## As Reported by the House Energy and Natural Resources Committee

# 132nd General Assembly

Regular Session 2017-2018

Sub. H. B. No. 225

## **Representative Thompson**

Cosponsors: Representatives Hambley, Householder, Stein, Brenner, Riedel, Dean, Schaffer, Seitz, Keller, Edwards, Greenspan, Patterson, Goodman, Wiggam, Retherford, Ginter, Barnes, Young, Romanchuk, Landis, Kick, Patton, Faber, West, Boccieri, Hagan, O'Brien, Gavarone

#### A BILL

То	amend sections 1509.071, 1509.13, 1509.151, and	]
	1509.34 of the Revised Code and to amend	2
	Sections 503.20 and 512.20 of Am. Sub. H.B. 49	3
	of the 132nd General Assembly to modify the law	4
	governing idle and orphaned oil and gas wells.	-

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 1509.071, 1509.13, 1509.151, and	6				
1509.34 of the Revised Code be amended to read as follows:					
	0				
Sec. 1509.071. (A) When the chief of the division of oil	8				
and gas resources management finds that an owner has failed to	9				
comply with a final nonappealable order issued or compliance	10				
agreement entered into under section 1509.04, the restoration	11				
requirements of section 1509.072, plugging requirements of	12				
section 1509.12, or permit provisions of section 1509.13 of the	13				
Revised Code, or rules and orders relating thereto, the chief	14				
shall make a finding of that fact and declare any surety bond	15				
filed to ensure compliance with those sections and rules	16				

forfeited in the amount set by rule of the chief. The chief	17
thereupon shall certify the total forfeiture to the attorney	18
general, who shall proceed to collect the amount of the	19
forfeiture. In addition, the chief may require an owner,	20
operator, producer, or other person who forfeited a surety bond	21
to post a new surety bond in the amount of fifteen thousand	22
dollars for a single well, thirty thousand dollars for two	23
wells, or fifty thousand dollars for three or more wells.	24
In lieu of total forfeiture, the surety or owner, at the	25
surety's or owner's option, may cause the well to be properly	26
plugged and abandoned and the area properly restored or pay to	27
the treasurer of state the cost of plugging and abandonment.	28
(B) (1) All moneys collected because of forfeitures of	29
bonds as provided in this section shall be deposited in the	30
state treasury to the credit of the oil and gas well fund	31
created in section 1509.02 of the Revised Code.	32
The For purposes of promoting the competent management and	33
conservation of the state's oil and natural gas resources and	34
the proper and lawful plugging of historic oil and gas wells for	35
which there is no known responsible owner, the chief annually	36
shall spend not less than <del>fourteen <u>forty-five</u> per cent of the</del>	37
revenue credited to the oil and gas well fund during the	38
previous fiscal year for <u>both of</u> the following purposes:	39
$\frac{(1)}{(a)}$ In accordance with division $\frac{(D)}{(E)}$ of this	40
section, to plug idle and orphaned wells or to restore the land	41
surface properly as required in section 1509.072 of the Revised	42
Code;	43
$\frac{(2)-(b)}{(b)}$ In accordance with division $\frac{(E)-(F)}{(F)}$ of this	44

section, to correct conditions that the chief reasonably has

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failed to properly plug and abandon it or to properly restore	75
the land surface at the well site in compliance with the	76
applicable requirements of this chapter and applicable rules-	77
adopted and orders issued under it or that a well is an	78
abandoned idle and orphaned well for which no funds are	79
available to plug the well in accordance with this chapter, the	80
chief shall do all of the following:	81
(a) Determine Make a reasonable attempt to determine from	82
the records in the office of the county recorder of the county	83
in which the well is located the identity of the <u>current</u> owner	84
of the land on which the well is located, the identity of the	85
owner of the oil or gas lease under which the well was drilled	86
or—the identity of each person owning an—a right or interest in	87
the lease oil or gas mineral interests, and the identities of	88
the persons having <del>legal title to, or</del> a lien upon, any of the	89
equipment appurtenant to the well $ au$ . For purposes of division (D)	90
(1) (a) of this section, the chief is not required to review	91
records in the office of the county recorder that are older than	92
forty years from the date on which the chief made the	93
determination that the well is an idle and orphaned well.	94
(b) Mail notice to the owner of the land on which the well	95
is located informing the landowner that the well is to be-	96
plugged. If the owner of the oil or gas lease under which the	97
well was drilled is different from the owner of the well or if	98
any persons other than the owner of the well own interests in	99
the lease, the chief also shall mail notice that the well is to-	100
be plugged to the owner of the lease or to each person owning an-	101
interest in the lease, as appropriate. each person identified in	102
division (D)(1)(a) of this section;	103

