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Sub. S. B. No. 4

Senators Kunze, Oelslager

Cosponsors: Senators Obhof, Terhar, Gardner, Hite, Eklund, Huffman, LaRose, Hottinger, Bacon, Balderson, Beagle, Brown, Burke, Coley, Dolan, Hackett, Hoagland, Jordan, Lehner, Manning, O'Brien, Schiavoni, Sykes, Tavares, Thomas, Uecker, Wilson, Yuko Representatives Manning, Celebrezze, Galonski, Rogers, Anielski, Antani, Antonio, Barnes, Boggs, Boyd, Brenner, Craig, Dean, Edwards, Fedor, Gavarone, Greenspan, Hambley, Howse, Ingram, Lanese, LaTourette, Lepore-Hagan, Miller, O'Brien, Patterson, Patton, Pelanda, Perales, Ramos, Reineke, Ryan, Schuring, Smith, K., Strahorn, Sykes, West, Speaker Smith

A BILL

То	amend sections 2951.041 and 2953.38 and to enact	1
	section 2953.521 of the Revised Code to allow a	2
	person who is found not guilty of an offense or	3
	who is the defendant named in a dismissed	4
	criminal charge to apply for a court order to	5
	expunge the person's official records in the	6
	case if the charge or not guilty finding was the	7
	result of the applicant having been a human	8
	trafficking victim; to allow a person convicted	9
	of certain prostitution-related offenses to	10
	apply for the expungement of the conviction	11
	record of any offense, other than a specified	12
	disqualifying offense, the person's	13
	participation in which was a result of having	14
	been a human trafficking victim; and to allow	15
	intervention in lieu of conviction for persons	16
	charged with committing an offense while a	17
	victim of compelling prostitution.	18

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 2951.041 and 2953.38 be amended	19
and section 2953.521 of the Revised Code be enacted to read as	20
follows:	21
Sec. 2951.041. (A)(1) If an offender is charged with a	22
criminal offense, including but not limited to a violation of	23
section 2913.02, 2913.03, 2913.11, 2913.21, 2913.31, or 2919.21	24
of the Revised Code, and the court has reason to believe that	25
drug or alcohol usage by the offender was a factor leading to	26
the criminal offense with which the offender is charged or that,	27
at the time of committing that offense, the offender had a	28
mental illness, was a person with an intellectual disability, or	29
was a victim of a violation of section 2905.32 or 2907.21 of the	30
Revised Code and that the mental illness, status as a person	31
with intellectual disability, or fact that the offender was a	32
victim of a violation of section 2905.32 or 2907.21 of the	33
Revised Code was a factor leading to the offender's criminal	34
behavior, the court may accept, prior to the entry of a guilty	35
plea, the offender's request for intervention in lieu of	36
conviction. The request shall include a statement from the	37
offender as to whether the offender is alleging that drug or	38
alcohol usage by the offender was a factor leading to the	39
criminal offense with which the offender is charged or is	40
alleging that, at the time of committing that offense, the	41
offender had a mental illness, was a person with an intellectual	42
disability, or was a victim of a violation of section 2905.32 $\underline{\text{or}}$	43
$\underline{2907.21}$ of the Revised Code and that the mental illness, status	44
as a person with an intellectual disability, or fact that the	45

offender was a victim of a violation of section 2905.32 or

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2907.21 of the Revised Code was a factor leading to the criminal	47
offense with which the offender is charged. The request also	48
shall include a waiver of the defendant's right to a speedy	49
trial, the preliminary hearing, the time period within which the	50
grand jury may consider an indictment against the offender, and	51
arraignment, unless the hearing, indictment, or arraignment has	52
already occurred. The court may reject an offender's request	53
without a hearing. If the court elects to consider an offender's	54
request, the court shall conduct a hearing to determine whether	55
the offender is eligible under this section for intervention in	56
lieu of conviction and shall stay all criminal proceedings	57
pending the outcome of the hearing. If the court schedules a	58
hearing, the court shall order an assessment of the offender for	59
the purpose of determining the offender's eligibility for	60
intervention in lieu of conviction and recommending an	61
appropriate intervention plan.	62

If the offender alleges that drug or alcohol usage by the offender was a factor leading to the criminal offense with which the offender is charged, the court may order that the offender be assessed by a community addiction services provider or a properly credentialed professional for the purpose of determining the offender's eligibility for intervention in lieu of conviction and recommending an appropriate intervention plan. The community addiction services provider or the properly credentialed professional shall provide a written assessment of the offender to the court.

