As Reported by the Senate Ways and Means Committee

132nd General Assembly

Regular Session 2017-2018

S. B. No. 186

Senator Peterson

Cosponsors: Senators Eklund, Terhar, Hackett, Jordan, Wilson

A BILL

То	amend section 5733.40 of the Revised Code to	1
	provide that wages and guaranteed payments paid	2
	by a professional employer organization to the	3
	owner of a pass-through entity that has	4
	contracted with the organization may be	5
	considered business income.	6

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 5733.40 of the Revised Code be	7
amended to read as follows:	8
Sec. 5733.40. As used in sections 5733.40 and 5733.41 and	9
Chapter 5747. of the Revised Code:	10
(A) (1) "Adjusted qualifying amount" means either of the following:	11 12
TOTTOWING.	12
(a) The sum of each qualifying investor's distributive	13
share of the income, gain, expense, or loss of a qualifying	14
pass-through entity for the qualifying taxable year of the	15
qualifying pass-through entity multiplied by the apportionment	16
fraction defined in division (B) of this section, subject to	17
section 5733.401 of the Revised Code and divisions (A)(2) to (7)	18

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of this section;

- (b) The sum of each qualifying beneficiary's share of the
 qualifying net income and qualifying net gain distributed by a
 qualifying trust for the qualifying taxable year of the
 qualifying trust multiplied by the apportionment fraction
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 defined in division (B) of this section, subject to section
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 5733.401 of the Revised Code and divisions (A)(2) to (7) of this
 section.
- (2) The sum shall exclude any amount which, pursuant to the Constitution of the United States, the Constitution of Ohio, or any federal law is not subject to a tax on or measured by net income.
- (3) For the purposes of Chapters 5733. and 5747. of the Revised Code, the profit or net income of the qualifying entity shall be increased by disallowing all amounts representing expenses, other than amounts described in division (A)(7) of this section, that the qualifying entity paid to or incurred with respect to direct or indirect transactions with one or more related members, excluding the cost of goods sold calculated in accordance with section 263A of the Internal Revenue Code and United States department of the treasury regulations issued thereunder. Nothing in division (A)(3) of this section shall be construed to limit solely to this chapter the application of section 263A of the Internal Revenue Code and United States department of the treasury regulations issued thereunder.
- (4) For the purposes of Chapters 5733. and 5747. of the

 Revised Code, the profit or net income of the qualifying entity

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 shall be increased by disallowing all recognized losses, other

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 than losses from sales of inventory the cost of which is

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 calculated in accordance with section 263A of the Internal

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Revenue Code and United States department of the treasury regulations issued thereunder, with respect to all direct or indirect transactions with one or more related members. For the purposes of Chapters 5733. and 5747. of the Revised Code, losses from the sales of such inventory shall be allowed only to the extent calculated in accordance with section 482 of the Internal Revenue Code and United States department of the treasury regulations issued thereunder. Nothing in division (A) (4) of this section shall be construed to limit solely to this section the application of section 263A and section 482 of the Internal Revenue Code and United States department of the treasury regulations issued thereunder.

- (5) The sum shall be increased or decreased by an amount equal to the qualifying investor's or qualifying beneficiary's distributive or proportionate share of the amount that the qualifying entity would be required to add or deduct under divisions (A)(20) and (21) of section 5747.01 of the Revised Code if the qualifying entity were a taxpayer for the purposes of Chapter 5747. of the Revised Code.
- (6) The sum shall be computed without regard to section5733.051 or division (D) of section 5733.052 of the RevisedCode.70
- (7) For the purposes of Chapters 5733. and 5747. of the Revised Code, quaranteed payments or compensation paid to investors by a qualifying entity that is not subject to the tax imposed by section 5733.06 of the Revised Code shall be considered a distributive share of income of the qualifying 7.5 entity. Division (A)(7) of this section applies only to such payments or such compensation paid to an investor who at any time during the qualifying entity's taxable year holds at least

