

SENATE BILL NO. 89—SENATORS WOODHOUSE, FORD,  
ATKINSON, DENIS, PARKS; MANENDO AND RATTI

PREFILED JANUARY 27, 2017

Referred to Committee on Government Affairs

SUMMARY—Creates the K-12 Public Education Stabilization Account. (BDR 31-65)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact.  
Effect on the State: No.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to public financial administration; creating the K-12 Public Education Stabilization Account; reallocating money reverted from the State Distributive School Account; revising provisions governing the setting aside of reserves out of appropriated or other funds to meet emergencies; and providing other matters properly relating thereto.

**Legislative Counsel’s Digest:**

1 **Section 2** of this bill creates the K-12 Public Education Stabilization Account  
2 within the State General Fund and requires the State Controller to deposit any  
3 money reverted from the State Distributive School Account at the close of each  
4 odd-numbered fiscal year into two accounts in equal amounts: (1) the K-12 Public  
5 Education Stabilization Account; and (2) the Account for Programs for Innovation  
6 and the Prevention of Remediation. **Section 2** also sets a maximum allowed balance  
7 in the K-12 Public Education Stabilization Account and provides for the deposit of  
8 any credit which exceeds the maximum balance into certain other funds and  
9 accounts. **Sections 4 and 5** of this bill authorize the Superintendent of Public  
10 Instruction to submit a request to the Legislature or, if the Legislature is not in  
11 session, to the Interim Finance Committee, for an allocation from the K-12 Public  
12 Education Stabilization Account to cover a shortfall in the State Distributive School  
13 Account. **Section 3** of this bill requires that all available allocations be made from  
14 the K-12 Public Education Stabilization Account to cover the shortfall before any  
15 allocation to cover the shortfall is made from the Account to Stabilize the Operation  
16 of the State Government.

17 **Section 6** of this bill caps the amount of money that may be set aside as  
18 proposed reserves to meet emergencies for the State Distributive School Account  
19 and certain other funds and accounts for education during a fiscal year. Any such  
20 reserve is limited to the average that is reserved for all other departments,



21 institutions and agencies. **Section 6** also requires the Chief of the Budget Division  
22 of the Office of Finance to submit a request to the Legislature or, if the Legislature  
23 is not in session, to the Interim Finance Committee, to determine whether an  
24 allocation should be made from the K-12 Public Education Stabilization Account in  
25 lieu of setting aside a reserve in the State Distributive School Account and certain  
26 other funds and accounts for education.

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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 353 of NRS is hereby amended by adding  
2 thereto the provisions set forth as sections 2 to 5, inclusive, of this  
3 act.

4 **Sec. 2. 1. *The K-12 Public Education Stabilization Account***  
5 ***is hereby created in the State General Fund.***

6 ***2. The State Controller shall, after the close of each odd-***  
7 ***numbered fiscal year and before the issuance of the State***  
8 ***Controller's annual report, transfer from the State General Fund:***

9 ***(a) Fifty percent of any money which was reverted from the***  
10 ***State Distributive School Account at the close of the previous***  
11 ***fiscal year to the Account for Programs for Innovation and the***  
12 ***Prevention of Remediation created by NRS 387.1247. Money***  
13 ***transferred pursuant to this paragraph to the Account for***  
14 ***Programs for Innovation and the Prevention of Remediation is a***  
15 ***continuing appropriation solely for the purpose of carrying out the***  
16 ***provisions of NRS 387.1247.***

17 ***(b) Except as otherwise provided in subsection 3, 50 percent of***  
18 ***any money which was reverted from the State Distributive School***  
19 ***Account at the close of the previous fiscal year to the K-12 Public***  
20 ***Education Stabilization Account. Money transferred pursuant to***  
21 ***this paragraph to the K-12 Public Education Stabilization Account***  
22 ***is a continuing appropriation solely for the purpose of authorizing***  
23 ***the expenditure of the transferred money for the purposes set forth***  
24 ***in sections 2 to 5, inclusive, of this act.***

25 ***3. The balance in the K-12 Public Education Stabilization***  
26 ***Account must not exceed 20 percent of the combined sum of:***

27 ***(a) The total anticipated apportionments pursuant to NRS***  
28 ***387.124, 387.1241 and 387.1242 for the fiscal year in which the***  
29 ***transfer is made pursuant to paragraph (b) of subsection 2;***

30 ***(b) The total anticipated local funds available pursuant to NRS***  
31 ***387.163 for the fiscal year in which the transfer is made pursuant***  
32 ***to paragraph (b) of subsection 2; and***

33 ***(c) The amount appropriated by the Legislature, if any, to***  
34 ***carry out the program to reduce the ratio of pupils per class per***  
35 ***licensed teacher prescribed in NRS 388.700 to 388.725, inclusive,***



