ASSEMBLY BILL NO. 485–COMMITTEE ON TRANSPORTATION

(ON BEHALF OF THE DEPARTMENT OF ADMINISTRATION)

MARCH 25, 2013

Referred to Committee on Transportation

SUMMARY—Revises provisions relating to transportation. (BDR 35-1158)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets *fomitted material* is material to be omitted.

AN ACT relating to transportation; authorizing the Department of Transportation to enter into a public-private partnership to plan, design, construct, improve, finance, operate and maintain an eligible transportation facility; authorizing the Board of Directors of the Department of Transportation to establish user fees, administrative fines and other penalties and charges relating to the use of such a facility; providing for the disposition of money which is received and is to be retained by the Department of Transportation pursuant to a public-private partnership; authorizing the Department of Transportation to grant to a private partner the use of certain real property; exempting such use of real property from all real property and ad valorem taxes; requiring the Department of Motor Vehicles to place a hold on the renewal of the registration of a motor vehicle of a registered owner who fails to pay a user fee; authorizing the Department of Motor Vehicles to establish certain administrative fees; authorizing the Department of Transportation to approve, upon request, the construction of a toll bridge or toll road by a person; providing penalties; and providing other matters properly relating thereto.





Legislative Counsel's Digest:

1 Section 12 of this bill authorizes the Department of Transportation to enter into one or more public-private partnerships for planning, designing, financing, constructing, improving, maintaining, operating or acquiring rights-of-way for certain transportation facilities. Section 18 of this bill provides that a public-private partnership may authorize the charging of user fees in certain circumstances and sets forth specific exceptions to the charging of user fees.

23456789 Section 19 of this bill authorizes the Board of Directors of the Department to: (1) establish a schedule or methodology for charging user fees for the use of a transportation facility; (2) establish administrative fines and other penalties and 10 charges for nonpayment of user fees; and (3) approve exemptions from the user fees for certain motor vehicles. Section 20 of this bill requires the Department to 11 12 adopt regulations establishing a privacy policy regarding the collection and use of 13 personal identifying information necessary for the collection and enforcement of 14 user fees.

15 Section 22 of this bill provides that the registered owner of a motor vehicle is 16 subject to administrative fines, late charges and other penalties and charges for 17 failure to pay a required user fee. Section 23 of this bill requires the Department of 18 Motor Vehicles to place a hold on the renewal of the registration of a motor vehicle 19 if notified that the registered owner of the motor vehicle has failed to pay a required user fee.

20 21 22 23 24 25 26 27 28 29 30 31 32 33 35 36 37 38 Section 25 of this bill requires that all money which is received and retained by the Department of Transportation pursuant to a public-private partnership: (1) be deposited in the State Highway Fund; (2) be accounted for separately; (3) be used first to defray the obligations of the Department under the public-private partnership; and (4) except for costs of administration, be used exclusively for the design, construction, operation, maintenance, financing and repair of the public highways of Nevada. Section 26 of this bill authorizes certain financing of an eligible transportation facility. Section 28 of this bill authorizes the Department to grant to a private partner the use of certain real property and exempts the use of that real property from all real property and ad valorem taxes. Section 29 of this bill requires a private partner to pay prevailing wages for facility construction.

Section 30 of this bill authorizes the Department to adopt regulations to carry out the provisions of this bill. Section 31 of this bill requires the Board of Directors of the Department to submit certain reports concerning the status of any eligible transportation facilities to the Legislative Commission and to the Director of the Legislative Counsel Bureau for transmittal to the Legislature.

Under existing law, the Department may authorize private persons to develop, construct, improve, maintain or operate certain transportation facilities, except toll 39 bridges or toll roads. (NRS 408.5471-408.549) Section 38 of this bill allows toll 40 bridges, toll roads and other transportation facilities that charge user fees, and 41 section 41 of this bill provides that certain provisions governing public-private 42 partnerships apply to such toll bridges, toll roads and transportation facilities that 43 charge user fees.

WHEREAS, The Legislature finds that the State of Nevada is 1 faced with growing traffic congestion and the limited ability to 2 3 expand transportation infrastructure because of financial. 4 environmental and physical constraints; and

5 WHEREAS, The Legislature finds that it is beneficial to explore alternative approaches to developing transportation facilities, 6





including managing the use of existing and planned transportation 1 2 facilities: and WHEREAS, The Legislature finds that public-private partnerships 3 4 have been demonstrated to be an effective means of providing 5 motorists with more reliable travel opportunities and more choices, 6 including within congested freeway corridors; and 7 WHEREAS, The Legislature finds that public-private partnerships are an effective means of financing the development, operation and 8 9 maintenance of a transportation facility; and 10 WHEREAS. It is the intent of the Legislature to maximize the effectiveness and efficiency of the State's transportation facilities 11 12 and highway system; and 13 WHEREAS. It is the intent of the Legislature to authorize the 14 Department of Transportation to establish and carry out 15 transportation facilities to increase efficiency, enhance mobility, 16 expand capacity, improve the effectiveness of transit and facilitate 17 the feasibility of financing improvements through public-private 18 partnerships; now, therefore, 19 20 THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN 21 SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS: 22 23 Section 1. Chapter 408 of NRS is hereby amended by adding 24 thereto the provisions set forth as sections 2 to 32, inclusive, of this 25 act. 26 Sec. 2. As used in sections 2 to 32, inclusive, of this act, unless the context otherwise requires, the words and terms defined 27 in sections 3 to 11, inclusive, of this act have the meanings 28 29 ascribed to them in those sections. 30 Sec. 3. "Authorized emergency vehicle" has the meaning 31 ascribed to it in NRS 484A.020. "Concession" means any lease, ground lease, 32 Sec. 4. 33 franchise, easement, permit, right of entry, operating agreement or other binding agreement transferring rights for the use or control, 34 in whole or in part, of an eligible transportation facility by the 35 36 Department to a private partner. 37 Sec. 5. 1. "Eligible transportation facility" means a facility, 38 including an enhanced, improved, expanded, extended, upgraded or new facility, used or useful for the safe transport of people or 39 goods via one or more modes of transport, whether involving 40 highways, railways, airports, monorails, transit, bus systems, 41 guided rapid transit, fixed guideways, ferries, vessels, intermodal 42 or multimodal systems or any other mode of transport, as well as 43 44 facilities, structures, parking facilities, rest areas, maintenance





yards, rail yards or storage facilities, vehicles, rolling stock or
 other related equipment, items or property.

