SENATE BILL NO. 167–SENATORS ROBERSON, BROWER, HAMMOND, HARRIS, LIPPARELLI; AND KIECKHEFER

FEBRUARY 16, 2015

Referred to Committee on Judiciary

SUMMARY—Revises provisions relating to employment. (BDR 18-265)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to employment; revising provisions governing the filing of complaints of employment discrimination with the Nevada Equal Rights Commission; revising the relief that the Commission may order if it determines that an unlawful practice has occurred; providing that it is an unlawful employment practice for an employer, employment agency or labor organization to discriminate against a person for inquiring about, discussing or disclosing information about wages in certain circumstances; revising provisions relating to the time in which an employee may seek relief in district court for a claim of unlawful employment practices; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law prohibits an employer, employment agency or labor organization from discriminating against any person with respect to employment or membership, as applicable, on the basis of race, color, religion, sex, sexual orientation, gender identity or expression, age, disability or national origin. (NRS 613.330) Existing law also requires the Nevada Equal Rights Commission to accept certain complaints alleging unlawful discriminatory practices and, if the Commission determines that an unlawful practice has occurred, order: (1) the person engaging in the practice to cease and desist; and (2) for a case involving an unlawful employment practice, the restoration of all benefits and rights to which the aggrieved person is entitled. (NRS 233.157, 233.170)

11 Section 1 of this bill revises provisions governing the filing of complaints 12 alleging a practice of unlawful discrimination in compensation to require that the 13 complaint be filed within 300 days after any date on which: (1) a decision or





14 practice resulting in discriminatory compensation is adopted; (2) a person becomes 15 subject to such a decision or practice; or (3) a person is affected by an application 16 of such a decision or practice. Section 2 of this bill revises the powers of the 17 Commission to order remedies for unlawful employment practices. Section 2 18 authorizes the Commission: (1) to award back pay for a period beginning 2 years 19 before the date of the filing of a complaint regarding an unlawful employment practice and ending on the date the Commission issues an order regarding the complaint; and (2) to order a civil penalty of not more than \$10,000 for an unlawful employment practice that it determines is willful.

Section 3 of this bill prohibits an employer, employment agency or labor organization from discriminating against any person with respect to employment or membership, as applicable, for inquiring about, discussing or disclosing information about wages unless the person has access to information about the wages of other persons as part of his or her essential job functions and discloses the information to a person who does not have access to that information.

20 21 22 23 24 25 26 27 28 29 31 23 34 35 36 37 Section 12 of this bill requires the Commission, if it does not conclude that an unfair employment practice has occurred, to issue a letter to the person who filed the complaint concerning an unfair employment practice. This letter must notify the person of his or her right to apply to the district court for an order relating to the alleged unfair employment practice. Section 13 of this bill provides that a person may apply to a district court for relief pursuant to section 12 up to 90 days after the date of issuance of the letter described in section 12, in addition to the existing authority to apply to a district court for relief up to 180 days after the date of the alleged act.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** NRS 233.160 is hereby amended to read as follows: 2 233.160 1. A complaint which alleges unlawful 3 discriminatory practices in:

(a) Housing must be filed with the Commission not later than 1 4 year after the date of the occurrence of the alleged practice or the 5 date on which the practice terminated. 6

(b) Employment or public accommodations must be filed with 7 8 the Commission not later than 300 days after the date of the 9 occurrence of the alleged practice.

→ A complaint is timely if it is filed with an appropriate federal 10 agency within that period. A complainant shall not file a complaint 11 with the Commission if any other state or federal administrative 12 body or officer which has comparable jurisdiction to adjudicate 13 complaints of discriminatory practices has made a decision upon a 14 complaint based upon the same facts and legal theory. 15

2. The complainant shall specify in the complaint the alleged 16 17 unlawful practice and sign it under oath.

3. The Commission shall send to the party against whom an 18 19 unlawful discriminatory practice is alleged:

20 (a) A copy of the complaint;





1 (b) An explanation of the rights which are available to that 2 party; and 3

(c) A copy of the Commission's procedures.

