SENATE BILL NO. 348–SENATORS SETTELMEYER, CEGAVSKE; BROWER, GOICOECHEA, GUSTAVSON AND HARDY

MARCH 18, 2013

JOINT SPONSORS: ASSEMBLYMEN HAMBRICK; PAUL ANDERSON, ELLISON, FIORE, GRADY, HICKEY, OSCARSON AND WHEELER

Referred to Committee on Government Affairs

SUMMARY—Revises provisions governing the rights of peace officers. (BDR 23-463)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in bolded italics is new; matter between brackets fomitted material; is material to be omitted.

AN ACT relating to peace officers; revising the circumstances under which a peace officer must be provided with an opportunity for a hearing; prohibiting a peace officer from using any internal administrative grievance procedure to make unsupported allegations against a superior officer; prohibiting access by a peace officer upon whom punitive action is imposed pursuant to an administrative investigation or a representative of the peace officer to certain confidential information relating investigation; revising provisions relating to peace officers who are witnesses in an investigation of another peace officer; revising provisions concerning polygraphic examinations given to persons who make certain allegations against a peace officer; authorizing, under certain circumstances, a law enforcement agency to seek a determination from the district court as to whether evidence was properly excluded by an arbitrator during an administrative proceeding; and providing other matters properly relating thereto.





Legislative Counsel's Digest:

Existing law requires a law enforcement agency to provide a peace officer with an opportunity for a hearing if the peace officer: (1) is denied a promotion on grounds other than merit; or (2) has punitive action imposed against him or her. (NRS 289.020) **Section 1** of this bill removes the requirement to provide a hearing if a peace officer is denied a promotion on grounds other than merit. **Section 1** also provides that a peace officer shall not use any internal administrative grievance procedure to make an allegation that has no supporting facts against a superior officer and that the law enforcement agency may charge a peace officer who violates this provision with insubordination and making a false statement.

Existing law further provides that if punitive action is imposed against a peace officer after the conclusion of an investigation of the peace officer that was conducted in response to a complaint or allegation that the peace officer engaged in certain activities, the peace officer or his or her representative may, unless prohibited by law, review any administrative or investigative file relating to the investigation which is maintained by the law enforcement agency. (NRS 289.057) **Section 2** of this bill provides that the peace officer or representative may not be given access to certain confidential information relating to the investigation.

Existing law requires a law enforcement agency to provide a written notice to any peace officer whom the law enforcement agency believes has any knowledge of any fact relating to the complaint or allegation against another peace officer who is the subject of an investigation. The written notice must advise the peace officer that he or she must appear and be interviewed as a witness in connection with the investigation. (NRS 289.060) **Section 3** of this bill removes these provisions and provides that a peace officer who has been identified as a witness in an investigation of another peace officer may identify himself or herself as a subject of the investigation if the peace officer reasonably believes that he or she may be culpable in relation to the investigation and therefore subject to discipline. Existing law also authorizes a peace officer who is a witness in an investigation to have two representatives present during an interview conducted in relation to the investigation. Any such representative is required to keep confidential all information concerning the investigation that he or she obtains from the peace officer. (NRS 289.080) **Section 5** of this bill removes these provisions.

Existing law prohibits a person who makes certain allegations against a peace officer from being required to submit to a polygraphic examination as a condition to the investigation of the person's allegation, but authorizes the person to request or agree to be given such an examination. (NRS 289.070) **Section 4** of this bill removes the provision which authorizes the person to request or agree to be given a polygraphic examination.

Finally, existing law provides that if an arbitrator or court determines that evidence was obtained during the investigation of a peace officer in a manner which violates certain provisions of law and that such evidence may be prejudicial to the peace officer, the evidence is inadmissible and must be excluded during an administrative proceeding commenced or civil action filed against the peace officer. (NRS 289.085) **Section 6** of this bill authorizes a law enforcement agency that is aggrieved by such a determination of an arbitrator to apply to the district court for a determination as to whether such evidence was properly excluded.





THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 289.020 is hereby amended to read as follows: 289.020 1. A law enforcement agency shall not use punitive action against a peace officer if the peace officer chooses to exercise the peace officer's rights under any internal administrative grievance procedure.

2. If [a peace officer is denied a promotion on grounds other than merit or other] punitive action is used against the peace officer, a law enforcement agency shall provide the peace officer with an opportunity for a hearing.

3. If a peace officer refuses to comply with a request by a superior officer to cooperate with the peace officer's own or any other law enforcement agency in a criminal investigation, the agency may charge the peace officer with insubordination.

4. A peace officer shall not use any internal administrative grievance procedure to make an allegation that has no supporting facts against a superior officer. If a peace officer makes any such allegation, the agency may charge the peace officer with insubordination and making a false statement.

Sec. 2. NRS 289.057 is hereby amended to read as follows:

289.057 1. An investigation of a peace officer may be conducted in response to a complaint or allegation that the peace officer has engaged in activities which could result in punitive action.