The term includes, without limitation, highways, roads, 3 *2*. bridges, on-ramps, off-ramps, direct connectors to or from other 4 highways or arterials, tunnels, connectors to an airport, pavement, 5 6 shoulders, structures, culverts, curbs, toll gantries and systems, drains, rights-of-way, buildings, communication facilities, equipment appurtenances, lighting, signage, service centers, 7 8 9 operations centers, rest areas, services, personal property and works incidental to, related to or desirable for highway design, 10 construction, improvement, financing, operation or maintenance. 11

Sec. 6. "Managed lanes" means a highway facility or a set of lanes in which operational and traffic management strategies, including, without limitation, access control, vehicle eligibility and pricing, are implemented and managed in response to changing conditions, traffic and usage and which may include the assessment of a user fee. The term includes, without limitation, express lanes.

19 Sec. 7. "Motor vehicle" has the meaning ascribed to it in 20 NRS 484A.130.

21 Sec. 8. "Private partner" means a person with whom the 22 Department enters into a public-private partnership.

23 Sec. 9. "Public-private partnership" means a contract 24 entered into by the Department with a private partner under which 25 the private partner:

26 I. Assists the Department in defining a potential project 27 concerning an eligible transportation facility and negotiates terms 28 for potentially carrying out the planning, designing, financing, 29 constructing, improving, maintaining, operating or acquiring 30 rights-of-way for, or any combination thereof, the eligible 31 transportation facility, or any portion thereof; or

2. Assumes responsibility for planning, designing, financing, constructing, improving, maintaining, operating or acquiring rights-of-way for, or any combination thereof, an eligible transportation facility, or any portion thereof.

36 Sec. 10. "Registered owner" means a person whose name 37 appears in the records of the Department of Motor Vehicles as the 38 person to whom a motor vehicle is registered.

39 Sec. 11. "User fee" means a fee, toll, fare or other similar 40 charge, including, without limitation, any incidental, account 41 maintenance, administrative, credit card or video tolling fee or 42 charge, imposed on a person for his or her use of an eligible 43 transportation facility by the Department or by a private partner 44 pursuant to a public-private partnership.





1 Sec. 12. 1. The Department, subject to the approval of the 2 Board, may enter into a public-private partnership to plan, finance, design, construct, improve, maintain, operate or acquire 3 the rights-of-way for, or any combination thereof, an eligible 4 transportation facility. 5

6 2. A public-private partnership may include, without 7 limitation:

8 (a) A predevelopment agreement leading to another implementing agreement for an eligible transportation facility as 9 10 described in this subsection;

(b) A design-build agreement;

(c) A design-build agreement that includes the financing, 12 maintenance or operation, or any combination thereof, of the 13 14 eligible transportation facility;

15 (d) A concession, including, without limitation, a toll 16 concession and an availability payment concession;

17 (e) A construction agreement that includes the financing, 18 maintenance or operation, or any combination thereof, of the 19 eligible transportation facility;

20 (f) An operations and maintenance agreement for an eligible 21 transportation facility;

(g) Any other method or agreement for completion of the 22 eligible transportation facility, or any combination thereof, that 23 the Department determines will serve the public interest; or 24 25

(h) Any combination of paragraphs (a) to (g), inclusive.

3. Except as otherwise provided in subsection 4 and 26 27 notwithstanding any other law to the contrary, a public-private partnership may be for a term of not more than 55 years after: 28

29 (a) The opening of the eligible transportation facility to the 30 public and the commencement of its full operations and collection of revenue, if the eligible transportation facility charges user fees; 31

(b) The opening of the eligible transportation facility and the 32 commencement of its full operations, if the eligible transportation 33 facility is used by the public without user fees; or 34

(c) The commencement of the public-private partnership, if the 35 eligible transportation facility involves a facility or service that is 36 not generally open to or used by the public. 37

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A public-private partnership may be extended: 4.

39 (a) As a result of a force majeure event or any other matter outside of the reasonable control of the Department or the private 40 41 partner;

(b) As a means to compensate the private partner for events set 42 43 forth in the public-private partnership that entitle the private 44 partner to additional time or compensation, or both; or 45

(c) For additional terms upon the mutual agreement of:





(1) The private partner; and

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(2) The Department, as authorized by the Board.

3 5. An eligible transportation facility must:

4 (a) Be owned by the Department; and

5 (b) Remain a public use, a public facility or a public highway, 6 or any combination thereof.

7 Sec. 13. The Department may do such things as are 8 necessary and appropriate to carry out a public-private 9 partnership entered into pursuant to section 12 of this act, 10 including, without limitation:

11 *I. Retain legal, financial, technical and other consultants to* 12 assist the Department concerning the eligible transportation 13 facility.

14 2. Apply for, accept and expend money from any lawful 15 source, including, without limitation, any public or private 16 funding, loan, grant, line of credit, loan guarantee, credit 17 instrument, private activity bond allocation, credit assistance from 18 the Federal Government or other type of assistance that is 19 available to carry out the eligible transportation facility.

20 3. Accept from any source any grant, donation, gift or other 21 form of conveyance of land, money, other real or personal 22 property or other thing of value made to the Department to carry 23 out the eligible transportation facility.

4. Enter into a bond indenture, loan agreement, interest rate swap or financing agreement, security agreement, pledge agreement, credit facility, trust agreement or other financial agreement in connection with the financing of the eligible transportation facility pursuant to sections 2 to 32, inclusive, of this act.

30 Sec. 14. 1. To enter into a public-private partnership with 31 the Department pursuant to section 12 of this act, a person must:

32 (a) Obtain a performance bond and payment bond, letter of 33 credit, parent company guarantee or other security acceptable to 34 the Department, or any combination thereof, in amounts 35 determined by the Department;

(b) Obtain insurance covering general liability and liability for
 errors and omissions in amounts determined by the Department;

38 (c) Not have been found liable for breach of contract with 39 respect to a previous project with the Department, other than a 40 breach for legitimate cause, during the 5 years immediately 41 preceding the date of commencement of the solicitation of the 42 public-private partnership; and

43 (d) Not be disqualified from being awarded a contract 44 pursuant to NRS 338.017, 338.13895, 338.1475 or 408.333.