For the purposes of paragraph (b) of subsection 1, an 4 4. unlawful discriminatory practice in employment which relates to 5 6 compensation occurs on each date on which:

7 (a) A decision or other practice resulting in discriminatory 8 compensation is adopted;

9 (b) A person becomes subject to a decision or other practice 10 resulting in discriminatory compensation; or

(c) A person is affected by an application of a decision or other 11 practice resulting in discriminatory compensation, including, 12 13 without limitation, each payment of wages, benefits or other 14 compensation that is affected by the decision or other practice.

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NRS 233.170 is hereby amended to read as follows: Sec. 2.

1. 16 233.170 When a complaint is filed whose allegations if 17 true would support a finding of unlawful practice, the Commission shall determine whether to hold an informal meeting to attempt a 18 19 settlement of the dispute in accordance with the regulations adopted 20 pursuant to NRS 233.157. If the Commission determines to hold an 21 informal meeting, the Administrator may, to prepare for the 22 meeting, request from each party any information which is reasonably relevant to the complaint. No further action may be taken 23 24 if the parties agree to a settlement.

25 If an agreement is not reached at the informal meeting, the 2. 26 Administrator shall determine whether to conduct an investigation 27 into the alleged unlawful practice in accordance with the regulations 28 adopted pursuant to NRS 233.157. After the investigation, if the 29 Administrator determines that an unlawful practice has occurred, 30 the Administrator shall attempt to mediate between or reconcile the 31 parties. The party against whom a complaint was filed may agree to 32 cease the unlawful practice. If an agreement is reached, no further 33 action may be taken by the complainant or by the Commission.

34 3. If the attempts at mediation or conciliation fail, the 35 Commission may hold a public hearing on the matter. After the 36 hearing, if the Commission determines that an unlawful practice has 37 occurred, it may:

38 (a) Serve a copy of its findings of fact within 10 calendar days 39 upon any person found to have engaged in the unlawful practice; 40 and 41

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(b) Order the person to:

(1) Cease and desist from the unlawful practice.

43 (2) In cases involving an unlawful employment practice, 44 restore all benefits and rights to which the aggrieved person is 45 entitled, including, but not limited to, rehiring, back pay for a period





1 Inot to exceed 2 years after the date of the most recent unlawful 2 practice,] described in subsection 4, annual leave time, sick leave time or pay, other fringe benefits and seniority, with interest thereon 3 from the date of the Commission's decision at a rate equal to the 4 prime rate at the largest bank in Nevada, as ascertained by the 5 6 Commissioner of Financial Institutions, on January 1 or July 1, as 7 the case may be, immediately preceding the date of the Commission's decision, plus 2 percent. The rate of interest must be 8 9 adjusted accordingly on each January 1 and July 1 thereafter until 10 the judgment is satisfied.

11 (3) In cases involving an unlawful employment practice 12 that the Commission determines was willful, pay a civil penalty of 13 not more than \$10,000.

4. For the purposes of subparagraph (2) of paragraph (b) of subsection 3, the period for back pay must not exceed a period beginning 2 years before the date on which the complaint was filed and ending on the date the Commission issues an order pursuant to paragraph (b) of subsection 3, addressing all unlawful practices which occur during that period and which are similar or related to an unlawful practice in the complaint.

21 5. The order of the Commission is a final decision in a 22 contested case for the purpose of judicial review. If the person fails to comply with the Commission's order, the Commission shall 23 apply to the district court for an order compelling such compliance, 24 25 but failure or delay on the part of the Commission does not prejudice the right of an aggrieved party to judicial review. The 26 27 court shall issue the order unless it finds that the Commission's 28 findings or order are not supported by substantial evidence or are 29 otherwise arbitrary or capricious. If the court upholds the 30 Commission's order and finds that the person has violated the order 31 by failing to cease and desist from the unlawful practice or to make 32 the payment ordered, the court shall award the aggrieved party 33 actual damages for any economic loss and no more.

