ASSEMBLY JOINT RESOLUTION NO. 4—ASSEMBLYMEN HAFEN, O'NEILL, DICKMAN, KASAMA, HANSEN; DELONG, GALLANT, GRAY, GURR, HARDY, HIBBETTS, KOENIG, MCARTHUR AND YUREK

MARCH 14, 2023

JOINT SPONSORS: SENATORS TITUS, SEEVERS GANSERT, GOICOECHEA, HANSEN, STONE; BUCK, HAMMOND AND KRASNER

Referred to Committee on Legislative Operations and Elections

SUMMARY—Proposes to amend the Nevada Constitution to create an independent redistricting commission. (BDR C-739)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

ASSEMBLY JOINT RESOLUTION—Proposing to amend the Nevada Constitution to remove the constitutional provisions governing the Legislature's authority to apportion Senators and members of the Assembly among counties or legislative districts of the State and create the Independent Redistricting Commission vested with the power to apportion Senators and members of the Assembly in the Legislature and members of the United States House of Representatives among districts established by the Commission.

Legislative Counsel's Digest:

Article 4 of the Nevada Constitution requires the Legislature to apportion Senators and members of the Assembly among the counties or legislative districts of the State after each decennial census. (Nev. Const. Art. 4, § 5) This resolution proposes to amend the Nevada Constitution to remove the constitutional provisions that require the Legislature to apportion Senators and members of the Assembly and, instead, create the Independent Redistricting Commission to apportion





Senators, members of the Assembly and representatives in the United States House of Representatives among legislative districts established by the Commission.

This resolution proposes adding a new section to the Nevada Constitution to create the Independent Redistricting Commission and requires the Commission to apportion representatives of the United States House of Representatives among congressional districts established by the Commission. This proposed amendment to the Nevada Constitution requires the Commission to apportion Senators, members of the Assembly and members of the United States House of Representatives beginning in 2031 and after each subsequent decennial census of the United States.

This proposed amendment to the Nevada Constitution requires: (1) the Commission to be composed of seven members who are registered and eligible to vote in this State; and (2) the Senate Majority Leader, Senate Minority Leader, Speaker of the Assembly and Assembly Minority Leader to each appoint one member. The remaining three members are: (1) required to be appointed by the four members appointed by the legislative officers; and (2) prohibited from being registered or affiliated with the largest or second largest political party for at least 4 years immediately preceding their appointment. This proposed amendment to the Nevada Constitution requires the members of the Commission to serve terms for the duration of the obligations of a census cycle.

This resolution also specifies the criteria that the Commission is required to use in adopting a redistricting plan.

This resolution provides for certain provisions of this constitutional amendment to remain in effect in the event that any other provision is deemed unconstitutional. If this joint resolution is passed by the 2023 Legislature, it must also be passed by the next Legislature and then approved and ratified by the voters in an election before the proposed amendment to the Nevada Constitution becomes effective.

RESOLVED BY THE ASSEMBLY AND SENATE OF THE STATE OF NEVADA, JOINTLY, That a new section, designated Section 5A, be added to Article 4 of the Nevada Constitution to read as follows:

Sec. 5A. 1. There is hereby created within the Legislative Department of the State Government the Independent Redistricting Commission. It shall be the duty of the Commission in the year 2031, and after each subsequent decennial census of the United States, to apportion the number of Senators and members of the Assembly among legislative districts established by the Commission and to apportion the number of representatives in the United States House of Representatives among congressional districts established by the Commission.

- 2. The Commission is composed of seven members who are registered and eligible to vote in this State and who meet the qualifications established in subsection 4. The Senate Majority Leader, Senate Minority Leader, Speaker of the Assembly and Assembly Minority Leader shall each appoint one commissioner.
- 3. The four commissioners appointed pursuant to subsection 2 shall appoint three additional commissioners,





each of whom must not have been registered or affiliated with the largest or second largest political party for at least 4 years immediately preceding his or her appointment, according to voter registration data published by the Secretary of State as of January 1 of the redistricting year, and none of whom, if registered or affiliated with a political party, is affiliated or registered with the same political party as another commissioner.

