SENATE BILL NO. 402–SENATORS SPEARMAN, SEGERBLOM, MANENDO; CANCELA, DENIS, RATTI AND WOODHOUSE

MARCH 20, 2017

JOINT SPONSORS: ASSEMBLYMEN NEAL; ARAUJO, FRIERSON AND THOMPSON

Referred to Committee on Judiciary

SUMMARY—Restricts the use of certain disciplinary action on persons in confinement. (BDR 16-1087)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets omitted material; is material to be omitted.

AN ACT relating to the administration of justice; restricting the use of solitary confinement on persons who are in confinement; establishing procedures for the use of disciplinary segregation by the Department of Corrections or a private facility or institution; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Section 3 of this bill prohibits the Department of Corrections or a private 1 23456789 facility or institution from imposing solitary confinement on a person confined in a prison: (1) as part of a disciplinary sanction unless the Department or private facility or institution provides written notice and a hearing for the offender; and (2) solely on the basis of the mental illness or impairment of the person. Section 3establishes the procedure for a hearing for the purpose of addressing a disciplinary sanction and imposing a disciplinary segregation. Section 3 requires the Department or private facility or institution to take certain actions if it is known or suspected that a mental health or medical condition caused the alleged violation 10 which is the basis for the hearing. Section 3 also authorizes an offender to request placement in solitary confinement under certain circumstances. If the Department 11 or private facility or institution imposes disciplinary segregation on the offender, 12 section 3 requires that the period of disciplinary segregation: (1) be the minimum 13 14 time required to address the disciplinary sanction or threat of harm; and (2) not 15 exceed certain periods based on the seriousness of the offense. Section 3 requires 16 the Department or private facility or institution to provide certain provisions and 17 accommodations to an offender who is subject to disciplinary segregation. Under





Effect on the State. 1 es.

18 certain circumstances, an offender who is subject to disciplinary segregation is 19 authorized to petition the warden of the institution or facility for early release from 20 disciplinary segregation.

21 22 23 24 25 26 27 28 29 30 Section 4 of this bill prohibits the use of solitary confinement on a prisoner who is detained in a county, city or town jail or other detention facility unless: (1) the prisoner is not a person with serious mental illness or other significant mental impairment; (2) the prisoner presents a serious and immediate risk of harm to himself or herself, staff or others or to the security of the facility; and (3) all other less-restrictive options have been exhausted. Section 4 further prohibits the use of solitary confinement for the purpose of disciplining or punishing a prisoner and provides that if a prisoner is held in solitary confinement, the period of solitary confinement must be the minimum time required to address the threat and must end

if the mental or physical health of the prisoner is compromised.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- 1 **Section 1.** (Deleted by amendment.)
- 2

Sec. 2. (Deleted by amendment.)

Sec. 3. Chapter 209 of NRS is hereby amended by adding 3 4 thereto a new section to read as follows:

5 Except as otherwise provided in this section, the 1. Department or private facility or institution shall not: 6

(a) Place an offender in disciplinary segregation, unless the 7 offender is found guilty of an infraction after notice and a hearing 8 9 pursuant to subsection 3.

10 (b) Subject an offender with a serious mental illness or other significant mental impairment to solitary confinement solely on 11 12 the basis of such mental illness or impairment.

2. An offender who is confined in an institution or facility of 13 the Department or a private facility or institution may request 14 placement in solitary confinement to protect his or her safety. The 15 Department or private facility or institution may not assign the 16 offender to solitary confinement unless the Department or private 17 facility or institution performs an independent assessment of the 18 threat to the offender, determines that the placement in solitary 19 confinement is necessary to protect the safety of the offender and 20 the offender is placed in solitary confinement only for the duration 21 22 of the threat.

23 Upon the filing of a disciplinary action against an offender 3. that may result in the sanction of disciplinary segregation of the 24 offender, the Department or private facility or institution shall: 25

(a) Serve written notice of the charges against the offender 26 which sets forth the reasons for the filing of the disciplinary action 27 against the offender and a notice that the offender may appeal any 28 discipline or punishment imposed on the offender as a result of a 29 hearing unless the offender has agreed to a bargained plea. 30





1 (b) Hold a hearing concerning the charges against the offender not later than 15 days after the alleged violation or not 2 3 later than 15 days after the completion of the investigation of the 4 alleged violation, whichever is later. A hearing held pursuant to 5 this paragraph must be presided over by an officer or employee of 6 the Department or private facility or institution who has no direct 7 involvement in the incident constituting an alleged violation. At the hearing, the offender must be allowed to call witnesses with 8 9 substantive knowledge of the issues involved in the alleged 10 violation and to present documentary evidence germane to the alleged violation. The presiding officer or employee may find that 11 the offender committed an infraction of the rules of the institution 12 13 or facility only if he or she finds, based on the evidence presented at the hearing, that there is evidence that the infraction occurred 14 15 and that the offender more likely than not committed the 16 infraction. The presiding officer or employee must provide to the offender a written statement of the evidence supporting the 17 determination of the presiding officer or employee unless 18 providing such a written statement would jeopardize the safety or 19 security of the institution or facility or the safety of the staff or 20 21 offenders in the institution or facility.

4. The Department or private facility or institution must refer
the offender for a psychological evaluation before holding a
hearing pursuant to subsection 3 if, at any stage of the disciplinary
process set forth in subsection 3:

(a) It is known or suspected that a mental health condition or
medical condition of the offender was a substantial cause of the
alleged violation;

(b) The offender is assigned to a mental health program of the
Department or private facility or institution; or

(c) The offender has been diagnosed as seriously mentally ill.