a twenty per cent direct or indirect interest in the profits or	79
capital of the qualifying entity. For the purposes of this	80
division, guaranteed payments and compensation shall be	81
considered to be paid to an investor by a qualifying entity if	82
the qualifying entity in which the investor holds at least a	83
twenty per cent direct or indirect interest is a client employer	84
of a professional employer organization, as those terms are	85
defined in section 4125.01 of the Revised Code, and the	86
guaranteed payments or compensation are paid to the investor by	87
that professional employer organization.	88
(B) "Apportionment fraction" means:	89
(1) With respect to a qualifying pass-through entity other	90
than a financial institution, the fraction calculated pursuant	91
to division (B)(2) of section 5733.05 of the Revised Code as if	92
the qualifying pass-through entity were a corporation subject to	93
the tax imposed by section 5733.06 of the Revised Code;	94
(2) With respect to a qualifying pass-through entity that	95
is a financial institution, the fraction calculated pursuant to	96
division (C) of section 5733.056 of the Revised Code as if the	97
qualifying pass-through entity were a financial institution	98
subject to the tax imposed by section 5733.06 of the Revised	99
Code.	100
(3) With respect to a qualifying trust, the fraction	101
calculated pursuant to division (B)(2) of section 5733.05 of the	102
Revised Code as if the qualifying trust were a corporation	103
subject to the tax imposed by section 5733.06 of the Revised	104
Code, except that the property, payroll, and sales fractions	105
shall be calculated by including in the numerator and	106
denominator of the fractions only the property, payroll, and	107

sales, respectively, directly related to the production of

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income or gain from acquisition, ownership, use, maintenance,	109
management, or disposition of tangible personal property located	110
in this state at any time during the qualifying trust's	111
qualifying taxable year or of real property located in this	112
state.	113
(C) "Qualifying beneficiary" means any individual that,	114
during the qualifying taxable year of a qualifying trust, is a	115
beneficiary of that trust, but does not include an individual	116
who is a resident taxpayer for the purposes of Chapter 5747. of	117
the Revised Code for the entire qualifying taxable year of the	118
qualifying trust.	119
(D) "Fiscal year" means an accounting period ending on any	120
day other than the thirty-first day of December.	121
(E) "Individual" means a natural person.	122
(F) "Month" means a calendar month.	123
(G) "Partnership" has the same meaning as in section	124
5747.01 of the Revised Code.	125
(H) "Investor" means any person that, during any portion	126
of a taxable year of a qualifying pass-through entity, is a	127
partner, member, shareholder, or investor in that qualifying	128
pass-through entity.	129
(I) Except as otherwise provided in section 5733.402 or	130
5747.401 of the Revised Code, "qualifying investor" means any	131
investor except those described in divisions (I)(1) to (9) of	132
this section.	133
(1) An investor satisfying one of the descriptions under	134
section 501(a) or (c) of the Internal Revenue Code, a	135
partnership with equity securities registered with the United	136

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States securities and exchange commission under section 12 of	137
the "Securities Exchange Act of 1934," as amended, or an	138
investor described in division (F) of section 3334.01, or	139
division (A) or (C) of section 5733.09 of the Revised Code for	140
the entire qualifying taxable year of the qualifying pass-	141
through entity.	142

- (2) An investor who is either an individual or an estate 143 and is a resident taxpayer for the purposes of section 5747.01 144 of the Revised Code for the entire qualifying taxable year of 145 the qualifying pass-through entity. 146
- (3) An investor who is an individual for whom the qualifying pass-through entity makes a good faith and reasonable effort to comply fully and timely with the filing and payment requirements set forth in division (D) of section 5747.08 of the Revised Code and section 5747.09 of the Revised Code with respect to the individual's adjusted qualifying amount for the entire qualifying taxable year of the qualifying pass-through entity.
- (4) An investor that is another qualifying pass-through 155 entity having only investors described in division (I)(1), (2), 156 (3), or (6) of this section during the three-year period beginning twelve months prior to the first day of the qualifying taxable year of the qualifying pass-through entity.
- (5) An investor that is another pass-through entity having 160 no investors other than individuals and estates during the 161 qualifying taxable year of the qualifying pass-through entity in 162 which it is an investor, and that makes a good faith and 163 reasonable effort to comply fully and timely with the filing and 164 payment requirements set forth in division (D) of section 165 5747.08 of the Revised Code and section 5747.09 of the Revised 166