1 *for the fiscal year in which the transfer is made pursuant to*  
2 *paragraph (b) of subsection 2.*

3 *4. The money in the K-12 Public Education Stabilization*  
4 *Account may only be allocated by the Legislature or, if the*  
5 *Legislature is not in session, by the Interim Finance Committee,*  
6 *pursuant to sections 2 to 5, inclusive, of this act. Not more than 50*  
7 *percent of the money in the K-12 Public Education Stabilization*  
8 *Account may be so allocated in even-numbered fiscal years.*

9 *5. Except as otherwise provided in subsection 3, the K-12*  
10 *Public Education Stabilization Account must be credited with the*  
11 *interest and income earned on:*

12 *(a) The sum of the money in the K-12 Public Education*  
13 *Stabilization Account; and*

14 *(b) Unexpended appropriations made to the K-12 Public*  
15 *Education Stabilization Account from the State General Fund.*

16 *6. If the amount credited pursuant to subsection 5 would*  
17 *cause the K-12 Public Education Stabilization Account to exceed*  
18 *the maximum allowed balance in that Account established*  
19 *pursuant to subsection 3, the amount of such excess credit must be*  
20 *deposited for credit to the Account to Stabilize the Operation of the*  
21 *State Government or, if the amount of such excess credit would*  
22 *cause the Account to Stabilize the Operation of the State*  
23 *Government to exceed the maximum allowed balance in that*  
24 *Account established pursuant to subsection 3 of NRS 353.288, the*  
25 *amount of such excess credit must be deposited for credit to the*  
26 *State General Fund.*

27 *7. The money in the K-12 Public Education Stabilization*  
28 *Account must not be used to replace or supplant money otherwise*  
29 *available from other sources for the operation of the K-12 public*  
30 *schools in this State.*

31 *8. The actual or projected balance of money in the K-12*  
32 *Public Education Stabilization Account must not be included in*  
33 *the calculation of the basic support guarantee per pupil*  
34 *established for each school year pursuant to NRS 387.122 or the*  
35 *basic support guarantee for special education program units*  
36 *established pursuant to NRS 387.122 and 387.1221.*

37 **Sec. 3. 1.** *For the purposes of sections 4 and 5 of this act, a*  
38 *shortfall exists in the State Distributive School Account if the*  
39 *projections of local funds available pursuant to NRS 387.163 are*  
40 *at least 2 percent less than what was anticipated when the*  
41 *Legislature determined the amount of basic support for the*  
42 *biennium.*

43 **2.** *If a shortfall exists in the State Distributive School*  
44 *Account:*



1       (a) *An allocation to cover the shortfall must be made from the*  
2 *K-12 Public Education Stabilization Account in accordance with*  
3 *the provisions of section 4 or 5 of this act before any allocation to*  
4 *cover the shortfall is made from the Account to Stabilize the*  
5 *Operation of the State Government; and*

6       (b) *No allocation to cover the shortfall may be made from the*  
7 *Account to Stabilize the Operation of the State Government until*  
8 *all money which is available in the K-12 Public Education*  
9 *Stabilization Account for allocation to cover the shortfall has been*  
10 *so allocated.*

11       **Sec. 4.** *1. If there is a shortfall in the State Distributive*  
12 *School Account and the Legislature is in session, the*  
13 *Superintendent of Public Instruction may submit a request for an*  
14 *allocation from the K-12 Public Education Stabilization Account*  
15 *to the Director of the Legislative Counsel Bureau for transmittal*  
16 *to the Legislature.*

17       *2. If the Legislature finds that an allocation should be made*  
18 *from the K-12 Public Education Stabilization Account, the*  
19 *Legislature shall by resolution establish the amount and purpose*  
20 *of the allocation, giving first priority to the shortfall in the State*  
21 *Distributive School Account, and direct the State Controller to*  
22 *transfer that amount to the State Distributive School Account. The*  
23 *State Controller shall thereupon make the transfer.*

24       **Sec. 5.** *1. If there is a shortfall in the State Distributive*  
25 *School Account and the Legislature is not in session, the*  
26 *Superintendent of Public Instruction may submit a request to the*  
27 *State Board of Examiners for an allocation from the K-12 Public*  
28 *Education Stabilization Account by the Interim Finance*  
29 *Committee.*

30       *2. The State Board of Examiners shall consider the request*  
31 *and may require additional information from the Superintendent*  
32 *of Public Instruction as the Board deems appropriate. If the State*  
33 *Board of Examiners finds that an allocation should be made, the*  
34 *Board shall recommend the amount of the allocation to the*  
35 *Interim Finance Committee for its independent evaluation and*  
36 *action. The Interim Finance Committee is not bound to follow the*  
37 *recommendations of the State Board of Examiners.*

