

As Introduced

**131st General Assembly
Regular Session
2015-2016**

S. B. No. 375

Senators Burke, Hite

A BILL

To amend section 3772.03 and to enact sections 1
3774.01, 3774.02, 3774.03, 3774.04, 3774.05, 2
3774.06, 3774.07, 3774.08, and 3774.09 of the 3
Revised Code to grant the Ohio Casino Control 4
Commission the authority to regulate fantasy 5
contests and to exempt fantasy contests from the 6
gambling laws. 7

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 3772.03 be amended and sections 8
3774.01, 3774.02, 3774.03, 3774.04, 3774.05, 3774.06, 3774.07, 9
3774.08, and 3774.09 of the Revised Code be enacted to read as 10
follows: 11

Sec. 3772.03. (A) To ensure the integrity of casino 12
gaming, the commission shall have authority to complete the 13
functions of licensing, regulating, investigating, and 14
penalizing casino operators, management companies, holding 15
companies, key employees, casino gaming employees, and gaming- 16
related vendors. The commission also shall have jurisdiction 17
over all persons participating in casino gaming authorized by 18
Section 6(C) of Article XV, Ohio Constitution, and this chapter. 19

(B) All rules adopted by the commission under this chapter 20
shall be adopted under procedures established in Chapter 119. of 21
the Revised Code. The commission may contract for the services 22
of experts and consultants to assist the commission in carrying 23
out its duties under this section. 24

(C) The commission shall adopt rules as are necessary for 25
completing the functions stated in division (A) of this section 26
and for addressing the subjects enumerated in division (D) of 27
this section. 28

(D) The commission shall adopt, and as advisable and 29
necessary shall amend or repeal, rules that include all of the 30
following: 31

(1) The prevention of practices detrimental to the public 32
interest; 33

(2) Prescribing the method of applying, and the form of 34
application, that an applicant for a license under this chapter 35
must follow as otherwise described in this chapter; 36

(3) Prescribing the information to be furnished by an 37
applicant or licensee as described in section 3772.11 of the 38
Revised Code; 39

(4) Describing the certification standards and duties of 40
an independent testing laboratory certified under section 41
3772.31 of the Revised Code and the relationship between the 42
commission, the laboratory, the gaming-related vendor, and the 43
casino operator; 44

(5) The minimum amount of insurance that must be 45
maintained by a casino operator, management company, holding 46
company, or gaming-related vendor; 47

(6) The approval process for a significant change in ownership or transfer of control of a licensee as provided in section 3772.091 of the Revised Code;	48 49 50
(7) The design of gaming supplies, devices, and equipment to be distributed by gaming-related vendors;	51 52
(8) Identifying the casino gaming that is permitted, identifying the gaming supplies, devices, and equipment, that are permitted, defining the area in which the permitted casino gaming may be conducted, and specifying the method of operation according to which the permitted casino gaming is to be conducted as provided in section 3772.20 of the Revised Code, and requiring gaming devices and equipment to meet the standards of this state;	53 54 55 56 57 58 59 60
(9) Tournament play in any casino facility;	61
(10) Establishing and implementing a voluntary exclusion program that provides all of the following:	62 63
(a) Except as provided by commission rule, a person who participates in the program shall agree to refrain from entering a casino facility.	64 65 66
(b) The name of a person participating in the program shall be included on a list of persons excluded from all casino facilities.	67 68 69
(c) Except as provided by commission rule, no person who participates in the program shall petition the commission for admittance into a casino facility.	70 71 72
(d) The list of persons participating in the program and the personal information of those persons shall be confidential and shall only be disseminated by the commission to a casino	73 74 75

operator and the agents and employees of the casino operator for 76
purposes of enforcement and to other entities, upon request of 77
the participant and agreement by the commission. 78

(e) A casino operator shall make all reasonable attempts 79
as determined by the commission to cease all direct marketing 80
efforts to a person participating in the program. 81

(f) A casino operator shall not cash the check of a person 82
participating in the program or extend credit to the person in 83
any manner. However, the program shall not exclude a casino 84
operator from seeking the payment of a debt accrued by a person 85
before participating in the program. 86

(g) Any and all locations at which a person may register 87
as a participant in the program shall be published. 88

(11) Requiring the commission to adopt standards regarding 89
the marketing materials of a licensed casino operator, including 90
allowing the commission to prohibit marketing materials that are 91
contrary to the adopted standards; 92

(12) Requiring that the records, including financial 93
statements, of any casino operator, management company, holding 94
company, and gaming-related vendor be maintained in the manner 95
prescribed by the commission and made available for inspection 96
upon demand by the commission, but shall be subject to section 97
3772.16 of the Revised Code; 98

