As Reported by the House Infrastructure and Rural Development Committee

134th General Assembly

Regular Session

Sub. H. B. No. 101

2021-2022

Representatives Stephens, Edwards

Cosponsors: Representatives Kick, Riedel, Manning, Zeltwanger, Fowler Arthur, LaRe, Carfagna, Swearingen, Lipps, Lampton, Troy, Stewart, Johnson, Ray, Creech, Baldridge, Pavliga, Carruthers, Jones, Cross, Cutrona, Holmes, Miller, A., Miller, J.

A BILL

То	amend sections 307.01, 307.021, 2301.51, and	1
	5120.10 and to enact sections 342.01, 342.02,	2
	342.03, 342.04, 342.05, 342.06, 342.07, 342.08,	3
	342.09, 342.10, 342.11, 342.12, 342.13, 342.14,	4
	342.15, 342.16, and 5705.234 of the Revised Code	5
	to establish new processes for funding the	6
	construction, acquisition, improvement,	7
	operation, and maintenance of jail facilities.	8

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF OHIO:

Section 1. That sections 307.01, 307.021, 2301.51, and	9
5120.10 be amended and sections 342.01, 342.02, 342.03, 342.04,	10
342.05, 342.06, 342.07, 342.08, 342.09, 342.10, 342.11, 342.12,	11
342.13, 342.14, 342.15, 342.16, and 5705.234 of the Revised Code	12
be enacted to read as follows:	13
Sec. 307.01. (A) A courthouse, jail, public comfort	14
station, offices for county officers, and a county home shall be	15

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provided by the board of county commissioners when, in its	16
judgment, any of them are needed. <u>Subject to Chapter 342. of the</u>	17
Revised Code, a jail shall be provided by the board of county	18
commissioners when, in its judgment, it is needed. The buildings	19
and offices shall be of such style, dimensions, and expense as	20
the board determines. All new jails and renovations to existing	21
jails shall be designed, and all existing jails shall be	22
operated in such a manner as to comply substantially with the	23
minimum standards for jails in Ohio adopted by the department of	24
rehabilitation and correction. The board shall also provide	25
equipment, stationery, and postage, as it considers reasonably	26
necessary for the proper and convenient conduct of county	27
offices, and such facilities as will result in expeditious and	28
economical administration of such offices, except that, for the	29
purpose of obtaining federal or state reimbursement, the board	30
may impose on the public children services agency reasonable	31
charges, not exceeding the amount for which reimbursement will	32
be made and consistent with cost-allocation standards adopted by	33
the department of job and family services, for the provision of	34
office space, supplies, stationery, utilities, telephone use,	35
postage, and general support services.	36

The board of county commissioners shall provide all rooms, fireproof and burglarproof vaults, safes, and other means of security in the office of the county treasurer that are necessary for the protection of public moneys and property in the office.

(B) The court of common pleas shall annually submit a 42 written request for an appropriation to the board of county 43 commissioners that shall set forth estimated administrative 44 expenses of the court that the court considers reasonably 45 necessary for its operation. The board shall conduct a public 46

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hearing with respect to the written request submitted by the

court and shall appropriate the amount of money each year that

it determines, after conducting the public hearing and

considering the written request of the court, is reasonably

necessary to meet all administrative expenses of the court.

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If the court considers the appropriation made by the board pursuant to this division insufficient to meet all the administrative expenses of the court, it shall commence an action under Chapter 2731. of the Revised Code in the court of appeals for the judicial district for a determination of the duty of the board of county commissioners to appropriate the amount of money in dispute. The court of appeals shall give priority to the action filed by the court of common pleas over all cases pending on its docket. The burden shall be on the court of common pleas to prove that the appropriation requested is reasonably necessary to meet all its administrative expenses. If, prior to the filing of an action under Chapter 2731. of the Revised Code or during the pendency of the action, any judge of the court exercises the contempt power of the court of common pleas in order to obtain the amount of money in dispute, the judge shall not order the imprisonment of any member of the board of county commissioners notwithstanding sections 2705.02 to 2705.06 of the Revised Code.

- (C) Division (B) of this section does not apply to appropriations for the probate court or the juvenile court that are subject to section 2101.11 or 2151.10 of the Revised Code.
- (D) The board of county commissioners may provide offices for or lease offices to a county land reutilization corporation organized under Chapter 1724. of the Revised Code and, in connection with such a lease, charge rentals that are at or

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below the market rentals for such offices, if the board determines that providing offices for or leasing offices to the corporation will promote economic development or the general welfare of the people of the county through a plan of providing affordable housing, land reutilization, and community development.

Sec. 307.021. (A) It is hereby declared to be a public 83 purpose and function of the state, and a matter of urgent 84 necessity, that the state acquire, construct, or renovate 85 86 capital facilities for use as county, multicounty, municipalcounty, and multicounty-municipal jail facilities or workhouses, 87 as single-county or district community-based correctional 88 facilities authorized under section 2301.51 of the Revised Code, 89 as minimum security misdemeanant jails under sections 341.34 and 90 753.21 of the Revised Code, and as single-county or joint-county 91 juvenile facilities authorized under section 2151.65 of the 92 Revised Code in order to comply with constitutional standards 93 and laws for the incarceration of alleged and convicted 94 offenders against state and local laws, and for use as county 95 family court centers. For these purposes, counties and municipal 96 corporations are designated as state agencies to perform duties 97 of the state in relation to such facilities, workhouses, jails, 98 and centers, and such facilities, workhouses, jails, and centers 99 are designated as state capital facilities. The treasurer of 100 state is authorized to issue revenue obligations under Chapter 101 154. of the Revised Code to pay all or part of the cost of such 102 state capital facilities as are designated by law. 103