34 **[5.]** 6. After the Commission has held a public hearing and 35 rendered a decision, the complainant is barred from proceeding on 36 the same facts and legal theory before any other administrative body 37 or officer.

38 Sec. 3. Chapter 613 of NRS is hereby amended by adding 39 thereto a new section to read as follows:

40 1. Except as otherwise provided in subsection 2, it is an 41 unlawful employment practice for an employer to discriminate 42 against any of his or her employees or applicants for employment, 43 for an employment agency to discriminate against any person, or 44 for a labor organization to discriminate against any member 45 thereof or applicant for membership, because the employee,





information about the wages of other employees, applicants, 6 persons or members as part of his or her essential job functions 7 and discloses that information to a person who does not have 8 access to that information unless the disclosure is in response to a 9 10 charge, complaint or investigation for a violation of NRS 613.330. Sec. 4. NRS 613.310 is hereby amended to read as follows: 11 12 613.310 As used in NRS 613.310 to 613.435, inclusive, and 13 *section 3 of this act*, unless the context otherwise requires: 14 "Disability" means, with respect to a person: 1. 15 (a) A physical or mental impairment that substantially limits one 16 or more of the major life activities of the person, including, without 17 limitation, the human immunodeficiency virus; 18 (b) A record of such an impairment; or 19 (c) Being regarded as having such an impairment. "Employer" means any person who has 15 or more 20 employees for each working day in each of 20 or more calendar 21 22 weeks in the current or preceding calendar year, but does not 23 include: (a) The United States or any corporation wholly owned by the 24 25 United States. 26 (b) Any Indian tribe. 27 (c) Any private membership club exempt from taxation pursuant 28 to 26 U.S.C. § 501(c). "Employment agency" means any person regularly 29 3. 30 undertaking with or without compensation to procure employees for 31 an employer or to procure for employees opportunities to work for 32 an employer, but does not include any agency of the United States. "Gender identity or expression" means a gender-related 33 4 34 identity, appearance, expression or behavior of a person, regardless 35 of the person's assigned sex at birth. "Labor organization" means any organization of any kind, or 36 5. 37 any agency or employee representation committee or plan, in which employees participate and which exists for the purpose, in whole or 38 in part, of dealing with employers concerning grievances, labor 39 40 disputes, wages, rates of pay, hours of employment or other 41 conditions of employment. 42 6. "Person" includes the State of Nevada and any of its 43 political subdivisions. S B 1 6 7

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applicant, person or member, as applicable, has inquired about,

discussed or disclosed his or her wages or the wages of another

employee, applicant, person or member who has access to

2. The provisions of subsection 1 do not apply to an

employee, applicant, person or member.

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1 7. "Sexual orientation" means having or being perceived as 2 having an orientation for heterosexuality, homosexuality or 3 bisexuality.

4 Sec. 5. NRS 613.320 is hereby amended to read as follows:

5 613.320 1. The provisions of NRS 613.310 to 613.435, 6 inclusive, *and section 3 of this act* do not apply to:

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(a) Any employer with respect to employment outside this state.

8 (b) Any religious corporation, association or society with 9 respect to the employment of individuals of a particular religion to 10 perform work connected with the carrying on of its religious 11 activities.

12 2. The provisions of NRS 613.310 to 613.435, inclusive, *and* 13 *section 3 of this act* concerning unlawful employment practices 14 related to sexual orientation and gender identity or expression do not 15 apply to an organization that is exempt from taxation pursuant to 26 16 U.S.C. § 501(c)(3).

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Sec. 6. NRS 613.340 is hereby amended to read as follows:

18 613.340 1. It is an unlawful employment practice for an 19 employer to discriminate against any of his or her employees or applicants for employment, for an employment agency to 20 discriminate against any person, or for a labor organization to 21 22 discriminate against any member thereof or applicant for 23 membership, because the employee, applicant, person or member, as applicable, has opposed any practice made an unlawful employment 24 25 practice by NRS 613.310 to 613.435, inclusive, and section 3 of *this act*, or because he or she has made a charge, testified, assisted 26 27 or participated in any manner in an investigation, proceeding or 28 hearing under NRS 613.310 to 613.435, inclusive H, and section 3 29 of this act.