- (2) The victim notification provisions of division (C) of section 2930.06 of the Revised Code apply in relation to any hearing held under division (A)(1) of this section.
 - (B) An offender is eligible for intervention in lieu of

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conviction if the court finds all of the following:

- (1) The offender previously has not been convicted of or 78 pleaded quilty to a felony offense of violence or previously has 79 been convicted of or pleaded guilty to any felony that is not an 80 offense of violence and the prosecuting attorney recommends that 81 the offender be found eligible for participation in intervention 82 in lieu of treatment under this section, previously has not been 83 through intervention in lieu of conviction under this section or 84 any similar regimen, and is charged with a felony for which the 85 court, upon conviction, would impose a community control 86 87 sanction on the offender under division (B)(2) of section 2929.13 of the Revised Code or with a misdemeanor. 88
- (2) The offense is not a felony of the first, second, or 89 third degree, is not an offense of violence, is not a violation 90 of division (A)(1) or (2) of section 2903.06 of the Revised 91 Code, is not a violation of division (A)(1) of section 2903.08 92 of the Revised Code, is not a violation of division (A) of 93 section 4511.19 of the Revised Code or a municipal ordinance 94 that is substantially similar to that division, and is not an 95 offense for which a sentencing court is required to impose a 96 mandatory prison term, a mandatory term of local incarceration, 97 or a mandatory term of imprisonment in a jail. 98
- (3) The offender is not charged with a violation of section 2925.02, 2925.04, or 2925.06 of the Revised Code, is not charged with a violation of section 2925.03 of the Revised Code that is a felony of the first, second, third, or fourth degree, and is not charged with a violation of section 2925.11 of the Revised Code that is a felony of the first, second, or third degree.
 - (4) If an offender alleges that drug or alcohol usage by

the offender was a factor leading to the criminal offense with	107
which the offender is charged, the court has ordered that the	108
offender be assessed by a community addiction services provider	109
or a properly credentialed professional for the purpose of	110
determining the offender's eligibility for intervention in lieu	111
of conviction and recommending an appropriate intervention plan,	112
the offender has been assessed by a community addiction services	113
provider of that nature or a properly credentialed professional	114
in accordance with the court's order, and the community	115
addiction services provider or properly credentialed	116
professional has filed the written assessment of the offender	117
with the court.	118

- (5) If an offender alleges that, at the time of committing 119 the criminal offense with which the offender is charged, the 120 offender had a mental illness, was a person with an intellectual 121 disability, or was a victim of a violation of section 2905.32 or 122 2907.21 of the Revised Code and that the mental illness, status 123 as a person with an intellectual disability, or fact that the 124 offender was a victim of a violation of section 2905.32 or 125 2907.21 of the Revised Code was a factor leading to that 126 offense, the offender has been assessed by a psychiatrist, 127 psychologist, independent social worker, licensed professional 128 clinical counselor, or independent marriage and family therapist 129 for the purpose of determining the offender's eligibility for 130 intervention in lieu of conviction and recommending an 131 appropriate intervention plan. 132
- (6) The offender's drug usage, alcohol usage, mental

 illness, or intellectual disability, or the fact that the

 offender was a victim of a violation of section 2905.32 or

 2907.21 of the Revised Code, whichever is applicable, was a

 factor leading to the criminal offense with which the offender

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is charged, intervention in lieu of conviction would not demean	138
the seriousness of the offense, and intervention would	139
substantially reduce the likelihood of any future criminal	140
activity.	141
(7) The alleged victim of the offense was not sixty-five	142
years of age or older, permanently and totally disabled, under	143
thirteen years of age, or a peace officer engaged in the	144
officer's official duties at the time of the alleged offense.	145
(8) If the offender is charged with a violation of section	146
2925.24 of the Revised Code, the alleged violation did not	147
result in physical harm to any person, and the offender	148
previously has not been treated for drug abuse.	149
(9) The offender is willing to comply with all terms and	150
conditions imposed by the court pursuant to division (D) of this	151
section.	152
(10) The offender is not charged with an offense that	153
would result in the offender being disqualified under Chapter	154
4506. of the Revised Code from operating a commercial motor	155
vehicle or would subject the offender to any other sanction	156
under that chapter.	157
(C) At the conclusion of a hearing held pursuant to	158
division (A) of this section, the court shall enter its	159
determination as to whether the offender is eligible for	160
intervention in lieu of conviction and as to whether to grant	161
the offender's request. If the court finds under division (B) of	162
this section that the offender is eligible for intervention in	163
lieu of conviction and grants the offender's request, the court	164
shall accept the offender's plea of guilty and waiver of the	165
defendant's right to a speedy trial, the preliminary hearing,	166