(c) Mail Include in the notice to each person having legal

title to, or a lien upon, any equipment appurtenant to the well,	105
<u>a statement</u> informing the person that the well is to be plugged	106
and offering the person the opportunity to plug the well and	107
restore the land surface at remove that equipment from the well	108
site at the person's own expense in order to avoid forfeiture of	109
the equipment to this state;	110
(d) Publish notice in a newspaper of general circulation	111
in the county where the well is located that the well is to be	112
plugged.	113
(2) If none the current address of a person identified in	114
division (D)(1)(a) of this section cannot be determined, or if a	115
notice provided by mail to a person under division (D)(1)(b) of	116
this section is returned undeliverable, the notice published	117
under division (D)(1)(d) of this section constitutes sufficient	118
notice to the person.	119
(3) If none of the persons described in division $\frac{(C)}{(C)}$	120
(D)(1)(a) of this section plugs removes equipment from the well	121
within sixty thirty days after the mailing of the notice	122
required by that division or publication in a newspaper of	123
general circulation, whichever is later, all equipment	124
appurtenant to the well is hereby declared to be forfeited to	125
this state without compensation and without the necessity for	126
any action by the state for use to defray the cost of plugging	127
and abandoning the well and restoring the land surface at the	128
well site.	129
(D) Expenditures (E) The chief may expend money from the	130
oil and gas well fund for the purpose of division (B)(1)(a) of	131
this section, and such expenditures shall be made in accordance	132
with either of the following:	133

(1) The chief may make expenditures may be made pursuant	134
to contracts entered into by <u>either</u> the chief <u>or another agency</u>	135
of the state with persons who agree to furnish all of the	136
materials, equipment, work, and labor as specified and provided	137
in such a contract for activities associated with the	138
restoration or plugging of a well as determined by the chief. <u>If</u>	139
another agency of the state enters into the contract, the chief	140
shall prepare the scope of work for the restoration or plugging	141
of the well. The activities may include excavation to uncover a	142
well, geophysical methods to locate a buried well when clear	143
evidence of leakage from the well exists, cleanout of wellbores	144
to remove material from a failed <del>plugging of a plugged well</del> ,	145
plugging operations, installation of vault and vent systems,	146
including associated engineering certifications and permits,	147
restoration of property, and repair of damage to property that	148
is caused by such activities. Expenditures The chief shall not	149
be used make expenditures for salaries, maintenance, equipment,	150
or other administrative purposes, except for costs directly	151
attributed to the plugging of an idle and orphaned well. Agents	152
or employees of persons contracting with the chief for a	153
restoration or plugging project may enter upon any land, public	154
or private, on which the well is located for the purpose of	155
performing the work. Prior to such entry, the chief shall give	156
to the following persons written notice of the existence of a	157
contract for a project to restore <u>a location</u> or plug a well, the	158
names of the persons with whom the contract is made, and the	159
date that the project will commence: the owner of the well, the	160
owner of the land upon which the well is located, the owner or	161
agents of adjoining land, and, if the well is located in the	162
same township as or in a township adjacent to the excavations	163
and workings of a mine and the owner or lessee of that mine has	164
provided written notice identifying those townships to the chief	165

at any time during the immediately preceding three years, the	166
owner or lessee of the mine. The chief may include in the notice	167
to the owner or lessee of the mine additional information, such	168
as authorization to plug an idle and orphaned well under section	169
1509.151 of the Revised Code.	170

(2)(a) The owner of the land on which a well is located 171 who has received notice under division  $\frac{(C)}{(D)}(1)(b)$  of this 172 section may plug the well and be reimbursed by the division of 173 oil and gas resources management for the reasonable cost of 174 plugging the well. In order to plug the well, the landowner 175 shall submit an application to the chief on a form prescribed by 176 the chief and approved by the technical advisory council on oil 177 and gas created in section 1509.38 of the Revised Code. The 178 application, at a minimum, shall require the landowner to 179 provide the same information as is required to be included in 180 the application for a permit to plug and abandon under section 181 1509.13 of the Revised Code. The application shall be 182 accompanied by a copy of a proposed contract to plug the well 183 prepared by a contractor regularly engaged in the business of 184 plugging oil and gas wells. The proposed contract shall require 185 the contractor to furnish all of the materials, equipment, work, 186 and labor necessary to plug the well properly and shall specify 187 the price for doing the work, including a credit for the 188 equipment appurtenant to the well that was forfeited to the 189 state through the operation of division  $\frac{(C)(2)-(D)(3)}{(D)(3)}$  of this 190 section. The contractor shall be insured and bonded. 191 Expenditures under division  $\frac{(D)(E)}{(E)}(2)$  (a) of this section shall 192 be consistent with the expenditures for activities described in 193 division  $\frac{(D)(E)}{(E)}(1)$  of this section. The application also shall 194 be accompanied by the permit fee required by section 1509.13 of 195 the Revised Code unless the chief, in the chief's discretion, 196

waives payment of the permit fee. The application constitutes an	197
application for a permit to plug and abandon—the well for the	198
purposes of section 1509.13 of the Revised Code and the	199
applicant is not required to submit the fee otherwise required	200
under that section.	201