The office of the sheriff, due to its responsibilities concerning alleged and convicted offenders against state laws, is designated as the state agency having jurisdiction over such jail, workhouse, community-based correctional, or county minimum

security misdemeanant jail capital facilities in any one county	108
or over any district community-based correctional facilities.	109
The corrections commission, due to its responsibilities in	110
relation to such offenders, is designated as the state agency	111
having jurisdiction over any such multicounty, municipal-county,	112
or multicounty-municipal jail, workhouse, or correctional	113
capital facilities. The office of the chief of police or marshal	114
of a municipal corporation, due to its responsibilities	115
concerning certain alleged and convicted criminal offenders, is	116
designated as the state agency having jurisdiction over any such	117
municipal corporation minimum security misdemeanant jail capital	118
facilities in the municipal corporation. The juvenile court, as	119
defined in section 2151.011 of the Revised Code, is designated	120
as the branch of state government having jurisdiction over any	121
such family court center or single-county or joint-county	122
juvenile capital facilities. It is hereby determined and	123
declared that such capital facilities are for the purpose of	124
housing such state agencies, their functions, equipment, and	125
personnel.	126
(B) The capital facilities provided for in this section	127

- may be included in capital facilities in which one or more 128 governmental entities are participating or in which other 129 facilities of the county or counties, or any municipal 130 corporations, are included pursuant to division (B) of section 131 154.24 of the Revised Code or in an agreement between any county 132 or counties and any municipal corporation or municipal 133 corporations for participating in the joint construction, 134 acquisition, or improvement of public works, public buildings, 135 or improvements benefiting the parties in the same manner as set 136 forth in section 153.61 of the Revised Code. 137
 - (C) A county or counties or a municipal corporation or

municipal corporations may contribute to the cost of capital facilities authorized under this section.

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(D) A county or counties, and any municipal corporations, 141 shall lease capital facilities described in this section that 142 are constructed, reconstructed, or otherwise improved, which 143 facilities are financed by the treasurer of state pursuant to 144 Chapter 154. of the Revised Code, for the use of the county or 145 counties and any municipal corporations, and may enter into 146 other agreements ancillary to the construction, reconstruction, 147 improvement, financing, leasing, or operation of such capital 148 facilities, including, but not limited to, any agreements 149 required by the applicable bond proceedings authorized by 150 Chapter 154. of the Revised Code.

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Such lease may obligate the county or counties and any municipal corporation, as using state agencies under Chapter 154. of the Revised Code, to occupy and operate such capital facilities for such period of time as may be specified by law and to pay such rent as the treasurer of state determines to be appropriate. Notwithstanding any other section of the Revised Code, any county or counties or municipal corporation may enter into such a lease, and any such lease is legally sufficient to obligate the political subdivision for the term stated in the lease. Any such lease constitutes an agreement described in division (D) of section 154.06 of the Revised Code.

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(E) If rental payments required from the county or counties or municipal corporation by a lease established pursuant to this section are not paid in accordance with such lease, the funds which otherwise would be apportioned to the lessees from the county undivided local government fund, pursuant to sections 5747.51 to 5747.53 of the Revised Code,

assessment to be conducted, to determine the jail facility needs	287
of the applicant county. The needs assessment, subject to	288
division (B)(3) of this section, shall include an on-site	289
assessment of applicable jail facilities identified as having	290
jail facility needs. The on-site assessment shall assess the	291
county's need to construct or acquire new jail facilities and	292
may include an assessment of the county's need for facility	293
additions or for the reconstruction of existing facilities in	294
lieu of constructing or acquiring replacement facilities.	295
(3) Before conducting an on-site assessment of a county,	296
at the request of the board of county commissioners, the	297
commission shall examine any jail facilities needs assessment	298
that the county has conducted and any master plan developed for	299
meeting the facility needs of the county. If the commission	300
determines that the county's needs assessment or master plan is	301
sufficient for its purposes, and that any additional needs	302
assessment is not necessary, the commission may waive the on-	303
site assessment under division (B)(2) of this section.	304
(4) Upon conducting the on-site assessment, the commission	305
shall make a determination of all of the following:	306
(a) The need of the county for additional jail facilities,	307
or for renovations or improvements to existing jail facilities,	308
based on whether and to what extent existing facilities comply	309
with the standards adopted under division (C) of this section;	310
(b) The number of jail facilities to be included in a	311
project;	312
(c) The estimated annual, monthly, or daily cost of	313
operating the facility once it is operational, as reported and	314
certified by the county auditor;	315

not exceeding one hundred per cent of the estimated cost of

acquiring a comparable jail facility by new construction, if the

commission determines that the renovated jail facility will be

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operationally efficient, will be adequate for the future needs	376
of the county, and will comply with the standards described in	377
section 342.02 of the Revised Code.	378
Sec. 342.04. (A) (1) A project proposed under sections	379
342.02 and 342.03 of the Revised Code may be approved only upon	380
submission of evidence to the Ohio facilities construction	381
commission by the board of county commissioners or, in the case	382
of a multicounty jail facility, by a multicounty jail facility	383
commission, that the county or counties involved in the project	384
will generate adequate revenue to fund the county portion of the	385
basic project cost and the operations and maintenance of the	386
proposed jail facility or facilities.	387
(2) A county may generate the revenue described in	388
division (A)(1) of this section by any of the following means,	389
provided the revenue may be lawfully used for that purpose:	390
(a) Unencumbered funds of the county;	391
(b) Issuance of bonds previously authorized by the	392
electors of the county;	393
(c) Local donated contributions as authorized under	394
section 342.07 of the Revised Code;	395
(d) A bond issue or tax levy under section 5705.234 of the	396
Revised Code;	397
(e) The proceeds of any other tax levy that may be	398
lawfully used for that purpose, including a tax levied under	399
division (LL) of section 5705.19 of the Revised Code or section	400
5705.233 of the Revised Code.	401
(3) The commission shall not accept a proposal by a county	402
or a multicounty jail facility commission to rent any portion of	403

