## As Passed by the House

**132nd General Assembly** 

## **Regular Session**

Sub. H. B. No. 378

2017-2018

**Representatives Smith, R., Cera** 

Cosponsors: Representatives Hood, Riedel, Antonio, Carfagna, Scherer, Boggs, Hill, West, Rezabek, Sheehy, Miller, Lepore-Hagan, Boccieri, Craig, LaTourette, Patterson, Rogers, Anielski, Arndt, Ashford, Boyd, Brown, Celebrezze, Clyde, Cupp, Dean, Edwards, Fedor, Galonski, Gavarone, Ginter, Green, Greenspan, Hambley, Holmes, Hoops, Howse, Ingram, Johnson, Kick, Koehler, Landis, Lanese, Lang, Leland, Lipps, Manning, McClain, O'Brien, Patton, Pelanda, Perales, Reece, Reineke, Ryan, Schaffer, Schuring, Seitz, Slaby, Stein, Strahorn, Sweeney, Sykes

## A BILL

То	amend section 184.10 and to enact sections	1
	122.97, 122.971, 122.972, 122.973, 122.974,	2
	122.975, 122.976, 122.977, 122.978, 122.979,	3
	122.9710, 122.9711, 122.9712, 122.9713, and	4
	5511.11 of the Revised Code to create the Ohio	5
	Broadband Development Grant Program, to	6
	encourage the Department of Transportation to	7
	work with telecommunications providers to lay	8
	fiber optic cable, and to make an appropriation.	9

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That section 184.10 be amended and sections	10
122.97, 122.971, 122.972, 122.973, 122.974, 122.975, 122.976,	11
122.977, 122.978, 122.979, 122.9710, 122.9711, 122.9712,	12
122.9713, and 5511.11 of the Revised Code be enacted to read as	13
follows:	14

Sec. 122.97. As used in sections 122.97 to 122.9713 of the	15
Revised Code:	16
(A) "Broadband service" means advanced telecommunications	17
capability that meets the benchmarks of the federal_	18
communications commission's latest annual broadband progress	19
report, as issued pursuant to section 706 of the	20
Telecommunications Act of 1996, Pub. L. 104-104, 110 Stat. 56.	21
(B) "Broadband service provider" means an entity that_	22
provides broadband service.	23
<u>(C) "Internet service" means internet access service that</u>	24
serves end users primarily at fixed endpoints using stationary	25
equipment, including fixed wireless services and fixed satellite	26
services, but does not meet the benchmarks of the federal	27
communications commission's latest annual broadband progress	28
report, as issued pursuant to section 706 of the	29
Telecommunications Act of 1996, Pub. L. 104-104, 110 Stat. 56.	30
(D) "Internet service provider" means an entity that	31
provides internet service.	32
(E) "Last-mile infrastructure" means broadband	33
infrastructure that connects a broadband service provider's	34
network to the end user customer's on-premise telecommunications	35
equipment.	36
(F) "Middle-mile infrastructure" means broadband	37
infrastructure that connects a broadband service provider's core	38
network infrastructure to last-mile infrastructure.	39
(G) "Political subdivision" has the same meaning as in	40
section 122.9511 of the Revised Code.	41
(H) "Project area" means an unserved area located within	42

the state proposed to be served by broadband service through a	43
grant issued under section 122.975 of the Revised Code.	44
(I) "Unserved area" means an area that does not have	45
broadband service according to the latest state broadband map.	46
Sec. 122.971. The director of development services shall	47
establish the Ohio broadband development grant program to	48
provide funds to extend broadband service to unserved areas of	49
the state.	50
Sec. 122.972. Recipients of a grant under the Ohio	51
broadband development grant program shall use the funds for the	52
construction of infrastructure to provide broadband service to	53
unserved areas. Construction shall include the acquisition and	54
installation of new middle-mile or last-mile infrastructure.	55
Construction may also include any of the following: obtaining	56
construction permits, construction of facilities, purchasing	57
equipment, and installation and testing of the broadband	58
service.	59
Sec. 122.973. The following may apply for a grant under_	60
the Ohio broadband development grant program:	61
(A) Private businesses;	62
(B) Political subdivisions;	63
(C) Nonprofit entities;	64
(D) Cooperatives.	65
Sec. 122.974. To apply for a grant under the Ohio	66
broadband development grant program, an eligible applicant, as	67
described in section 122.973 of the Revised Code, shall submit	68
an application to the director of development services on a form	69
prescribed by the director. The application shall include all of	70

the following information:

(A) The location of the project area;
(B) The kind and amount of broadband infrastructure to be
installed for the project, including proposed speeds;
(C) Evidence that the project area is an unserved area;
(D) The number of households that will have access to
broadband service as a result of the project;
(E) Significant community institutions that will benefit
from the project;
(F) The total cost of the project;
(G) Sources of funding or in-kind contributions for the
project that will supplement any grant award;
(H) The amount of grant money being sought;
(I) If the applicant is a political subdivision, evidence
that not later than six weeks before submission of the
application, the applicant contacted, in writing, all internet
service providers providing internet service in the proposed
project area, as depicted by the latest state broadband map, to
ask for each internet service provider's plan to provide within

project area, as de 88 ask for each internet service provider's plan to provide, within 89 twenty-four months of the date that contact is made, broadband 90 service in the project area to minimum upload and minimum 91 download speeds that meet or exceed the benchmark upload and 92 download speeds specified in the latest annual broadband 93 progress report issued by the federal communications commission 94 referenced in division (A) of section 122.97 of the Revised 95 Code; 96

(J) Evidence of any responses by internet service

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providers to the inquiries described in division (I) of this	98
section;	99
(K) Evidence demonstrating that the eligible applicant has	100
the financial, technical, and managerial resources necessary to	101
complete the project and to provide ongoing maintenance and	102
upgrades to the broadband infrastructure;	103
(L) A business plan demonstrating that the broadband	104
service to be provided will be sustainable after the grant award	105
is exhausted;	106
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(M) Any additional information requested by the director.	107
Sec. 122.975. (A) The director of development services	108
shall evaluate applications and award grants under the Ohio	109
broadband development grant program. The director shall	110
prioritize issuance of grant awards to applicants in the	111
following order:	112
(1) Applications for project areas that have internet	113
service at speeds not greater than 3 megabits per second for	114
downloads and 768 kilobits per second for uploads as depicted by	115
the latest state broadband map;	116
(2) Applications for project areas that have internet	117
service at speeds of 3 megabits per second or greater for	118
downloads and 768 kilobits per second or greater for uploads,	119
but not greater than 10 megabits per second for downloads and 1	120
megabit per second for uploads as depicted by the latest state	121
broadband map;	122
(3) Applications for project areas that have internet	123
service at speeds of 10 megabits per second or greater for	124
downloads and 1 megabit per second or greater for uploads, but	125
not greater than the speed benchmarks for broadband service as	126

defined in division (A) of section 122.97 of the Revised Code,	127
as depicted by the latest state broadband map.	128
	100
(B) After classifying applications by priority under	129
division (A) of this section, the director shall further	130
evaluate applications within each classification to give	131
priority to applications that do any or all of the following:	132
(1) Offer new or substantially upgraded broadband service	133
to important community institutions, including, but not limited	134
to, libraries, educational institutions, public safety	135
facilities, and healthcare facilities;	136
(2) Facilitate the use of telemedicine and electronic	137
<u>health records;</u>	138
(3) Serve economically distressed areas of the state, as	139
measured by indices of unemployment, poverty, or population loss	140
that are significantly greater than the statewide average;	141
(4) Provide technical support and train residents,	142
businesses, and institutions in the community served by the	143
project to utilize broadband service;	144
(5) Include a plan to promote the newly available	145
broadband services in the community;	146
(6) Provide evidence of strong support for the project	147
from citizens, government, businesses, and institutions in the	148
community;	149
(7) Provide access to broadband service to a greater	150
number of unserved households and businesses;	151
(8) Leverage greater amounts of funding for the project	152
from public and private sources, including federal programs that	153
provide financial support for the deployment of new broadband	154

<u>infrastructure;</u>	155
(9) Encourage the development of new or existing	156
industries through the use of broadband service.	157
(C) The director shall endeavor to award grants under this	158
section to qualified applicants in geographically dispersed	159
regions of the state.	160
(D) The director shall provide public notice of each grant	161
awarded under the program.	162
(E) The director shall deny a grant application if any	163
internet service provider's written response described in	164
division (J) of section 122.974 of the Revised Code credibly	165
demonstrates that either of the following apply:	166
(1) The internet service provider currently provides or	167
has begun construction to provide broadband service in the	168
proposed project area at minimum upload and minimum download	169
speeds that meet or exceed the benchmark upload and download	170
speeds specified in the latest annual broadband progress report	171
issued by the federal communications commission referenced in	172
division (A) of section 122.97 of the Revised Code.	173
(2) The internet service provider credibly commits to	174
complete construction and provide broadband service in the	175
proposed project area at minimum upload and minimum download	176
speeds that meet or exceed the benchmark upload and download	177
speeds specified in the latest annual broadband progress report	178
issued by the federal communications commission referenced in	179
division (A) of section 122.97 of the Revised Code within	180
twenty-four months of the date the contact is made.	181
(F)(1) If the director denies funding to an applicant as a	182
result of an internet service provider's commitment made under	183

