ASSEMBLY BILL NO. 526–COMMITTEE ON WAYS AND MEANS

(ON BEHALF OF THE OFFICE OF FINANCE IN THE OFFICE OF THE GOVERNOR)

MAY 3, 2019

Referred to Committee on Ways and Means

SUMMARY—Revises provisions relating to the Commission on Postsecondary Education. (BDR 34-1214)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Executive Budget.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to education; authorizing the Commission on Postsecondary Education to suspend the approval of or disapprove certain courses of training in certain circumstances; establishing a process for the appeal of such a suspension; providing for an additional voting member on the Commission who represents veterans; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

1 Under existing federal law, an eligible person or veteran receives certain 234567 educational benefits while enrolled in a course of education if the course is approved for the training of veterans by the State approving agency or is approved for the training of veterans in certain other circumstances. (38 U.S.C. § 3672; 38 C.F.R. § 21.4250) Existing federal law authorizes the State approving agency, which in the State of Nevada is the Commission on Postsecondary Education, to suspend or withdraw the approval of such a course if the course fails to meet the 8 requirements for approval. (38 C.F.R. §§ 21.4150, 21.4259) Existing law establishes the Commission on Postsecondary Education. (NRS 394.383) The 9 10 Commission grants licenses to postsecondary educational institutions in this State. 11 (NRS 394.415) Under existing law, the Commission may also, without limitation, 12 authorize a postsecondary educational institution to offer a degree in a specific 13 subject and add vocational programs or degrees in specific subjects. (NRS 394.421) 14 Existing regulations also provide that any institution licensed by or under the 15 jurisdiction of an agency of government which seeks or has obtained approval to 16 offer training to veterans is subject to the regulations of the Commission. 17 (NAC 394.375)





18 Section 1 of this bill authorizes the Commission to suspend the approval of a 19 course for the training of veterans in certain circumstances. Section 1 requires the 20 Commission to disapprove such a course in certain circumstances. Section 1 further 21 22 23 24 25 26 27 28 29 requires the Commission to provide notification to a postsecondary educational institution of the suspension of a course and include certain information in such notification. Section 1 establishes a process by which a postsecondary educational institution that offers a course that has been suspended may appeal such a decision.

Section 2 of this bill increases the number of voting members on the Commission from six to seven members. Section 3 of this bill requires that one member on the Commission represent veterans and be knowledgeable on issues relating to veterans.

Sections 4-8 of this bill make conforming changes.

THE PEOPLE OF THE STATE OF NEVADA. REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 394 of NRS is hereby amended by adding 1 2 thereto a new section to read as follows:

3 The Commission may suspend the approval of a course for 1. the training of veterans approved pursuant to 38 U.S.C. § 3672 4 and offered by a postsecondary educational institution in 5 6 accordance with the provisions of 38 C.F.R. § 21.4259(a)(1). The 7 Commission shall disapprove such a course in accordance with the provisions of 38 C.F.R. § 21.4259(a)(2). Except as otherwise 8 9 provided by federal law, the Commission may immediately 10 disapprove such a course if: 11

(a) The institution requests the disapproval; or

12 (b) The institution has permanently closed or no longer has 13 the legal authority to operate.

14 The Commission shall notify the postsecondary educational institution, in writing, of a suspension of approval of a 15 course pursuant to subsection 1 by certified mail, return receipt 16 17 requested, in accordance with the provisions of 38 U.S.C. § 3679 and 38 C.F.R. § 21.4259. Except as otherwise provided by federal 18 19 law, the notification must include:

20 (a) A statement of the facts or conduct that led to the 21 suspension of approval of a course;

22 (b) A statement of any deficiencies in the course that must be 23 corrected before the suspension of approval of a course can be rescinded, if applicable; and 24

(c) A statement informing the institution of its right to appeal 25 26 such a decision by requesting a hearing.

27 3. If an institution corrects the deficiencies identified by the 28 Commission in the statement submitted to the institution pursuant 29 to subsection 2 during the period of suspension imposed pursuant





to subsection 1, the Commission shall rescind the suspension of 1 2 approval of the course.

