ASSEMBLY BILL NO. 53–COMMITTEE ON TRANSPORTATION

(ON BEHALF OF THE DEPARTMENT OF TRANSPORTATION)

PREFILED DECEMBER 15, 2010

Referred to Committee on Transportation

SUMMARY—Revises provisions governing informational signage and other programs to provide information concerning commercial attractions and services along highways. (BDR 35-482)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to transportation; requiring the Director of the Department of Transportation to charge fees based upon market value for authorizing the placement of trademarks or symbols identifying individual enterprises on certain signs and for providing information regarding attractions and services along highways of the State; authorizing the Director to recommend to the Board of Directors of the Department programs for providing information to the traveling public to be funded from money received from fees charged on those signs; exempting certain signs located in a redevelopment area from certain restrictions on the proximity of advertising to certain highways in this State; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires the Director of the Department of Transportation to adopt regulations to fix reasonable fees to recover the actual cost of administering a program for erecting certain signs on highways. Existing law provides that in certain larger counties, the Department is required to establish the fees based upon the market value as determined by the Department. **Section 3** of this bill instead requires the Department to fix the fees in all counties based upon market value as determined by the Department. Existing law provides that the fees collected by the Department are to be credited to the Account for Systems of Providing Information





9 to the Traveling Public in the State Highway Fund. Section 1 of this bill authorizes 10 the Director to recommend to the Board of Directors of the Department programs to 11 provide information to the traveling public to be paid from money available for that 12 purpose from the Account.

13 Existing law provides that outdoor advertising shall not be maintained within 14 660 feet of the nearest edge of the right-of-way and visible from the main-traveled 15 way of the interstate or primary highway systems of this State. Exemptions are 16 provided for: (1) certain directional, warning, landmark, informational and other 17 official signs; (2) signs which advertise the sale or lease of the property on which 18 they are located or advertise for a business or activities conducted on the property 19 on which they are located; (3) signs in zoned commercial or industrial areas; and 20 21 22 23 (4) certain directional information signs in hardship areas which have been approved by the Secretary of Transportation pursuant to certain federal regulations. (NRS 410.320) Sections 10 and 13 of this bill provide an exemption from the 660foot restriction for certain signs located in a redevelopment area.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 408 of NRS is hereby amended by adding 2 thereto a new section to read as follows:

3 The Director may recommend to the Board, for its approval, 4 programs to provide information to the traveling public to be paid 5 from such money as is available for this purpose pursuant to 6 NRS 408.567.

Sec. 2. NRS 408.551 is hereby amended to read as follows:

8 408.551 As used in NRS 408.551 to 408.567, inclusive, *and* 9 *section 1 of this act*, "center" means a facility to provide 10 information to members of the traveling public, concerning 11 accommodations, food, fuel and recreation, through an attendant or 12 some means of communication.

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Sec. 3. NRS 408.557 is hereby amended to read as follows:

408.557 1. The Director shall adopt regulations:

(a) Governing the size, shape, lighting and other characteristics
of a sign to be erected at [such] a location [;] designated pursuant to *NRS 408.553*;

(b) Authorizing the use of trademarks and symbols identifyingan individual enterprise on a sign erected at the location;

(c) Fixing the qualifications of a person or governmental agency
to operate a center and of an enterprise to be identified on a
directional or informational sign;

(d) [Fixing reasonable fees to recover the actual administrative
 cost incurred by the Department for:

25 (1) Authorizing the use of trademarks and symbols
 26 identifying an individual enterprise on a directional or informational
 27 sign; and