1 2. A private partner is not required to hold the licenses and 2 certifications required to undertake the work for the eligible 3 transportation facility as a condition of eligibility to be a private 4 partner but must ensure that any work which requires a license or 5 certification is performed by a person that possesses the required 6 license or certification.

7 3. Any private entity that wishes to enter into a public-private 8 partnership pursuant to section 12 of this act must provide 9 satisfactory evidence to the Board that the entity is in compliance 10 with the requirements of title 7 of NRS.

11 Sec. 15. 1. A public-private partnership entered into 12 pursuant to section 12 of this act must be awarded through one or 13 more solicitations. The Department may solicit a public-private 14 partnership through:

15 (a) A two-phase procurement involving a request for 16 statements of qualifications and a request for proposals; or

17 (b) A one-phase procurement involving a request for 18 proposals.

19 2. If a request for statements of qualifications is issued by the 20 Department, the Department may select a certain number of 21 persons who submitted a statement of qualifications to receive and 22 respond to a request for proposals.

23 3. For any solicitation in which the Department issues a 24 request for statements of qualifications, request for proposals or 25 similar request, the Department may establish an evaluation 26 process to obtain the best value for the Department. The 27 Department may determine:

(a) The method of evaluation;

(b) The factors the Department will consider, including,
without limitation, qualifications, experience, cost, price, financial
plan, financial commitment, innovative financing and technology,
technical approach and management approach; and

33 (c) The relative weight of those factors in the evaluation 34 process.

4. In the request for statements of qualifications, request for proposals or other request, as applicable, the Department shall set forth the evaluation process, including the methodology, the factors that will be used and the relative weight of those factors.

5. Each request for proposals issued for an eligible transportation facility must require each person submitting a proposal to include with the proposal an executive summary. The executive summary must address the major elements of the proposal but must not include the financial terms of the proposal, the financing plan or other confidential or proprietary



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1 information or trade secrets that the person submitting the 2 proposal intends to be exempt from disclosure.

3 6. The executive summary may be released to the public by 4 the Department at any time.

5 After evaluation of the proposals submitted in response to 7. a request for proposals, the Department may enter into 6 negotiations with the applicant whose proposal appeared to have 7 the best value to enter into a public-private partnership. If the 8 Department is unable to negotiate a public-private partnership 9 10 with that applicant upon such terms and conditions that the Department determines to be in the best interest of the public, the 11 Department shall suspend or terminate negotiations with that 12 13 applicant. The Department may then undertake negotiations with 14 the next highest-ranked applicant in sequence until a public-15 private partnership is entered into or a determination is made by 16 the Department to reject all applicants who submitted proposals.

17 8. After the award and execution of the public-private 18 partnership, the Department shall make available to the applicants 19 and the public the results of the evaluations of proposals and the 20 final rankings of the applicants.

9. Notwithstanding any other law to the contrary, to 21 22 maximize competition and to obtain the best value for the public. 23 no part of a proposal other than the executive summary may be released or disclosed by the Department before the award and 24 execution of the public-private partnership for the eligible 25 transportation facility and the conclusion of any specified period 26 27 to protest or otherwise challenge the award, except pursuant to an administrative or judicial order requiring release or disclosure of 28 29 any part of the proposal.

30 Sec. 16. 1. The Department may reimburse a person who 31 submitted a proposal but with whom the Department did not enter 32 into a public-private partnership for a portion of the cost of 33 preparing the proposal or best and final offer, or both, if the 34 Department determines that the proposal:

(a) Was responsive to the request for proposals; and

36 (b) Met all the requirements set by the Department for the 37 eligibility transportation facility.

2. If the Department intends to make such a reimbursement,
the Department shall set forth the terms, conditions and estimated
amount of the reimbursement in the request for statements of
qualifications or in the request for proposals, as applicable, for the
eligible transportation facility.

43 3. In exchange for the reimbursement, the Department shall 44 require the recipient to grant to the Department the nonexclusive 45 right to use any work product contained in the proposal,



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including, without limitation, technologies, techniques, methods,
 processes and information contained in the project design. Such
 use by the Department is at the sole risk of the Department, and
 the recipient does not have any responsibility for such use.

5 Sec. 17. 1. Except as otherwise provided in this subsection, 6 information obtained by or disclosed to the Department during the 7 procurement or negotiation of a public-private partnership may be kept confidential until the public-private partnership is awarded 8 and executed. The Department may exempt from release to the 9 public any confidential or proprietary information obtained by or 10 disclosed to the Department during the procurement or 11 12 negotiation.

13 2. To make confidential and proprietary information exempt 14 from disclosure pursuant to subsection 1, the person who submits 15 a proposal or other response to a solicitation for an eligible 16 transportation facility must:

17 (a) Invoke the request for exclusion upon submission of the 18 information or other materials for which protection is sought;

19 (b) Identify the data or other materials for which protection is 20 sought with conspicuous labeling;

21 (c) State the reasons why protection is necessary for each 22 document for which protection is sought;

23 (d) Fully comply with any applicable state law with respect to 24 information that the person contends should be exempt from 25 disclosure; and

(e) Defend any action seeking release of records that the 26 27 person submitting the proposal or response believes are protected from disclosure, and indemnify, defend and hold harmless the 28 29 State, the Department, its agents and its employees from any judgments awarded against the State or the Department in favor of 30 the party requesting the records, including any and all costs 31 32 connected with that defense. Under no circumstances will the Department be responsible or liable to the person submitting the 33 proposal or response or any other person for the disclosure of any 34 such labeled materials, whether the disclosure is required by law 35 or court order or occurs through inadvertence, mistake or 36 negligence on the part of the Department or its officers, 37 38 employees, contractors or consultants.

39 Sec. 18. 1. A public-private partnership entered into 40 pursuant to section 12 of this act may include provisions that:

(a) Except as otherwise provided in subsection 3, authorize the
Department or the private partner, or both, to charge, collect, use,
enforce and retain user fees, including, without limitation,
provisions that:





1 (1) Specify the technology to be used in or the technology 2 standards that must be met in connection with the eligible 3 transportation facility.

4 (2) Establish circumstances under which the Department 5 may receive the revenues or a share of the revenues from such 6 user fees.

7 (3) State that the user fees may be collected directly by the 8 Department, the private partner or by a third party engaged for 9 that purpose.

10 (4) Prescribe a formula, indexation or mechanism for the 11 adjustment of user fees during the term of the public-private 12 partnership.