the time period within which the grand jury may consider an	167
indictment against the offender, and arraignment, unless the	168
hearing, indictment, or arraignment has already occurred. In	169
addition, the court then may stay all criminal proceedings and	170
order the offender to comply with all terms and conditions	171
imposed by the court pursuant to division (D) of this section.	172
If the court finds that the offender is not eligible or does not	173
grant the offender's request, the criminal proceedings against	174
the offender shall proceed as if the offender's request for	175
intervention in lieu of conviction had not been made.	176

- (D) If the court grants an offender's request for 177 intervention in lieu of conviction, the court shall place the 178 offender under the general control and supervision of the county 179 probation department, the adult parole authority, or another 180 appropriate local probation or court services agency, if one 181 exists, as if the offender was subject to a community control 182 sanction imposed under section 2929.15, 2929.18, or 2929.25 of 183 the Revised Code. The court shall establish an intervention plan 184 for the offender. The terms and conditions of the intervention 185 plan shall require the offender, for at least one year from the 186 date on which the court grants the order of intervention in lieu 187 of conviction, to abstain from the use of illegal drugs and 188 alcohol, to participate in treatment and recovery support 189 services, and to submit to regular random testing for drug and 190 alcohol use and may include any other treatment terms and 191 conditions, or terms and conditions similar to community control 192 sanctions, which may include community service or restitution, 193 that are ordered by the court. 194
- (E) If the court grants an offender's request for 195 intervention in lieu of conviction and the court finds that the 196 offender has successfully completed the intervention plan for 197

the offender, including the requirement that the offender 198 abstain from using illegal drugs and alcohol for a period of at 199 least one year from the date on which the court granted the 200 order of intervention in lieu of conviction, the requirement 201 that the offender participate in treatment and recovery support 202 services, and all other terms and conditions ordered by the 203 204 court, the court shall dismiss the proceedings against the offender. Successful completion of the intervention plan and 205 period of abstinence under this section shall be without 206 207 adjudication of quilt and is not a criminal conviction for purposes of any disqualification or disability imposed by law 208 and upon conviction of a crime, and the court may order the 209 sealing of records related to the offense in question in the 210 manner provided in sections 2953.31 to 2953.36 of the Revised 211 Code. 212

(F) If the court grants an offender's request for 213 intervention in lieu of conviction and the offender fails to 214 comply with any term or condition imposed as part of the 215 intervention plan for the offender, the supervising authority 216 for the offender promptly shall advise the court of this 217 failure, and the court shall hold a hearing to determine whether 218 the offender failed to comply with any term or condition imposed 219 as part of the plan. If the court determines that the offender 220 has failed to comply with any of those terms and conditions, it 221 shall enter a finding of guilty and shall impose an appropriate 222 sanction under Chapter 2929. of the Revised Code. If the court 223 sentences the offender to a prison term, the court, after 224 consulting with the department of rehabilitation and correction 225 regarding the availability of services, may order continued 226 court-supervised activity and treatment of the offender during 227 the prison term and, upon consideration of reports received from 228

(3) "Record of conviction" means the any record related to

a conviction of or plea of quilty to an offense.

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2953.31 of the Revised Code.

(4) "Victim of human trafficking" means a person who is or	255
was a victim of a violation of section 2905.32 of the Revised	256
Code, regardless of whether anyone has been convicted of a	257
violation of that section or of any other section for	258
victimizing the person.	259
(B) Any person who is or was convicted of a violation of	260
section 2907.24, 2907.241, or 2907.25 of the Revised Code may	261
apply to the sentencing court for the expungement of the record	262
of conviction if of any offense, other than a record of	263
conviction of a violation of section 2903.01, 2903.02, or	264
2907.02 of the Revised Code, the person's participation in the	265
offense which was a result of the person having been a victim of	266
human trafficking. The person may file the application at any	267
time. The application may request an order to expunge the record	268
of conviction for more than one offense, but if it does, the	269
court shall consider the request for each offense separately as	270
if a separate application had been made for each offense and all	271
references in divisions (B) to (H) of this section to "the	272
offense" or "that offense" mean each of those offenses that are	273
the subject of the application. The application shall do all of	274
the following:	275
(1) Identify the applicant, the offense for which the	276
expungement is sought, the date of the conviction of that	277
offense, and the court in which the conviction occurred;	278
(2) Describe the evidence and provide copies of any	279
documentation showing that the person is entitled to relief	280
under this section;	281
(3) Include a request for expungement of the record of	282
conviction of that offense under this section.	283

