## As Passed by the House

**132nd General Assembly** 

Regular Session

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**Representatives Schuring, Patton** 

Cosponsors: Representatives Anielski, Barnes, Dever, Holmes, Ingram, Lang, Lepore-Hagan, Miller, Rogers, Schaffer, Seitz, Sheehy, Smith, K., Strahorn, West

## A BILL

To amend sections 107.036, 5725.98, and 5729.98 and	1
to enact sections 122.09, 5725.35, and 5729.18	2
of the Revised Code to authorize a nonrefundable	3
insurance company tax credit for contributions	4
of capital to transformational mixed use	5
development projects.	6

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 107.036, 5725.98, and 5729.98 be	7
amended and sections 122.09, 5725.35, and 5729.18 of the Revised	8
Code be enacted to read as follows:	9
Sec. 107.036. (A) For each business incentive tax credit,	10
the main operating appropriations act shall contain a detailed	11
estimate of the total amount of credits that may be authorized	12
in each year, an estimate of the amount of credits expected to	13
be claimed in each year, and an estimate of the amount of	14
credits expected to remain outstanding at the end of the	15
biennium. The governor shall include such estimates in the state	16
budget submitted to the general assembly pursuant to section	17
107.03 of the Revised Code.	18

(B) As used in this section, "business incentive tax credit" means all of the following:	19 20
(1) The job creation tax credit under section 122.17 of the Revised Code;	21 22
(2) The job retention tax credit under section 122.171 of the Revised Code;	23 24
(3) The historic preservation tax credit under section 149.311 of the Revised Code;	25 26
(4) The motion picture tax credit under section 122.85 of the Revised Code;	27 28
(5) The new markets tax credit under section 5725.33 of the Revised Code;	29 30
(6) The research and development credit under section 166.21 of the Revised Code;	31 32
(7) The small business investment credit under section 122.86 of the Revised Code;	33 34
(8) The rural growth investment credit under section 122.152 of the Revised Code <u>;</u>	35 36
(9) The transformational mixed use development credit under section 122.09 of the Revised Code.	37 38
Sec. 122.09. (A) As used in this section:	39
(1) "Development costs" means expenditures paid or	40
incurred by the property owner in completing a certified	41
transformational mixed use development project, including	42
architectural or engineering fees paid or incurred in connection with the project and expenses incurred before the date the	43 44
project is certified by the director of development services	45

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(2) "Owner" means a person holding a fee simple or	47
leasehold interest in real property, including interests in real	48
property acquired through a capital lease arrangement. "Owner"	49
does not include the state or a state agency, or any political	50
subdivision as defined in section 9.23 of the Revised Code. For	51
the purpose of this division, "fee simple interest," "leasehold	52
interest," and "capital lease" shall be construed in accordance	53
with generally accepted accounting principles.	54

(3) "Project area" means all territory located within a radius of not less than one-fourth of one mile and not more than one mile centered on the site of a transformational mixed use development.

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(4) "Transformational mixed use development" means a59project that:60
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(a) Will have a transformational economic impact within the project area approved by the director of development services under division (C) of this section;

(b) Is a mixed use development that integrates some64combination of retail, office, residential, recreation,65structured parking, and other similar uses; and66

(c) Includes at least one building that is fifteen or more stories in height.

(5) "Estimated increased tax collections" means the69difference, if positive, of the amount of state and local taxes70estimated to be derived from economic activity occurring within71the area encompassing the proposed transformational mixed use72development and the project area designated under division (B)73(4) or (C) of this section, as applicable, during the estimated74

