

ASSEMBLY BILL NO. 5—COMMITTEE
ON GOVERNMENT AFFAIRS

(ON BEHALF OF THE OFFICE OF ENERGY
IN THE OFFICE OF THE GOVERNOR)

PREFILED NOVEMBER 15, 2016

Referred to Committee on Government Affairs

SUMMARY—Provides for the creation of certain local improvement districts. (BDR 22-233)

FISCAL NOTE: Effect on Local Government: No.
Effect on the State: No.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to local improvements; providing for the creation of certain local improvement districts that include an energy efficiency improvement project or a renewable energy project; and providing other matters properly relating thereto.

Legislative Counsel’s Digest:

- 1 Existing law sets forth the procedures for a governing body to acquire,
- 2 improve, equip, operate or maintain local improvement districts that include
- 3 various types of projects, including energy efficiency improvement projects and
- 4 renewable energy projects. (NRS 271.265-271.630) This bill provides for the
- 5 creation by a local government, without an election, of a local improvement district
- 6 that includes an energy efficiency improvement project or a renewable energy
- 7 project.
- 8 **Section 1.1** of this bill authorizes a local government to create such a district on
- 9 certain commercial or industrial real property. **Section 1.2** of this bill establishes
- 10 certain requirements for a local government to create a district, including obtaining
- 11 signed consent from the owner of any tract on which an energy efficiency
- 12 improvement project or renewable energy project will be located and from certain
- 13 lenders who hold a mortgage or other lien on a property on which such a project
- 14 will be located. **Section 1.4** of this bill provides certain requirements for
- 15 construction in such a district. **Section 1.6** of this bill requires a local government
- 16 to adopt a resolution establishing the procedures for the creation of a district.
- 17 **Sections 2 and 3** of this bill revise the definitions of “energy efficiency
- 18 improvement project” and “renewable energy project.” **Section 4** of this bill
- 19 provides a procedure for an owner of a tract to object to the inclusion of the tract



20 within a district. **Section 5** of this bill establishes requirements for the proceeds of
21 bonds used to pay certain costs related to an energy efficiency improvement project
22 or a renewable energy project. **Section 6** of this bill revises requirements for the
23 interest rate of bonds sold to defray certain costs for local improvement districts.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 271 of NRS is hereby amended by adding
2 thereto the provisions set forth as sections 1.1 to 1.6, inclusive, of
3 this act.

4 **Sec. 1.1. 1.** *The governing body of a municipality, on*
5 *behalf of the municipality and in its name, without an election,*
6 *may create a district to finance one or more energy efficiency*
7 *improvement projects or renewable energy projects:*

8 *(a) On qualifying commercial or industrial real property,*
9 *which may include any real property other than:*

10 *(1) A residential dwelling that contains fewer than five*
11 *individual dwelling units; or*

12 *(2) Property financed by a government-guaranteed*
13 *financing program that prohibits the subordination of the*
14 *government's interest in the property or otherwise prohibits a*
15 *contract under sections 1.1 to 1.6, inclusive, of this act.*

16 *(b) That meet one of the following requirements:*

17 *(1) For an energy improvement project, the project must be*
18 *determined to be appropriate through an energy audit conducted*
19 *by a qualified service company. A project may be determined to be*
20 *appropriate if:*

21 *(I) The energy audit includes a summary of*
22 *recommendations, which for each recommendation must include*
23 *existing and expected consumption and expected energy savings*
24 *expressed in British thermal units, kilowatt-hours, and kilowatts,*
25 *the expected annual energy savings, the cost, the payback period*
26 *in years, the expected life cycle in years and the percentage of*
27 *savings, as applicable; and*

28 *(II) The expected energy savings from the project*
29 *exceeds the investment costs of the project.*

30 *(2) For a renewable energy project, the project must be*
31 *determined to be feasible through a written feasibility study*
32 *conducted by a qualified service company.*

33 **2.** *A bond or interim warrant issued for a district created*
34 *pursuant to this section must not be secured by a pledge of the*
35 *general credit or taxing power of the municipality or by the*
36 *surplus and deficiency fund established pursuant to NRS 271.428.*



1 3. *The improvements to or installations within a district*
2 *created pursuant to this section must not be owned by a*
3 *municipality but shall be deemed to be the property of the owner of*
4 *the tract upon which the improvement or installation is located.*

5 4. *The provisions of:*

6 (a) *NRS 271.275 to 271.365, inclusive, do not apply to a*
7 *district which is created pursuant to this section.*

8 (b) *NRS 271.495 and 271.500 do not apply to any bonds or*
9 *interim warrants issued to finance an energy efficiency*
10 *improvement project or renewable energy project within a district*
11 *created pursuant to this section.*