- (b) Within thirty days after receiving an application and 202 accompanying proposed contract under division (D)(E)(2)(a) of 203 this section, the chief shall determine whether the plugging 204 would comply with the applicable requirements of this chapter 205 206 and applicable rules adopted and orders issued under it and whether the cost of the plugging under the proposed contract is 207 reasonable. If the chief determines that the proposed plugging 208 would comply with those requirements and that the proposed cost 209 of the plugging is reasonable, the chief shall notify the 210 landowner of that determination and issue to the landowner a 211 permit to plug and abandon-the well under section 1509.13 of the 212 Revised Code. Upon approval of the application and proposed 213 contract, the <del>chief shall transfer</del> ownership of the equipment 214 appurtenant to the well is transferred to the landowner. The 215 chief may disapprove an application submitted under division (D) 216 (E)(2)(a) of this section if the chief determines that the 217 proposed plugging would not comply with the applicable 218 requirements of this chapter and applicable rules adopted and 219 orders issued under it, that the cost of the plugging under the 220 proposed contract is unreasonable, or that the proposed contract 221 is not a bona fide, arm's length contract. 222
- (c) After receiving the chief's notice of the approval of
  the application and permit to plug and abandon a well under
  division (D)(E)(2)(b) of this section, the landowner shall enter
  into the proposed contract to plug the well.

(d) Upon determining that the plugging has been completed	227
in compliance with the applicable requirements of this chapter	228
and applicable rules adopted and orders issued under it, the	229
chief shall <del>reimburse the landowner pay the contractor</del> for the	230
cost of the plugging and restoration as set forth in the	231
proposed contract approved by the chief. The reimbursement	232
payment shall be paid from the oil and gas well fund. If the	233
chief determines that the plugging was not completed in	234
accordance with the applicable requirements, the chief shall not	235
reimburse pay the landowner contractor for the cost of the	236
plugging, and the landowner or the contractor, as applicable,	237
promptly shall transfer back to this state title to and	238
possession of the equipment appurtenant to the well that	239
previously was transferred to the landowner under division <del>(D)</del>	240
(E)(2)(b) of this section. If any such equipment was removed	241
from the well during the plugging and sold, the landowner shall	242
pay to the chief the proceeds from the sale of the equipment,	243
and the chief promptly shall pay the moneys so received to the	244
treasurer of state for deposit into the oil and gas well fund.	245
The chief may establish an annual limit on the number of	246
wells that may be plugged under division $\frac{(D)}{(E)}(2)$ of this	247
section or an annual limit on the expenditures to be made under	248
that division. The chief may reject an application submitted	249
under division (E)(2) of this section if the chief determines	250
that the plugging of other wells take priority.	251
As used in division $\frac{(D)}{(E)}(2)$ of this section, "plug" and	252
"plugging" include the plugging of the well, installation of a	253
vault and vent, restoration, and the restoration of the land	254
surface disturbed by the plugging.	255

(E) (F) (1) Expenditures from the oil and gas well fund for 256

ten per cent of the amount of the contract;

the purpose of division (B) $\frac{(2)-(1)(b)}{(b)}$ of this section may be	257
made pursuant to contracts entered into by <u>either</u> the chief <u>or</u>	258
another agency of the state with persons who agree to furnish	259
all of the materials, equipment, work, and labor as specified	260
and provided in such a contract. The competitive bidding	261
requirements of Chapter 153. of the Revised Code do not apply if	262
the chief reasonably determines that an emergency a_situation	263
exists requiring immediate action for the correction of the	264
applicable health or safety risk. A contract or purchase of	265
materials for purposes of addressing the emergency situation is	266
not subject to division (B) of section 127.16 of the Revised	267
Code. The chief, designated representatives of the chief, and	268
agents or employees of persons contracting with the chief under	269
this division may enter upon any land, public or private, for	270
the purpose of performing the work.	271
(F) (2) The chief shall issue an order that requires the	272
owner of a well to pay the actual documented costs of a	273
corrective action that is described in division (B)(1)(b) of	274
this section concerning the well. The chief shall transmit the	275
money so recovered to the treasurer of state who shall deposit	276
the money in the state treasury to the credit of the oil and gas	277
well fund.	278
(G) Contracts entered into by either the chief or another	279
agency of the state under this section are not subject to any of	280
the following:	281
(1) Chapter 4115. of the Revised Code;	282
(2) Section 153.54 of the Revised Code, except that the	283
contractor shall obtain and provide to the chief as a bid	284
guaranty a surety bond or letter of credit in an amount equal to	285