<u>division (E)(2) of this section and the internet service</u>	184
provider does not fulfill its commitment, the director shall be	185
prohibited for the following two grant cycles from denying	186
funding to an applicant for the same project area on the basis	187
of the same internet service provider providing a written	188
response under division (E) of this section.	189
(2) Division (F)(1) of this section shall not apply if the	190
director determines that the internet service provider's failure	191
to fulfill its commitment was the result of factors beyond the	192
internet service provider's control.	193
Sec. 122.976. Grant amounts awarded under section 122.975	194
of the Revised Code shall not exceed the lesser of:	195
(A) Fifty per cent of the total project cost; or	196
(B) Five million dollars.	197
Sec. 122.977. If a recipient of a grant awarded under	198
section 122.975 of the Revised Code does not spend all of the	199
funds awarded to the recipient, the director of development	200
services may, in the director's sole discretion, reallocate the	201
unspent funds to other grant applicants, provided that the	202
reallocation does not result in the total amount awarded to any	203
single applicant exceeding the limit set forth in section	204
122.976 of the Revised Code.	205
Sec. 122.978. An entity that provides broadband service in	206
the state may challenge a grant awarded under section 122.975 of	207
the state may challenge a grant awarded under section 122.975 of the Revised Code on the basis that the entity already provides	207 208
the Revised Code on the basis that the entity already provides	208

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(A) It shall be made in writing; 212 (B) It shall include evidence demonstrating that the 213 entity provides broadband service in the proposed project area, 214 including either of the following: 215 216 (1) Form 477 the entity filed with the federal communications commission for the current or preceding calendar 217 218 year; (2) Invoices for broadband service subscriptions for the 219 current or preceding calendar year within the proposed project 220 area. 221 (C) It shall be received by the director of development 222 services not later than thirty days after public notice of the 223 grant award is issued under division (D) of section 122.975 of 224 the Revised Code. 225 Sec. 122.9710. The entity making a challenge under section 226 122.978 of the Revised Code shall provide a copy of the 227 challenge to the grant recipient. 228 Sec. 122.9711. (A) Not later than thirty days after 229 receiving a challenge under section 122.978 of the Revised Code, 230 the director of development services shall review the challenge 231 and do one of the following: 2.32 (1) Reject the challenge on the basis of incomplete or 233 insufficient evidence of broadband service in the project area; 234 (2) Allow the grant recipient to revise its application to 235 remove the challenged area from the proposed project; 236 (3) Terminate the grant award and reallocate the funds to 237 another applicant in accordance with section 122.977 of the 238 Revised Code. 239

(B) If the director makes a determination under division	240
(A)(2) of this section, the director shall modify the grant	241
award for the proposed project accordingly.	242
Sec. 122.9712. An applicant that receives a grant under_	243
section 122.975 of the Revised Code shall own the infrastructure	243
installed pursuant to the grant award, and shall be responsible	244
for ongoing maintenance and upgrades to such infrastructure.	245
Sec. 122.9713. The director of development services shall	247
adopt rules under Chapter 119. of the Revised Code necessary to	248
implement sections 122.97 to 122.9713 of the Revised Code. The	249
rules shall include procedures governing the application and	250
grant-award processes.	251
Sec. 184.10. As used in sections 184.10 to 184.20 of the	252
Revised Code:	253
(A) "In-state entity" includes individuals, public and	254
private entities, agencies, and institutions, private companies	255
private entities, agencies, and institutions, private companies or organizations, partnerships, business trusts, or other	255 256
or organizations, partnerships, business trusts, or other	256
or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations,	256 257
or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial	256 257 258
or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial presence in Ohio.	256 257 258 259
or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial presence in Ohio. (B) "Research and development projects" means projects or	256 257 258 259 260
<pre>or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial presence in Ohio. (B) "Research and development projects" means projects or activities in support of Ohio industry, commerce, and business,</pre>	256 257 258 259 260 261
<pre>or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial presence in Ohio. (B) "Research and development projects" means projects or activities in support of Ohio industry, commerce, and business, which include, without limitation, research and product</pre>	256 257 258 259 260 261 262
<pre>or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial presence in Ohio. (B) "Research and development projects" means projects or activities in support of Ohio industry, commerce, and business, which include, without limitation, research and product innovation, development, and commercialization through efforts</pre>	256 257 258 259 260 261 262 263
or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial presence in Ohio. (B) "Research and development projects" means projects or activities in support of Ohio industry, commerce, and business, which include, without limitation, research and product innovation, development, and commercialization through efforts by, and may include collaboration among, Ohio business and industry, state and local public entities and agencies, public	256 257 258 259 260 261 262 263 264
or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial presence in Ohio. (B) "Research and development projects" means projects or activities in support of Ohio industry, commerce, and business, which include, without limitation, research and product innovation, development, and commercialization through efforts by, and may include collaboration among, Ohio business and industry, state and local public entities and agencies, public and private institutions, research organizations, or other in-	256 257 258 259 260 261 262 263 264 265 266
or organizations, partnerships, business trusts, or other business entities or ventures, or research organizations, whether for profit or not for profit, that have substantial presence in Ohio. (B) "Research and development projects" means projects or activities in support of Ohio industry, commerce, and business, which include, without limitation, research and product innovation, development, and commercialization through efforts by, and may include collaboration among, Ohio business and industry, state and local public entities and agencies, public	256 257 258 259 260 261 262 263 264 265

