

SENATE BILL NO. 286—SENATOR D. HARRIS

MARCH 22, 2021

Referred to Committee on Government Affairs

SUMMARY—Revises provisions relating to public employees. (BDR 23-1012)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to public employees; deeming a bailiff or deputy marshal to be a local government employee of the county in which he or she is appointed for the purposes of collective bargaining for local government employees; setting forth certain restrictions on collective bargaining between a county and an employee organization which represents bailiffs or deputy marshals; revising the definition of “supervisory employee” for purposes of collective bargaining for local government and state employees to include persons who provide civilian support services to a law enforcement agency; and providing other matters properly relating thereto.

Legislative Counsel’s Digest:

- 1 Existing law requires collective bargaining between local government
- 2 employers and local government employees and sets forth various requirements and
- 3 procedures for such collective bargaining. (NRS 288.131-288.280) Existing law
- 4 requires, in general, a local government employer to engage in good faith in
- 5 collective bargaining with the recognized employee organization, if any, for each
- 6 bargaining unit among its employees. Existing law also establishes the scope of
- 7 bargaining in collective bargaining negotiations between a local government
- 8 employer and a recognized employee organization. (NRS 288.150)
- 9 Existing law authorizes the judge of each district court to appoint a bailiff. In a
- 10 county whose population is 700,000 or more (currently Clark County), such a judge
- 11 is authorized to appoint a deputy marshal instead of a bailiff. Under existing law, a
- 12 bailiff or deputy marshal serves at the pleasure of the judge, but his or her salary is
- 13 fixed and paid by the county wherein he or she is appointed. (NRS 3.310) Existing
- 14 law similarly authorizes a justice of the peace for a justice court in a county whose
- 15 population is 700,000 or more to appoint a deputy marshal. Under existing law, the



16 deputy marshal serves at the pleasure of the justice of the peace, but his or her
17 salary is fixed and paid by the county wherein he or she is appointed. (NRS 4.353)

18 **Section 1** of this bill deems a bailiff or deputy marshal to be a local government
19 employee of the county in which he or she is appointed for the purposes of
20 provisions governing collective bargaining negotiations between local government
21 employers and local government employees. **Sections 1 and 1.7** of this bill limit
22 the scope of mandatory bargaining for negotiations between a county and an
23 employee organization which represents bailiffs or deputy marshals appointed in
24 that county to certain subjects which are entirely within the control of the county.
25 **Section 1** prohibits negotiations between those parties concerning any subject
26 matter within the control of the judiciary.

27 Existing law prohibits employees who exercise certain duties under a
28 paramilitary command structure from being deemed supervisory employees solely
29 due to the exercise of such duties. (NRS 288.138) **Section 1.5** of this bill also
30 excludes from being deemed supervisory employees solely due to the exercise of
31 certain duties under a paramilitary command structure certain Executive
32 Department and local government employees who provide civilian support services
33 to a law enforcement agency.

34 **Section 4** of this bill provides that the amendatory provisions of this bill do not
35 apply during the current term of any collective bargaining agreement entered into
36 before October 1, 2021.

37 **Section 1.3** of this bill makes a conforming change to indicate the proper
38 placement of **section 1** in the Nevada Revised Statutes.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 288 of NRS is hereby amended by adding
2 thereto a new section to read as follows:

3 *1. For the purposes of this chapter, a bailiff or deputy*
4 *marshal shall be deemed to be a local government employee of the*
5 *county in which the bailiff or deputy marshal is appointed.*

6 *2. The scope of mandatory bargaining for negotiations*
7 *between a local government employer which is a county and an*
8 *employee organization which represents bailiffs or deputy*
9 *marshals appointed in that county is limited to the subjects set*
10 *forth in subsection 2 of NRS 288.150 which are entirely within the*
11 *control of the county.*

12 *3. A local government employer which is a county and an*
13 *employee organization which represents bailiffs or deputy*
14 *marshals appointed in that county shall not negotiate concerning*
15 *any subject matter which is within the control of the judiciary.*

16 *4. As used in this section:*

17 *(a) "Bailiff" means a bailiff appointed pursuant to NRS 3.310.*

18 *(b) "Deputy marshal" means a deputy marshal appointed*
19 *pursuant to NRS 3.310 or 4.353.*



1 **Sec. 1.3.** NRS 288.131 is hereby amended to read as follows:
2 288.131 As used in NRS 288.131 to 288.280, inclusive, *and*
3 *section 1 of this act*, unless the context otherwise requires, the
4 words and terms defined in NRS 288.132 to 288.138, inclusive,
5 have the meanings ascribed to them in those sections.