3 4. Except as otherwise provided by federal law, the Commission shall grant a request for a hearing submitted by a 4 5 postsecondary educational institution not less than 10 business days after the date the institution receives a notification of 6 suspension of approval sent pursuant to subsection 2. The request 7 8 for a hearing must be in writing and may be sent to the Administrator by electronic mail, facsimile or certified mail, 9 return receipt requested. 10

11 5. At least 10 days before a hearing granted pursuant to 12 subsection 4, each party to the hearing shall submit to the other 13 party a written statement that includes, without limitation:

14 (a) The disputed facts of the case;

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(b) The issues presented by the case;

(c) A list of the names of the witnesses who may testify at the 16 17 hearing and the contact information for each witness; and

18 (d) A list and description of the exhibits, if any, that the party 19 intends to use at the hearing.

20 A hearing before a hearing officer granted pursuant to **6**. 21 subsection 4 must be held in accordance with chapter 233B of 22 NRS.

23 Each party to a hearing granted pursuant to subsection 4 is 7. 24 entitled to be heard, to present and rebut evidence and to examine and cross-examine witnesses. The Commission shall present its 25 26 case first, followed by the postsecondary educational institution. 27 The hearing officer may allow rebuttal evidence.

28 8. The hearing officer shall render his or her decision at an 29 open meeting after the conclusion of a hearing granted pursuant 30 to subsection 4. The hearing officer may:

(a) Affirm the initial suspension of approval of a course and 31 32 the conditions for correcting any deficiencies identified by the 33 *Commission pursuant to subsection 2;*

34 (b) Affirm the initial suspension of approval of a course and 35 modify the conditions for correcting any deficiencies identified by 36 the Commission pursuant to subsection 2; or 37

(c) Rescind the suspension of approval.

38 9. A decision of the Commission on a hearing granted pursuant to subsection 4 is final. If a postsecondary educational 39 institution does not request a hearing pursuant to subsection 4, the 40 initial suspension of approval of a course is final. A postsecondary 41 42 educational institution that offers a course that has been 43 suspended pursuant to subsection 8 is entitled to a review of the 44 decision in the manner provided by chapter 233B of NRS.





1 10. The Commission shall adopt regulations establishing a 2 process for holding a hearing requested pursuant to subsection 4, 3 including, without limitation, that a hearing date may be 4 continued upon written motion or stipulation and the approval of 5 the Chair of the Commission.

Sec. 2. NRS 394.383 is hereby amended to read as follows:

7 394.383 1. The Commission on Postsecondary Education is 8 hereby created within the Employment Security Division of the 9 Department of Employment, Training and Rehabilitation. The 10 Commission consists of:

(a) An employee of the Department of Employment, Training
and Rehabilitation designated by the Director of the Department of
Employment, Training and Rehabilitation to serve as a nonvoting
member; and

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(b) [Six] Seven voting members appointed by the Governor.

16 2. The voting members of the Commission are entitled to 17 receive a salary of not more than \$80, as fixed by the Commission, 18 for each day's attendance at a meeting of the Commission.

19 The nonvoting member of the Commission designated 3. 20 pursuant to paragraph (a) of subsection 1 must be relieved from his 21 or her duties with the Department of Employment, Training and 22 Rehabilitation without loss of regular compensation so that he or she 23 may prepare for and attend meetings of the Commission and 24 perform any work necessary to carry out the duties of the 25 Commission in the most timely manner practicable. The Department 26 may not require the member to make up time or take annual 27 vacation or compensatory time for the time that he or she is absent 28 from work to carry out his or her duties as a member of the 29 Commission.

30 4. While engaged in the business of the Commission, each 31 member of the Commission is entitled to receive the per diem 32 allowance and travel expenses provided for state officers and 33 employees generally.

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Sec. 3. NRS 394.385 is hereby amended to read as follows:

394.385 1. The Governor shall appoint:

(a) Two members who are knowledgeable in the field of
education, but not persons representing postsecondary educational
institutions, or colleges established or maintained under the laws of
this State.