(2) Providing information concerning commercial attractions 1 2 and services. (e) Fixing reasonable fees, based upon the market value as 3 determined by the Department, for: 4 (1) Authorizing the use of trademarks and symbols 5 6 identifying an individual enterprise on a directional or informational 7 sign [in an urban area of a county whose population is 100,000 or 8 more;]; and (2) Providing information [in an urban area of a county 9 10 whose population is 100,000 or more concerning commercial 11 attractions and services: and 12 (f) (e) Otherwise necessary to carry out the provisions of NRS 13 408.551 to 408.567, inclusive [], and section 1 of this act. 14 2. The regulations adopted by the Director pursuant to 15 subsection 1 must be consistent with the provisions of 23 U.S.C. 16 § 131. 17 **Sec. 4.** NRS 408.559 is hereby amended to read as follows: 18 408.559 The Department shall develop a plan, in cooperation with the Commission on Tourism, to carry out the provisions of 19 NRS 408.551 to 408.567, inclusive [-], and section 1 of this act. 20 21 The plan must take into consideration such factors as: 22 Economic development in this state. 1. Availability of money for the purposes of NRS 408.551 to 23 2. 408.567, inclusive [], and section 1 of this act. 24 25 3. Population in a particular area. 26 Proposed highway construction. 4. 27 5. Need for information. → The Department and the Commission shall review the plan at 28 least once each year and revise it until the provisions of NRS 29 408.551 to 408.567, inclusive, and section 1 of this act have been 30 31 uniformly put into effect throughout the State. Sec. 5. NRS 408.567 is hereby amended to read as follows: 32 408.567 1. 33 Money received by the Department from: (a) Fees for: 34 35 (1) Authorizing the use of trademarks and symbols identifying an individual enterprise on a directional or informational 36 37 sign; and 38 (2) Providing information concerning commercial attractions 39 and services: 40 (b) Participants in a telephone system established to reserve 41 accommodations for travelers; and 42 (c) Appropriations made by the Legislature for the purposes of 43 NRS 408.551 to 408.567, inclusive, and section 1 of this act,





must be deposited with the State Treasurer for credit to the
 Account for Systems of Providing Information to the Traveling
 Public in the State Highway Fund, which is hereby created.

4 2. Money in the Account must only be used to carry out the
5 provisions of NRS 408.551 to 408.567, inclusive [-], and section 1
6 of this act.

7 **Sec. 6.** Chapter 410 of NRS is hereby amended by adding 8 thereto the provisions set forth as sections 7 to 10, inclusive, of this 9 act.

10 Sec. 7. "Agency" has the meaning ascribed to it in 11 NRS 279.386.

12 Sec. 8. "Redevelopment area" has the meaning ascribed to it 13 in NRS 279.410.

14 Sec. 9. "Redevelopment project" has the meaning ascribed to 15 it in NRS 279.412.

16 Sec. 10. 1. An application for a permit for a sign, display or 17 device to be erected or maintained in a redevelopment area 18 pursuant to subsection 7 of NRS 410.320 must be submitted to the 19 Department, on a form provided by the Department, by the agency 20 undertaking the redevelopment project. The application must 21 include, without limitation:

(a) Certification by the agency that the sign, display or device
 meets the requirements of subsection 4 of NRS 410.320; and

(b) A finding by the agency that the sign, display or device will
not result in a concentration of outdoor advertising that would
have a negative impact on the safety or aesthetic quality of the
redevelopment area.

28 2. The Department shall issue a permit upon receipt of an 29 application that meets the requirements of subsection 1 unless the 30 Department determines that the sign, display or device does not 31 conform to the national standards adopted by the Secretary of 32 Transportation pursuant to 23 U.S.C. § 131.

33 3. A permit issued pursuant to this section is valid for 10 34 years or until the completion of the redevelopment project, 35 whichever occurs earlier. The Department may, for good cause 36 shown by the agency that obtained the permit, allow for an 37 extension of a permit beyond a 10-year period, provided that the 38 redevelopment project has not been completed.

4. Upon expiration of a permit, the Department shall personally serve or send by registered or certified mail notice to the landowner and the owner of the sign, display or device that the sign, display or device must be removed within 30 days thereafter, unless the sign, display or device is otherwise exempt pursuant to subsections 1 to 6, inclusive, of NRS 410.320.