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(3)	Sect	cion	4733.1	.7	of the	e Re	evised	С	ode.				287
<del>(G)</del>	-(H)	_The	owner	of	land	on	which	a	well	is	located	who	288

has received notice under division  $\frac{(C)}{(D)}(D)(1)(b)$  of this section, 289 in lieu of plugging the well in accordance with division (D)(E) 290 (2) of this section, may cause ownership of the well to be 291 transferred to an owner who is lawfully doing business in this 292 state and who has met the financial responsibility requirements 293 established under section 1509.07 of the Revised Code, subject 294 to the approval of the chief. The transfer of ownership also 295 shall be subject to the landowner's filing the appropriate forms 296 required under section 1509.31 of the Revised Code and providing 297 to the chief sufficient information to demonstrate the 298 landowner's or owner's right to produce a formation or 299 formations. That information may include a deed, a lease, or 300 other documentation of ownership or property rights. 301

The chief shall approve or disapprove by order the transfer of ownership of the well. If the chief approves the transfer, the owner is responsible for operating the well in accordance with this chapter and rules adopted under it, including, without limitation, all of the following:

- (1) Filing an application with the chief under section 1509.06 of the Revised Code if the owner intends to drill deeper or produce a formation that is not listed in the records of the division for that well;
- (2) Taking title to and possession of the equipment appurtenant to the well that has been identified by the chief as having been abandoned by the former owner;
- (3) Complying with all applicable requirements that are 314 necessary to drill deeper, plug the well, or plug back the well. 315

(H) The chief shall issue an order that requires the owner	316
of a well to pay the actual documented costs of a corrective	317
action that is described in division (B) (2) of this section-	318
concerning the well. The chief shall transmit the money so-	319
recovered to the treasurer of state who shall deposit the money-	320
in the state treasury to the credit of the oil and gas well-	321
<del>fund.</del>	322
(I) The chief may engage in cooperative projects under	323
this section with any agency of this state, another state, or	324
the United States; any other governmental agencies; or any state	325
university or college as defined in section 3345.27 of the	326
Revised Code. A contract entered into for purposes of a	327
cooperative project is not subject to division (B) of section	328
127.16 of the Revised Code.	329
(J) (1) On or before the close of each calendar quarter,	330
the chief shall submit a written report to the technical	331
advisory council established under section 1509.38 of the	332
Revised Code describing the efforts of the division of oil and	333
gas resources management to plug idle and orphaned wells during	334
the immediately preceding calendar quarter. The chief also shall	335
include in the report all of the following information:	336
(a) The total number of known idle and orphaned wells in	337
the state and the total number in each county of the state;	338
(b) The total number of newly discovered idle and orphaned	339
wells during the immediately preceding calendar quarter;	340
(c) The total number of wells plugged in accordance with	341
this section during the immediately preceding calendar quarter;	342
ents section during the immediately preceding carendar quarter;	342
(d) The total number of wells plugged in accordance with	343
this section and the estimated average and indirect costs of	344

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- (2) The signature of the owner or the owner's authorized 374 agent. When an authorized agent signs an application, it shall 375 be accompanied by a certified copy of the appointment as that 376 agent.

  (3) The location of the well identified by section or lot 378 number, city, village, township, and county; 379

  (4) Designation of well by name and number; 380
  - (5) The total depth of the well to be plugged; 381
  - (6) The date and amount of last production from the well; 382
  - (7) Other data that the chief may require.
- (C) <del>If</del>-Except as otherwise provided in division (E) (2) (a) 384 of section 1509.071 of the Revised Code, if oil or gas has been 385 produced from the well, the application shall be accompanied by 386 a fee of two hundred fifty dollars. If a well has been drilled 387 in accordance with law and the permit is still valid, the permit 388 holder may receive approval to plug the well from an oil and gas 389 resources inspector so that the well can be plugged and 390 abandoned without undue delay. Unless waived by an oil and gas 391 resources inspector, the owner of a well or the owner's 392 authorized representative shall notify an oil and gas resources 393 inspector at least twenty-four hours prior to the commencement 394 of the plugging of a well. No well shall be plugged and 395 abandoned without an oil and gas resources inspector present 396 unless permission has been granted by the chief. The owner of a 397 well that has produced oil or gas shall give written notice at 398 the same time to the owner of the land upon which the well is 399 located and to all lessors that receive gas from the well 400 pursuant to a lease agreement. If the well penetrates or passes 401 within one hundred feet of the excavations and workings of a 402