12 5. *As used in this section:*

13 (a) *“Energy audit” means a formal evaluation of the energy*
14 *consumption of a permanent building or any structural*
15 *improvement to real property that is consistent with the*
16 *requirements of ASTM International Standard E2797, “Standard*
17 *Practice for Building Energy Performance Assessment for a*
18 *Building Involved in a Real Estate Transaction,” the ASHRAE*
19 *Level 2 or 3 guidelines for energy audits or any comparable*
20 *energy assessment guidelines.*

21 (b) *“Qualified service company” has the meaning ascribed to*
22 *it in NRS 333A.060.*

23 **Sec. 1.2.** *1. A governing body may create a district*
24 *pursuant to section 1.1 of this act only if:*

25 (a) *The governing body has, pursuant to section 1.6 of this act,*
26 *adopted by resolution a procedure for the creation and*
27 *administration of a district for the purpose of financing one or*
28 *more energy efficiency improvement projects or renewable energy*
29 *projects.*

30 (b) *Each owner of each tract on which an energy efficiency*
31 *improvement project or renewable energy project will be located*
32 *consents in writing to the location of the project on the tract and*
33 *the levy of an assessment against the tract to pay all or a portion of*
34 *the cost thereof in an amount up to the estimated maximum*
35 *benefit to the tract from the installation or improvement. The*
36 *estimated maximum benefit may not exceed the market value of*
37 *the tract as determined by the governing body.*

38 (c) *Each consent provided pursuant to paragraph (b):*

39 (1) *Describes the tract to be assessed and the improvements*
40 *to be financed;*

41 (2) *States the estimated maximum benefit that the owner*
42 *agrees will be conferred on the tract by virtue of the installation or*
43 *improvement; and*

44 (3) *Is accompanied by:*



1 (I) *A signed copy of each contract between an owner of*
2 *the tract and each contractor described in section 1.4 of this act*
3 *pursuant to which the contractor agrees to construct, acquire and*
4 *install the installation or improvement identified in the consent at*
5 *a total price which does not exceed the limitation set forth in*
6 *section 1.4 of this act and which contains any terms, including,*
7 *without limitation, application fees and costs, the total amount*
8 *financed, annual percentage rate, total amount paid over the life*
9 *of any assessment, any appraisal fees, bond-related costs, annual*
10 *administrative fees, closing costs, credit reporting fees and*
11 *recording fees, and such other terms not inconsistent with the*
12 *provisions of sections 1.1 to 1.6, inclusive, of this act or with the*
13 *resolution adopted pursuant to section 1.6 of this act, as may be*
14 *agreed upon by the owner of the tract and the contractor and is*
15 *acceptable to the governing body; and*

16 (II) *A deposit in an amount determined in the manner*
17 *specified in the resolution adopted pursuant to section 1.6 of this*
18 *act, which may be refunded if the project to which the consent*
19 *relates is completed and is financed with assessments levied*
20 *pursuant to this chapter within the period specified in the*
21 *resolution.*

22 (d) *The outstanding amount owed on all recorded instruments*
23 *which are liens against any tract included in the district does not*
24 *exceed 90 percent of the estimated fair market value of the*
25 *property assessed, as defined by the governing body, taking into*
26 *account the imposition of the liens for assessments pursuant to*
27 *sections 1.1 to 1.6, inclusive, of this act and the additional value*
28 *added to the tract by a project financed pursuant to sections 1.1 to*
29 *1.6, inclusive, of this act.*

30 (e) *Any lender who holds a lien on any tract on which an*
31 *energy efficiency improvement project or renewable energy project*
32 *will be located consents in writing to the levy of an assessment*
33 *against the tract to pay all or a portion of the cost of the*
34 *installation or improvement. A consent signed pursuant to this*
35 *paragraph must be in a recordable form and is binding on the*
36 *holder of a lien who signs the consent. A lender described in this*
37 *paragraph is entitled, within 30 days after providing consent*
38 *pursuant to this paragraph, to offer a loan to the owner of the*
39 *tract as the primary lender on the new levy of an assessment.*

40 2. *Each consent provided pursuant to paragraph (b) of*
41 *subsection 1 and each amendment thereto must be recorded in the*
42 *office of the county recorder and, once recorded, is binding on the*
43 *owner who signed the consent and any other person who holds*
44 *any interest in the tract to which the consent relates and who*
45 *signed the consent.*



1 3. *A district created pursuant to section 1.1. of this act may be*
2 *created at any time as designated by a governing body, but must*
3 *only include tracts for which a consent has been recorded*
4 *pursuant to subsection 2.*