If, during the psychological evaluation, the staff of the 32 4 Department or private facility or institution has reason to believe 33 that the alleged violation by the offender may have been the result 34 of a medical condition of the offender, including, without 35 limitation, dementia, Alzheimer's disease, post-traumatic stress 36 37 disorder or traumatic brain injury, the staff of the Department 38 or private facility or institution must refer the offender to the 39 medical staff of the institution or facility for a medical review and recommendation before holding a hearing pursuant to 40 41 subsection 3.

42 5. If the sanction of disciplinary segregation is imposed on an 43 offender, the offender:

44 (a) May, after serving one-half of the period for which the 45 offender is sanctioned to disciplinary segregation, petition the



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warden of the institution or facility for release from disciplinary 1 segregation if the offender has demonstrated good behavior. The 2 3 offender must be advised that he or she may petition the warden 4 pursuant to this paragraph. 5

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(b) Must, while subject to disciplinary segregation, be:

(1) Allowed to wear his or her personal clothing;

7 (2) Served the same meal and ration as is provided to offenders in general population unless the offender is placed on a 8 9 special diet for health or religious reasons; 10

(3) Allowed visitation:

(4) Allowed all first-class and legal mail addressed to the 11 12 offender;

13 (5) Permitted a minimum of at least 5 hours of exercise per week, unless doing so would present a threat to the safety or 14 15 security of the institution or facility;

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(6) Given access to reading materials; and

17 (7) Given access to materials from the law library in the 18 institution or facility.

19 If a medical professional diagnoses an offender as an 6. offender with a serious mental illness or other significant 20 impairment, the offender must be placed in solitary confinement 21 22 for the safety of the offender, staff or any other person and the offender must be evaluated at his or her cell by a provider of 23 24 health care at least once each day.

25 The period for which an offender may be held in 7. disciplinary segregation must be the minimum time required to 26 address the disciplinary sanction or threat of harm to the offender, 27 staff or any other person or to the security of the institution or 28 29 facility, as defined by the regulations adopted by the Board. Such 30 a period must not exceed:

31 (a) If the offender, while in the custody of the Department or 32 private facility or institution, commits an offense categorized as a 33 category C felony by the laws of this State, 10 days.

(b) If the offender, while in the custody of the Department or 34 35 private facility or institution, commits an offense categorized as a 36 category B felony by the laws of this State, 30 days.

37 (c) If the offender, while in the custody of the Department or 38 private facility or institution, commits an offense categorized as a 39 category A felony by the laws of this State, 60 days.

(d) If the offender, while in the custody of the Department or 40 private facility or institution, commits an assault or battery against 41 an employee or contractor of the Department or a private facility 42 43 or institution, 180 days.

44 (e) If the offender, while in the custody of the Department or 45 private facility or institution, commits murder, 365 days.





8. As used in this section, "offender with serious mental 1 2 illness or other significant mental impairment" means an 3 offender: (a) With a substantial disorder of thought or mood that 4 5 significantly impairs judgment, behavior or capacity to recognize 6 reality, which may include, without limitation, a person who is 7 found to have current symptoms of, or who is currently receiving treatment based on a type of diagnosis found in the most recent 8 edition of the Diagnostic and Statistical Manual of Mental 9 10 Disorders, published by the American Psychiatric Association; or 11 (b) Who is diagnosed with an intellectual disability, as defined 12 in NRS 435.007. 13 Sec. 4. Chapter 211 of NRS is hereby amended by adding 14 thereto a new section to read as follows: 15 A sheriff, chief of police or town marshal shall not: 1. (a) Use solitary confinement for the purpose of disciplining or 16 17 punishing a prisoner; or (b) Subject a prisoner with serious mental illness or other 18 19 significant mental impairment to solitary confinement. 20 2. A prisoner who is confined in a county, city or town jail or 21 detention facility must not be subjected to solitary confinement 22 unless: 23 (a) There are compelling reasons to believe that the prisoner 24 presents a serious and immediate threat of harm to himself or 25 herself, staff or others or to the security of the jail or detention 26 facility; and 27 (b) All other less-restrictive options have been exhausted. A prisoner who is held in solitary confinement may be held 28 3. 29 in solitary confinement only for the minimum time required to 30 address the threat of harm to the prisoner, staff or others or to the 31 security of the jail or detention facility, but only if the mental and 32 physical health of the prisoner is not compromised. 4. As used in this section, "offender with a serious mental 33 34 illness or other significant mental impairment" has the meaning 35 ascribed to it in section 3 of this act. 36 **Sec. 5.** NRS 211.118 is hereby amended to read as follows: 37 211.118 As used in NRS 211.118 to 211.200, inclusive, and section 4 of this act, "public works" means the renovation, repair or 38 cleaning of any street, drainage facility, road, sidewalk, public 39 square, park or building, or cutting away hills, grading, putting in 40 41 sewers or other work, which is authorized to be done by and for the use of any of the counties, cities or towns, and the expense of which 42 is not to be borne exclusively by persons or property particularly 43 44 benefited thereby. The term does not include any project to which 45 the provisions of NRS 338.020 apply.





1 **Sec. 6.** NRS 211.150 is hereby amended to read as follows: 211.150 1. [If] Except as otherwise provided in section 4 of 2 this act, if a prisoner is disobedient or disorderly, or does not 3 faithfully perform his or her tasks, the officers having charge of the 4 prisoner may take action to discipline and punish the prisoner. The 5 action may include confinement to an individual cell separate from 6 other prisoners for the protection of the staff of the jail and other 7 prisoners. An officer who confines a prisoner to an individual cell 8 for any reason shall report his or her action as soon as possible to 9 the person in charge of the jail. 10

11 2. A report of the number of prisoners who are performing 12 work and the amount and type of work performed must be submitted 13 to the person in charge of the jail on the last day of each month.

- 14 Sec. 7. (Deleted by amendment.)
- 15 Sec. 8. This act becomes effective on July 1, 2017.