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Code with respect to investors that are not resident taxpayers	167
of this state for the purposes of Chapter 5747. of the Revised	168
Code for the entire qualifying taxable year of the qualifying	169
pass-through entity in which it is an investor.	170

- (6) An investor that is a financial institution required 171 to calculate the tax in accordance with division (E) of section 172 5733.06 of the Revised Code on the first day of January of the 173 calendar year immediately following the last day of the 174 financial institution's calendar or fiscal year in which ends 175 the taxpayer's taxable year. 176
- (7) An investor other than an individual that satisfies 177 all the following: 178
- (a) The investor submits a written statement to the 179 qualifying pass-through entity stating that the investor 180 irrevocably agrees that the investor has nexus with this state 181 under the Constitution of the United States and is subject to 182 and liable for the tax calculated under division (A) or (B) of 183 section 5733.06 of the Revised Code with respect to the 184 investor's adjusted qualifying amount for the entire qualifying 185 taxable year of the qualifying pass-through entity. The 186 statement is subject to the penalties of perjury, shall be 187 retained by the qualifying pass-through entity for no fewer than 188 seven years, and shall be delivered to the tax commissioner upon 189 request. 190
- (b) The investor makes a good faith and reasonable effort to comply timely and fully with all the reporting and payment requirements set forth in Chapter 5733. of the Revised Code with respect to the investor's adjusted qualifying amount for the entire qualifying taxable year of the qualifying pass-through entity.

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- (c) Neither the investor nor the qualifying pass-through 197 entity in which it is an investor, before, during, or after the 198 qualifying pass-through entity's qualifying taxable year, 199 carries out any transaction or transactions with one or more 200 related members of the investor or the qualifying pass-through 201 entity resulting in a reduction or deferral of tax imposed by 202 Chapter 5733. of the Revised Code with respect to all or any 203 portion of the investor's adjusted qualifying amount for the 204 qualifying pass-through entity's taxable year, or that 205 constitute a sham, lack economic reality, or are part of a 206 series of transactions the form of which constitutes a step 207 transaction or transactions or does not reflect the substance of 208 those transactions. 209
- (8) Any other investor that the tax commissioner may designate by rule. The tax commissioner may adopt rules including a rule defining "qualifying investor" or "qualifying beneficiary" and governing the imposition of the withholding tax imposed by section 5747.41 of the Revised Code with respect to an individual who is a resident taxpayer for the purposes of Chapter 5747. of the Revised Code for only a portion of the qualifying taxable year of the qualifying entity.
- (9) An investor that is a trust or fund the beneficiaries 218 of which, during the qualifying taxable year of the qualifying 219 pass-through entity, are limited to the following: 220
- (a) A person that is or may be the beneficiary of a trust

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 Subject to Subchapter D of Chapter 1 of Subtitle A of the

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 Internal Revenue Code.
- (b) A person that is or may be the beneficiary of or the

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 recipient of payments from a trust or fund that is a nuclear

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 decommissioning reserve fund, a designated settlement fund, or

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any other trust or fund established to resolve and satisfy

claims that may otherwise be asserted by the beneficiary or a

member of the beneficiary's family. Sections 267(c)(4), 468A(e),

and 468B(d)(2) of the Internal Revenue Code apply to the

determination of whether such a person satisfies division (I)(9)

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of this section.