(13) Permitting a licensed casino operator, management 99
company, key employee, or casino gaming employee to question a 100
person suspected of violating this chapter; 101

(14) The chips, tokens, tickets, electronic cards, or 102
similar objects that may be purchased by means of an agreement 103
under which credit is extended to a wagerer by a casino 104

operator;	105
(15) Establishing standards for provisional key employee licenses for a person who is required to be licensed as a key employee and is in exigent circumstances and standards for provisional licenses for casino gaming employees who submit complete applications and are compliant under an instant background check. A provisional license shall be valid not longer than three months. A provisional license may be renewed one time, at the commission's discretion, for an additional three months. In establishing standards with regard to instant background checks the commission shall take notice of criminal records checks as they are conducted under section 311.41 of the Revised Code using electronic fingerprint reading devices.	106 107 108 109 110 111 112 113 114 115 116 117
(16) Establishing approval procedures for third-party engineering or accounting firms, as described in section 3772.09 of the Revised Code;	118 119 120
(17) Prescribing the manner in which winnings, compensation from casino gaming, and gross revenue must be computed and reported by a licensee as described in Chapter 5753. of the Revised Code;	121 122 123 124
(18) Prescribing conditions under which a licensee's license may be suspended or revoked as described in section 3772.04 of the Revised Code;	125 126 127
(19) Prescribing the manner and procedure of all hearings to be conducted by the commission or by any hearing examiner;	128 129
(20) Prescribing technical standards and requirements that are to be met by security and surveillance equipment that is used at and standards and requirements to be met by personnel who are employed at casino facilities, and standards and	130 131 132 133

requirements for the provision of security at and surveillance of casino facilities;	134 135
(21) Prescribing requirements for a casino operator to provide unarmed security services at a casino facility by licensed casino employees, and the training that shall be completed by these employees;	136 137 138 139
(22) Prescribing standards according to which casino operators shall keep accounts and standards according to which casino accounts shall be audited, and establish means of assisting the tax commissioner in levying and collecting the gross casino revenue tax levied under section 5753.02 of the Revised Code;	140 141 142 143 144 145
(23) Defining penalties for violation of commission rules and a process for imposing such penalties subject to the review of the joint committee on gaming and wagering;	146 147 148
(24) Establishing standards for decertifying contractors that violate statutes or rules of this state or the federal government;	149 150 151
(25) Establishing standards for the repair of casino gaming equipment;	152 153
(26) Establishing procedures to ensure that casino operators, management companies, and holding companies are compliant with the compulsive and problem gambling plan submitted under section 3772.18 of the Revised Code;	154 155 156 157
(27) Prescribing, for institutional investors in or holding companies of a casino operator, management company, holding company, or gaming-related vendor that fall below the threshold needed to be considered an institutional investor or a holding company, standards regarding what any employees,	158 159 160 161 162

members, or owners of those investors or holding companies may 163
do and shall not do in relation to casino facilities and casino 164
gaming in this state, which standards shall rationally relate to 165
the need to proscribe conduct that is inconsistent with passive 166
institutional investment status; 167

(28) Providing for any other thing necessary and proper 168
for successful and efficient regulation of casino gaming under 169
this chapter. 170

(E) The commission shall employ and assign gaming agents 171
as necessary to assist the commission in carrying out the duties 172
of this chapter and Chapter 2915. of the Revised Code. In order 173
to maintain employment as a gaming agent, the gaming agent shall 174
successfully complete all continuing training programs required 175
by the commission and shall not have been convicted of or 176
pleaded guilty or no contest to a disqualifying offense as 177
defined in section 3772.07 of the Revised Code. 178

(F) The commission, as a law enforcement agency, and its 179
gaming agents, as law enforcement officers as defined in section 180
2901.01 of the Revised Code, shall have authority with regard to 181
the detection and investigation of, the seizure of evidence 182
allegedly relating to, and the apprehension and arrest of 183
persons allegedly committing violations of this chapter or 184
gambling offenses as defined in section 2915.01 of the Revised 185
Code or violations of any other law of this state that may 186
affect the integrity of casino gaming or the operation of skill- 187
based amusement machines, and shall have access to casino 188
facilities and skill-based amusement machine facilities to carry 189
out the requirements of this chapter. 190