40 (b) Two members who are representatives of private 41 postsecondary educational institutions.

42 (c) Two members who are representatives of the general public 43 and are not associated with the field of education.

(d) One member who represents veterans and is knowledgeable
in issues relating to veterans.





1 2. The Commission shall designate a Chair. The Commission 2 may meet regularly at least four times each year at such places and 3 times as may be specified by a call of the Chair or majority of the 4 Commission. The Commission shall prescribe regulations for its 5 own management. Four voting members of the Commission 6 constitute a quorum which may exercise all the authority conferred 7 upon the Commission.

8 3. Any Commissioner may be removed by the Governor if, in 9 the opinion of the Governor, the Commissioner is guilty of 10 malfeasance in office or neglect of duty.

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Sec. 4. NRS 394.510 is hereby amended to read as follows:

12 394.510 1. The Commission may impose an administrative 13 fine of not more than \$10,000 against a licensee, revoke a license, or 14 make a license conditional after its issuance, if the Commission reasonably believes that the holder has violated the provisions of 15 16 NRS 394.383 to 394.560, inclusive, and section 1 of this act, or 17 regulations adopted pursuant to those sections, or has failed to 18 comply with a lawful order of the Commission. The Administrator 19 shall notify the institution of the reasons for the action by certified 20 mail to its last known address, 20 days before the meeting of the 21 Commission at which the action will be considered.

22 2. If the Commission revokes a license, the institution shall 23 cease its operations and granting degrees and shall refund to each 24 enrolled student the cost of the student's current course or program.

25 3. The Administrator may impose an administrative fine of not 26 more than \$10,000 against an institution or agent, revoke an agent's 27 permit, or make a permit conditional after its issuance, if the 28 Administrator reasonably believes that the holder has violated the 29 provisions of NRS 394.383 to 394.560, inclusive, and section 1 of 30 *this act*, or regulations adopted pursuant thereto. Before action is 31 taken, the Administrator shall notify the holder by certified mail of 32 facts or conduct that warrant the impending action and advise the 33 holder that if a hearing is desired it must be requested within 10 34 days after receipt of the notice letter. If no hearing is requested 35 within the prescribed period the action becomes final.

4. If an agent is fined or the agent's permit is revoked or
conditions imposed, the Administrator shall notify, by certified
mail, the institution the agent represented in addition to the agent
and any other parties to any hearing.

40 Sec. 5. NRS 394.520 is hereby amended to read as follows:

41 394.520 1. Until 1 year after the last date of attendance or 42 date on which the damage occurred, whichever is later, a person 43 claiming damage as a result of any act by a postsecondary 44 educational institution or its agent, or both, that is a violation of 45 NRS 394.383 to 394.560, inclusive, *and section 1 of this act*, or





regulations adopted pursuant thereto, may file with the
 Administrator a verified complaint against the institution, its agent,
 or both. The complaint must set forth the alleged violation and
 contain other information as required by regulations of the
 Commission. A complaint may also be filed by a Commissioner or
 the Attorney General or initiated by the Administrator.

7 2. The Administrator shall investigate any verified complaint 8 and may, at his or her discretion, attempt to effectuate a settlement by arbitration, mediation or negotiation. The Administrator may also 9 consult with the applicable accrediting body to resolve the 10 complaint. If a settlement cannot be reached, the Administrator shall 11 12 render a decision and notify each party of the decision and the 13 reasons for it by certified mail to his or her last known address. 14 Either party may request a hearing before the Commission by notifying the Administrator by certified mail within 15 days after 15 16 the decision was mailed to the party. The hearing must be held at the 17 next meeting of the Commission in the geographical area convenient 18 to the parties. If a hearing is not requested, the decision of the 19 Administrator is final.