13 (5) Allow a variety of strategies to be employed to manage 14 traffic on the eligible transportation facility, including, without 15 limitation:

16 *(I) High-occupancy vehicle lanes where single- or low-*17 *occupancy vehicles may use higher-occupancy vehicle lanes by* 18 *paying a user fee.*

19 *(II) Managed lanes or facilities in which the user fees* 20 *may vary during the course of the day or week or according to the* 21 *levels of congestion that are anticipated or experienced.*

22 (III) Any combination of, or variation on, the strategies 23 set forth in sub-subparagraphs (I) and (II), or any other strategy 24 that the Department determines is appropriate based on the 25 specific circumstances of the eligible transportation facility.

(6) Govern the enforcement of user fees, including, without 26 27 limitation, provisions for the use of cameras or other mechanisms to ensure that users have paid user fees which are due and 28 provisions that allow the Department of Transportation and the 29 private partner access to relevant databases, including, without 30 limitation, those of the Department of Motor Vehicles, for 31 enforcement purposes. The Department of Transportation may 32 impose a civil penalty of not more than \$10,000 per violation for 33 misuse of the data contained in such databases by the private 34 35 partner, including, without limitation, negligence in securing the data properly. Any civil penalty collected pursuant to this 36 subparagraph must be deposited in the State General Fund. 37

(b) Allow for payments to be made by this State to the private
partner, including, without limitation, periodic payments,
construction payments, milestone payments, progress payments,
payments based on availability or any other performance-based
payments, payments relating to compensation events specified in
the public-private partnership and payments relating to or arising
out of the termination of the public-private partnership.





(c) Allow the Department to accept payments of money from,
 and share revenues with, the private partner. The Department
 shall deposit such money in the State Highway Fund.

4 (d) Address the manner in which the Department and the 5 private partner will share management of the risks of the eligible 6 transportation facility.

7 (e) Specify the manner in which the Department and the 8 private partner will share the costs of any development of the 9 eligible transportation facility.

10 *(f) Allocate financial responsibility for any costs that exceed* 11 *the amount specified in the public-private partnership.*

12 (g) Establish applicable liquidated or stipulated damages to be 13 assessed for nonperformance by the private partner.

(h) Establish performance criteria or incentives, or both.

15 (i) Address the acquisition of rights-of-way and other property 16 interests that may be required for the eligible transportation 17 facility, including, without limitation, provisions that address the 18 exercise of eminent domain by the Department in the manner 19 authorized pursuant to this chapter and chapters 37 of NRS.

20 (j) Establish recordkeeping, accounting and auditing 21 standards to be used for the project.

(k) Upon termination of the public-private partnership, address responsibility for repair, rehabilitation, reconstruction or renovations that are required for an eligible transportation facility to meet all applicable standards set forth in the public-private partnership upon reversion of the eligible transportation facility to this State.

28 (1) Provide for security and law enforcement.

(m) Identify any specifications of the Department that must be
satisfied, including, without limitation, provisions allowing the
private partner to request and receive authorization to deviate
from the specifications on making a showing satisfactory to the
Department.

(n) Specify remedies available and procedures for dispute 34 resolution, including, without limitation, the right of the private 35 partner to institute legal proceedings to obtain an enforceable 36 judgment or award against the Department in the event of a 37 default by the Department and procedures for use of dispute 38 review boards, mediation, facilitated negotiation, nonbinding and 39 binding arbitration and other alternative dispute resolution 40 41 procedures.

42 2. A public-private partnership must contain a provision by 43 which the private partner expressly agrees to be barred from 44 seeking injunctive or other equitable relief to delay, prevent or 45 otherwise hinder the Department from developing or constructing



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1 any other facility which was planned at the time the public-private 2 partnership was executed and which may impact the revenue that 3 the private partner derives from the eligible transportation facility developed under the public-private partnership. The public-private 4 5 partnership may provide for reasonable compensation to the 6 private partner for the adverse effect on revenue from the eligible transportation facility developed under the public-private 7 partnership resulting from the development or construction of 8 another facility by the Department. 9

3. A public-private partnership must not include a provision 10 that authorizes the Department and the private partner to charge, 11 collect, use, enforce and retain user fees on any eligible transportation facility which is a highway or portion of a highway 12 13 in existence on July 1, 2013, except that user fees may be charged, 14 15 collected, used, enforced and retained where:

(a) Express lanes or high-occupancy vehicle lanes are 16 converted to high-occupancy toll lanes, if the conversion is 17 permissible under federal law; 18

19 (b) New capacity or lanes are constructed or added to the existing highwav: 20

21 (c) The existing highway is reconstructed or rehabilitated, if 22 the imposition of user fees is permissible under federal law; or 23

(d) It is otherwise permissible under federal law.

4. In connection with an eligible transportation facility that 24 25 charges user fees, the Department is also entitled to charge, collect, use, enforce and retain user fees and exercise, for the 26 27 benefit of the Department, the power to:

(a) Manage traffic on the eligible transportation facility in the 28 29 manner described in subparagraph (5) of paragraph (a) of 30 subsection 1; and

31 (b) Govern the enforcement of user fees in the manner described in subparagraph (6) of paragraph (a) of subsection 1. 32

Sec. 19. 1. If the Department enters into a public-private 33 partnership pursuant to section 12 of this act and the eligible 34 35 transportation facility involves user fees, the Board:

(a) Shall establish a schedule or methodology for the charging 36 of user fees by the Department or the private partner for the use of 37 38 the eligible transportation facility. Such a schedule or methodology may include, without limitation, provisions for 39 adjusting the user fees based on the type of motor vehicle, time of 40 day, traffic conditions or other factors determined necessary by the 41 42 Department or the private partner to implement, finance or 43 improve the performance of the eligible transportation facility;

44 (b) Shall, consistent with the provisions of section 22 of this 45 act, establish the schedule of administrative fines, late charges and





any other penalties or charges which may be imposed against any
 person who violates any regulation or rule governing the use of
 the eligible transportation facility or who fails to pay a user fee;

3 the eligible transportation facility or who fails to pay a user fee; 4 and

(c) In addition to the exemptions provided in subsection 2, may
provide for exemptions from the payment of a user fee and may
authorize the private partner to provide for such exemptions.

