### SENATE BILL NO. 75–SELECT COMMITTEE ON ECONOMIC GROWTH AND EMPLOYMENT

### (ON BEHALF OF THE STATE TREASURER)

## PREFILED DECEMBER 15, 2010

# Referred to Select Committee on Economic Growth and Employment

SUMMARY—Establishes a program to provide private equity funding to businesses engaged in certain industries in this State. (BDR 31-523)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

# AN ACT relating to public financial administration; establishing a program to provide private equity funding to businesses engaged in certain industries in this State; and providing other matters properly relating thereto.

#### Legislative Counsel's Digest:

Under existing law, the State is prohibited from donating or loaning state money or credit, or subscribing to or being interested in the stock of any company, association or corporation, except a corporation that is formed for educational or charitable purposes. (Nev. Const. Art. 8, § 9) Existing law also requires the State Treasurer to negotiate for the investment of money in the State Permanent School Fund. However, the State Treasurer is prohibited from making certain investments unless he or she obtains a judicial determination that such an investment does not violate the provisions of Section 9 of Article 8 of the Nevada Constitution. (NRS 355.060)

10 Section 5 of this bill requires the State Treasurer to form an independent 11 corporation for public benefit, the purpose of which is to act as a limited partner of 12 limited partnerships or a shareholder or member of limited-liability companies that 13 provide private equity funding to businesses that engage in certain industries. 14 Sections 6 and 8 of this bill authorize the State Treasurer to transfer from the State 15 Permanent School Fund to this corporation an amount not to exceed \$50 million, if 16 the State Treasurer obtains a judicial determination that such a use of that money 17 will not violate Article 8, Section 9 of the Nevada Constitution. Section 6 requires 18 this transfer to be made pursuant to an agreement which requires 70 percent of the





19 private equity funding provided by the corporation to be provided to businesses 20 engaged in certain industries that are located or seeking to locate in Nevada.

WHEREAS, NRS 355.060 authorizes the State Treasurer to invest
 money in the State Permanent School Fund in certain investments;
 and

WHEREAS, The State Treasurer seeks to invest money in the State Permanent School Fund in accordance with sound and prudent investment principles which include a primary emphasis on the preservation of assets followed by an emphasis on return; and

8 WHEREAS, A greater return on Permanent School Fund money 9 invested by the State Treasurer will have a direct beneficial impact 10 on Nevada schools and students; and

WHEREAS, The availability of private equity funding for investment in health care and life sciences, cyber security, homeland security and defense, alternative energy, advanced materials and manufacturing, information technology and other industries critical to economic development in this State would assist the State of Nevada in diversifying the economic base of the State; and

WHEREAS, The availability of private equity funding for investment in health care and life sciences, cyber security, homeland security and defense, alternative energy, advanced materials and manufacturing, information technology and other industries critical to economic development in this State would attract new businesses and investment to the State of Nevada, resulting in high-paying, quality jobs; and

WHEREAS, The availability of private equity funding for 24 investment in health care and life sciences, cyber security, homeland 25 security and defense, alternative energy, advanced materials and 26 manufacturing, information technology and other industries critical 27 to economic development in this State would create greater 28 exposure for institutions of the Nevada System of Higher Education 29 30 through expanded projects designed around health care and life sciences, cyber security, homeland security and defense, alternative 31 32 advanced materials and manufacturing, information energy. 33 technology and other industries critical to economic development in 34 this State: and

WHEREAS, The availability of private equity funding for investment in health care and life sciences, cyber security, homeland security and defense, alternative energy, advanced materials and manufacturing, information technology and other industries critical to economic development in this State would encourage innovation and cooperation among institutions of the Nevada System of Higher





1 Education and private sector businesses located in the State of 2 Nevada; and

WHEREAS, The availability of private equity funding for 3 investment in health care and life sciences, cyber security, homeland 4 5 security and defense, alternative energy, advanced materials and 6 manufacturing, information technology other industries critical to 7 economic development in this State would increase the ability of institutions of the Nevada System of Higher Education, businesses 8 9 in the State of Nevada and nonprofit corporations and organizations 10 in the State of Nevada to compete more successfully for federal and 11 private research and development funding; and

WHEREAS, The availability of private equity funding for investment in health care and life sciences research and development would provide for advanced medical care being available to people living in and visiting the State of Nevada; and

16 WHEREAS, The State of Nevada, through the establishment of 17 methods to provide private equity funding to businesses in this 18 State, would provide economic growth and world-class medical care 19 and training and would assist in the creation of high-paying, quality 20 jobs for people living in the State of Nevada; now, therefore,

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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

25 **Section 1.** Chapter 355 of NRS is hereby amended by adding 26 thereto the provisions set forth as sections 2 to 7, inclusive, of this 27 act.