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completion period, minus the amount of such taxes estimated to	75
be derived from such economic activity in that area during that	76
period if the transformational mixed use project were not	77
completed.	78
(6) "Estimated completion period" means the time period	79
beginning on the day after the estimated completion of a	80
transformational mixed use development and ending on the fifth	81
anniversary of that day.	82
(B) The owner of one or more parcels of land in this state	83
within which a transformational mixed use development is planned	84
may apply to the director for a tax credit certificate if the	85
estimated development costs to complete the project exceed fifty	86
million dollars. Each application shall be filed in the form and	87
manner prescribed by the director and shall, at minimum, include	88
a development plan comprised of all of the following	89
information:	90
(1) A detailed description of the proposed	91
transformational mixed use development including site plans,	92
construction drawings, architectural renderings, or other means	93
sufficient to convey the appearance, size, purposes, capacity,	94
and scope of the project;	95
(2) A viable financial plan that estimates the development	96
costs to be incurred in the completion of the project and that	97
designates a source of financing or a strategy for obtaining	98
financing;	99
(3) An estimated schedule for the progression and	100
completion of the project;	101
(4) An assessment of the projected economic impact of the	102
project on the development site and a project area designated by	103

104 the owner; (5) Evidence that estimated increased tax collections for 105 the designated project area will exceed ten per cent of the 106 estimated development costs reported under division (B)(2) of 107 this section. 108 (C) If the director determines that the project described 109 in an application submitted under division (B) of this section 110 qualifies as a transformational mixed use development and 111 satisfies all other criteria prescribed by this section or by 112 rule of the director, the director may issue to the applicant a 113 written statement that certifies the project and preliminarily 114 approves a tax credit. The statement shall specify the estimated 115 amount of the credit, which shall equal ten per cent of the 116 development costs. The statement shall stipulate that receipt of 117 a tax credit certificate is contingent upon completion of the 118 transformational mixed use development as described in the 119 development plan submitted by the applicant under division (B) 120 of this section. 121 In determining whether or not to certify a project, the 122 director shall consider (1) whether estimated increased tax 123 collections for the designated project area will exceed ten per 124 cent of the estimated development costs reported under division 125 (B) (2) of this section and (2) the potential impact of the 126 transformational mixed use development on the project area in 127 terms of architecture, accessibility to pedestrians, retail 128 entertainment and dining sales, job creation, property values, 129 connectivity, and revenue from sales, income, lodging, and 130 property taxes. The director may require an applicant, as a 131 condition of certifying a project, to amend the application to 1.32

change the radius circumscribing the project area, subject to

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the limits on the radius prescribed by division (A) (3) of this 134 135 section. If the director denies an application, the director shall 136 notify the applicant of the reason or reasons for such 137 determination. The director's determination is final, but an 138 applicant may revise and resubmit a previously denied 139 application. 140 (D) An applicant who is preliminarily approved for a tax 141 credit under this section shall, within twelve months of the 142 date the applicant's project is certified, provide the director 143 with sufficient evidence of reviewable progress as it pertains 144 to the construction of the project and an updated schedule for 145 the progression and completion of the project. In addition, the 146 applicant shall provide the director with evidence that the 147 applicant has secured and closed on financing for the project 148 within eighteen months after such certification. If the 149 applicant does not comply with one or both of the reporting 150 requirements within the time prescribed by this division, the 151 director may rescind the approval of the application or extend 152 the applicable deadline. If the director extends a reporting 153 deadline, the director shall notify the applicant of the new 154 deadline. If the director rescinds approval of the application, 155 the director shall notify the applicant. An applicant whose 156 approval has been rescinded may submit a new application for a 157 tax credit under division (B) of this section. 158 (E) An applicant who is preliminarily approved for a tax 159 credit under this section may sell or transfer the rights to 160

that credit to one or more persons for the purpose of raising161capital for the certified project. The applicant shall notify162the director upon selling or transferring the rights to the163