8 2. The following motor vehicles are exempt from any user fee 9 established by the Board:

(a) A preregistered vehicle transporting a number of occupants
 that is specified in the public-private partnership or otherwise
 specified by the Board;

13 (b) A transit bus or vanpool vehicle owned or operated by an 14 agency or political subdivision of this State or the United States, to 15 the extent that such vehicles are exempted pursuant to an 16 agreement between the agency or political subdivision and the 17 Department or the private partner;

(c) An authorized emergency vehicle if:

19 (1) It is responding to an emergency and its emergency 20 lights are in use; or

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(2) It is enforcing traffic laws; and

22 (d) A vehicle that is exempt pursuant to the terms of the 23 public-private partnership.

3. The Board may review annually any fee schedule or 24 25 methodology established pursuant to this section and any adjustments to the user fees made by the Department or the private 26 27 partner to determine whether the user fees effectively manage travel times, speed and reliability with regard to the eligible 28 transportation facility. Such a review does not entitle the 29 Department to modify the terms of a binding public-private 30 partnership or bond indenture. 31

Sec. 20. 1. The Department or private partner may use any method that it determines appropriate to charge, assess and collect a user fee, including, without limitation, the issuance of invoices, collection by means of toll booths, prepayment requirements and the use of an electronic, video or automated collection system. An electronic, video or automated collection system may be used to verify payment or to charge or assess the user fee to:

39 (a) The account of a person whose vehicle is equipped with a 40 transponder or other automated payment technology approved by 41 the Department;

(b) The account of a person who otherwise registers to use the
collection system for the eligible transportation facility; or
(c) The registered owner of a motor vehicle.





2. Except as otherwise provided in this subsection, the name, 1 2 the address, any other personal identifying information and any trip data of a user of an eligible transportation facility is 3 confidential and the Department, a private partner, consultant, 4 contractor or representative thereof shall not release, sell or 5 6 distribute such information without the express written consent of the user. The Department and the private partner may use and 7 8 release such information:

9 (a) As is necessary for the purpose of assessing, charging and collecting a user fee and enforcing any administrative fines, late 10 charges or other penalties and charges imposed pursuant to the 11 12 public-private partnership; and 13

(b) To a law enforcement agency pursuant to a subpoena.

The Department or the private partner may solicit and 14 3. 15 contract with a person to provide services relating to the 16 enforcement and collection of a user fee and any administrative fines, late charges or other penalties and charges imposed 17 18 pursuant to the public-private partnership. 19

The Department or the private partner may: 4.

(a) Accept cash payment of user fees at each toll booth or 20 similar fixed collection facility for user fees; 21

22 (b) Allow a person to establish and deposit money into an account for use in an automated collection system; or 23

(c) Allow a person to establish an account that is not linked to 24 25 a specific vehicle for use in an automated collection system.

5. The Department shall adopt regulations establishing a 26 27 privacy policy regarding the collection and use of personal identifying information pursuant to this section. The regulations 28 29 must include, without limitation, provisions requiring that:

30 (a) Any personal identifying information used to collect and enforce user fees be destroyed not later than 30 days after the 31 person has paid the user fee, administrative fines, late fees or 32 33 other penalties and charges imposed;

34 (b) Any personal identifying information collected for the establishment of an account for the use of an automated collection 35 36 system be:

37 (1) Stored longer than 30 days only if the information is required to perform account functions, including, without 38 39 limitation, billing and other activities directly related to the use of 40 the account; and

41 (2) Destroyed within 30 days after receiving written notice 42 that the person who established the account wants to close the account and has paid all outstanding user fees, administrative 43 44 fines, late fees or any other penalties and charges imposed; and





1 (c) Each person establishing an account for use in an 2 automated collection system be provided a copy, in a clear and 3 conspicuous manner, of the privacy policy required by this section 4 and all other applicable privacy laws, including, without 5 limitation, sections 18 and 21 of this act.

6 Sec. 21. 1. The Department or a private partner may use a 7 photo-monitoring, video, image capture or other automated or 8 technology-based system to detect the failure of a driver or 9 registered owner of a motor vehicle to pay a user fee or to verify 10 the payment of a user fee.

The data, including, without limitation, photographs, 11 images, videotapes and other information about the motor vehicle 12 13 and its owner, generated and obtained by a system described in subsection 1 may only be used by the Department or the private 14 15 partner to establish the nonpayment of a user fee and to enforce collection of a user fee and any administrative fines, late charges 16 and other penalties or charges imposed pursuant to the public-17 18 private partnership and for no other purpose.

19 Sec. 22. 1. Except as otherwise provided in subsection 3, 20 the registered owner of a motor vehicle who fails to pay a user fee 21 is subject to an administrative fine for nonpayment and is liable to 22 the Department or a private partner for the payment of the user 23 fee, administrative fine, late charge and any other penalties or 24 charges established by the Board or pursuant to the public-private 25 partnership.

If a driver or registered owner fails to pay a user fee, the 26 2. 27 Department or the private partner shall provide notice of the nonpayment to the registered owner. The notice must describe 28 29 the claimed nonpayment and the amount due, including, without limitation, any administrative fines, late charges or other penalties 30 or charges, and explain that the registered owner must, within 20 31 days after receiving the notice, pay the full amount due or contest 32 the claim in the manner described in the notice. A registered 33 owner who does not pay the full amount due or contest the claim 34 within 20 days after receiving the notice cannot challenge the 35 claim in any proceeding or action brought by the Department or 36 37 the private partner.

A long-term or short-term lessor of a motor vehicle that is 38 3. 39 the registered owner of a vehicle is not liable to the Department or the private partner for any failure to pay a user fee arising out 40 of the use of a leased or rented motor vehicle during any period 41 42 that the motor vehicle is not in the possession of the lessor if, within 20 days after receiving the written notice from the 43 Department or the private partner, the lessor provides to the 44 45 Department or the private partner the name, address, driver's





1 license number and any other identifying information of the 2 person to whom the motor vehicle was rented or leased at the time 3 of the use of the violation. If the lessor provides such information, the person to whom the motor vehicle was rented or leased at the 4 time of the use of the eligible transportation facility is liable for 5 the user fee or administrative fee, or both, and any late charges or 6 other penalties or charges resulting from the person's failure to 7 8 pay the user fee.