30 2. It is an unlawful employment practice for an employer, labor 31 organization or employment agency to print or publish or cause to be printed or published any notice or advertisement relating to 32 employment by such an employer or membership in or any 33 34 classification or referral for employment by such a labor organization, or relating to any classification or referral for 35 employment by such an employment agency, indicating any 36 37 preference, limitation, specification or discrimination, based on race, 38 color, religion, sex, sexual orientation, gender identity or expression, age, disability or national origin, except that such a notice or 39 advertisement may indicate a preference, limitation, specification or 40 41 discrimination based on religion, sex, sexual orientation, gender identity or expression, age, physical, mental or visual condition or 42 national origin when religion, sex, sexual orientation, gender 43 44 identity or expression, age, physical, mental or visual condition or





1 national origin is a bona fide occupational qualification for 2 employment.

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Sec. 7. NRS 613.350 is hereby amended to read as follows:

4 613.350 1. It is not an unlawful employment practice for an 5 employer to hire and employ employees, for an employment agency to classify or refer for employment any person, for a labor 6 7 organization to classify its membership or to classify or refer for 8 employment any person, or for an employer, labor organization or 9 joint labor-management committee controlling apprenticeship or 10 other training or retraining programs to admit or employ any person 11 in any such program, on the basis of his or her religion, sex, sexual 12 orientation, gender identity or expression, age, disability or national 13 origin in those instances where religion, sex, sexual orientation, 14 gender identity or expression, age, physical, mental or visual 15 condition or national origin is a bona fide occupational qualification 16 reasonably necessary to the normal operation of that particular 17 business or enterprise.

18 2. It is not an unlawful employment practice for an employer to 19 fail or refuse to hire and employ employees, for an employment agency to fail to classify or refer any person for employment, for a 20 21 labor organization to fail to classify its membership or to fail to 22 classify or refer any person for employment, or for an employer, 23 labor organization or joint labor-management committee controlling 24 apprenticeship or other training or retraining programs to fail to 25 admit or employ any person in any such program, on the basis of a disability in those instances where physical, mental or visual 26 27 condition is a bona fide and relevant occupational qualification 28 necessary to the normal operation of that particular business or 29 enterprise, if it is shown that the particular disability would prevent 30 proper performance of the work for which the person with a 31 disability would otherwise have been hired, classified, referred or 32 prepared under a training or retraining program.

33 3. It is not an unlawful employment practice for an employer to 34 fail or refuse to hire or to discharge a person, for an employment agency to fail to classify or refer any person for employment, for a 35 labor organization to fail to classify its membership or to fail to 36 37 classify or refer any person for employment, or for an employer, 38 labor organization or joint labor-management committee controlling 39 apprenticeship or other training or retraining programs to fail to 40 admit or employ any person in any such program, on the basis of his 41 or her age if the person is less than 40 years of age.

42 4. It is not an unlawful employment practice for a school, 43 college, university or other educational institution or institution of 44 learning to hire and employ employees of a particular religion if the 45 school or institution is, in whole or in substantial part, owned,





supported, controlled or managed by a particular religion or by a
particular religious corporation, association or society, or if the
curriculum of the school or institution is directed toward the
propagation of a particular religion.

5. It is not an unlawful employment practice for an employer to observe the terms of any bona fide plan for employees' benefits, such as a retirement, pension or insurance plan, which is not a subterfuge to evade the provisions of NRS 613.310 to 613.435, inclusive, *and section 3 of this act* as they relate to discrimination against a person because of age, except that no such plan excuses the failure to hire any person who is at least 40 years of age.

6. It is not an unlawful employment practice for an employer to require employees to adhere to reasonable workplace appearance, grooming and dress standards so long as such requirements are not precluded by law, except that an employer shall allow an employee to appear, groom and dress consistent with the employee's gender identity or expression.