28 Sec. 2. As used in sections 2 to 7, inclusive, of this act, unless 29 the context otherwise requires, the words and terms defined in 30 sections 3 and 4 of this act have the meanings ascribed to them in 31 those sections.

Sec. 3. "Corporation for public benefit" means a corporation that is recognized as exempt pursuant to section 501(c)(3) of the Internal Revenue Code of 1986, future amendments to that section and the corresponding provisions of future internal revenue laws.

36 Sec. 4. "Private equity funding" means an investment in or a 37 purchase of securities in operating businesses that are not publicly 38 traded on a stock exchange.

**Sec. 5.** 1. The State Treasurer shall cause to be formed in this State an independent corporation for public benefit, the general purpose of which is to act as a limited partner of limited partnerships or a shareholder or member of limited-liability companies that provide private equity funding to businesses:

44 (a) Located in this State or seeking to locate in this State; and





(b) Engaged primarily in one or more of the following 1 2 industries: 3 (1) Health care and life sciences. (2) Cyber security. 4 (3) Homeland security and defense. 5 6 (4) Alternative energy. (5) Advanced materials and manufacturing. 7 8 (6) Information technology. (7) Any other industry that the board of directors of the 9 10 corporation for public benefit determines to be critical to the economic development of this State. 11 The corporation for public benefit created pursuant to 12 2. 13 subsection 1 may place investments through the use or assistance 14 of: 15 (a) External asset managers: or 16 (b) Venture capital and private equity investment firms. 17 Sec. 6. If the State Treasurer obtains the judicial determination required by subsection 3 of NRS 355.060, the State 18 Treasurer may transfer an amount not to exceed \$50 million from 19 the State Permanent School Fund to the corporation for public 20 benefit created pursuant to section 5 of this act. Such a transfer 21 must be made pursuant to an agreement that requires the 22 23 corporation for public benefit to: 1. Provide, through the limited partnerships or limited-24 liability companies described in subsection 1 of section 5 of this 25 act, private equity funding; and 26 27 2. Ensure that at least 70 percent of all private equity funding provided by the corporation is provided to businesses: 28 29 (a) Located in this State or seeking to locate in this State; and (b) Engaged primarily in one or more of the following 30 31 industries: 32 (1) Health care and life sciences. 33 (2) Cyber security. (3) Homeland security and defense. 34 35 (4) Alternative energy. (5) Advanced materials and manufacturing. 36 37 (6) Information technology. (7) Any other industry that the board of directors of the 38 corporation for public benefit created pursuant to section 5 of this 39 act determines to be critical to the economic development of this 40 41 State. 42 Sec. 7. The State Treasurer shall: 1. Adopt such regulations as he or she deems necessary to 43 carry out the provisions of sections 2 to 7, inclusive, of this act, 44 45 including, without limitation, the performance of such audits and