5 4. *As used in this section, "lender" means a mortgagee, the*
6 *beneficiary of a deed of trust or other creditor who holds a*
7 *mortgage, deed of trust or other instrument that encumbers a tract*
8 *as security for the repayment of a loan used to purchase the tract.*

9 **Sec. 1.4.** *Construction within a district created pursuant to*
10 *section 1.1. of this act must be completed through independent*
11 *contracts with contractors licensed in Nevada who are approved*
12 *by the governing body. The municipality is not responsible for the*
13 *construction, or any defects or delays thereof. The laws of this*
14 *State relating to public bidding, public works or public*
15 *procurement are not applicable to contracts for construction*
16 *executed pursuant to this subsection. The total contract price of*
17 *any improvement or installation must not exceed 80 percent of the*
18 *estimated maximum benefit for the tract as stated in the consent,*
19 *as it may be amended from time to time, unless the owner of the*
20 *property to be assessed:*

21 1. *Agrees to pay and pays, or causes another party to pay, the*
22 *difference between 80 percent of the estimated maximum benefit*
23 *and the total contract price from a source other than financing*
24 *provided pursuant to this chapter; and*

25 2. *Agrees in writing that the improvement or installation will*
26 *in fact benefit the tract by an amount at least equal to the sum of*
27 *the estimated maximum benefit stated in the consent and the*
28 *amount to be paid from a source other than financing provided*
29 *pursuant to this chapter.*

30 **Sec. 1.6.** 1. *Before creating a district pursuant to section*
31 *1.1. of this act, a governing body must adopt a resolution which*
32 *specifies the procedures for the creation and administration of*
33 *such a district. The resolution may provide for one or more of the*
34 *following:*

35 (a) *Additional notices of the proposal to create the district,*
36 *notices of the opportunity to apply for inclusion in the district or*
37 *any other notices;*

38 (b) *A reserve of money for bonds issued for the district, the*
39 *method of funding the reserve and the disposition of any interest*
40 *earned upon or the principal of the reserve that is not needed to*
41 *repay any bonds or interim warrants issued for the purposes of*
42 *financing an energy efficiency improvement project or renewable*
43 *energy project within the district;*



1 (c) Any other security for those bonds or interim warrants, and
2 the method of determining the term of the bonds in compliance
3 with NRS 271.515;

4 (d) Any requirements for casualty insurance, liability
5 insurance or other types of insurance for any project within the
6 district;

7 (e) The method of determining the lien-to-value ratio of the
8 property for the purpose of complying with the limitation
9 prescribed by paragraph (d) of subsection 1 of section 1.2 of this
10 act;

11 (f) Any limitation on the lien-to-value ratio that would result in
12 a lower lien-to-value ratio than that prescribed by paragraph (d) of
13 subsection 1 of section 1.2 of this act;

14 (g) Any limitation on the amount of the contract price, as a
15 percentage of the estimated maximum benefit, that is lower than
16 the limitation prescribed by section 1.4 of this act;

17 (h) Any sources, other than the proceeds of assessments, that
18 will be used to pay:

19 (1) The cost of construction and installation of
20 improvements financed pursuant to sections 1.1 to 1.6, inclusive,
21 of this act;

22 (2) The cost of any reserve of money or other security for
23 financing an energy efficiency improvement project or renewable
24 energy project pursuant to sections 1.1 to 1.6, inclusive, of this act;
25 or

26 (3) The cost of engineering work, the cost to issue any
27 bonds or provide other financing, or the cost of other incidentals
28 pursuant to sections 1.1 to 1.6, inclusive, of this act;

29 (i) Any other security features, covenants required of property
30 owners, covenants required of other parties or any other
31 covenants, guarantees, insurance or other matters which the
32 governing body finds are necessary or desirable for the financing
33 of an energy efficiency improvement project or renewable energy
34 project pursuant to sections 1.1 to 1.6, inclusive, of this act; and

35 (j) Any other matters, procedures or financing terms which the
36 governing body, in its sole discretion, determines are necessary or
37 desirable to carry out the purposes of sections 1.1 to 1.6, inclusive,
38 of this act.

39 2. A resolution adopted pursuant to this section:

40 (a) Must contain or incorporate by reference an exhibit
41 describing each tract to be assessed, the type of improvement or
42 installation to be financed for each tract and the estimated
43 maximum benefit as stated in the consent provided pursuant to
44 paragraph (b) of subsection 1 of section 1.2 of this act.