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section;	433
(2) The greater of the following:	434
(a) The required percentage of the basic project costs for	435
the new project or, if the project is a multicounty jail	436
facility, the county's required percentage of the basic project	437
costs pursuant to an agreement under section 342.12 of the	438
Revised Code;	439
(b) The percentage of the basic project cost paid by the	440
county for the previous project.	441
Sec. 342.05. (A) If the Ohio facilities construction	442
commission makes a determination under sections 342.01 to 342.04	443
of the Revised Code in favor of constructing, acquiring,	444
reconstructing, or making additions to a jail facility, the	445
project shall be conditionally approved. The conditional	446
approval shall be submitted to the controlling board for	447
approval. The controlling board shall approve or reject the	448
commission's determination, the amount of the state's portion of	449
the basic project cost, and the amount of the state's portion to	450
be encumbered in the current fiscal year. If approved by the	451
controlling board, the commission shall certify the conditional	452
approval to the board of county commissioners, or to the	453
multicounty jail facilities commission in the case of a	454
multicounty jail facilities project undertaken pursuant to	455
section 342.12 of the Revised Code, and shall encumber from the	456
total funds appropriated for the purpose of this chapter the	457
amount approved under this section to be encumbered in the	458
current fiscal year.	459
The basic project cost for a project approved under this	460
section shall not exceed the cost that otherwise would have to	461

installment of bond anticipation notes in an amount specified by

the agreement. If a first installment of bond anticipation notes

is issued, the board of county commissioners shall, as soon as

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practicable after the county treasurer of each county in which	523
the facilities are located has commenced the collection of taxes	524
on the general duplicate of real and public utility property for	525
the year in which the controlling board approved the project,	526
authorize the issuance of a second and final installment of bond	527
anticipation notes or a first and final issue of bonds.	528
The combined value of the first and second installment of	529
bond anticipation notes or the value of the first and final	530
issue of bonds shall be equal to the county's portion of the	531
basic project cost. The proceeds of any of these bonds shall be	532
used first to retire any bond anticipation notes. Otherwise, the	533
proceeds of any of these bonds and of any bond anticipation	534
notes, except the premium and accrued interest thereon, shall be	535
deposited in the county's project construction fund. In	536
determining the amount of net bonded indebtedness for the	537
purpose of fixing the amount of an issue of either bonds or bond	538
anticipation notes, gross indebtedness shall be reduced by	539
moneys in the bond retirement fund only to the extent of the	540
moneys therein on the first day of the year preceding the year	541
in which the controlling board approved the project. The maximum	542
amount of indebtedness to be incurred by any board of county	543
commissioners as its share of the cost of the project is either	544
an amount that will cause its net bonded indebtedness, as of the	545
first day of the year following the year in which the	546
controlling board approved the project, to be within five	547
thousand dollars of the required level of indebtedness, or an	548
amount equal to the required percentage of the basic project	549
costs, whichever is greater. All bonds and bond anticipation	550
notes shall be issued in accordance with Chapter 133. of the	551
Revised Code, and notes may be renewed as provided in section	552
133.22 of the Revised Code.	553

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and on behalf of the Ohio facilities construction commission,	583
and to award contracts in the name of the state subject to	584
approval by the commission;	585
(I) Provisions for the disbursement of moneys from the	586
county's project account upon issuance by the Ohio facilities	587
construction commission or the commission's designated	588
representative of vouchers for work done to be certified to the	589
<pre>commission by the county auditor;</pre>	590
(J) Disposal of any balance left in the county's project	591
<pre>construction fund upon completion of the project;</pre>	592
(K) Provision for deposit of an executed copy of the	593
agreement in the office of the commission;	594
(L) Provision for termination of the contract and release	595
of the funds encumbered at the time of the conditional approval,	596
if the proceeds of the sale of the bonds of the board of county	597
commissioners are not paid into the county's project	598
construction fund and if bids for the construction of the	599
project have not been taken within this period after the	600
execution of the agreement as may be fixed by the Ohio	601
facilities construction commission;	602
(M) A requirement that the county maintain the project in	603
accordance with a facilities maintenance plan approved by the	604
<pre>commission;</pre>	605
(N) Provision that all state funds reserved and encumbered	606
to pay the state share of the cost of the project and the funds	607
provided by the county to pay for its share of the project cost	608
be spent on the construction and acquisition of the project	609
simultaneously in proportion to the state's and the county's	610
respective shares of that basic project cost as determined under	611

purpose by resolution adopted by a majority of its members;	642
(2) Any irrevocable letter of credit issued on behalf of a	643
county that the board has encumbered for payment of the county's	644
share of its project under this chapter that has been approved	645
by the Ohio facilities construction commission;	646
(3) Any cash a county has on hand that the board has	647
encumbered for payment of the county's share of its project	648
under this chapter that has been approved by the commission,	649
including any year-end operating fund balances that can be spent	650
<pre>for jail facilities;</pre>	651
(4) Any moneys spent by a source other than the county or	652
the state for construction or renovation of specific jail	653
facilities that have been approved by the commission as part of	654
the basic project cost of the county's project. The board, the	655
commission, and the entity providing the local donated	656
contribution under division (A)(4) of this section shall enter	657
into an agreement identifying the jail facilities to be acquired	658
by the expenditures made by that entity. The agreement shall	659
include stipulations that require an audit by the commission of	660
these expenditures made on behalf of the county and that specify	661
the maximum amount of credit to be allowed for those	662
expenditures. Upon completion of the construction or renovation,	663
the commission shall determine the actual amount that the	664
commission will credit, at the request of the board, toward the	665
county's portion of the basic project cost, or any project cost	666
overruns. The actual amount of the credit shall not exceed the	667
lesser of the amount specified in the agreement or the actual	668
<pre>cost of the construction or renovation.</pre>	669
(B) A board of county commissioners may apply a local	670
donated contribution to the county's share of the basic project	671

Sec. 342.09. When the working drawings, specifications,

and estimates of cost have been approved by the board of county

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in deciding whether to approve the plans.