38       *3. If the Interim Finance Committee, after independent*  
39 *determination, finds that an allocation should and may lawfully be*  
40 *made from the K-12 Public Education Stabilization Account, the*  
41 *Committee shall by resolution establish the amount and purpose*  
42 *of the allocation, giving first priority to the shortfall in the State*  
43 *Distributive School Account, and direct the State Controller to*  
44 *transfer that amount to the State Distributive School Account. The*  
45 *State Controller shall thereupon make the transfer.*



1 **4. In acting upon a request for an allocation, the Interim**  
2 **Finance Committee shall consider, among other things:**

3 **(a) The need for the allocation; and**

4 **(b) The intent of the Legislature in creating the K-12 Public**  
5 **Education Stabilization Account.**

6 **Sec. 6.** NRS 353.225 is hereby amended to read as follows:

7 353.225 1. ~~In order~~ **Except as otherwise provided in**  
8 **subsections 2 and 3,** to provide some degree of flexibility to meet  
9 emergencies arising during each fiscal year in the expenditures for  
10 the State Distributive School Account in the State General Fund and  
11 for operation and maintenance of the various departments,  
12 institutions and agencies of the Executive Department of the State  
13 Government, the Chief, with the approval in writing of the  
14 Governor, may require the State Controller or the head of each such  
15 department, institution or agency to set aside a reserve in such  
16 amount as the Chief may determine, out of the total amount  
17 appropriated or out of other funds available from any source  
18 whatever to the department, institution or agency.

19 2. **Any reserve set aside pursuant to subsection 1 must be**  
20 **deposited in the State Distributive School Account, the Account**  
21 **for Programs for Innovation and the Prevention of Remediation**  
22 **created by NRS 387.1247, the Grant Fund for Incentives for**  
23 **Licensed Educational Personnel created by NRS 391A.400 or any**  
24 **other account or fund established for administration by the**  
25 **Department of Education for other educational programs for the**  
26 **school districts, charter schools and university schools for**  
27 **profoundly gifted pupils. The amount of any proposed reserves in**  
28 **each of those accounts and funds, when combined and calculated**  
29 **as a percentage of the appropriations from the State General Fund**  
30 **in those accounts and funds, must not exceed the average**  
31 **percentage of reserves for all other accounts and funds that**  
32 **include appropriations from the State General Fund for the**  
33 **operation of all departments, institutions and agencies of the State**  
34 **Government and authorized expenditures from the State General**  
35 **Fund for the regulation of gaming for that fiscal year.**

36 3. **Before setting aside any reserves in the State Distributive**  
37 **School Account, the Account for Programs for Innovation and the**  
38 **Prevention of Remediation created by NRS 387.1247, the Grant**  
39 **Fund for Incentives for Licensed Educational Personnel created**  
40 **by NRS 391A.400 or any other account or fund established for**  
41 **administration by the Department of Education for other**  
42 **educational programs for the school districts, charter schools and**  
43 **university schools for profoundly gifted pupils, the Chief must**  
44 **make a request to the Legislature or, if the Legislature is not in**  
45 **session, to the Interim Finance Committee, to determine whether**



1 *an allocation should be made from the K-12 Public Education*  
2 *Stabilization Account created by section 2 of this act in lieu of*  
3 *setting aside the reserve. If the Legislature or the Interim Finance*  
4 *Committee finds that an allocation should be made from the K-12*  
5 *Public Education Stabilization Account in lieu of a reserve, the*  
6 *Legislature or the Interim Finance Committee shall by resolution*  
7 *establish the amount and the purpose of the allocation and direct*  
8 *the State Controller to transfer that amount to the appropriate*  
9 *account or fund. If the Legislature or Interim Finance Committee*  
10 *adopts such a resolution, only the difference between the proposed*  
11 *amount of reserves determined pursuant to subsection 2 and the*  
12 *allocation made by resolution pursuant to this subsection may be*  
13 *set aside as a reserve in the State Distributive School Account, the*  
14 *Account for Programs for Innovation and the Prevention of*  
15 *Remediation created by NRS 387.1247, the Grant Fund for*  
16 *Incentives for Licensed Educational Personnel created by NRS*  
17 *391A.400 or any other account or fund established for*  
18 *administration by the Department of Education for other*  
19 *educational programs for the school districts, charter schools and*  
20 *university schools for profoundly gifted pupils.*

21 *4. In considering whether to make an allocation from the*  
22 *K-12 Public Education Stabilization Account in lieu of setting*  
23 *aside a reserve pursuant to subsection 3, the Interim Finance*  
24 *Committee shall consider, among other things:*

25 *(a) The effect of the setting aside of a reserve; and*

26 *(b) The intent of the Legislature in creating the K-12 Public*  
27 *Education Stabilization Account.*