1 *(b) May be adopted as if an emergency exists by a vote of not*
2 *less than two-thirds of all the voting members of the governing*
3 *body.*

4 **Sec. 2.** NRS 271.099 is hereby amended to read as follows:

5 271.099 “Energy efficiency improvement project” means the
6 *installation or* modification of ~~real property or the facilities or~~
7 ~~equipment on the real property that is designed to reduce the energy~~
8 ~~consumption of the real property.~~ *one or more energy efficiency*
9 *improvements and incidentals which are necessary, useful or*
10 *desirable for any such improvements and which installation or*
11 *modification has a useful life, as estimated by a governing body, of*
12 *not less than 10 years.*

13 **Sec. 3.** NRS 271.199 is hereby amended to read as follows:

14 271.199 “Renewable energy project” means *any improvement*
15 *to* real property, *and* facilities and equipment used to generate
16 electricity from renewable energy to offset customer load in whole
17 or in part on the ~~premises,~~ *real property*, and all appurtenances and
18 incidentals necessary, useful or desirable for any such ~~real~~
19 ~~property,~~ *improvements*, facilities and equipment ~~+~~, *and which*
20 *improvement has a useful life, as estimated by a governing body,*
21 *of not less than 10 years.*

22 **Sec. 4.** NRS 271.385 is hereby amended to read as follows:

23 271.385 1. At the time and place designated pursuant to NRS
24 271.380, the governing body shall hear and determine any written
25 complaint, protest or objection filed as provided in that section and
26 any verbal views expressed in respect to the proposed assessments,
27 assessment roll or assessment procedure. The governing body may
28 adjourn the hearing from time to time.

29 2. The governing body, by resolution, may revise, correct,
30 confirm or set aside any assessment and order that the assessment be
31 made de novo.

32 3. Any complaint, protest or objection to:

33 (a) The assessment roll;

34 (b) The regularity, validity and correctness of each assessment;

35 (c) The amount of each assessment; or

36 (d) The regularity, validity and correctness of any other
37 proceedings occurring after the date of the hearing described in NRS
38 271.310 and before the date of the hearing governed by this section,
39 ↪ shall be deemed waived unless filed in writing within the time
40 and in the manner provided by NRS 271.380.

41 *4. If any owner of a tract which is assessed for the purpose of*
42 *creating a district pursuant to section 1.1 of this act objects in*
43 *writing within the time and in the manner provided by NRS*
44 *271.380, the tract must be removed from the assessment roll, and*
45 *the municipality shall not finance the project located on the tract*



1 *unless the objecting owner withdraws his or her objection in*
2 *writing within the time specified by the governing body.*

3 **Sec. 5.** NRS 271.475 is hereby amended to read as follows:

4 271.475 1. The governing body shall likewise have power to
5 issue negotiable bonds in an amount not exceeding the total unpaid
6 assessments levied to pay the cost of any project, howsoever
7 acquired, as hereinafter provided.

8 2. Any ordinance pertaining to the sale, issuance or payment of
9 bonds or other securities of the municipality, or any combination
10 thereof, may:

11 (a) Be adopted as if an emergency existed. The declaration of
12 the governing body, if any, is conclusive in the absence of fraud or
13 gross abuse of discretion.

14 (b) Become effective at any time when an emergency ordinance
15 of the municipality may go into effect.

16 (c) Be adopted by not less than two-thirds of all of the voting
17 members of the governing body, excluding from any such
18 computation any vacancy on the governing body and any member
19 thereon who may vote only to break a tie vote.

20 **3. *The proceeds of bonds which are to be used to pay the costs***
21 ***of construction, acquisition or installation of an energy efficiency***
22 ***improvement project or renewable energy project within a district***
23 ***created pursuant to subsection 1 of section 1.1 of this act must be***
24 ***paid to the contractor as directed in writing by the owner of the***
25 ***tract on which the project is located or, if the owner has paid the***
26 ***contractor, must be paid to reimburse the owner, but in either***
27 ***case, only upon receipt of:***

28 (a) *Written evidence that the installation or improvement is*
29 *complete, or verification through an inspection if so authorized in*
30 *the resolution adopted pursuant to section 1.6 of this act or if the*
31 *municipality otherwise determines to make an inspection;*

32 (b) *A waiver of any mechanic's or materialman's lien if so*
33 *authorized in the resolution adopted pursuant to section 1.6 of this*
34 *act; and*

35 (c) *Written evidence that the total contract price has been paid,*
36 *unless the price is to be paid by the municipality to or at the*
37 *direction of the contractor.*