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commissioners, or the multicounty jail facilities commission if	764
applicable, and the Ohio facilities construction commission	765
pursuant to section 342.08 of the Revised Code, or section	766
342.12 of the Revised Code if applicable, the board of county	767
commissioners or the multicounty jail facilities commission	768
shall advertise for construction bids in accordance with section	769
307.86 of the Revised Code. These notices shall state that plans	770
and specifications for the project are on file in the office of	771
the Ohio facilities construction commission, at the office of	772
the department of rehabilitation and correction, and other	773
places as may be designated in the notice, and the time and	774
place when and where bids will be received.	775

The form of proposal to be submitted by bidders shall be supplied by the Ohio facilities construction commission. Bidders may be permitted to bid on all or any of the branches of work and materials to be furnished and supplied.

When the construction bids for all branches of work and 780 materials have been tabulated, the commission shall prepare a 781 revised estimate of the basic project cost based upon the lowest 782 responsive and responsible bids received. If the revised 783 estimate exceeds the estimated basic project cost as approved by 784 the controlling board pursuant to section 342.05 of the Revised 785 Code, no contracts may be entered into pursuant to this section 786 unless this revised estimate is approved by the commission and 787 by the controlling board. When this revised estimate has been 788 prepared, and after approvals are given, if necessary, and if 789 the board or boards of county commissioners have caused to be 790 transferred to the project construction fund the proceeds from 791 the sale of the first or first and final installment of its 792 bonds or bond anticipation notes pursuant to the provision of 793 the written agreement required by section 342.07 of the Revised 794

Code, and section 342.12 of the Revised Code if applicable, and	795
when the director of budget and management has certified that	796
there is a balance in the appropriation, not otherwise obligated	797
to pay precedent obligations, pursuant to which the state's	798
share of this revised estimate is required to be paid, the	799
contract for all branches of work and materials to be furnished	800
and supplied, or for any branch thereof as determined by the	801
board of county commissioners or the multicounty jail facilities	802
commission if applicable, shall be awarded by the board of	803
county commissioners or the multicounty jail facilities	804
commission to the lowest responsible and responsive bidder	805
subject to the approval of the Ohio facilities construction	806
commission. The award shall be made not later than sixty days	807
after the date on which the bids are opened, and the successful	808
bidder shall enter into a contract not later than ten days after	809
the successful bidder is notified of the award of the contract.	810
Subject to the approval of the Ohio facilities	811
construction commission, the board of county commissioners or	812
multicounty jail facilities commission may reject all bids and	813
readvertise. Any contract made under this section shall be made	814
in the name of the state and executed on its behalf by the	815
president of the board of county commissioners and the county	816
auditor of each participating county.	817
The provisions of sections 9.312 and 307.86 of the Revised	818
Code, which are applicable to construction contracts, shall	819
apply to construction contracts for the project.	820
apply to constituction contracts for the project.	020
The remedies afforded to any subcontractor, materials	821
supplier, laborer, mechanic, or persons furnishing material or	822
machinery for the project under sections 1311.26 to 1311.32 of	823
the Revised Code, shall apply to contracts entered into under	824

cost of the county in which the levy or issuance was not
approved.

(C) An agreement under division (A) of this section shall 925

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do all of the following:

(1) Prescribe the structure, management, and

responsibilities of the multicounty jail facilities commission;

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(2) Provide for a process to establish the annual budget for the commission that includes a requirement that the annual budget be approved by all of the boards of county commissioners of the member counties;

election in which the electors of a contracting county have

contracting counties are not obliged to pay any portion of the

approved the tax levy or issuance of bonds, the other

(3) Apportion the annual operating costs of the commission 933 to each member county; 934

(4) Designate the expenditure of funds from the county

jail facilities construction fund of each member county;

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(5) Provide for the timing of necessary elections in each

county, in accordance with division (B) of this section, for the

purpose of levies adopted under and bonds issued under section

5705.234 of the Revised Code;

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(6) Provide that each contracting board of county

commissioners fulfill its obligations under this chapter once an

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agreement is reached;	943
(7) Allocate interest in real property purchased with	944
moneys in each county's project construction fund;	945
(8) Address amendments to the contract.	946
(D) An agreement to build a multicounty jail facility	947
under this section is subject to the approval of the Ohio	948
facilities construction commission.	949
Sec. 342.13. There is created the jail facility building	950
fund in the state treasury consisting of any moneys transferred	951
or appropriated to the fund by the general assembly, and any	952
grants, gifts, or contributions received by the Ohio facilities	953
construction commission to be used for the purposes of the fund.	954
All investment earnings of the fund shall be credited to the	955
fund.	956
Moneys transferred or appropriated to the fund by the	957
general assembly and moneys in the fund from grants, gifts, and	958
contributions shall be used for the purposes of this chapter as	959
prescribed by the general assembly and may be used to pay the	960
costs of administering the program under this chapter.	961
Sec. 342.14. The Ohio facilities construction commission	962
shall have an interest in real property purchased with moneys in	963
the county's project construction fund.	964
Once obligations issued to finance a project under this	965
chapter are no longer outstanding, any interest held by the	966
commission shall be transferred to the county.	967
Sec. 342.15. (A) When all of the following have occurred,	968
a project undertaken under this chapter shall be considered	969
complete and the Ohio facilities construction commission shall	970