5. If a person fails to remove a sign, display or device 1 2 pursuant to subsection 4, the Department may: (a) Impose an administrative fine of \$10,000 plus \$100 per day 3 for each day after the receipt of notice that the sign, display or 4 5 device has not been removed; (b) Impose an additional civil penalty equal to any gross 6 revenue earned by the person from the sign, display or device 7 8 during the period that: 9 (1) Begins on the date of receipt of the notice to remove the 10 sign, display or device; and 11 (2) Ends on the date on which the sign, display or device is 12 removed: and 13 (c) Charge the person any costs incurred by the Department in 14 removing the sign, display or device. 15 **Sec. 11.** NRS 410.220 is hereby amended to read as follows: 16 410.220 1. The Legislature hereby finds and declares that: 17 (a) The erection and maintenance of outdoor advertising signs, 18 displays and devices, in areas adjacent to the rights-of-way of the 19 interstate highway system and the primary highway system within 20 this state, is a legitimate commercial use of private property adjacent 21 to roads and highways and that regulation and control or removal of 22 such outdoor advertising is necessary to the system of state 23 highways declared essential by NRS 408.100. 24 (b) The erection and maintenance of such advertising in such 25 locations must be regulated: (1) To prevent unreasonable distraction of operators of motor 26 27 vehicles, confusion with regard to traffic lights, signs or signals and 28 other interference with the effectiveness of traffic regulations; 29 (2) To promote the safety, convenience and enjoyment of 30 travel on the state highways in this state; 31 (3) To attract tourists and promote the prosperity, economic 32 well-being and general welfare of the State; 33 (4) For the protection of the public investment in the state 34 highways; and 35 (5) To preserve and enhance the natural scenic beauty and aesthetic features of the highways and adjacent areas. 36 37 (c) All outdoor advertising which does not conform to the requirements of NRS 410.220 to 410.410, inclusive, and sections 7 38 39 to 10, inclusive, of this act is contrary to the public safety, health 40 and general welfare of the people of this state. 41 (d) The removal of signs adjacent to the rights-of-way of the 42 interstate or primary highway system within this state which provide directional information about goods and services in the interest of 43 44 the traveling public and which:





(1) Were erected in conformance with the laws of the State 1 2 of Nevada and subsequently became nonconforming under the requirements of 23 U.S.C. § 131; and 3 4

(2) Were in existence on May 6, 1976,

5 → could create substantial economic hardships in defined hardship 6 areas within the State of Nevada.

7 2. It is the intent of the Legislature in NRS 410.220 to 410.410, inclusive, and sections 7 to 10, inclusive, of this act to provide a 8 9 statutory basis for regulation of outdoor advertising consistent with 10 the public policy declared by the Congress of the United States in 11 areas adjacent to the interstate and primary highway systems.

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Sec. 12. NRS 410.230 is hereby amended to read as follows:

13 410.230 As used in NRS 410.220 to 410.410, inclusive, and 14 sections 7 to 10, inclusive, of this act, the words and terms defined 15 in NRS 410.250 to 410.310, inclusive, and sections 7, 8 and 9 of 16 *this act* have the meanings ascribed to them in those sections, unless a different meaning clearly appears in the context. 17 18

Sec. 13. NRS 410.320 is hereby amended to read as follows:

19 410.320 Outdoor advertising shall not be erected or maintained within 660 feet of the nearest edge of the right-of-way and visible 20 21 from the main-traveled way of the interstate or primary highway 22 systems in this state, and, outside urban areas outdoor advertising 23 shall not be erected or maintained beyond 660 feet from the nearest 24 edge of the right-of-way of the interstate and primary highway 25 systems which is visible and placed with the purpose of having its message read from the main-traveled way of the interstate and 26 27 primary highway systems in this state, except the following:

28 1. Directional, warning, landmark, informational and other 29 official signs and notices, including but not limited to signs and 30 notices pertaining to natural wonders, scenic and historic attractions. 31 Only signs which are required or authorized by law or by federal, 32 state or county authority, and which conform to national standards 33 promulgated by the Secretary of Transportation pursuant to 23 34 U.S.C. § 131, are permitted.

35 Signs, displays and devices which advertise the sale or lease 2. of the property upon which they are located. 36

37 Signs, displays and devices which advertise the activities 3. conducted or services rendered or the goods produced or sold upon 38 39 the property upon which the advertising sign, display or device is 40 erected.

41 Signs, displays and devices located in zoned commercial or 4. 42 industrial areas, when located within 660 feet of the nearest edge of the right-of-way and visible from the main-traveled way of the 43 44 interstate and primary highway systems within this state.





1 Signs, displays and devices located in an unzoned 5. 2 commercial or industrial area as defined in NRS 410.300, when 3 located within 660 feet of the nearest edge of the right-of-way and visible from the main-traveled way of the interstate and primary 4 5 highway systems within this state.

6 6. Nonconforming signs in defined hardship areas which 7 provide directional information about goods and services in the 8 interest of the traveling public and are approved by the Secretary of 9 Transportation pursuant to 23 U.S.C. § 131(0).