(G) The commission may eject or exclude or authorize the 191
ejection or exclusion of and a gaming agent may eject a person 192

from a casino facility for any of the following reasons:	193
(1) The person's name is on the list of persons	194
voluntarily excluding themselves from all casinos in a program	195
established according to rules adopted by the commission;	196
(2) The person violates or conspires to violate this	197
chapter or a rule adopted thereunder; or	198
(3) The commission determines that the person's conduct or	199
reputation is such that the person's presence within a casino	200
facility may call into question the honesty and integrity of the	201
casino gaming operations or interfere with the orderly conduct	202
of the casino gaming operations.	203
(H) A person, other than a person participating in a	204
voluntary exclusion program, may petition the commission for a	205
public hearing on the person's ejection or exclusion under this	206
chapter.	207
(I) A casino operator or management company shall have the	208
same authority to eject or exclude a person from the management	209
company's casino facilities as authorized in division (G) of	210
this section. The licensee shall immediately notify the	211
commission of an ejection or exclusion.	212
(J) The commission shall submit a written annual report	213
with the governor, president and minority leader of the senate,	214
speaker and minority leader of the house of representatives, and	215
joint committee on gaming and wagering before the first day of	216
September each year. The annual report shall cover the previous	217
fiscal year and shall include all of the following:	218
(1) A statement describing the receipts and disbursements	219
of the commission;	220

(2) Relevant financial data regarding casino gaming,	221
including gross revenues and disbursements made under this	222
chapter;	223
(3) Actions taken by the commission;	224
(4) An update on casino operators', management companies',	225
and holding companies' compulsive and problem gambling plans and	226
the voluntary exclusion program and list;	227
(5) Information regarding prosecutions for conduct	228
described in division (H) of section 3772.99 of the Revised	229
Code, including, but not limited to, the total number of	230
prosecutions commenced and the name of each person prosecuted;	231
(6) Any additional information that the commission	232
considers useful or that the governor, president or minority	233
leader of the senate, speaker or minority leader of the house of	234
representatives, or joint committee on gaming and wagering	235
requests.	236
(K) To ensure the integrity of skill-based amusement	237
machine operations, the commission shall have jurisdiction over	238
all persons conducting or participating in the conduct of skill-	239
based amusement machine operations authorized by this chapter	240
and Chapter 2915. of the Revised Code, including the authority	241
to complete the functions of licensing, regulating,	242
investigating, and penalizing those persons in a manner that is	243
consistent with the commission's authority to do the same with	244
respect to casino gaming. To carry out this division, the	245
commission may adopt rules under Chapter 119. of the Revised	246
Code, including rules establishing fees and penalties related to	247
the operation of skill-based amusement machines.	248
<u>(L) To ensure the integrity of fantasy contests, the</u>	249

commission shall have jurisdiction over all persons conducting 250
or participating in the conduct of fantasy contests authorized 251
by Chapter 3774. of the Revised Code, including the authority to 252
complete the functions of licensing, regulating, investigating, 253
and penalizing those persons in a manner that is consistent with 254
the commission's authority to do the same with respect to skill- 255
based amusement machines. To carry out this division, the 256
commission may adopt rules under Chapter 119. of the Revised 257
Code. 258

Sec. 3774.01. As used in this chapter: 259

(A) "Commission" means the Ohio casino control commission. 260

(B) "Entry fee" means cash or cash equivalent that a 261
fantasy contest operator requires to be paid by a fantasy 262
contest player to participate in a fantasy contest. 263

(C) "Fantasy contest" means a simulated game or contest 264
with an entry fee that satisfies all of the following 265
conditions: 266

(1) The value of all prizes and awards offered to winning 267
fantasy contest players is established and made known to the 268
players in advance of the contest. 269

(2) All winning outcomes reflect the relative knowledge 270
and skill of the fantasy contest players and are determined 271
predominantly by accumulated statistical results of the 272
performance of managing rosters of athletes whose performance 273
directly corresponds with the actual performance of athletes in 274
professional sports competitions. 275

(3) Winning outcomes are not based on randomized or 276
historical events, or on the score, point spread, or any 277
performance of any single actual team or combination of teams or 278

solely on any single performance of an individual athlete or 279
player in any single actual event. 280

(D) "Fantasy contest operator" means a person that offers 281
fantasy contests with an entry fee for a prize or award to the 282
general public. Fantasy contest operator does not include a 283
person that offers a pool not conducted for profit as defined 284
under division (XX) of section 2915.01 of the Revised Code. 285

(E) "Fantasy contest platform" means any digital or online 286
method through which a fantasy contest operator provides access 287
to a fantasy contest. 288

(F) "Fantasy contest player" means a person who 289
participates in a fantasy contest offered by a fantasy contest 290
operator. 291