and the manner in which the board or multicounty jail facilities	1000
commission shall oversee its completion, which may include	1001
procedures for reporting progress to the Ohio facilities	1002
construction commission and for accounting of expenditures;	1003
(2) Terms and conditions for the resolution of any pending	1004
<pre>litigation;</pre>	1005
(3) Any remaining responsibilities of the construction	1006
manager regarding the project.	1007
(C) The Ohio facilities construction commission may issue	1008
a certificate of completion to a board of county commissioners	1009
or multicounty jail facilities commission that does not	1010
voluntarily participate in the process of closing out the	1011
county's project, if the construction manager for the project	1012
verifies that all facilities to be constructed under the	1013
project, as specified in the project agreement entered into	1014
under section 342.06 of the Revised Code, have been completed	1015
and the commission determines that those facilities have been	1016
occupied for at least one year. In that case, all funds due to	1017
the commission under division (C) of section 342.11 of the	1018
Revised Code shall be returned to the commission not later than	1019
thirty days after receipt of the certificate of completion. If	1020
the funds due to the commission have not been returned within	1021
sixty days after receipt of the certificate of completion, the	1022
auditor of state shall issue a finding for recovery against the	1023
county and shall request legal action under section 117.42 of	1024
the Revised Code.	1025
(D) Upon issuance of a certificate of completion under	1026
this section, the Ohio facilities construction commission's	1027
ownership of and interest in the project, as specified in	1028
division (D) of section 342.06 of the Revised Code, shall cease.	1029

necessary to take corrective measures after evaluating the

defective or omitted work.

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(1) If the work to be corrected or remediated is part of a	1059
project not yet completed, the commission may amend the project	1060
agreement to increase the project budget and use corrective	1061
action funding to provide the state portion of the amendment. If	1062
the work to be corrected or remediated is part of a completed	1063
project and funds were retained or transferred pursuant to	1064
division (C) of section 342.11 of the Revised Code, the	1065
commission may enter into a new agreement to address the	1066
corrective action.	1067
(2) Whether or not the project is completed, the county or	1068
counties shall contribute a portion of the cost of the	1069
corrective action, to be determined in accordance with section	1070
342.04 of the Revised Code.	1071
(E) The commission shall assess responsibility for the	1072
defective or omitted work and seek cost recovery from	1073
responsible parties, if applicable. Any recovery of the expense	1074
of remediation shall be applied first to the county's or	1075
counties' portion of the cost of the corrective action. Any	1076
remaining funds shall be applied to the state portion.	1077
Sec. 2301.51. (A) (1) Any county that has a population of	1078
two hundred thousand or more is eligible to formulate a	1079
community-based correctional proposal pursuant to this section	1080
and Chapter 342. of the Revised Code, that, upon implementation,	1081
would provide a community-based correctional facility and	1082
program for the use of that county's court of common pleas in	1083
accordance with sections 2301.51 to 2301.58 of the Revised Code.	1084
Any county that has a population of two hundred thousand or more	1085
is eligible to formulate more than one community-based	1086
correctional proposal pursuant to this section upon approval of	1087
the director of rehabilitation and correction. In determining	1088

whether to grant approval to formulate more than one proposal,	1089
the director shall consider the rate at which the county commits	1090
felony offenders to the state correctional system. If a county	1091
formulates more than one proposal, each proposal shall be for a	1092
separate community-based correctional facility and program.	1093

- (2) Two or more adjoining or neighboring counties that 1094 have an aggregate population of two hundred thousand or more are 1095 eligible to formulate a district community-based correctional 1096 proposal pursuant to this section that, upon implementation, 1097 would provide a district community-based correctional facility 1098 and program for the use of those counties' courts of common 1099 pleas in accordance with sections 2301.51 to 2301.58 of the 1100 Revised Code. Two or more adjoining or neighboring counties that 1101 have an aggregate population of two hundred thousand or more are 1102 eligible to formulate more than one district community-based 1103 correctional proposal upon approval of the director of 1104 rehabilitation and correction. In determining whether to grant 1105 approval for more than one proposal, the director shall consider 1106 the rate at which the counties commit felony offenders to the 1107 state correctional system. If two or more adjoining or 1108 neighboring counties formulate more than one proposal, each 1109 proposal shall be for a separate district community-based 1110 correctional facility and program. 1111
- (3) (a) The formulation of a proposal for a community-based 1112 correctional facility or a district community-based correctional 1113 facility shall begin by the establishment of a judicial advisory 1114 board by judgment entry. The judicial advisory board shall 1115 consist of not less than three judges. Each general division 1116 judge of the court of common pleas in the county or counties 1117 wishing to formulate a proposal or to continue operation of an 1118 existing facility is eligible to become a member of the judicial 1119

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advisory board but is not required to do so. In addition, a	1120
judicial advisory board may invite a non-general <u>nongeneral</u>	1121
division judge of a court of common pleas from within the county	1122
or counties proposing the creation of a community-based	1123
correctional facility or district community-based correctional	1124
facility or a general division judge of a court of common pleas	1125
from outside the county or counties proposing the creation of a	1126
community-based correctional facility or district community-	1127
based correctional facility who regularly sends offenders to its	1128
facility to become a member of that judicial advisory board.	1129

- (b) A judge shall not receive any additional compensation for service on a judicial advisory board, but a judge may be reimbursed for reasonable and necessary expenses incurred as a result of service on the board. Service of a judge on a judicial advisory board pursuant to this section is a judicial function.
- (c) There shall be a facility governing board for each

 community-based correctional facility and program or district

 community-based correctional facility and program, whose members

 shall be appointed in accordance with division (E) of this

 section.