9 Sec. 23. 1. If a registered owner of a motor vehicle fails to 10 respond to the notice of nonpayment provided pursuant to section 11 22 of this act, the Department of Transportation or a private 12 partner may file a notice with the Department of Motor Vehicles. 13 The notice must include:

14 (a) The place, time and date of the use of the eligible 15 transportation facility;

16 (b) The license plate number and, to the extent known, the 17 make and model year of the motor vehicle; and

18 (c) The total amount owed to the Department of 19 Transportation or the private partner, including, without 20 limitation, any administrative fines, late charges or other penalties 21 and charges resulting from the person's failure to pay the user fee.

22 2. Upon receipt of the notice described in subsection 1, the 23 Department of Motor Vehicles shall place a hold on the renewal of 24 the registration of the motor vehicle described in the notice. The 25 Department of Motor Vehicles shall not renew the registration of 26 the motor vehicle unless the registered owner:

27 (a) Pays to the Department of Motor Vehicles the total amount owed to the Department of Transportation or the private partner, 28 29 which amount the Department of Motor Vehicles shall forward, as 30 directed by the Department of Transportation, to the Department of Transportation or the private partner, along with an accounting 31 32 indicating the amount paid, from whom, for which motor vehicle and the corresponding license plate number of the motor vehicle; 33 34 or

35 (b) Presents proof to the Department of Motor Vehicles of 36 payment or satisfaction issued by the Department of 37 Transportation or the private partner.

38 3. In addition to any administrative fine, late charge or other 39 penalty or charge for nonpayment of a user fee established 40 pursuant to a public-private partnership, the Department of Motor 41 Vehicles may impose an additional administrative fee of not more 42 than \$15 upon any person who applies for the renewal of the 43 registration of a motor vehicle subject to a hold placed on the 44 renewal pursuant to this section.





In addition to any other remedy provided by this section,
 the Department of Transportation or the private partner may
 recover in a civil action any user fee, administrative fine, late
 charge or other penalty or charge authorized pursuant to section
 22 of this act, as well as the costs of collection and enforcement.

6 Sec. 24. 1. The Department of Motor Vehicles shall work cooperatively with the Department of Transportation and any 7 private partner to establish a timely and efficient manner for 8 providing information concerning motor vehicles, including, 9 10 without limitation, the name, address and driver's license number of the registered owner and the registration number of the vehicle, 11 to the Department of Transportation and the private partner for 12 13 the purpose of collecting and enforcing user fees and any 14 administration fines, late charges and other penalties and charges 15 imposed pursuant to sections 22 and 23 of this act. To the extent 16 practicable, such information must be transmitted electronically.

17 2. The Department of Motor Vehicles shall work 18 cooperatively with departments of motor vehicles and similar 19 agencies of other jurisdictions and states to:

(a) Assist the Department of Transportation and the private
partner with the collection and enforcement of user fees charged
against a motor vehicle operated on the eligible transportation
facility by a person from such other jurisdiction or state; and

(b) Assist such other departments of motor vehicles and similar agencies with the collection and enforcement of user fees charged against a motor vehicle operated on the toll facilities of such other jurisdiction or state by a motor vehicle registered in this State.

The cooperation must include providing information 29 4 30 concerning motor vehicles, including, without limitation, the name, address and driver's license number of the registered owner 31 32 and the registration number of the vehicle, to such departments of motor vehicles and similar agencies of other jurisdictions and 33 states and forwarding such information received from such other 34 departments of motor vehicles and similar agencies of other 35 jurisdictions and states to the Department of Transportation or the 36 37 private partner.

Sec. 25. 1. All money which is received and is to be 38 39 retained by the Department pursuant to a public-private partnership and which is derived from the imposition of any 40 charge with respect to the operation of any motor vehicle upon 41 any public highway in this State must be deposited in the State 42 Highway Fund, accounted for separately and, except for costs of 43 44 administration, be used exclusively for the design, construction, operation, maintenance, financing and repair of the public 45





highways of this State. The money must first be used to defray the
 obligations for which the Department is responsible under the
 public-private partnership, including, without limitation, the costs
 of administration, design, construction, operation, maintenance,
 financing and repair of the eligible transportation facility from
 which the money is derived.

7 2. Any other money received and to be retained by the Department pursuant to sections 2 to 32, inclusive, of this act or 8 pursuant to any policies or procedures established by the 9 10 Department or set forth in the public-private partnership must be deposited in the State Highway Fund and accounted for 11 separately. The interest and income on the money in the account, 12 after deducting any applicable charges, must be credited to the 13 14 account. The money in the account may be used for:

(a) The payment of the costs of planning, designing, financing,
 constructing, improving, maintaining, operating or acquiring
 rights-of-way for, or any combination thereof, the eligible
 transportation facility;

19 (b) The payment of the costs of administering the eligible 20 transportation facility and enforcing the collection and 21 enforcement of tolls;

(c) Satisfaction of any obligations of the Department pursuant
 to a public-private partnership; and

24 (d) The costs of administration, construction, maintenance 25 and repair of the public highways located in the county or 26 counties from which the money was obtained.

27 Sec. 26. 1. An eligible transportation facility and any 28 improvement to property in connection with an eligible 29 transportation facility determined by the Department to be 30 necessary or desirable therefor may, as determined by the 31 Department, be financed:

32 (a) By the private partner using equity, debt, bonds or any 33 other financing or money, or any combination thereof, for the 34 eligible transportation facility.

(b) By the issuance of revenue bonds or notes of the State
which are payable from and secured by:

(1) Revenues from the eligible transportation facility,
including, without limitation, user fees and payments established,
due and collected pursuant to sections 22 and 23 of this act, other
than subsection 3 of section 23 of this act;

41 (2) Payments from the Department to the private partner 42 pursuant to a public-private partnership, including any availability 43 payments;

44 (3) Payments from the private partner as described in 45 section 18 of this act;



(4) Guarantees or any other forms of financial assistance 1 2 from the private partner or any other person;

3 (5) Any grants, donations or other sources of money mentioned in subsection 2 or 3 of section 13 of this act, if use of 4 the money for the purpose of paying and securing the payment of 5 the principal of and interest on those bonds or notes is consistent 6 7 with and not prohibited by the instrument, law or regulation under 8 which the money is received;

(6) Interest or other gain accruing on any of the money 9 deposited in the State Highway Fund pursuant to section 25 of this 10 11 act:

12 (7) Any other funds and revenues of the Department that 13 are eligible for such use; or 14

(8) Any combination thereof,

→ as described in the resolution authorizing the issuance of the 15 16 bonds or notes. The bonds or notes must be authorized and issued under the procedure described in NRS 408.273, but the bonds or 17 18 notes must be secured as provided in this section and may have a 19 maturity of up to 40 years after the date of issuance. Any bonds or notes authorized by this paragraph are special, limited obligations 20 of the State payable solely from the revenues specifically pledged 21 22 to the payment of those obligations, as specified in the resolution for the issuance of the bonds or notes, and do not create a debt of 23 the State for the purposes of Section 3 of Article 9 of the Nevada 24 25 Constitution.