6 **Sec. 1.5.** NRS 288.138 is hereby amended to read as follows:
7 288.138 1. "Supervisory employee" includes:

8 (a) Any individual having authority in the interest of the
9 employer to hire, transfer, suspend, lay off, recall, promote,
10 discharge, assign, reward or discipline other employees or
11 responsibility to direct them, to adjust their grievances or effectively
12 to recommend such action, if in connection with the foregoing, the
13 exercise of such authority is not of a merely routine or clerical
14 nature, but requires the use of independent judgment. The exercise
15 of such authority shall not be deemed to place the employee in
16 supervisory employee status unless the exercise of such authority
17 occupies a significant portion of the employee's workday. If any of
18 the following persons perform some, but not all, of the foregoing
19 duties under a paramilitary command structure, such a person shall
20 not be deemed a supervisory employee solely because of such
21 duties:

22 (1) A police officer, as defined in NRS 288.215;

23 (2) A firefighter, as defined in NRS 288.215; ~~for~~

24 (3) A person who:

25 (I) Has the powers of a peace officer pursuant to NRS
26 289.150, 289.170, 289.180 or 289.190; and

27 (II) Is a local government employee who is authorized to
28 be in a bargaining unit pursuant to the provisions of this chapter ~~H~~;
29 *or*

30 (4) *A person who:*

31 (I) *Provides civilian support services to a law*
32 *enforcement agency; and*

33 (II) *Is a local government employee who is authorized to*
34 *be in a bargaining unit pursuant to the provisions of this chapter.*

35 (b) Any individual or class of individuals appointed by the
36 employer and having authority on behalf of the employer to:

37 (1) Hire, transfer, suspend, lay off, recall, terminate,
38 promote, discharge, assign, reward or discipline other employees or
39 responsibility to direct them, to adjust their grievances or to
40 effectively recommend such action;

41 (2) Make budgetary decisions; and

42 (3) Be consulted on decisions relating to collective
43 bargaining,

44 ↪ if, in connection with the foregoing, the exercise of such
45 authority is not of a merely routine or clerical nature, but requires



1 the use of independent judgment. The exercise of such authority
2 shall not be deemed to place the employee in supervisory employee
3 status unless the exercise of such authority occupies a significant
4 portion of the employee's workday.

5 2. Nothing in this section shall be construed to mean that an
6 employee who has been given incidental administrative duties shall
7 be classified as a supervisory employee.

8 **Sec. 1.7.** NRS 288.150 is hereby amended to read as follows:

9 288.150 1. Except as otherwise provided in subsection 5 ,
10 ~~and~~ NRS 354.6241 ~~and~~ *and section 1 of this act*, every local
11 government employer shall negotiate in good faith through one or
12 more representatives of its own choosing concerning the mandatory
13 subjects of bargaining set forth in subsection 2 with the designated
14 representatives of the recognized employee organization, if any, for
15 each appropriate bargaining unit among its employees. If either
16 party so requests, agreements reached must be reduced to writing.

17 2. The scope of mandatory bargaining is limited to:

18 (a) Salary or wage rates or other forms of direct monetary
19 compensation.

20 (b) Sick leave.

21 (c) Vacation leave.

22 (d) Holidays.

23 (e) Other paid or nonpaid leaves of absence.

24 (f) Insurance benefits.

25 (g) Total hours of work required of an employee on each
26 workday or workweek.

27 (h) Total number of days' work required of an employee in a
28 work year.

29 (i) Except as otherwise provided in subsections 7 and 10,
30 discharge and disciplinary procedures.

31 (j) Recognition clause.

32 (k) The method used to classify employees in the bargaining
33 unit.

34 (l) Deduction of dues for the recognized employee organization.

35 (m) Protection of employees in the bargaining unit from
36 discrimination because of participation in recognized employee
37 organizations consistent with the provisions of this chapter.

38 (n) No-strike provisions consistent with the provisions of this
39 chapter.

40 (o) Grievance and arbitration procedures for resolution of
41 disputes relating to interpretation or application of collective
42 bargaining agreements.

43 (p) General savings clauses.

44 (q) Duration of collective bargaining agreements.

45 (r) Safety of the employee.



1 (s) Teacher preparation time.
2 (t) Materials and supplies for classrooms.
3 (u) Except as otherwise provided in subsections 8 and 10, the
4 policies for the transfer and reassignment of teachers.

5 (v) Procedures for reduction in workforce consistent with the
6 provisions of this chapter.

7 (w) Procedures consistent with the provisions of subsection 5
8 for the reopening of collective bargaining agreements for additional,
9 further, new or supplementary negotiations during periods of fiscal
10 emergency.

11 3. Those subject matters which are not within the scope of
12 mandatory bargaining and which are reserved to the local
13 government employer without negotiation include:

14 (a) Except as otherwise provided in paragraph (u) of subsection
15 2, the right to hire, direct, assign or transfer an employee, but
16 excluding the right to assign or transfer an employee as a form of
17 discipline.

18 (b) The right to reduce in force or lay off any employee because
19 of lack of work or lack of money, subject to paragraph (v) of
20 subsection 2.

21 (c) The right to determine:

22 (1) Appropriate staffing levels and work performance
23 standards, except for safety considerations;

24 (2) The content of the workday, including without limitation
25 workload factors, except for safety considerations;

26 (3) The quality and quantity of services to be offered to the
27 public; and

28 (4) The means and methods of offering those services.

29 (d) Safety of the public.