The judicial advisory board shall meet at least once a 1140 year to provide advice to the facility governing board regarding 1141 the public safety needs of the community, admission criteria for 1142 any community-based correctional facility and program or 1143 district community-based correctional facility and program, and 1144 the general requirements of the community-based correctional 1145 facility and program or district community-based correctional 1146 facility and program. The judicial advisory board may meet as 1147 often as considered necessary by its members, may communicate 1148 directly with the division of parole and community services of 1149

the department of rehabilitation and correction, and may provide	1150
advice to the facility governing board specifically regarding	1151
the agreement entered into between the facility governing board	1152
and the division of parole and community services pursuant to	1153
section 5120.112 of the Revised Code.	1154
(4) A facility governing board shall formulate the	1155
proposal for a community-based correctional facility and program	1156
or district community-based correctional facility and program	1157
and shall govern the facility.	1158
(5) Chapter 2744. of the Revised Code applies to the	1159
county or counties served by a community-based correctional	1160
facility and program or district community-based correctional	1161
facility and program established and operated under sections	1162
2301.51 to 2301.58 of the Revised Code, to the community-based	1163
correctional facility and program or district community-based	1164
correctional facility and program so established and operated,	1165
and to the facility governing board of the community-based	1166
correctional facility and program or district community-based	1167
correctional facility and program so established and operated.	1168
(6) The members of the judicial advisory board and of the	1169
facility governing board of a community-based correctional	1170
facility and program or district community-based correctional	1171
facility and program established and operated under sections	1172
2301.51 to 2301.58 of the Revised Code shall be considered to be	1173
public officials or employees for purposes of Chapter 102. of	1174
the Revised Code and public officials or public servants for	1175
purposes of sections 2921.42 and 2921.43 of the Revised Code.	1176
(7) Each member of a facility governing board of a	1177
community-based correctional facility and program or district	1178
community-based correctional facility and program established	1179

and operated under sections 2301.51 to 2301.58 of the Revised	1180
Code shall attend orientation training developed by the judicial	1181
advisory board of the community-based correctional facility and	1182
program or district community-based correctional facility and	1183
program, as well as annual ethics training developed by the	1184
judicial advisory board in consultation with the Ohio ethics	1185
commission or provided by the Ohio ethics commission.	1186

- (8) A community-based correctional facility and program or 1187 a district community-based correctional facility and program 1188 established by a judicial corrections board under a prior 1189 1190 version of this section shall continue to exist under its existing contractual arrangements but, on and after the 1191 effective date of this amendment October 12, 2006, shall be 1192 governed by a facility governing board and advised by a judicial 1193 advisory board created according to this section. Appointments 1194 to the facility governing board shall be made in accordance with 1195 the appointment procedure set forth in division (E) of this 1196 section. The judicial advisory board and the board or boards of 1197 county commissioners of the member counties shall make their 1198 respective appointments within thirty days after the effective-1199 date of this amendment October 12, 2006. 1200
- (B) (1) Each proposal for the establishment of a communitybased correctional facility and program or district communitybased correctional facility and program that is formulated

 pursuant to division (A) of this section shall be submitted by

 the facility governing board to the division of parole and

 community services for its approval under section 5120.10 of the

 Revised Code.
- (2) No person shall be sentenced to or placed in a 1208 community-based correctional facility and program or to a 1209

district community-based correctional facility and program by a 1210 court pursuant to section 2929.16 or 2929.17 of the Revised Code 1211 or by the parole board pursuant to section 2967.28 of the 1212 Revised Code, or otherwise committed or admitted to a facility 1213 and program of that type until after the proposal for the 1214 establishment of the facility and program has been approved by 1215 the division of parole and community services under section 1216 5120.10 of the Revised Code. A person shall be sentenced to a 1217 facility and program of that type only pursuant to a sanction 1218 imposed by a court pursuant to section 2929.16 or 2929.17 of the 1219 Revised Code as the sentence or as any part of the sentence of 1220 the person or otherwise shall be committed or referred to a 1221 facility and program of that type only when authorized by law. 1222

(C) Upon the approval by the division of parole and 1223 community services of a proposal for the establishment of a 1224 community-based correctional facility and program or district 1225 community-based correctional facility and program submitted to 1226 it under division (B) of this section, the facility governing 1227 board that submitted the proposal may establish and operate the 1228 facility and program addressed by the proposal in accordance 1229 with the approved proposal and division (B)(2) of this section. 1230 The facility governing board may submit a request for funding of 1231 some or all of its community-based correctional facilities and 1232 programs or district community-based correctional facilities and 1233 programs to the board of county commissioners of the county, if 1234 the facility governing board serves a community-based 1235 correctional facility and program, or to the boards of county 1236 commissioners of all of the member counties, if the facility 1237 governing board serves a district community-based correctional 1238 facility and program. The board or boards may appropriate, but 1239 are not required to appropriate, a sum of money for funding all 1240

aspects of each facility and program as outlined in sections 1241 2301.51 to 2301.58 of the Revised Code. The facility governing 1242 board has no recourse against a board or boards of county 1243 commissioners if the board or boards of county commissioners do 1244 not appropriate money for funding any facility and program or if 1245 they appropriate money for funding a facility and program in an 1246 amount less than the total amount of the submitted request for 1247 funding. 1248

- (D) (1) If a court of common pleas that is being served by 1249 1250 a community-based correctional facility and program established pursuant to division (C) of this section determines that it no 1251 longer wants to be served by the facility and program, the 1252 facility governing board, upon the advice of the judicial 1253 advisory board, may dissolve the facility and program by 1254 notifying, in writing, the division of parole and community 1255 services of the determination to dissolve the facility and 1256 program. If the court is served by more than one community-based 1257 correctional facility and program, the facility governing board, 1258 upon the advice of the judicial advisory board, may dissolve 1259 some or all of the facilities and programs and, if it does not 1260 1261 dissolve all of the facilities and programs, the facility governing board shall continue the operation of the remaining 1262 facilities and programs. 1263
- (2) If all of the courts of common pleas being served by 1264 any district community-based correctional facility and program 1265 established pursuant to division (C) of this section determine 1266 that they no longer want to be served by the facility and 1267 program, the facility governing board, upon the advice of the 1268 judicial advisory board, may dissolve the facility and program 1269 by notifying, in writing, the division of parole and community 1270 services of the determination to dissolve the facility and 1271

program. If the courts are served by more than one district

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community-based correctional facility and program, the facility

governing board, upon the advice of the judicial advisory board,

may dissolve some or all of the facilities and programs, and, if

it does not dissolve all of the facilities and programs, it

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shall continue the operation of the remaining facilities and

programs.