(c) By the issuance of revenue bonds or notes of the State, to 26 27 finance the eligible transportation facility directly or by making a loan to the private partner, pursuant to a financing agreement 28 29 entered into between the State and the private partner for the purpose of securing the bonds or notes and providing for their 30 payment. Any bonds or notes issued pursuant to this paragraph 31 32 must be payable solely from and secured by payments made by and property of and other security provided by the private partner, 33 including, without limitation, any payments made to the private 34 partner by the Department pursuant to the public-private 35 partnership. Any bonds or notes issued pursuant to this paragraph 36 must be authorized and issued under the procedure described in 37 NRS 408.273, but the bonds or notes must be secured as provided 38 39 in this paragraph and may have a maturity of up to 40 years from the date of issuance. Any bonds or notes as authorized by this 40 paragraph are special, limited obligations of the State payable 41 solely from the revenues specifically pledged to the payment of 42 those obligations, as specified in the resolution for the issuance of 43 44 the bonds or notes, and do not create a debt of the State for the 45 purposes of Section 3 of Article 9 of the Nevada Constitution.





(d) By the issuance of private activity bonds or notes of the 1 State or any other eligible issuer, to finance the eligible 2 transportation facility directly or by making a loan to the private 3 partner, pursuant to a financing agreement entered into between 4 the State and the private partner for the purpose of securing the 5 bonds or notes and providing for their payment. Any bonds or 6 notes issued pursuant to this paragraph must be payable solely 7 from and secured by payments made by and property of and other 8 security provided by the private partner, including, without 9 limitation, any availability payments or other payments made to 10 the private partner by the Department pursuant to the public-11 private partnership. Any bonds or notes issued pursuant to this 12 13 paragraph must be authorized and issued under the procedure 14 described in NRS 408.273. but the bonds or notes must be secured 15 as provided in this paragraph and may have a maturity of up to 40 16 years from the date of issuance. Any bonds or notes as authorized 17 by this paragraph are special, limited obligations of the State payable solely from the revenues specifically pledged to the 18 payment of those obligations, as specified in the resolution for 19 the issuance of the bonds or notes, and do not create a debt of the 20 State for the purposes of Section 3 of Article 9 of the Nevada 21 22 Constitution.

(e) By any loan, grant, line of credit, loan guarantee, credit 23 instrument, private activity bond allocation, credit assistance from 24 25 the Federal Government or other type of assistance that is available to carry out the eligible transportation facility. 26

27 (f) With any grant, donation, gift or other form of conveyance of land, money or other real or personal property or other thing of 28 29 value made to the Department to carry out the eligible 30 transportation facility.

31 (g) With available money from any other source, including a 32 source described in subsections 2 and 3 of section 13 of this act or 33 from user fees. 34

(h) By any combination of paragraphs (a) to (g), inclusive.

If so determined by the Department, any bonds or notes 35 issued as described in paragraph (b) of subsection 1 may also be 36 37 payable from and secured by taxes which are credited to the State Highway Fund and which would not cause the bonds or notes to 38 39 create a public debt under the provisions of Section 3 of Article 9 of the Nevada Constitution. In addition, the Department may 40 41 pledge those taxes to and use those taxes for the payment of any of 42 its obligations under a public-private partnership.

43 Sec. 27. The Department may acquire, condemn or hold real 44 property and related appurtenances under fee title, lease, 45 easement, dedication or license for an eligible transportation





facility or in connection with a public-private partnership in any
 manner in which the Department is authorized by law.

3 Sec. 28. 1. The Department may grant to a private partner 4 in connection with a public-private partnership a lease, easement, 5 operating agreement, license, permit or right of entry for such real 6 property and related appurtenances. Such grant and use shall be 7 deemed for all purposes a public use, a public facility or a public 8 highway, or any combination thereof.

9 2. The Department may include authority in a public-private 10 partnership or otherwise authorize a private partner to remove any 11 encroachments or relocate any utility from the right-of-way of an 12 eligible transportation facility.

13 3. The use of the real property and related appurtenances 14 granted by the Department to the private partner pursuant to 15 subsection 1 is exempt from all real property and ad valorem taxes 16 pursuant to NRS 361.157.

17 Sec. 29. A private partner who enters into a contract for 18 construction work pursuant to a public-private partnership shall 19 pay the prevailing wage required pursuant to NRS 338.020 to 20 338.090, inclusive. Solely for the purposes of those provisions:

21 1. The eligible transportation facility shall be deemed to be a 22 public work; and

23 24 2. The Department shall be deemed to be:

(a) A party to the contract; and

25 (b) The public body advertising for bids and awarding the 26 contract for the eligible transportation facility.

27 Sec. 30. 1. The Department may adopt regulations to carry 28 out the provisions of sections 2 to 32, inclusive, of this act.

29 2. Any public-private partnership entered into pursuant to 30 sections 2 to 32, inclusive, of this act must include a provision 31 which states that the regulations adopted by the Department 32 pursuant to subsection 1 and the provisions of sections 2 to 32, 33 inclusive, of this act as of the date the Department entered into the 34 public-private partnership shall be deemed incorporated as terms 35 of the public-private partnership.

36 Sec. 31. If the Department enters into a public-private 37 partnership pursuant to section 12 of this act:

The Department shall report annually to the Board on the
 status of the eligible transportation facility.

40 2. On or before February 1 of each year, the Board shall 41 prepare a written report concerning the eligible transportation 42 facility. The report must include, without limitation:

43 (a) The current status of the eligible transportation facility.





1 (b) If the eligible transportation facility involves user fees, the 2 amount of user fees collected by the Department and the private 3 partner.

(c) The amount of money received by the Department in 4 5 connection with the eligible transportation facility from sources 6 other than user fees.

7 (d) The amount paid by the Department under a public-private 8 partnership.