(c) A person who is or may be the beneficiary of a trust 233 that, under its governing instrument, is not required to 234 distribute all of its income currently. Division (I)(9)(c) of 235 this section applies only if the trust, prior to the due date 236 for filing the qualifying pass-through entity's return for taxes 237 imposed by section 5733.41 and sections 5747.41 to 5747.453 of 238 the Revised Code, irrevocably agrees in writing that for the 239 taxable year during or for which the trust distributes any of 240 its income to any of its beneficiaries, the trust is a 241 qualifying trust and will pay the estimated tax, and will 242 withhold and pay the withheld tax, as required under sections 243 5747.40 to 5747.453 of the Revised Code. 244

For the purposes of division (I)(9) of this section, a 245 trust or fund shall be considered to have a beneficiary other 246 than persons described under divisions (I)(9)(a) to (c) of this 247 section if a beneficiary would not qualify under those divisions 248 under the doctrines of "economic reality," "sham transaction," 249 "step doctrine," or "substance over form." A trust or fund 250 described in division (I)(9) of this section bears the burden of 251 establishing by a preponderance of the evidence that any 252 transaction giving rise to the tax benefits provided under 253 division (I)(9) of this section does not have as a principal 254 purpose a claim of those tax benefits. Nothing in this section 255 shall be construed to limit solely to this section the 256 application of the doctrines referred to in this paragraph. 257

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- (J) "Qualifying net gain" means any recognized net gain with respect to the acquisition, ownership, use, maintenance, management, or disposition of tangible personal property located in this state at any time during a trust's qualifying taxable year or real property located in this state.
- (K) "Qualifying net income" means any recognized income, net of related deductible expenses, other than distributions deductions with respect to the acquisition, ownership, use, maintenance, management, or disposition of tangible personal property located in this state at any time during the trust's qualifying taxable year or real property located in this state.
- (L) "Qualifying entity" means a qualifying pass-through 269 entity or a qualifying trust.
- (M) "Qualifying trust" means a trust subject to subchapter

 J of the Internal Revenue Code that, during any portion of the

 trust's qualifying taxable year, has income or gain from the

 acquisition, management, ownership, use, or disposition of

 tangible personal property located in this state at any time

 during the trust's qualifying taxable year or real property

 located in this state. "Qualifying trust" does not include a

 person described in section 501(c) of the Internal Revenue Code

 or a person described in division (C) of section 5733.09 of the

 Revised Code.
- (N) "Qualifying pass-through entity" means a pass-through entity as defined in section 5733.04 of the Revised Code, excluding: a person described in section 501(c) of the Internal Revenue Code; a partnership with equity securities registered with the United States securities and exchange commission under section 12 of the Securities Exchange Act of 1934, as amended; or a person described in division (C) of section 5733.09 of the

Revised Code.	288
(O) "Quarter" means the first three months, the second	289
three months, the third three months, or the last three months	290
of a qualifying entity's qualifying taxable year.	291
(P) "Related member" has the same meaning as in division	292
(A)(6) of section 5733.042 of the Revised Code without regard to	293
division (B) of that section. However, for the purposes of	294
divisions (A)(3) and (4) of this section only, "related member"	295
has the same meaning as in division (A)(6) of section 5733.042	296
of the Revised Code without regard to division (B) of that	297
section, but shall be applied by substituting "forty per cent"	298
for "twenty per cent" wherever "twenty per cent" appears in	299
division (A) of that section.	300
(Q) "Return" or "report" means the notifications and	301
reports required to be filed pursuant to sections 5747.42 to	302
5747.45 of the Revised Code for the purpose of reporting the tax	303
imposed under section 5733.41 or 5747.41 of the Revised Code,	304
and included declarations of estimated tax when so required.	305
(R) "Qualifying taxable year" means the calendar year or	306
the qualifying entity's fiscal year ending during the calendar	307
year, or fractional part thereof, for which the adjusted	308
qualifying amount is calculated pursuant to sections 5733.40 and	309
5733.41 or sections 5747.40 to 5747.453 of the Revised Code.	310
(S) "Distributive share" includes the sum of the income,	311
gain, expense, or loss of a disregarded entity or qualified	312
subchapter S subsidiary.	313
Section 2. That existing section 5733.40 of the Revised	314
Code is hereby repealed.	315
Section 3. The amendment by this act of section 5733.40 of	316

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the Revised Code is intended to clarify the law as it existed	317
before the enactment of this act and shall be construed	318
accordingly. The amendment shall apply to taxable years	319
beginning on or after January 1, 2013.	320