(3) If at least one, but not all, of the courts of common 1279 pleas being served by one or more district community-based 1280 1281 correctional facilities and programs established pursuant to division (C) of this section determines that it no longer wants 1282 to be served by the facilities and programs, the court may 1283 terminate its involvement with each of the facilities and 1284 programs by entering upon the journal of the court the fact of 1285 the determination to terminate its involvement with the 1286 facilities and programs and by the court notifying, in writing, 1287 the division of parole and community services of the 1288 determination to terminate its involvement with the facilities 1289 1290 and programs.

If at least one, but not all, of the courts of common 1291 pleas being served by one or more district community-based 1292 1293 correctional facilities and programs terminates its involvement with each of the facilities and programs in accordance with this 1294 division, the other courts of common pleas being served by the 1295 facilities and programs may continue to be served by each of the 1296 facilities and programs. A court may use a facility and program 1297 by remaining as a member county of the district community-based 1298 correctional facility and program or by making a written service 1299 agreement with the facility governing board without remaining as 1300 1301 a member county.

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(E) A facility governing board of a community-based

correctional facility and program shall consist of at least six

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members, each member serving a three-year term. A facility

governing board of a district community-based correctional

facility and program shall consist of at least six members, each

member serving a three-year term, except that not more than one
half of the members shall be from any one county.

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The judicial advisory board shall appoint two-thirds of the members, and the board or boards of county commissioners of the member counties shall appoint the remaining one-third, or portion thereof, of the members. Of the initial appointments, one-third of the members shall be appointed for a one-year term, one-third of the members shall be appointed for a two-year term, and the remaining one-third or portion thereof of the members shall be appointed for a three-year term. Thereafter, terms of persons appointed to the facility governing board shall be for a three-year term, with each term ending on the same day of the same month of the year as did the term it succeeds.

- (F) Any member of a facility governing board may be 1320 reappointed to serve additional terms. Vacancies on the board 1321 shall be filled in the same manner as provided for original 1322 appointments. Any member of the board who is appointed to fill a 1323 vacancy occurring before the expiration of the term for which 1324 the member's predecessor was appointed shall hold office for the 1325 remainder of the predecessor's term. Members of the board shall 1326 not receive compensation for their services but may be 1327 reimbursed for reasonable and necessary expenses incurred as a 1328 result of service on the board. 1329
- (G) Nothing in this section, sections 2301.52 to 2301.58, or section 5120.10, 5120.111, or 5120.122 of the Revised Code

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modifies or affects or shall be interpreted as modifying or

affecting sections 5149.30 to 5149.37 of the Revised Code. 1333 Sec. 5120.10. (A) (1) The director of rehabilitation and 1334 correction, by rule, shall promulgate minimum standards for 1335 jails in Ohio, including minimum security jails dedicated under 1336 section 341.34 or 753.21 of the Revised Code. Whenever the 1337 director files a rule or an amendment to a rule in final form 1338 with both the secretary of state and the director of the 1339 legislative service commission pursuant to section 111.15 of the 1340 Revised Code, the director of rehabilitation and correction 1341 promptly shall send a copy of the rule or amendment, if the rule 1342 or amendment pertains to minimum jail standards, by ordinary 1343 mail to the political subdivisions or affiliations of political 1344 subdivisions that operate jails to which the standards apply. 1345 (2) The rules promulgated in accordance with division (A) 1346 (1) of this section shall serve as criteria for the 1347 investigative and supervisory powers and duties vested by 1348 division (D) of this section in the division of parole and 1349 community services of the department of rehabilitation and 1350 correction or in another division of the department to which 1351 1352 those powers and duties are assigned. (B) The director may initiate an action in the court of 1353 common pleas of the county in which a facility that is subject 1354 to the rules promulgated under division (A)(1) of this section 1355 is situated to enjoin compliance with the minimum standards for 1356 jails or with the minimum standards and minimum renovation, 1357

(C) Upon the request of an administrator of a jail 1359 facility, the chief executive of a municipal corporation, or a 1360 board of county commissioners, the director of rehabilitation 1361

modification, and construction criteria for jails.

and correction or the director's designee shall grant a variance	1362
from the minimum standards for jails in Ohio for a facility that	1363
is subject to one of those minimum standards when the director	1364
determines that strict compliance with the minimum standards	1365
would cause unusual, practical difficulties or financial	1366
hardship, that existing or alternative practices meet the intent	1367
of the minimum standards, and that granting a variance would not	1368
seriously affect the security of the facility, the supervision	1369
of the inmates, or the safe, healthful operation of the	1370
facility. If the director or the director's designee denies a	1371
variance, the applicant may appeal the denial pursuant to	1372
section 119.12 of the Revised Code.	1373
(D) The following powers and duties shall be exercised by	1374
the division of parole and community services unless assigned to	1375
another division by the director:	1376
and once all violet by one allocati.	10,0
(1) The investigation and supervision of county and	1377
municipal jails, workhouses, minimum security jails, and other	1378
correctional institutions and agencies;	1379
(2) The review and approval of plans submitted to the	1380
department of rehabilitation and correction pursuant to division	1381
(E) of this section;	1382
(2) The management and supervision of the adult parels	1383
(3) The management and supervision of the adult parole authority created by section 5149.02 of the Revised Code;	1384
authority created by section 3149.02 of the Revised Code;	1304
(4) The review and approval of proposals for community-	1385
based correctional facilities and programs and district	1386
community-based correctional facilities and programs that are	1387
submitted pursuant to division (B) of section 2301.51 of the	1388
Revised Code;	1389
(5) The distribution of funds made available to the	1390
(1) 12 121211111111111111111111111111111	_ 3 3 3