mine, the owner of the well shall give written notice to the	403
mine, the owner of the well shall give wiltten hotice to the	403
owner or lessee of that mine, of the well owner's intention to	404
abandon the well and of the time when the well owner will be	405
prepared to commence plugging it.	406
(D) An applicant may file a request with the chief for	407

- expedited review of an application for a permit to plug and 408 abandon a well. The chief may refuse to accept a request for 409 expedited review if, in the chief's judgment, acceptance of the 410 request will prevent the issuance, within twenty-one days of 411 412 filing, of permits for which applications filed under section 1509.06 of the Revised Code are pending. In addition to a 413 complete application for a permit that meets the requirements of 414 this section and the permit fee prescribed by this section, if 415 applicable, a request shall be accompanied by a nonrefundable 416 filing fee of five hundred dollars unless the chief has ordered 417 the applicant to plug and abandon the well. When a request for 418 expedited review is filed, the chief shall immediately begin to 419 process the application and shall issue a permit within seven 420 days of the filing of the request unless the chief, by order, 421 denies the application. 422
- (E) This section does not apply to a well plugged or 423 abandoned in compliance with section 1571.05 of the Revised 424 Code. 425
- Sec. 1509.151. If a mine operator is about to encounter or
  encounters an abandoned\_idle and orphaned\_well whose existence
  is detrimental to the mining operation, the mine operator may

  plug the well at his own expense in accordance with all statutes
  and rules governing the plugging of abandoned wells that apply
  to any plugging under this section chapter and rules adopted

  under it.

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Sec. 1509.34. (A)(1) If an owner fails to pay the fees	433
imposed by this chapter, or if the chief of the division of oil	434
and gas resources management incurs costs under division $\frac{(E)-(F)}{(F)}$	435
of section 1509.071 of the Revised Code to correct conditions	436
associated with the owner's well that the chief reasonably has	437
determined are causing imminent health or safety risks, the	438
division of oil and gas resources management shall have a	439
priority lien against that owner's interest in the applicable	440
well in front of all other creditors for the amount of any such	441
unpaid fees and costs incurred. The chief shall file a statement	442
in the office of the county recorder of the county in which the	443
applicable well is located of the amount of the unpaid fees and	444
costs incurred as described in this division. The statement	445
shall constitute a lien on the owner's interest in the well as	446
of the date of the filing. The lien shall remain in force so	447
long as any portion of the lien remains unpaid or until the	448
chief issues a certificate of release of the lien. If the chief	449
issues a certificate of release of the lien, the chief shall	450
file the certificate of release in the office of the applicable	451
county recorder.	452

- (2) A lien imposed under division (A)(1) of this section shall be in addition to any lien imposed by the attorney general for failure to pay the assessment imposed by section 1509.50 of the Revised Code or the tax levied under division (A)(5) or (6) of section 5749.02 of the Revised Code, as applicable.
- (3) If the attorney general cannot collect from a severer 458 or an owner for an outstanding balance of amounts due under 459 section 1509.50 of the Revised Code or of unpaid taxes levied 460 under division (A)(5) or (6) of section 5749.02 of the Revised 461 Code, as applicable, the tax commissioner may request the chief 462 to impose a priority lien against the owner's interest in the 463

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Section 5. That Section 512.20 of Am. Sub. H.B. 49 of the	522
132nd General Assembly be amended to read as follows:	523
Sec. 512.20. CASH TRANSFERS TO THE GENERAL REVENUE FUND	524
FROM NON-GRF FUNDS	525
Notwithstanding any provision of law to the contrary, the	526
Director of Budget and Management may transfer up to	527
\$200,000,000 in cash, during the biennium ending June 30, 2019,	528
from non-General Revenue Funds that are not constitutionally	529
restricted to the General Revenue Fund. This authorization, and	530
any transfers authorized under this section, do not apply to	531
appropriations from the Oil and Gas Well Fund (Fund 5180),	532
created in section 1509.02 of the Revised Code.	533
Section 6. That existing Section 512.20 of Am. Sub. H.B.	534
49 of the 132nd General Assembly is hereby repealed.	535