28 *5. At any time during the fiscal year ~~this~~ a reserve or any*  
29 *portion of it may be returned to the appropriation or other fund to*  
30 *which it belongs and may be added to any one or more of the*  
31 *allotments, if the Chief so orders in writing.*

32 **Sec. 7.** NRS 353.288 is hereby amended to read as follows:

33 353.288 1. The Account to Stabilize the Operation of the  
34 State Government is hereby created in the State General Fund.  
35 Except as otherwise provided in subsections 3 and 4, each year after  
36 the close of the previous fiscal year and before the issuance of the  
37 State Controller's annual report, the State Controller shall transfer  
38 from the State General Fund to the Account to Stabilize the  
39 Operation of the State Government:

40 (a) Forty percent of the unrestricted balance of the State General  
41 Fund, as of the close of the previous fiscal year, which remains after  
42 subtracting an amount equal to 7 percent of all appropriations made  
43 from the State General Fund during that previous fiscal year for the  
44 operation of all departments, institutions and agencies of State  
45 Government and for the funding of schools; and



1 (b) Commencing with the fiscal year that begins on July 1,  
2 2017, 1 percent of the total anticipated revenue for the fiscal year in  
3 which the transfer will be made, as projected by the Economic  
4 Forum for that fiscal year pursuant to paragraph (e) of subsection 1  
5 of NRS 353.228 and as adjusted by any legislation enacted by the  
6 Legislature that affects state revenue for that fiscal year.

7 2. Money transferred pursuant to subsection 1 to the Account  
8 to Stabilize the Operation of the State Government is a continuing  
9 appropriation solely for the purpose of authorizing the expenditure  
10 of the transferred money for the purposes set forth in this section.

11 3. The balance in the Account to Stabilize the Operation of the  
12 State Government must not exceed 20 percent of the total of all  
13 appropriations from the State General Fund for the operation of all  
14 departments, institutions and agencies of the State Government and  
15 for the funding of schools and authorized expenditures from the  
16 State General Fund for the regulation of gaming for the fiscal year  
17 in which that revenue will be transferred to the Account to Stabilize  
18 the Operation of the State Government.

19 4. Except as otherwise provided in this subsection and NRS  
20 353.2735, beginning with the fiscal year that begins on July 1, 2003,  
21 the State Controller shall, at the end of each quarter of a fiscal year,  
22 transfer from the State General Fund to the Disaster Relief Account  
23 created pursuant to NRS 353.2735 an amount equal to not more than  
24 10 percent of the aggregate balance in the Account to Stabilize the  
25 Operation of the State Government during the previous quarter. The  
26 State Controller shall not transfer more than \$500,000 for any  
27 quarter pursuant to this subsection.

28 5. ~~The~~ *Except as otherwise provided in section 3 of this act,*  
29 *the* Director of the Office of Finance in the Office of the Governor  
30 may submit a request to the State Board of Examiners to transfer  
31 money from the Account to Stabilize the Operation of the State  
32 Government to the State General Fund:

33 (a) If the total actual revenue of the State falls short by 5 percent  
34 or more of the total anticipated revenue for the biennium in which  
35 the transfer will be made, as determined by the Legislature, or the  
36 Interim Finance Committee if the Legislature is not in session; or

37 (b) If the Legislature, or the Interim Finance Committee if the  
38 Legislature is not in session, and the Governor declare that a fiscal  
39 emergency exists.

40 6. The State Board of Examiners shall consider a request made  
41 pursuant to subsection 5 and shall, if it finds that a transfer should  
42 be made, recommend the amount of the transfer to the Interim  
43 Finance Committee for its independent evaluation and action. The  
44 Interim Finance Committee is not bound to follow the  
45 recommendation of the State Board of Examiners.



1 7. If the Interim Finance Committee finds that a transfer  
2 recommended by the State Board of Examiners should and may  
3 lawfully be made, the Committee shall by resolution establish the  
4 amount and direct the State Controller to transfer that amount to the  
5 State General Fund. The State Controller shall thereupon make  
6 the transfer. *In considering whether to make a transfer from the*  
7 *Account to Stabilize the Operation of the State Government to the*  
8 *State General Fund, the Interim Finance Committee shall*  
9 *consider among other things:*

10 (a) *The effect of the transfer on the balance in the Account to*  
11 *Stabilize the Operation of the State Government and the State*  
12 *General Fund; and*

13 (b) *The intent of the Legislature in creating the Account to*  
14 *Stabilize the Operation of the State Government.*

15 8. In addition to the manner of allocation authorized pursuant  
16 to subsections 5, 6 and 7, the money in the Account to Stabilize the  
17 Operation of the State Government may be allocated directly by the  
18 Legislature to be used for any other purpose.

19 **Sec. 8.** This act becomes effective on July 1, 2017.