(E) No plan for any new jail, workhouse, or lockup, and no	1420
plan for a substantial addition or alteration to an existing	1421
jail, workhouse, or lockup, shall be adopted unless the	1422
officials responsible for adopting the plan have submitted the	1423
plan to the department of rehabilitation and correction for	1424
approval, and the department has approved the plan as provided	1425
in division (D)(2) of this section.	1426
Sec. 5705.234. (A) As used in this section, "basic project	1427
cost," "jail facility," and "multicounty jail facility" have the	1428
same meanings as in section 342.01 of the Revised Code.	1429
(B) The board of county commissioners of any county, after	1430
receiving conditional approval from the Ohio facilities	1431
construction commission under section 342.05 of the Revised Code	1432
of a project involving the construction, acquisition,	1433
reconstruction, or expansion of a jail facility, may declare by	1434
resolution that the amount of taxes which may be raised within	1435
the ten-mill limitation are insufficient to fund the county's	1436
share of the basic project cost, or to maintain and operate the	1437
jail facility, and that it is necessary to do one or both of the	1438
<pre>following:</pre>	1439
(1) Levy a tax in excess of the ten-mill limitation to	1440
fund maintenance and operating expenses of the jail facility;	1441
(2) Issue general obligation bonds for the county's share	1442
of the basic project cost and levy an additional tax in excess	1443
of the ten-mill limitation to pay debt charges on the bonds and	1444
any anticipatory securities.	1445
(C) A resolution adopted under division (B) of this	1446
section shall conform to the requirements of section 5705.19 of	1447
the Revised Code, except that:	1448

(1) A tax proposed under division (B)(1) of this section	1449
may be levied for any specified number of years, or for a	1450
continuing period of time, as specified in the resolution.	1451
(2) A tax proposed under division (B)(2) of this section	1452
to pay debt charges on bonds and anticipatory securities may be	1453
levied for the maximum number of years over which the principal	1454
of the bonds proposed under that division may be paid.	1455
(3) A resolution that proposes both the levy described in	1456
division (B)(1) of this section and the bond issue and levy	1457
described in division (B)(2) of this section shall enumerate the	1458
total rate of the proposed tax and the portion of that rate	1459
attributed to each levy.	1460
(4) The resolution shall specify the percentage of the	1461
basic project cost to be supplied by the county and the	1462
percentage of such cost to be supplied by the state.	1463
(5) If the jail facility is a multicounty jail facility,	1464
the resolution shall specify the name of each contracting county	1465
and the percentage of the basic project cost to be supplied by	1466
each such county.	1467
(D) On adoption of a resolution that proposes a bond issue	1468
and tax levy under division (B)(2) of this section, the board of	1469
county commissioners shall certify a copy to the county auditor.	1470
The county auditor promptly shall estimate and certify to the	1471
board the average annual property tax rate required throughout	1472
the stated maturity of the bonds to pay debt charges on the	1473
bonds, in the same manner as under division (C) of section	1474
133.18 of the Revised Code.	1475
Division (B) of section 5705.03 of the Revised Code	1476
applies to the tax levy proposed under division (B)(1) of this	1477

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to pay debt charges on any notes issued in anticipation of those

bonds?"

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(G) The board of elections promptly shall certify the	1536
results of the election to the tax commissioner and the county	1537
auditor. If approved by a majority of the electors voting on the	1538
question, the board of county commissioners may proceed with	1539
issuance of the bonds and the levy and collection of the	1540
property tax for the debt service on the bonds and any	1541
anticipatory securities in the same manner and subject to the	1542
same limitations as for securities issued under section 133.18	1543
of the Revised Code, and with the levy and collection of the	1544
property tax or taxes for maintenance and operating expenses of	1545
the jail facility and to fund the county's share of the basic	1546
project cost at the additional rate or any lesser rate in excess	1547
of the ten-mill limitation, as applicable. Any securities issued	1548
by the board of commissioners under this section are Chapter	1549
133. securities, as that term is defined in section 133.01 of	1550
the Revised Code.	1551
(H) After the approval of a tax described under division	1552
(B) (1) of this section and before the time the first collection	1553
and distribution from the levy can be made, the board of county	1554
commissioners may anticipate a fraction of the proceeds of the	1555
levy and issue anticipation notes in a principal amount not	1556
exceeding fifty per cent of the total estimated proceeds of the	1557
tax to be collected during the first year of the levy.	1558
Anticipation notes issued under this section shall be	1559
issued as provided in section 133.24 of the Revised Code. Those	1560
notes shall have principal payments during each year after the	1561
year of their issuance over a period not to exceed five years,	1562
and may have a principal payment in the year of their issuance.	1563
(I) A tax levied under division (B)(1) of this section for	1564
a specified number of years may be repouted or replaced in the	1565

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same manner as a tax for current operating expenses or permanent	1566	
improvements levied under section 5705.19 of the Revised Code. A	1567	
tax levied under this section for a continuing period of time	1568	
may be decreased in accordance with section 5705.261 of the	1569	
Revised Code.	1570	
Section 2. That existing sections 307.01, 307.021,	1571	
2301.51, and 5120.10 of the Revised Code are hereby repealed.	1572	