38 ***↪ No such inspection or review or receipt of a waiver imposes any***
39 ***liability on the municipality for any constructed, acquired or***
40 ***installed energy efficiency improvement project or renewable***
41 ***energy project or any unconstructed, unacquired or uninstalled***
42 ***item, any defect in any such item, any failure of any party to pay***
43 ***for any item, or any lien, including, without limitation, any***
44 ***mechanic's or materialman's lien.***



1 **Sec. 6.** NRS 271.485 is hereby amended to read as follows:

2 271.485 1. Any bonds issued pursuant to this chapter may be
3 sold in such a manner as may be approved by the governing body to
4 defray the cost of the project, including all proper incidental
5 expenses. The governing body may issue a single issue of bonds to
6 defray the costs of projects in two or more improvement districts if
7 the principal amount of those bonds does not exceed the total
8 uncollected assessments levied in each improvement district.

9 2. Bonds must be sold in the manner prescribed in NRS
10 350.105 to 350.195, inclusive:

11 (a) For not less than the principal amount thereof and accrued
12 interest thereon; or

13 (b) At the option of the governing body, below par at a discount
14 not exceeding 9 percent of the principal amount and except as
15 otherwise provided in *this paragraph and in* NRS 99.067, 271.487
16 and 271.730, at a price which will not result in an effective interest
17 rate which exceeds by more than 3 percent the Index of Twenty
18 Bonds which was most recently published before the bids are
19 received or a negotiated offer is accepted if the maximum or any
20 lesser amount of discount permitted by the governing body has been
21 capitalized as a cost of the project. *If the bonds bear an amount of*
22 *interest that is included in gross income for the purposes of*
23 *calculating federal income tax pursuant to the provisions of Title*
24 *26 of the United States Code, the net effective interest rate must*
25 *not exceed twice the maximum interest rate as provided in this*
26 *paragraph.*

27 3. Except as otherwise provided in subsection 4 and NRS
28 271.487 and 271.730, the rate of interest of the bonds must not at
29 any time exceed the rate of interest, or lower or lowest rate if more
30 than one, borne by the special assessments, but any rate of interest
31 of the bonds may be the same as or less than any rate of interest of
32 the assessment, subject to the limitation provided in subsection 2, as
33 the governing body may determine.

34 4. Except as otherwise provided in NRS 271.730, if a
35 governing body creates a district pursuant to the provisions of NRS
36 271.710, the governing body or chief financial officer of the
37 municipality shall, in consultation with a financial advisor or the
38 underwriter of the bonds, fix the rate of interest of the bonds at a
39 rate of interest such that the principal and interest due on the bonds
40 in each year, net of any interest capitalized from the proceeds of the
41 bonds, will not exceed the amount of principal and interest to be
42 collected on the special assessments during that year.

43 5. The governing body may employ legal, fiscal, engineering
44 and other expert services in connection with any project authorized
45 by this chapter and the authorization, issuance and sale of bonds.



1 6. Any accrued interest must be applied to the payment of the
2 interest on or the principal of the bonds, or both interest and
3 principal.

4 7. Any unexpended balance of the proceeds of the bond
5 remaining after the completion of the project for which the bonds
6 were issued must be paid immediately into the fund created for the
7 payment of the principal of the bonds and must be used therefor,
8 subject to the provisions as to the times and methods for their
9 payment as stated in the bonds and the proceedings authorizing their
10 issuance.

11 8. The validity of the bonds must not be dependent on nor
12 affected by the validity or regularity of any proceedings relating to
13 the acquisition or improvement of the project for which the bonds
14 are issued.

15 9. A purchaser of the bonds is not responsible for the
16 application of the proceeds of the bonds by the municipality or any
17 of its officers, agents and employees.

18 10. The governing body may enter into a contract to sell
19 special assessment bonds at any time but, if the governing body so
20 contracts before it awards a construction contract or otherwise
21 contracts for acquiring or improving the project, the governing body
22 may terminate the contract to sell the bonds, if:

23 (a) Before awarding the construction contract or otherwise
24 contracting for the acquisition or improvement of the project, it
25 determines not to acquire or improve the project; and

26 (b) It has not elected to proceed pursuant to subsection 2 or 3 of
27 NRS 271.330, but has elected to proceed pursuant to subsection 1 of
28 that section.

29 11. If the governing body ceases to have jurisdiction to
30 proceed, because the requisite proportion of owners of the frontage
31 to be assessed, or of the area, zone or other basis of assessment, file
32 written complaints, protests and objections to the project, as
33 provided in NRS 271.306, or for any other reason, any contract to
34 sell special assessment bonds is terminated and becomes
35 inoperative.

36 **Sec. 7.** This act becomes effective on July 1, 2017.