20 3. If, after consideration of all the evidence presented at a 21 hearing, the Commission finds that a postsecondary educational 22 institution or its agent, or both, are guilty of the violation alleged in 23 the complaint, it shall issue and the Administrator shall serve upon 24 the institution or agent, or both, an order to cease and desist from the 25 violation. If the Commission finds the institution has substantially 26 failed to furnish the instruction or services agreed upon in the 27 agreement to enroll, it shall order the institution to make full 28 restitution to the student of all money paid pursuant to the 29 agreement. If the Commission finds that the institution has 30 substantially furnished the instruction or services agreed upon in the 31 agreement to enroll, but that conditions in the school were 32 sufficiently substandard that it was not reasonable to expect the 33 student to complete the instruction, the Commission shall order the institution to make restitution to the student of one-half the money 34 35 paid pursuant to the agreement. The Commission may also, as 36 appropriate, based on the Administrator's investigation and the 37 evidence adduced at the hearing, or either of them, institute 38 proceedings to revoke an institution's license or recommend that the 39 Administrator institute proceedings to revoke an agent's permit.

40 **Sec. 6.** NRS 394.610 is hereby amended to read as follows:

41 394.610 Unless a specific penalty is otherwise provided, a 42 person who willfully violates the provisions of NRS 394.005 to 43 394.560, inclusive, *and section 1 of this act* is guilty of a gross 44 misdemeanor. Each day's failure to comply with the provisions of 45 these sections is a separate offense.





1 Sec. 7. NRS 232.920 is hereby amended to read as follows: 2

232.920 The Director:

1. Shall:

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4 (a) Organize the Department into divisions and other operating 5 units as needed to achieve the purposes of the Department;

(b) Upon request, provide the Director of the Department of 6 7 Administration with a list of organizations and agencies in this State whose primary purpose is the training and employment of persons 8 9 with disabilities:

10 (c) Except as otherwise provided by a specific statute, direct the divisions to share information in their records with agencies of local 11 12 governments which are responsible for the collection of debts or 13 obligations if the confidentiality of the information is otherwise 14 maintained under the terms and conditions required by law;

15 (d) Provide the employment and wage information to the Board of Regents of the University of Nevada for purposes of the reporting 16 required of the Board of Regents by subsection 4 of NRS 396.531: 17 18 and

19 (e) Provide to the Director of the Legislative Counsel Bureau a 20 written report each quarter containing the rate of unemployment of residents of this State regarding whom the Department has 21 22 information, organized by county and, for each county, the rate of 23 unemployment disaggregated by demographic information, 24 including, without limitation, age, race and gender. The Director of 25 the Department shall:

26 (1) Post on the Internet website of the Department the report 27 required by this paragraph;

28 (2) Provide the report to the Governor's Workforce 29 Investment Board and all applicable agencies for the purposes of 30 subsection 5 of NRS 232.935; and

31 (3) Post on the Internet website of the Department the written 32 report provided by the Governor's Workforce Investment Board 33 pursuant to subsection 5 of NRS 232.935.

34 Is responsible for the administration, through the divisions 2. 35 of the Department, of the provisions of NRS 394.383 to 394.560, inclusive, and section 1 of this act, 426.010 to 426.720, inclusive, 36 37 426.740, 426.790 and 426.800, and chapters 612 and 615 of NRS, 38 and all other provisions of law relating to the functions of the Department and its divisions, but is not responsible for the 39 40 professional line activities of the divisions or other operating units except as otherwise provided by specific statute. 41

42 May employ, within the limits of legislative appropriations, 43 such staff as is necessary for the performance of the duties of the 44 Department.





1 Sec. 8. NRS 612.220 is hereby amended to read as follows:

2 612.220 The Administrator:

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1. Shall administer this chapter.

4 2. Is responsible for the administration, through the 5 Administrator of the Commission on Postsecondary Education, of 6 the provisions of NRS 394.383 to 394.560, inclusive [..], and 7 section 1 of this act.

8 3. Has power and authority to adopt, amend or rescind such 9 rules and regulations, to employ, in accordance with the provisions 10 of this chapter, such persons, make such expenditures, require such 11 reports, make such investigations, and take such other action as the 12 Administrator deems necessary or suitable to that end.

4. Shall determine his or her own organization and methods of
procedure for the Division in accordance with the provisions of this
chapter.

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