(G) "Key employee" means a person, employed by a fantasy 292
contest operator, who is responsible for ensuring, and has the 293
authority necessary to ensure, that all requirements under this 294
chapter and the rules adopted under this chapter and division 295
(L) of section 3772.03 of the Revised Code are met. 296

(H) "Material nonpublic information" means information 297
related to the play of a fantasy contest by a fantasy contest 298
player that is not readily available to the general public and 299
is obtained as a result of a person's employment. 300

(I) "Script" means a list of commands that a fantasy- 301
contest-related computer program can execute and that is created 302
by a fantasy contest player, or by a third party for a fantasy 303
contest player, to automate processes on a fantasy contest 304
platform. 305

Sec. 3774.02. (A) A fantasy contest operator may not offer 306
a fantasy contest in this state without first obtaining a 307

license from the commission. 308

(B) (1) Before obtaining a license to operate fantasy 309
contests in this state, a fantasy contest operator shall pay to 310
the commission a nonrefundable initial license fee of thirty 311
thousand dollars. 312

(2) Unless a license issued under this chapter is 313
suspended, expires, or is revoked, a license may be renewed. 314
Before obtaining a renewal license, a fantasy contest operator 315
shall pay to the commission a nonrefundable license fee of 316
thirty thousand dollars. After a determination by the commission 317
that the licensee is in compliance with this chapter and rules 318
adopted by the commission under this chapter or division (L) of 319
section 3772.03 of the Revised Code, the license shall be 320
renewed for not more than three years, as determined by 321
commission rule adopted under this chapter or division (L) of 322
section 3772.03 of the Revised Code. 323

(C) Notwithstanding division (B) of this section, the 324
commission may investigate a licensee at any time the commission 325
determines it is necessary to ensure that the licensee remains 326
in compliance with this chapter and the rules adopted under this 327
chapter or division (L) of section 3772.03 of the Revised Code. 328
Any fantasy contest operator that applies for or holds a license 329
under this chapter shall establish their suitability for a 330
license by clear and convincing evidence. 331

Sec. 3774.03. The commission shall adopt rules under 332
Chapter 119. of the Revised Code as are necessary to complete 333
the functions and address the subjects enumerated in division 334
(A) of this section. 335

(A) The commission shall adopt, and as advisable and 336

necessary shall amend or repeal, rules that include all of the 337
following: 338

(1) Prohibiting fantasy contest operator's employees, 339
relatives living in the same household as those employees, and 340
athletes and referees in the underlying professional sports 341
competitions from competing in any public fantasy contest 342
offered by the fantasy contest operator or from sharing any 343
material nonpublic information with third parties; 344

(2) Ensuring fantasy contest operators prohibit access to 345
all of the following: 346

(a) Individuals under eighteen years of age; 347

(b) Fantasy contest players located in a state that 348
explicitly prohibits fantasy sports; 349

(c) Individuals who, upon request, seek to restrict 350
themselves from entering fantasy contests. 351

(3) Ensuring fantasy contest operators segregate fantasy 352
contest player funds from operational funds or maintain a 353
reserve that exceeds the amount of player funds on deposit, 354
which reserve may not be used for operational activities; 355

(4) Protecting the privacy and online security of fantasy 356
contest players and their accounts; 357

(5) Prescribing requirements related to beginning players 358
and highly experienced players; 359

(6) Prescribing requirements for internal procedures, 360
including at a minimum, procedures for all of the following: 361

(a) Suspending the accounts of players who violate Chapter 362
3774. of the Revised Code and the rules adopted by the 363

commission under this chapter or division (L) of section 3772.03 364
of the Revised Code; 365

(b) Providing fantasy contest players with access to 366
information on playing responsibly and seeking assistance for 367
compulsive behavior; 368

(c) Establishing the maximum number of entries that a 369
fantasy contest player may submit to each fantasy contest; 370

(d) Any other procedure that the commission determines 371
necessary in the rules adopted under this chapter or division 372
(L) of section 3772.03 of the Revised Code. 373

(7) Requiring a license application to require an 374
applicant for a fantasy contest operator license to designate at 375
least one key employee as a condition to obtain a license; 376

(8) Establishing the length of time, which shall be not 377
more than three years, that a fantasy contest operator license 378
and renewal license shall be valid; 379

(9) Any other procedure or thing that the commission 380
determines necessary to ensure the integrity of fantasy sports 381
contests. 382