credit. The notice shall identify the person or persons to which	164
the credit was sold or transferred and the credit amount sold or	165
transferred to each such person. Only the applicant may sell or	166
transfer a credit under this division. A credit may be divided	167
among multiple purchasers through more than one transaction but	168
once a particular credit amount is acquired by a person other	169
than the applicant it may not be sold or transferred again.	170
(F)(1) The applicant shall notify the director upon	171
completion of a certified transformational mixed use development	172
project. The notification shall include a third-party cost	173
certification by a certified public accountant of the actual	174
development costs attributed to the project. Upon receiving such	175
a notice, the director shall issue a tax credit certificate to	176
the applicant or to the person or persons to which the applicant	177
sold or transferred the rights to the credit under division (E)	178
of this section. The aggregate value of the certificates issued	179
by the director shall equal ten per cent of the actual	180
development costs attributed to the project. If the amount of	181
the credit is less than the credit amount estimated under_	182
division (C) of this section because the actual development	183
costs are less than the estimated development costs and the	184
applicant has sold or transferred the rights to the credit to	185
more than one person, the director shall reduce the amount of	186
each tax credit certificate on a pro rata basis unless the	187
applicant requests an alternative allocation of the credit.	188
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(2) Issuance of a tax credit certificate does not	189
represent a verification or certification by the director of the	190
amount of development costs for which a tax credit may be	191
claimed. The amount of development costs for which a tax credit	192
may be claimed is subject to inspection and examination by the	193
superintendent of insurance.	194

(3) Upon the issuance of a tax credit certificate, the	195
director shall certify to the superintendent of insurance the	196
name of the applicant, the name of each person to which a tax	197
credit certificate was issued, the actual amount of development	198
costs attributed to the project, the credit amount shown on each	199
tax credit certificate, and any other information required by	200
the rules adopted under this section.	201
(4) The person holding the rights to a tax credit	202
certificate issued under this section may claim a tax credit	203
under section 5725.35 or 5729.18 of the Revised Code.	204
(G) The director, in accordance with Chapter 119. of the	205
Revised Code, shall adopt rules that establish all of the	206
following:	207
(1) Forms and procedures by which applicants may apply for	208
a transformational investment tax credit;	209
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(2) Criteria for reviewing, evaluating, and approving	210
applications for certificates within the limitations prescribed	211
by this section;	212
(3) Eligibility requirements for obtaining a tax credit	213
certificate under this section;	214
(4) The form of the tax credit certificate;	215
(4) The form of the tax create certificate,	210
(5) Reporting requirements and monitoring procedures;	216
(6) Any other rules necessary to implement and administer	217
this section.	218
Sec. 5725.35. There is allowed a credit against the tax_	219
imposed by section 5725.18 of the Revised Code for an insurance	220
company subject to that tax that holds the rights to a tax	221
credit certificate issued under section 122.09 of the Revised	222

Code. The credit shall equal the dollar amount indicated on the	223
certificate. The credit shall be claimed in the calendar year	224
specified in the certificate and in the order required under	225
section 5725.98 of the Revised Code. If the credit exceeds the	226
amount of tax otherwise due in that year, the company may carry	227
forward the excess for not more than five ensuing years, but the	228
amount of the excess credit claimed against the tax for any year	229
shall be deducted from the balance carried forward to the next	230
year.	231
Sec. 5725.98. (A) To provide a uniform procedure for	232
calculating the amount of tax imposed by section 5725.18 of the	233
Revised Code that is due under this chapter, a taxpayer shall	234
claim any credits and offsets against tax liability to which it	235
is entitled in the following order:	236
(1) The credit for an insurance company or insurance	237
company group under section 5729.031 of the Revised Code;	238
(2) The credit for eligible employee training costs under	239
section 5725.31 of the Revised Code;	240
(3) The credit for purchasers of qualified low-income	241
community investments under section 5725.33 of the Revised Code;	242
(4) The nonrefundable job retention credit under division	243
(B) of section 122.171 of the Revised Code;	244
(5) The nonrefundable credit for investments in rural	245
business growth funds under section 122.152 of the Revised Code;	246
(6) The nonrefundable credit for contributing capital to a	247
transformational mixed use development project under section	248
5725.35 of the Revised Code;	249
(7) The offset of assessments by the Ohio life and health	250