Sec. 8. NRS 613.380 is hereby amended to read as follows:

19 613.380 Notwithstanding any other provision of NRS 613.310 to 613.435, inclusive, and section 3 of this act, it is not an unlawful 20 21 employment practice for an employer to apply different standards of 22 compensation, or different terms, conditions or privileges of 23 employment pursuant to a bona fide seniority or merit system, or a 24 system which measures earnings by quantity or quality of 25 production or to employees who work in different locations, if those 26 differences are not the result of an intention to discriminate because 27 of race, color, religion, sex, sexual orientation, gender identity or 28 expression, age, disability or national origin, nor is it an unlawful 29 employment practice for an employer to give and to act upon the 30 results of any professionally developed ability test, if the test, its 31 administration or action upon the results is not designed, intended or used to discriminate because of race, color, religion, sex, sexual 32 33 orientation, gender identity or expression, age, disability or national 34 origin.

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Sec. 9. NRS 613.390 is hereby amended to read as follows:

613.390 Nothing contained in NRS 613.310 to 613.435, inclusive, *and section 3 of this act* applies to any business or enterprise on or near an Indian reservation with respect to any publicly announced employment practice of such business or enterprise under which a preferential treatment is given to any individual because the individual is an Indian living on or near a reservation.

Sec. 10. NRS 613.400 is hereby amended to read as follows:

44 613.400 Nothing contained in NRS 613.310 to 613.435, 45 inclusive, *and section 3 of this act* requires any employer,





1 employment agency, labor organization or joint labor-management 2 committee subject to NRS 613.310 to 613.435, inclusive, and 3 section 3 of this act to grant preferential treatment to any person or to any group because of the race, color, religion, sex, sexual 4 5 orientation, gender identity or expression, age, disability or national origin of the individual or group on account of an imbalance which 6 7 exists with respect to the total number or percentage of persons of 8 any race, color, religion, sex, sexual orientation, gender identity or 9 expression, age, disability or national origin employed by any 10 employer, referred or classified for employment by any employment 11 agency or labor organization, admitted to membership or classified 12 by any labor organization, or admitted to, or employed in, any 13 apprenticeship or other training program, in comparison with the 14 total number or percentage of persons of that race, color, religion, 15 sex, sexual orientation, gender identity or expression, age, disability 16 or national origin in any community, section or other area, or in the 17 available workforce in any community, section or other area.

Sec. 11. NRS 613.405 is hereby amended to read as follows:

19 613.405 Any person injured by an unlawful employment 20 practice within the scope of NRS 613.310 to 613.435, inclusive, and 21 section 3 of this act may file a complaint to that effect with the 22 Nevada Equal Rights Commission if the complaint is based on 23 discrimination because of race, color, sex, sexual orientation, gender 24 identity or expression, age, disability, religion or national origin. 25

NRS 613.420 is hereby amended to read as follows: Sec. 12.

613.420 If the Nevada Equal Rights Commission does not 26 27 conclude that an unfair employment practice within the scope of 28 NRS 613.310 to 613.435, inclusive, and section 3 of this act has 29 occurred [, any] :

30 Any person alleging such a practice may apply to the district *I*. 31 court for an order granting or restoring to that person the rights to 32 which the person is entitled under those sections **H**; and

33 2. The Commission shall issue a letter to the person who filed 34 the complaint pursuant to NRS 613.405 notifying the person of his 35 or her rights pursuant to subsection 1.

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Sec. 13. NRS 613.430 is hereby amended to read as follows:

37 613.430 No action authorized by NRS 613.420 may be brought more than 180 days after the date of the act complained of H or 38 39 more than 90 days after the date of the issuance of the letter described in subsection 2 of NRS 613.420, whichever is later. 40 41 When a complaint is filed with the Nevada Equal Rights Commission the limitation provided by this section is tolled as to 42 43 any action authorized by NRS 613.420 during the pendency of the 44 complaint before the Commission.





1 Sec. 14. This act becomes effective on July 1, 2015.