- 4. Within the 4 years immediately preceding his or her appointment and during his or her term, a commissioner may not be:
 - (a) A registered lobbyist;
- (b) A candidate for a federal, state or partisan local office;
- (c) An elected official to a federal, state or partisan local office;
- (d) An officer or member of the governing body of a national, state or local political party;
- (e) A paid consultant or employee of a federal, state or partisan local elected official or candidate, political action committee, committee sponsored by a political party or committee that seeks to influence elections to federal, state or partisan local offices;
- (f) An employee of the State of Nevada, except for employees in the Judicial Department of the State Government, the Armed Forces of the United States or a state institution of higher education; or
- (g) Related within the third degree of consanguinity or affinity to any person disqualified under paragraphs (a) to (f), inclusive.
- 5. The term of office of each commissioner expires once the Commission has completed its obligations for a census cycle, but not before any judicial review of the redistricting plan is complete, or upon the release of the subsequent decennial census of the United States, whichever is earliest.
- 6. All meetings of the Commission shall be open to the public. The Commission shall ensure that the public has opportunities to view, present testimony and participate in hearings before the Commission. All Commission materials are public records.
- 7. The Commission shall adopt rules to govern its administration and operation.
- 8. The powers granted to the Commission are legislative functions not subject to the control or approval of



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the Legislature and are exclusively reserved to the Commission.

And be it further

RESOLVED, That a new section, designated Section 5B, be added to Article 4 of the Nevada Constitution to read as follows:

- Sec. 5B. 1. The Independent Redistricting Commission shall draw districts for a redistricting plan using the following criteria, in the order listed:
- (a) Districts comply with the United States Constitution and applicable federal law.
- (b) Districts have an approximately equal number of inhabitants.
 - (c) Districts are geographically contiguous.
- (d) Districts are not drawn with the intent or result of denying or abridging the equal opportunity of racial or language minorities to participate in the political process or elect representatives of their choice, whether by themselves or voting in concert with other persons.
- (e) Districts do not unduly advantage or disadvantage a political party, when considered on a statewide basis.
- (f) Districts reflect county, city and township boundaries, to the extent practicable.
- (g) Districts do not divide communities of interest, to the extent practicable. Communities of interest are areas with recognized similarities of interest, including without limitation, racial, ethnic, economic, social, cultural, geographic or historic identities, but not including communities based on political affiliation.
 - (h) Districts are reasonably compact.
- (i) Districts are politically competitive, to the extent practicable without impairing compliance with paragraphs (a) to (h), inclusive. A district is politically competitive if there is a reasonable potential for the party affiliation of the district's representative to change at least once between each federal decennial census.
- 2. Not later than July 1, 2031, and not later than 180 days after each subsequent decennial census of the United States, the Commission shall approve a redistricting plan for the Nevada State Senate, the Nevada State Assembly and all congressional districts in this State, after providing public notice of each proposed final plan and allowing sufficient time for public review and comment. The Commission may only approve a final plan with at least five affirmative votes, including at least one from a commissioner registered with the largest political party, one





from a commissioner registered with the second largest political party and one from a commissioner not registered or affiliated with the largest or second largest political party, according to voter registration data published by the Secretary of State as of January 1 of the redistricting year.

And be it further

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RESOLVED, That a new section, designated Section 5C, be added to Article 4 of the Nevada Constitution to read as follows:

Sec. 5C. If any part of Section 5A or 5B of this Article, as applicable, is declared invalid, or the application thereof to any person, thing or circumstance is held invalid, such invalidity shall not affect the remaining provisions or application of Section 5A or 5B of this Article, as applicable, which can be given effect without the invalid provision or application, and to this end the provisions of Sections 5A and 5B of this Article are declared to be severable. This section shall be construed broadly to preserve and effectuate the purpose of Sections 5A and 5B of this Article.

And be it further

RESOLVED, That Section 5 of Article 4 of the Nevada Constitution be amended as follows:

Sec. 5. Senators and members of the Assembly shall be duly qualified electors in the respective counties and districts which they represent, and the number of Senators shall not be less than one-third nor more than one-half of that of the members of the Assembly.

It shall be the mandatory duty of the Legislature at its first session after the taking of the decennial census of the United States in the year 1950, and after each subsequent decennial census, to fix by law the number of Senators and [Assemblymen, and apportion them among the several counties of the State, or among legislative districts which may be established by law, according to the number of inhabitants in them, respectively.] members of the Assembly.

And be it further

RESOLVED, That this resolution becomes effective upon passage.





