County under section 2705.03 948 of the Revised Code. The court shall hold proceedings in 949 accordance with Chapter 2705. of the Revised Code. The 950

committee, the Office of the Legislative Inspector General, or951the accused person may take the depositions of witnesses952residing within or without the state in the same manner as953prescribed by law for the taking of depositions in civil actions954in the court of common pleas.955

(J)(1) All complaints, papers, records, affidavits, and 956 documents upon any complaint, inquiry, or investigation relating 957 to the proceedings of the committee shall be sealed and are 958 private and confidential, except as otherwise provided in this 959 section. The substance of any charges received by the committee 960 and of any request made by the committee for further 961 information, any information received by the committee, all 962 testimony and other evidence presented during a hearing, and all 963 committee discussions are private and confidential, except as 964 otherwise provided in this section. No person serving on or 965 employed in the service of the committee, or employee of the 966 Office of the Legislative Inspector General who staffs or 967 otherwise assists the committee or the Office of the Legislative 968 Inspector General employee who staffs the committee shall 969 divulge any of the following: 970

(a) Any matter concerning a complaint after it is filedwith the executive director of the Office of the LegislativeInspector General;

(b) In the case of complaints initiated by the committee, any matter concerning a complaint after the matter is under investigation by the committee, whether before or after a complaint is filed;

(c) Any other information that is made private and978confidential by this section.979

(2) The requirement of confidentiality set forth in
division (I)(1) of this section includes without limitation
divulging any matter to members or employees of the House or
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Senate or employees of any legislative agency who are not 983 members of or assigned to the committee or to any employees of 984 the Office of the Legislative Inspector General who are not 985 assigned to staff the committee or do not assist any Office of 986 the Legislative Inspector General employee assigned to staff the 987 committee, but does not prevent any of the following: 988

(a) The issuance of a final report by the committee or any commentary upon the contents of the final report;

(b) Discussion of any complaint, request for an advisory
opinion, charges presented to the committee, information related
opinion, charges presented to the committee, information related
to a complaint, to an advisory opinion request, or to charges
presented to the committee, proceedings of the committee, or
other papers, records, affidavits, documents, or proceedings
that are made private and confidential by this section between
the members of the committee and any of the following:

(i) Any employees or staff of the committee;

(ii) Any employees of the General Assembly assigned to
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serve the committee, and any employee who serves as legal
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counsel for a caucus of the General Assembly;
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(iii) Any employees of the Office of the LegislativeInspector General assigned to staff the committee;1003

(iv) Any other persons employed by or assigned to serve the 1004 committee.

(c) The preparation of any documents necessary for the 1006 operation of the committee by employees of the General Assembly 1007 assigned to the committee chairperson, employees of the General 1008 Assembly assigned to staff the committee, or employees of the 1009 Office of the Legislative Inspector General who assist the 1010 Office of the Legislative Inspector General employee assigned to 1011 staff the committee, except that any confidentiality 1012 requirements of this section applicable to the members of the 1013

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committee shall apply to the employees of the General Assembly,	1014	
committee, or Office of the Legislative Inspector General who		
prepare those documents.		
(K) If a complaint filed with the committee alleges a	1017	
violation by a member of the committee, the member against whom	1018	
the allegation is made shall not vote on the matter. The	1019	
committee shall conduct no business concerning complaints unless	1020	
a majority of its members are present.	1021	
(L) The committee shall deliver all notices and other	1022	
documents by certified mail, return receipt requested, or by	1023	
personal service.	1024	
(M) Within fourteen days after the final disposition of a	1025	
complaint, either by dismissal or by referral to the appropriate	1026	
prosecuting authority, the committee shall notify the	1027	
complainant of the dismissal or referral by certified mail,	1028	
return receipt requested, or by personal service.	1029	
Section 14. AMENDMENTS TO THE ETHICS CODE	1030	
The Joint Legislative Ethics Committee may recommend	1031	
amendments to this Code of Ethics at any time by proposing to	1032	
the General Assembly a concurrent resolution containing the	1033	
desired amendments.	1034	
Section 15. DISTRIBUTION OF ETHICS CODE	1035	
Each member and employee of the General Assembly and each	1036	
employee of any legislative agency shall be given a copy of this	1037	
Code of Ethics within ten days after its adoption.	1038	
Section 16. APPLICATION TO 135th 136th GENERAL ASSEMBLY	1039	
The Code of Ethics for the 134th <u>135th</u> General Assembly	1040	
shall be effective until the 135th <u>136th</u> General Assembly adopts	1041	
the Code of Ethics for the 135th <u>136th</u> General Assembly.		