- 2. Except as otherwise provided in a collective bargaining agreement, a law enforcement agency shall not suspend a peace officer without pay during or pursuant to an investigation conducted pursuant to this section until all investigations relating to the matter have concluded.
 - 3. After the conclusion of the investigation:
- (a) If the investigation causes a law enforcement agency to impose punitive action against the peace officer who was the subject of the investigation and the peace officer has received notice of the imposition of the punitive action, the peace officer or a representative authorized by the peace officer may, except as otherwise provided in this paragraph or prohibited by federal or state law, review any administrative or investigative file maintained by the law enforcement agency relating to the investigation, including any recordings, notes, transcripts of interviews and documents. The peace officer or representative may not be given access to any executive or official information. As used in this paragraph, "executive or official information" means confidential information maintained by a law enforcement agency which is





deliberative or evaluative in nature and which is generated during the course of an investigation conducted pursuant to this section.

(b) If, pursuant to a policy of a law enforcement agency or a labor agreement, the record of the investigation or the imposition of punitive action is subject to being removed from any administrative file relating to the peace officer maintained by the law enforcement agency, the law enforcement agency shall not, except as otherwise required by federal or state law, keep or make a record of the investigation or the imposition of punitive action after the record is required to be removed from the administrative file.

Sec. 3. NRS 289.060 is hereby amended to read as follows:

289.060 1. Except as otherwise provided in this [subsection,] section, a law enforcement agency shall, not later than 48 hours before any interrogation or hearing is held relating to an investigation conducted pursuant to NRS 289.057, provide a written notice to the peace officer who is the subject of the investigation. [If the law enforcement agency believes that any other peace officer has any knowledge of any fact relating to the complaint or allegation against the peace officer who is the subject of the investigation, the law enforcement agency shall provide a written notice to the peace officer advising the peace officer that he or she must appear and be interviewed as a witness in connection with the investigation. Any peace officer who serves as a witness during an interview must be allowed a reasonable opportunity to arrange for the presence and assistance of a representative authorized by NRS 289.080.]

- 2. A peace officer who has been identified as a witness in an investigation conducted pursuant to NRS 289.057 may, before or during an interview in which the peace officer serves as a witness, identify himself or herself as a subject of the investigation if the peace officer reasonably believes that he or she may be culpable in relation to the investigation and therefore subject to discipline. An investigator who reasonably believes that a peace officer has made an admission that may lead to discipline during such an interview shall stop the interview. If a peace officer makes an admission pursuant to this subsection, the law enforcement agency shall provide a written notice to the peace officer in accordance with the provisions of subsection 1.
- 3. Any peace officer specified in [this] subsection 1 or 2 may waive the notice required pursuant to this section.
- [2.] 4. The notice provided to [the] a peace officer who is the subject of [the] an investigation must include:
 - (a) A description of the nature of the investigation;
 - (b) A summary of alleged misconduct of the peace officer;
 - (c) The date, time and place of the interrogation or hearing;





- (d) The name and rank of the officer in charge of the investigation and the officers who will conduct any interrogation or hearing;
- (e) The name of any other person who will be present at any interrogation or hearing; and
- (f) A statement setting forth the provisions of subsection 1 of NRS 289.080.
 - [3.] 5. The law enforcement agency shall:
- (a) Interview or interrogate the peace officer during the peace officer's regular working hours, if reasonably practicable, or revise the peace officer's work schedule to allow any time that is required for the interview or interrogation to be deemed a part of the peace officer's regular working hours. Any such time must be calculated based on the peace officer's regular wages for his or her regularly scheduled working hours. If the peace officer is not interviewed or interrogated during his or her regular working hours or if his or her work schedule is not revised pursuant to this paragraph and the law enforcement agency notifies the peace officer to appear at a time when he or she is off duty, the peace officer must be compensated for appearing at the interview or interrogation based on the wages and any other benefits the peace officer is entitled to receive for appearing at the time set forth in the notice.
- (b) Immediately before any interrogation or hearing begins, inform the peace officer who is the subject of the investigation orally on the record that:
- (1) The peace officer is required to provide a statement and answer questions related to the peace officer's alleged misconduct; and
- (2) If the peace officer fails to provide such a statement or to answer any such questions, the agency may charge the peace officer with insubordination.
- (c) Limit the scope of the questions during the interrogation or hearing to the alleged misconduct of the peace officer who is the subject of the investigation. If any evidence is discovered during the course of an investigation or hearing which establishes or may establish any other possible misconduct engaged in by the peace officer, the law enforcement agency shall notify the peace officer of that fact and shall not conduct any further interrogation of the peace officer concerning the possible misconduct until a subsequent notice of that evidence and possible misconduct is provided to the peace officer pursuant to this chapter.
- (d) Allow the peace officer who is the subject of the investigation [or who is a witness in the investigation] to explain an answer or refute a negative implication which results from questioning during an interview, interrogation or hearing.