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Signs, displays and devices which: 7. (a) Are located within a redevelopment area;

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(b) Advertise businesses or activities within the redevelopment

13 area as part of the redevelopment project; and 14

(c) Have been:

15 (1) Approved by the agency undertaking the redevelopment 16 project: and

17 (2) Issued a permit by the Department pursuant to an 18 application submitted pursuant to section 10 of this act by the 19 agency undertaking the redevelopment project.

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Sec. 14. NRS 410.340 is hereby amended to read as follows:

1. Any outdoor advertising sign, display or device 21 410.340 22 located within 660 feet of the nearest edge of the right-of-way and visible from the main-traveled way of the interstate or primary 23 24 highway systems in this state, and, in the case of any outdoor 25 advertising sign, display or device located beyond 660 feet from the 26 nearest edge of the right-of-way for interstate and primary highway 27 systems, which is located outside of urban areas and placed with the 28 purpose of having its message read from the main-traveled way of 29 the interstate and primary highway systems, which was lawfully in 30 existence and maintained on October 22, 1965, and which is not within one of the exceptions set forth in NRS 410.320, shall be 31 removed no later than July 1, 1973, or 3 years from the date funds 32 33 are available for such removal, except as provided in subsection 3.

[Any] Except as otherwise provided in section 10 of this 34 2. 35 act, any other outdoor advertising sign, display or device located within 660 feet of the nearest edge of the right-of-way and visible 36 37 from the main-traveled way of any highway of the interstate or primary system, and, in the case of any outdoor advertising sign, 38 display or device located beyond 660 feet from the nearest edge of 39 40 the right-of-way for interstate and primary highway systems, which 41 is located outside of urban areas and placed with the purpose of 42 having its message read from the main-traveled way of the interstate 43 and primary highway systems, and which is not within one of the 44 exceptions set forth in NRS 410.320, shall be removed not later than 45 the end of the fifth year after it becomes nonconforming.





Any outdoor advertising sign, display or device located 1 3. 2 within 660 feet of the nearest edge of the right-of-way and visible 3 from the main-traveled way of the interstate or primary highway system, and, in the case of any outdoor advertising sign, display or 4 device located beyond 660 feet from the nearest edge of the right-of-5 6 way for interstate and primary highway systems, which is located 7 outside of urban areas and placed with the purpose of having its 8 message read from the main-traveled way of the interstate and 9 primary highway systems, and which is lawfully maintained on or 10 after February 20, 1972, but which subsequently becomes nonconforming with the provisions of NRS 410.220 to 410.410, 11 12 inclusive, by reason of amendment of such provisions or change in 13 regulations or agreements prescribed or entered into as authorized 14 by NRS 410.220 to 410.410, inclusive, may be maintained until the 15 end of the fifth year after it becomes nonconforming.

16 4. No compensation shall be paid upon removal of any outdoor 17 advertising sign, display or device erected after February 20, 1972, which as a result thereof become nonconforming. However, such 18 outdoor advertising sign, display or device shall be removed only 19 when all other outdoor advertising signs, displays or devices 20 21 existing on February 20, 1972, have been removed.

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Sec. 15. NRS 410.360 is hereby amended to read as follows:

410.360 1. Any outdoor advertising sign, display or device 23 erected after February 20, 1972, which violates the provisions of 24 25 NRS 410.220 to 410.410, inclusive, is hereby declared to be a public nuisance and the Director shall remove any such sign, display or 26 27 device which is not removed before the expiration of 30 days after 28 notice of the violation and demand for removal have been served 29 personally or by registered or certified mail upon the landowner and 30 the owner of the sign or their agents. Removal by the Department of 31 the sign, display or device on the failure of the owners to comply 32 with the notice and demand gives the Department a right of action to 33 recover the expense of the removal, cost and expenses of suit.

[Any] Except as otherwise provided in section 10 of this 34 2. act, any person who erects or causes to be erected an outdoor 35 36 advertising sign, display or device which violates the provisions of 37 NRS 410.220 to 410.410, inclusive, shall pay to the Department:

38 (a) For the first violation, a fine of \$50;

39 (b) For the second violation, a fine of \$250;

40 (c) For the third or subsequent violation, a fine of \$500 per 41 violation: and 42

(30)

(d) The reasonable costs of collection.

43 This act becomes effective on July 1, 2011. Sec. 16.