(C) The court may deny an application made under division	284
(B) of this section if it finds that the application fails to	285
assert grounds on which relief may be granted.	286
(D) If the court does not deny an application under	287
division (C) of this section, it shall set a date for a hearing	288
and shall notify the prosecutor for the case from which the	289
record of conviction resulted of the hearing on the application.	290
The prosecutor may object to the granting of the application by	291
filing an objection with the court prior to the date set for the	292
hearing. The prosecutor shall specify in the objection the	293
reasons for believing a denial of the application is justified.	294
The court may direct its regular probation officer, a state	295
probation officer, or the department of probation of the county	296
in which the applicant resides to make inquiries and written	297
reports as the court requires concerning the applicant.	298
(E) (1) At the hearing held under division (D) of this	299
section, the court shall do both of the following:	300
$\frac{(1)}{(a)}$ If the prosecutor has filed an objection, consider	301
the reasons against granting the application specified by the	302
prosecutor in the objection;	303
(2) Determine whether the applicant has demonstrated	304
by a preponderance of the evidence that the applicant's	305
participation in the offense that is the subject of the	306
application was a result of the applicant having been a victim	307
of human trafficking.	308
(2) If the court at the hearing held under division (D) of	309
this section determines that the applicant's participation in	310
the offense that is the subject of the application was a result	311
of the applicant having been a victim of human trafficking and	312

<u>if that subject offense is a felony of the first or second</u>	313
degree, the court at the hearing also shall consider all of the	314
following factors and, upon consideration of the factors, shall	315
determine whether the interests of the applicant in having the	316
record of the conviction of that offense expunged are outweighed	317
by any legitimate needs of the government to maintain that	318
<pre>record of conviction:</pre>	319
(a) The degree of duress under which the applicant acted	320
in committing the subject offense, including, but not limited	321
to, the history of the use of force or threatened use of force	322
against the applicant or another person, whether the applicant's	323
judgment or control was impaired by the administration to the	324
applicant of any intoxicant, drug, or controlled substance, and	325
the threat of withholding from the applicant food, water, or any	326
drug;	327
(b) The seriousness of the subject offense;	328
(c) The relative degree of physical harm done to any	329
person in the commission of the subject offense;	330
(d) The length of time that has expired since the	331
<pre>commission of the subject offense;</pre>	332
(e) Whether the prosecutor represents to the court that	333
criminal proceedings are likely to still be initiated against	334
the applicant for a felony offense for which the period of	335
<pre>limitations has not expired;</pre>	336
(f) Whether the applicant at the time of the hearing is	337
subject to supervision as a result of the subject offense.	338
(F) If after a hearing <u>held under division (D) of this</u>	339
section the court finds that the applicant has demonstrated by a	340
preponderance of the evidence that the applicant's participation	341

in the offense that is the subject of the application was the	342
result of the applicant having been a victim of human	343
trafficking, and, if the offense that is the subject of the	344
application is a felony of the first or second degree, after	345
consideration of the factors required under division (E)(2) of	346
this section, it finds that the interests of the applicant in	347
having the record of the conviction of that offense expunged are	348
not outweighed by any legitimate needs of the government to	349
maintain that record of conviction, the court shall grant the	350
application and order that the record of conviction be expunged.	351
(G)(1) The court shall send notice of the order of	352
expungement <u>issued under division</u> (F) of this <u>section</u> to each	353
public office or agency that the court has reason to believe may	354
have an official record pertaining to the case if the court,	355
after complying with division (E) of this section, determines	356
both of the following:	357
(a) That the applicant has been convicted of a violation	358
of section 2907.24, 2907.241, or 2907.25 of the Revised Code;	359
(b) That the interests of the applicant in having the	360
records pertaining to the applicant's conviction expunged are	361
not outweighed by any legitimate needs of the government to	362
maintain those records.	363
(2) The proceedings in the case that is the subject of an	364
order of expungement issued under division (F) of this section	365
shall be considered not to have occurred and the conviction of	366
the person who is the subject of the proceedings shall be	367
expunged. The record of the conviction shall not be used for any	368
purpose, including, but not limited to, a criminal records check	369
under section 109.572 of the Revised Code. The applicant may,	370
and the court shall, reply that no record exists with respect to	371