the submission of such reports as he or she deems appropriate to 1 ensure compliance with the provisions of sections 2 to 7, inclusive, 2 of this act and the regulations adopted pursuant to this section. 3 The regulations may include criteria for determining eligibility for 4 and use of private equity funding, but the corporation for public 5 6 benefit established pursuant to section 5 of this act must have sole 7 authority for the approval of applications for and the management of private equity funding provided pursuant to sections 2 to 7, 8 9 inclusive, of this act. 10 Provide the corporation for public benefit created pursuant 2. 11 to section 5 of this act with such assistance as is necessary to carry 12 out the provisions of sections 2 to 7, inclusive, of this act and 13 comply with the regulations adopted pursuant to this section. 14 **Sec. 8.** NRS 355.060 is hereby amended to read as follows: 15 355.060 1. The State Controller shall notify the State 16 Treasurer monthly of the amount of uninvested money in the State 17 Permanent School Fund. 18 2. Whenever there is a sufficient amount of money for investment in the State Permanent School Fund, the State Treasurer 19 20 shall proceed to negotiate for the investment of the money in: 21 (a) United States bonds. 22 (b) Obligations or certificates of the Federal National Mortgage 23 Association, the Federal Home Loan Banks, the Federal Home Loan 24 Mortgage Corporation, the Federal Farm Credit Banks Funding 25 Corporation or the Student Loan Marketing Association, whether or 26 not guaranteed by the United States. 27 (c) Bonds of this state or of other states. 28 (d) Bonds of any county of the State of Nevada. 29 (e) United States treasury notes. 30 (f) Farm mortgage loans fully insured and guaranteed by the [Farmers Home Administration] Farm Service Agency of the 31 32 United States Department of Agriculture. 33 (g) Loans at a rate of interest of not less than 6 percent per annum, secured by mortgage on agricultural lands in this state of not 34 35 less than three times the value of the amount loaned, exclusive of 36 perishable improvements, of unexceptional title and free from all 37 encumbrances. 38 (h) Money market mutual funds that: 39 (1) Are registered with the Securities and Exchange Commission: 40 41 (2) Are rated by a nationally recognized rating service as 42 "AAA" or its equivalent; and 43 (3) Invest only in securities issued or guaranteed as to 44 payment of principal and interest by the Federal Government, or its agencies or instrumentalities, or in repurchase agreements that are
 fully collateralized by such securities.

3 (i) Common or preferred stock of a corporation created by or 4 existing under the laws of the United States or of a state, district or 5 territory of the United States, if:

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(1) The stock of the corporation is:

(I) Listed on a national stock exchange; or

8 (II) Traded in the over-the-counter market, if the price 9 quotations for the over-the-counter stock are quoted by the National 10 Association of Securities Dealers Automated Quotations System 11 (NASDAQ);

12 (2) The outstanding shares of the corporation have a total 13 market value of not less than \$50,000,000;

(3) The maximum investment in stock is not greater than 50
percent of the book value of the total investments of the State
Permanent School Fund;

(4) Except for investments made pursuant to paragraph (k),
the amount of an investment in a single corporation is not greater
than 3 percent of the book value of the assets of the State Permanent
School Fund; and

(5) Except for investments made pursuant to paragraph (k),
the total amount of shares owned by the State Permanent School
Fund is not greater than 5 percent of the outstanding stock of a
single corporation.

25 (i) A pooled or commingled real estate fund or a real estate 26 security that is managed by a corporate trustee or by an investment 27 advisory firm that is registered with the Securities and Exchange 28 Commission, either of which may be retained by the State Treasurer as an investment manager. The shares and the pooled or 29 30 commingled fund must be held in trust. The total book value of an 31 investment made under this paragraph must not at any time be 32 greater than 5 percent of the total book value of all investments of 33 the State Permanent School Fund.

(k) Mutual funds or common trust funds that consist of any
 combination of the investments listed in paragraphs (a) to (j),
 inclusive.

(1) The limited partnerships or limited-liability companies
 described in subsection 1 of section 5 of this act.

39 3. The State Treasurer shall not invest any money in the State 40 Permanent School Fund pursuant to paragraph (i), (j), [or] (k) or (l) 41 of subsection 2 unless the State Treasurer obtains a judicial 42 determination that the proposed investment or category of 43 investments will not violate the provisions of Section 9 of Article 8 44 of the Constitution of the State of Nevada. The State Treasurer shall 45 contract for the services of independent contractors to manage any





investments of the State Treasurer made pursuant to paragraph (i),
 (j) or (k) of subsection 2. The State Treasurer shall establish such
 criteria for the qualifications of such an independent contractor as
 are appropriate to ensure that each independent contractor has
 expertise in the management of such investments.

6 4. In addition to the investments authorized by subsection 2, 7 the State Treasurer may make loans of money from the State 8 Permanent School Fund to school districts pursuant to 9 NRS 387.526.

10 5. No part of the State Permanent School Fund may be invested 11 pursuant to a reverse-repurchase agreement.

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