252 the Revised Code; (7) (8) The refundable credit for rehabilitating a 253 historic building under section 5725.34 of the Revised Code-; 254 (8) (9) The refundable credit for Ohio job retention under 255 former division (B)(2) or (3) of section 122.171 of the Revised 256 Code as those divisions existed before September 29, 2015, the 257 effective date of the amendment of this section by H.B. 64 of 258 259 the 131st general assembly; (9) (10) The refundable credit for Ohio job creation under 260 section 5725.32 of the Revised Code; 261 (10) (11) The refundable credit under section 5725.19 of 262 the Revised Code for losses on loans made under the Ohio venture 263 capital program under sections 150.01 to 150.10 of the Revised 264 Code. 265 (B) For any credit except the refundable credits 266 enumerated in this section, the amount of the credit for a 2.67 taxable year shall not exceed the tax due after allowing for any 268 other credit that precedes it in the order required under this 269 section. Any excess amount of a particular credit may be carried 270 forward if authorized under the section creating that credit. 271 Nothing in this chapter shall be construed to allow a taxpayer 272 to claim, directly or indirectly, a credit more than once for a 273 taxable year. 274 Sec. 5729.18. There is allowed a credit against the tax 275 imposed by section 5729.03 of the Revised Code for an insurance 276 company subject to that tax that holds the rights to a tax 277 credit certificate issued under section 122.09 of the Revised 278

insurance guaranty association permitted by section 3956.20 of

certificate. The credit shall be claimed in the calendar year	280
specified in the certificate and in the order required under	281
section 5729.98 of the Revised Code. If the credit exceeds the	282
amount of tax otherwise due in that year, the company may carry	283
forward the excess for not more than five ensuing years, but the	284
amount of the excess credit claimed against the tax for any year	285
shall be deducted from the balance carried forward to the next	286
year.	287
Sec. 5729.98. (A) To provide a uniform procedure for	288
calculating the amount of tax due under this chapter, a taxpayer	289
shall claim any credits and offsets against tax liability to	290
which it is entitled in the following order:	291
(1) The credit for an insurance company or insurance	292
company group under section 5729.031 of the Revised Code;	293
(2) The credit for eligible employee training costs under	294
section 5729.07 of the Revised Code;	295
(3) The credit for purchases of qualified low-income	296
community investments under section 5729.16 of the Revised Code;	297
(4) The nonrefundable job retention credit under division	298
(B) of section 122.171 of the Revised Code;	299
(5) The nonrefundable credit for investments in rural	300
business growth funds under section 122.152 of the Revised Code;	301
(6) The nonrefundable credit for contributing capital to a	302
transformational mixed use development project under section	303
5729.18 of the Revised Code;	304
(7) The offset of assessments by the Ohio life and health	305
insurance guaranty association against tax liability permitted	306
by section 3956.20 of the Revised Code;	307

(7) (8) The refundable credit for rehabilitating a	308
historic building under section 5729.17 of the Revised Code $ here{\cdot j}$	309
<del>(8) <u>(9)</u> The refundable credit for Ohio job retention under</del>	310
former division (B)(2) or (3) of section $122.171$ of the Revised	311
Code as those divisions existed before September 29, 2015, the	312
effective date of the amendment of this section by H.B. 64 of	313
the 131st general assembly;	314
<del>(9) <u>(10)</u> The refundable credit for Ohio job creation under</del>	315
section 5729.032 of the Revised Code;	316
(10) (11) The refundable credit under section 5729.08 of	317
the Revised Code for losses on loans made under the Ohio venture	318
capital program under sections 150.01 to 150.10 of the Revised	319
Code.	320
(B) For any credit except the refundable credits	321
enumerated in this section, the amount of the credit for a	322
taxable year shall not exceed the tax due after allowing for any	323
other credit that precedes it in the order required under this	324
section. Any excess amount of a particular credit may be carried	325
forward if authorized under the section creating that credit.	326
Nothing in this chapter shall be construed to allow a taxpayer	327
to claim, directly or indirectly, a credit more than once for a	328
taxable year.	329
Section 2. That existing sections 107.036, 5725.98, and	330
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5729.98 of the Revised Code are hereby repealed.

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