the applicant upon any inquiry into the matter.	372
(H) Upon the filing of an application under this section,	373
the applicant, unless indigent, shall pay a fee of fifty	374
dollars. The court shall pay thirty dollars of the fee into the	375
state treasury and shall pay twenty dollars of the fee into the	376
county general revenue fund.	377
Sec. 2953.521. (A) As used in this section, "expunge" has	378
the same meaning as in section 2953.38 of the Revised Code.	379
(B) Any person who is found not guilty of an offense by a	380
jury or a court or who is the defendant named in a dismissed	381
complaint, indictment, or information may apply to the court for	382
an order to expunge the person's official records in the case if	383
the complaint, indictment, information, or finding of not guilty	384
that is the subject of the application was the result of the	385
applicant having been a victim of human trafficking. The	386
application may be filed at any time after the finding of not	387
guilty or the dismissal of the complaint, indictment, or	388
information is entered upon the minutes of the court or the	389
journal, whichever entry occurs first. The application may	390
request an order to expunge official records for more than one	391
offense, but if it does, the court shall consider the request	392
for each offense separately as if a separate application had	393
been made for each offense and all references in divisions (B)	394
to (H) of this section to "the offense" or "that offense" mean	395
each of those offenses that are the subject of the application.	396
(C) The court may deny an application made under division	397
(B) of this section if it finds that the application fails to	398
assert grounds on which relief may be granted.	399
(D) If the court does not deny an application under	400

division (C) of this section, the court shall set a date for a	401
hearing and shall notify the prosecutor for the case of the	402
hearing on the application. The prosecutor may object to the	403
granting of the application by filing an objection with the	404
court prior to the date set for the hearing. The prosecutor	405
shall specify in the objection the reasons for believing a	406
denial of the application is justified.	407
(E) At the hearing held under division (D) of this	408
section, the court shall do all of the following:	409
(1) If the prosecutor has filed an objection, consider the	410
reasons against granting the application specified by the	411
<pre>prosecutor in the objection;</pre>	412
(2) Determine whether the applicant has demonstrated by a	413
preponderance of the evidence that the complaint, indictment,	414
information, or finding of not guilty that is the subject of the	415
application was the result of the applicant having been a victim	416
of human trafficking;	417
(3) If the application pertains to a dismissed complaint,	418
indictment, or information, determine whether the dismissal was	419
with prejudice or without prejudice and, if the dismissal was	420
without prejudice, whether the period of limitations applicable	421
to the offense that was the subject of that complaint,	422
<pre>indictment, or information has expired;</pre>	423
(4) Determine whether any criminal proceedings are pending	424
against the applicant.	425
(F) (1) Subject to division (F) (2) of this section, if the	426
court finds that the applicant has demonstrated by a	427
preponderance of the evidence that the complaint, indictment,	428
information, or finding of not quilty that is the subject of the	429

<u>application was the result of the applicant having been a victim</u>	430
of human trafficking, the court shall grant the application and	431
order that the official records be expunded.	432
(2) The court shall not grant the application and order	433
that the official records be expunded unless the court	434
determines that the interests of the applicant in having the	435
official records pertaining to the complaint, indictment, or	436
information or finding of not guilty that is the subject of the	437
application expunged are not outweighed by any legitimate needs	438
of the government to maintain those records.	439
(G) If an expungement is ordered under division (F) of	440
this section, the court shall send notice of the order of	441
expungement to each public office or agency that the court has	442
reason to believe may have an official record pertaining to the	443
case.	444
(H) The proceedings in the case that is the subject of an	445
order issued under division (F) of this section shall be	446
considered not to have occurred and the official records shall	447
be expunged. The official records shall not be used for any	448
purpose, including a criminal records check under section	449
109.572 of the Revised Code. The applicant may, and the court	450
shall, reply that no record exists with respect to the applicant	451
upon any inquiry into the matter.	452
Section 2. That existing sections 2951.041 and 2953.38 of	453
the Revised Code are hereby repealed.	454