[4.] 6. If a peace officer provides a statement or answers a question relating to the alleged misconduct of a peace officer who is the subject of an investigation pursuant to NRS 289.057 after the peace officer is informed that failing to provide the statement or answer may result in punitive action against him or her, the statement or answer must not be used against the peace officer who provided the statement or answer in any subsequent criminal proceeding.

Sec. 4. NRS 289.070 is hereby amended to read as follows:

289.070 1. During an investigation conducted pursuant to NRS 289.057, the peace officer against whom the allegation is made may, but is not required to, submit to a polygraphic examination concerning such activities.

- 2. A person who makes an allegation against a peace officer pursuant to NRS 289.057 may not be required to submit to a polygraphic examination as a condition to the investigation of the person's allegation. [, but may request or agree to be given a polygraphic examination. If such a person requests or agrees to be given a polygraphic examination, such an examination must be given.]
- 3. If a polygraphic examination is given to a peace officer pursuant to this section, a sound or video recording must be made of the polygraphic examination, the preliminary interview and the postexamination interview. Before the opinion of the polygraphic examiner regarding the peace officer's veracity may be considered in a disciplinary action, all records, documents and recordings resulting from the polygraphic examination must be made available for review by one or more polygraphic examiners licensed or qualified to be licensed in this State who are acceptable to the law enforcement agency and to the officer. If the opinion of a reviewing polygraphic examiner does not agree with the initial polygraphic examiner's opinion, the peace officer must be allowed to be reexamined by a polygraphic examiner of the peace officer's choice who is licensed or qualified to be licensed in this State.
- 4. The opinion of a polygraphic examiner regarding the peace officer's veracity may not be considered in a disciplinary action unless the polygraphic examination was conducted in a manner which complies with the provisions of chapter 648 of NRS. In any event, the law enforcement agency shall not use a polygraphic examiner's opinion regarding the veracity of the peace officer as the sole basis for disciplinary action against the peace officer.

Sec. 5. NRS 289.080 is hereby amended to read as follows:

289.080 1. Except as otherwise provided in subsection [4,] 3, a peace officer who is the subject of an investigation conducted pursuant to NRS 289.057 may upon request have two





representatives of the peace officer's choosing present with the peace officer during any phase of an interrogation or hearing relating to the investigation, including, without limitation, a lawyer, a representative of a labor union or another peace officer.

- 2. [Except as otherwise provided in subsection 4, a peace officer who is a witness in an investigation conducted pursuant to NRS 289.057 may upon request have two representatives of the peace officer's choosing present with the peace officer during an interview relating to the investigation, including, without limitation, a lawyer, a representative of a labor union or another peace officer. The presence of the second representative must not create an undue delay in either the scheduling or conducting of the interview.
- 3.1 A representative of a peace officer must assist the peace officer during the interview, interrogation or hearing. The law enforcement agency conducting the interview, interrogation or hearing shall allow a representative of the peace officer to explain an answer provided by the peace officer or refute a negative implication which results from questioning of the peace officer but may require such explanation to be provided after the agency has concluded its initial questioning of the peace officer.
- [4.] 3. A representative must not otherwise be connected to, or the subject of, the same investigation.
- [5. Any information that a representative obtains from the peace officer who is a witness concerning the investigation is confidential and must not be disclosed.
- **6. 4.** Any information that a representative obtains from the peace officer who is the subject of the investigation is confidential and must not be disclosed except upon the:
 - (a) Request of the peace officer; or
 - (b) Lawful order of a court of competent jurisdiction.
- A law enforcement agency shall not take punitive action against a representative for the representative's failure or refusal to disclose such information.
- [7.] 5. The peace officer, any representative of the peace officer or the law enforcement agency may make a stenographic, digital or magnetic record of the interview, interrogation or hearing. If the agency records the proceedings, the agency shall at the peace officer's request and expense provide a copy of the:
 - (a) Stenographic transcript of the proceedings; or
 - (b) Recording on the digital or magnetic tape.
- [8.] 6. After the conclusion of the investigation [1] and at the request and expense of the peace officer who was the subject of the investigation, the peace officer or any representative of the peace officer may, if the peace officer appeals a recommendation to impose punitive action, review and copy the entire file concerning





the internal investigation, including, without limitation, any recordings, notes, transcripts of interviews and documents contained in the file.

Sec. 6. NRS 289.085 is hereby amended to read as follows:

289.085 *I.* If an arbitrator or court determines that evidence was obtained during an investigation of a peace officer concerning conduct that could result in punitive action in a manner which violates any provision of NRS 289.010 to 289.120, inclusive, and that such evidence may be prejudicial to the peace officer, such evidence is inadmissible and the arbitrator or court shall exclude such evidence during any administrative proceeding commenced or civil action filed against the peace officer.

2. Any law enforcement agency aggrieved by the determination of an arbitrator that evidence is inadmissible pursuant to subsection 1 may apply to the district court for a determination as to whether such evidence was properly excluded.

Sec. 7. This act becomes effective on July 1, 2013.