30 4. If the local government employer is a school district, any
31 money appropriated by the State to carry out increases in salaries or
32 benefits for the employees of the school district is subject to
33 negotiations with an employee organization.

34 5. Notwithstanding the provisions of any collective bargaining
35 agreement negotiated pursuant to this chapter, a local government
36 employer is entitled to:

37 (a) Reopen a collective bargaining agreement for additional,
38 further, new or supplementary negotiations relating to compensation
39 or monetary benefits during a period of fiscal emergency.
40 Negotiations must begin not later than 21 days after the local
41 government employer notifies the employee organization that a
42 fiscal emergency exists. For the purposes of this section, a fiscal
43 emergency shall be deemed to exist:

44 (1) If the amount of revenue received by the general fund of
45 the local government employer during the last preceding fiscal year



1 from all sources, except any nonrecurring source, declined by 5
2 percent or more from the amount of revenue received by the general
3 fund from all sources, except any nonrecurring source, during the
4 next preceding fiscal year, as reflected in the reports of the annual
5 audits conducted for those fiscal years for the local government
6 employer pursuant to NRS 354.624; or

7 (2) If the local government employer has budgeted an
8 unreserved ending fund balance in its general fund for the current
9 fiscal year in an amount equal to 4 percent or less of the actual
10 expenditures from the general fund for the last preceding fiscal year,
11 and the local government employer has provided a written
12 explanation of the budgeted ending fund balance to the Department
13 of Taxation that includes the reason for the ending fund balance and
14 the manner in which the local government employer plans to
15 increase the ending fund balance.

16 (b) Take whatever actions may be necessary to carry out its
17 responsibilities in situations of emergency such as a riot, military
18 action, natural disaster or civil disorder. Those actions may include
19 the suspension of any collective bargaining agreement for the
20 duration of the emergency.

21 ↪ Any action taken under the provisions of this subsection must not
22 be construed as a failure to negotiate in good faith.

23 6. The provisions of this chapter, including without limitation
24 the provisions of this section, recognize and declare the ultimate
25 right and responsibility of the local government employer to manage
26 its operation in the most efficient manner consistent with the best
27 interests of all its citizens, its taxpayers and its employees.

28 7. If the sponsor of a charter school reconstitutes the governing
29 body of a charter school pursuant to NRS 388A.330, the new
30 governing body may terminate the employment of any teachers or
31 other employees of the charter school, and any provision of any
32 agreement negotiated pursuant to this chapter that provides
33 otherwise is unenforceable and void.

34 8. The board of trustees of a school district in which a school is
35 designated as a turnaround school pursuant to NRS 388G.400 or the
36 principal of such a school, as applicable, may take any action
37 authorized pursuant to NRS 388G.400, including, without
38 limitation:

39 (a) Reassigning any member of the staff of such a school; or

40 (b) If the staff member of another public school consents,
41 reassigning that member of the staff of the other public school to
42 such a school.

43 9. Any provision of an agreement negotiated pursuant to this
44 chapter which differs from or conflicts in any way with the
45 provisions of subsection 8 or imposes consequences on the board of



1 trustees of a school district or the principal of a school for taking
2 any action authorized pursuant to subsection 8 is unenforceable and
3 void.

4 10. The board of trustees of a school district or the governing
5 body of a charter school or university school for profoundly gifted
6 pupils may use a substantiated report of the abuse or neglect of a
7 child or a violation of NRS 201.540, 201.560, 392.4633 or 394.366
8 obtained from the Statewide Central Registry for the Collection of
9 Information Concerning the Abuse or Neglect of a Child established
10 by NRS 432.100 or an equivalent registry maintained by a
11 governmental agency in another jurisdiction for the purposes
12 authorized by NRS 388A.515, 388C.200, 391.033, 391.104 or
13 391.281, as applicable. Such purposes may include, without
14 limitation, making a determination concerning the assignment,
15 discipline or termination of an employee. Any provision of any
16 agreement negotiated pursuant to this chapter which conflicts with
17 the provisions of this subsection is unenforceable and void.

18 11. This section does not preclude, but this chapter does not
19 require, the local government employer to negotiate subject matters
20 enumerated in subsection 3 which are outside the scope of
21 mandatory bargaining. The local government employer shall discuss
22 subject matters outside the scope of mandatory bargaining but it is
23 not required to negotiate those matters.

24 12. Contract provisions presently existing in signed and ratified
25 agreements as of May 15, 1975, at 12 p.m. remain negotiable.

26 13. As used in this section, "abuse or neglect of a child" has
27 the meaning ascribed to it in NRS 392.281.

28 **Sec. 2.** (Deleted by amendment.)

29 **Sec. 3.** (Deleted by amendment.)

30 **Sec. 4.** Insofar as they conflict with the provisions of such an
31 agreement, the amendatory provisions of this act do not apply
32 during the current term of any collective bargaining agreement
33 entered into before October 1, 2021, but do apply to any extension
34 or renewal of such an agreement and to any collective bargaining
35 agreement entered into on or after October 1, 2021.