(B) The commission may not adopt rules limiting or 383
regulating the statistical makeup of a game or contest, or the 384
digital platform of a fantasy contest operator. Nothing in this 385
section prohibits the commission from adopting rules 386
establishing consumer protections. 387

Sec. 3774.04. (A) Each fantasy contest operator shall 388
retain and maintain in a place secure from theft, loss, or 389
destruction all of the records required to be maintained by this 390
chapter for at least five years from the date of the record's 391

creation. 392

(B) Each fantasy contest operator shall retain and 393
maintain accurate, complete, legible, and permanent records, 394
whether in electronic or other format, of any books, records, or 395
documents relating to the fantasy contest operator's business 396
and accounting operations, which includes all of the following: 397

(1) The fantasy contest operator's business and 398
organizational structure; 399

(2) Correspondence with or by, or reports to or from, the 400
commission, or any local, state, or federal governmental agency, 401
foreign or domestic; 402

(3) The fantasy contest operator's financial statements, 403
accounting records, ledgers, and internal and external audit 404
records; 405

(4) All records related to the conduct of fantasy contests 406
by the fantasy contest operator in this state; 407

(5) Any materials used to advertise, publicize, or 408
otherwise promote the fantasy contest operator's fantasy 409
contests in this state; 410

(6) Any other books, records, or documents the commission 411
requires the fantasy contest operator to retain and maintain, in 412
rules adopted by the commission under this chapter or division 413
(L) of section 3772.03 of the Revised Code. 414

(C) Each fantasy contest operator shall organize and index 415
all required records in a manner that enables the commission to 416
locate, inspect, review, and analyze the records with reasonable 417
ease and efficiency. Each fantasy contest operator shall, upon 418
request, provide the commission or its executive director, or 419

duly authorized designee thereof, with the records required to 420
be retained and maintained by this section. 421

Sec. 3774.05. A fantasy contest operator offering a 422
fantasy contest in this state shall contract with a third party 423
to annually perform an independent audit, consistent with the 424
standards established by the public company accounting oversight 425
board, to ensure compliance with Chapter 3774. of the Revised 426
Code and any rules adopted under this chapter or division (L) of 427
section 3772.03 of the Revised Code. The third party shall be 428
approved by the commission before the audit engagement. The 429
fantasy contest operator shall submit the audit results to the 430
commission. 431

Sec. 3774.06. (A) A fantasy contest may not be offered on 432
any kiosk or machine physically located in a retail business 433
location. 434

(B) A fantasy contest operator operating in this state 435
shall not do any of the following: 436

(1) Operate or offer a fantasy contest based upon any 437
university, college, high school, or youth sporting event; 438

(2) Allow the use of scripts unless the scripts are made 439
readily available to all fantasy contest players; 440

(3) Employ false, deceptive, or misleading advertising, or 441
advertising that is not based upon fact; or 442

(4) Target players that have restricted themselves from 443
entering fantasy contests under the procedures for doing so as 444
required by the commission, or persons under eighteen years of 445
age, in the fantasy contest operator's advertising. 446

Sec. 3774.07. The commission, in an adjudication conducted 447

under Chapter 119. of the Revised Code, may penalize, limit, 448
condition, restrict, suspend, revoke, deny, or refuse to renew 449
the license of any licensee or applicant. 450

Sec. 3774.08. (A) Any information concerning the fantasy 451
contest operator's internal procedures, personal information, 452
financial information, trade secret information, and information 453
protected by the attorney-client privilege submitted, collected, 454
or gathered in relation to an application or license under this 455
chapter is confidential and not subject to disclosure by any 456
state agency or political subdivision as a record under section 457
149.43 of the Revised Code. 458

(B) The commission may share the information referenced in 459
this section with, or disclose the information to, any 460
appropriate governmental or licensing agency if the agency that 461
receives the information complies with the same requirements 462
regarding confidentiality as those with which the commission 463
must comply. 464

Sec. 3774.09. Fantasy contests offered in accordance with 465
this chapter and the rules adopted by the commission under this 466
chapter or division (L) of section 3772.03 of the Revised Code 467
are exempt from Chapter 2915. of the Revised Code. 468

Section 2. That existing section 3772.03 of the Revised 469
Code is hereby repealed. 470

Section 3. Notwithstanding sections 3774.02, 3774.03, and 471
3774.05 of the Revised Code as enacted by this act, fantasy 472
contest operators offering fantasy contests in this state on the 473
effective date of this act may continue to offer fantasy 474
contests without interruption, provided that the operator files 475
an application for licensure with the Ohio Casino Control 476

Commission within thirty days of the application's availability, 477
until the application for licensure has been approved or denied. 478