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or combination of any of the foregoing entities or any other in-269 state entities. Those projects and activities also include 270 projects and activities supporting any and all matters related 271 to research and development purposes including: attracting 272 researchers and research teams by endowing chairs or otherwise; 273 developing and commercializing products and processes; 274 275 promoting, developing, and securing intellectual property matters and rights such as copyrights and patents; promoting, 276 developing, and securing property interests, including time 277 sharing arrangements; and promoting, developing, and securing 278 financial rights and matters such as royalties, licensing, and 279 other financial gain or sharing resulting from research and 280 development; and evaluating and overseeing the expansion of 281 broadband service to unserved areas of the state under sections 282 122.97 to 122.9713 of the Revised Code. 283 284 Sec. 5511.11. The director of transportation is hereby encouraged to work with telecommunications providers in an 285 effort to lay fiber optic cable on or near state highways when 286 creating new or fixing existing state highways. 287 288 Section 2. That existing section 184.10 of the Revised Code is hereby repealed. 289 290 Section 3. All items in this section are hereby appropriated as designated out of any moneys in the state 291 treasury to the credit of the designated fund. For all 292

appropriations made in this act, those in the first column are293for fiscal year 2018 and those in the second column are for294fiscal year 2019. The appropriations made in this act are in295addition to any other appropriations made for the FY 2018-FY2962019 biennium.297

DEV DEVELOPMENT SERVICES AGENCY

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Bond Research and Development Fund Group			299
7011 195605 Broadband Development	\$50,000,000	\$50,000,000	300
Grants			301
TOTAL BRD Bond Research and Development			
Fund Group	\$50,000,000	\$50,000,000	303
TOTAL ALL BUDGET FUND GROUPS	\$50,000,000	\$50,000,000	304
BROADBAND DEVELOPMENT GRANTS			305
The foregoing appropriation ite	m 195605, Broad	band	306
Development Grants, shall be used to			307
Broadband Development Grant Program	2		308
122.97 to 122.9713 of the Revised Code.			309
Of the foregoing appropriation item 195605, Broadband			
Development Grants, \$1,000,000 in each fiscal year shall be used			311
to contract with one or more independent organizations that have			312
experience working with Ohio broadband providers for the purpose			313
of (1) collecting broadband deployment data from Ohio broadband			314
providers; (2) verifying the data's	accuracy throug	h on-the-	315
ground testing; (3) creating annual	state and count	y broadband	316
maps that show the availability of b	roadband servic	e at various	317
upload speeds throughout the state;	(4) analyzing t	he data to	318
help inform future investments in br	oadband infrast	ructure; (5)	319
conducting business and residential	surveys that me	asure	320
broadband adoption and use in the st	ate; and (6) en	gaging	321
communities and facilitating local t	echnology plann	ing to	322
provide evidence of local support fo	r grant project	s and	323
potential economic impacts of grant	projects.		324
Section 4. Within the limits se	t forth in this	act, the	325

Section 4. Within the limits set forth in this act, the325Director of Budget and Management shall establish accounts326

indicating the source and amount of funds for each appropriation
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made in this act and shall determine the form and manner in
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which appropriation accounts shall be maintained. Expenditures
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from appropriations contained in this act shall be accounted for
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as though made in Am. Sub. H.B. 49 of the 132nd General
Assembly.
The appropriations made in this act are subject to all
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The appropriations made in this act are subject to all333provisions of Am. Sub. H.B. 49 of the 132nd General Assembly334that are generally applicable to such appropriations.335