9 (e) Such other information as the Board determines 10 appropriate.

11 On or before February 1 of each even-numbered year, the 3. Board shall submit the report prepared pursuant to subsection 2 to 12 13 the Legislative Commission. On or before February 1 of each oddnumbered year, the Board shall submit the report to the Director 14 15 of the Legislative Counsel Bureau for transmittal to the next 16 regular session of the Legislature.

17 Sec. 32. To the extent practicable, the provisions of sections 18 2 to 32, inclusive, of this act are intended to supplement other statutory provisions governing the administration of highways in 19 this State and such other provisions must be given effect to the 20 21 extent that those provisions do not conflict with the provisions of 22 sections 2 to 32, inclusive, of this act. If there is a conflict between such other provisions and the provisions of sections 2 to 32, 23 inclusive, of this act, the provisions of sections 2 to 32, inclusive, 24 25 of this act control. 26

Sec. 33. NRS 408.317 is hereby amended to read as follows:

27 408.317 1. Except as otherwise provided in NRS 408.3875 to 28 408.3887, inclusive, and sections 2 to 32, inclusive, of this act, all 29 work of construction, reconstruction, improvement and maintenance 30 of highways as provided under the provisions of this chapter is 31 under the supervision and direction of the Director and must be 32 performed in accordance with the plans, specifications and contracts prepared by the Director. 33

34 All maintenance and repair of highways when performed by 2. 35 the Department must be paid out of the State Highway Fund.

36

Sec. 34. NRS 408.327 is hereby amended to read as follows:

37 408.327 Except as otherwise provided in NRS 408.3875 to 408.3887, inclusive [+], and sections 2 to 32, inclusive, of this act: 38

39 Whenever the provisions of NRS 408.323 do not apply, the 1. 40 Director shall advertise for bids for such work according to the plans 41 and specifications prepared by the Director.

The advertisement must state the place where the bidders 42 2. 43 may obtain or inspect the plans and specifications and the time and 44 place for opening the plans and specifications.





1 3. Publication of the advertisement must be made at least once 2 a week for 2 consecutive weeks for a total of at least two publications in a newspaper of general circulation in the county in 3 4 which the major portion of the proposed improvement or construction is to be made, and the advertisement must also be 5 6 published at least once a week for 2 consecutive weeks for a total of 7 at least two publications in one or more daily papers of general circulation throughout the State. The first publication of the 8 advertisement in the daily newspapers having general circulation 9 10 throughout the State must be made not less than 15 days before the 11 time set for opening bids.

12

Sec. 35. NRS 408.333 is hereby amended to read as follows:

13 408.333 Except as otherwise provided in NRS 408.3875 to 14 408.3887, inclusive $\frac{11}{12}$, and sections 2 to 32, inclusive, of this act:

15 1. Before furnishing any person proposing to bid on any advertised work with the plans and specifications for such work, the 17 Director shall require from the person a statement, verified under 18 oath, in the form of answers to questions contained in a standard 19 form of questionnaire and financial statement, which must include a 20 complete statement of the person's financial ability and experience 21 in performing public work of a similar nature.

22 2. Such statements must be filed with the Director in ample 23 time to permit the Department to verify the information contained 24 therein in advance of furnishing proposal forms, plans and 25 specifications to any person proposing to bid on the advertised 26 public work, in accordance with the regulations of the Department.

27 3. Whenever the Director is not satisfied with the sufficiency 28 of the answers contained in the questionnaire and financial 29 statement, the Director may refuse to furnish the person with plans 30 and specifications and the official proposal forms on the advertised 31 project. If the Director determines that the person has, within the 32 preceding year, breached a contract for a public work for which the 33 cost exceeds \$25,000,000 by failing to comply with a requirement of paragraphs (a) to (e), inclusive, of subsection 1 of NRS 338.0117, 34 35 the Director shall refuse to furnish the person with plans and 36 specifications and the official proposal forms on the advertised 37 project. Any bid of any person to whom plans and specifications and 38 the official proposal forms have not been issued in accordance with 39 this section must be disregarded, and the certified check, cash or 40 undertaking of such a bidder returned forthwith.

41 4. Any person who is disqualified by the Director, in 42 accordance with the provisions of this section, may request, in 43 writing, a hearing before the Director and present again the person's 44 check, cash or undertaking and such further evidence with respect to 45 the person's financial responsibility, organization, plant and





equipment, or experience, as might tend to justify, in his or her
 opinion, issuance to him or her of the plans and specifications for
 the work.

5. Such a person may appeal the decision of the Director to the Board no later than 5 days before the opening of the bids on the project. If the appeal is sustained by the Board, the person must be granted the rights and privileges of all other bidders.

8

Sec. 36. NRS 408.337 is hereby amended to read as follows:

9 408.337 Except as otherwise provided in NRS 408.3875 to 408.3887, inclusive [+], and sections 2 to 32, inclusive, of this act:

11 1. All bids must be accompanied by an undertaking executed 12 by a corporate surety authorized to do business in the State, or by 13 cash or a certified check in an amount equal to at least 5 percent of 14 the amount bid. Such undertaking, cash or check furnished to 15 accompany a bid submitted on-line pursuant to NRS 408.343 must 16 be furnished in accordance with the procedures set forth by the 17 Director.

18 2. If the successful bidder fails to execute the contract in 19 accordance with his or her bid and give any bond required by law 20 and the contract and bond are not postmarked or delivered to the 21 Department within 20 days after award of the contract, the 22 undertaking, cash or certified check is forfeited and the proceeds 23 must be paid into the State Highway Fund.

3. The failure of the successful bidder to furnish any bond required of the bidder by law within the time fixed for his or her execution of the contract constitutes a failure to execute the contract.

4. If the Director deems it is for the best interests of the State. 27 28 the Director may, on refusal or failure of the successful bidder to 29 execute the contract, award it to the second lowest responsible 30 bidder. If the second lowest responsible bidder fails or refuses to 31 execute the contract, the Director may likewise award it to the third 32 lowest responsible bidder. On the failure or refusal to execute the 33 contract of the second or third lowest bidder to whom a contract is so awarded, their bidder's security is likewise forfeited to the State. 34

5. The bidder's security of the second and third lowest responsible bidders may be withheld by the Department until the contract has been finally executed and the bond given as required under the provisions of the contract, at which time the security must be returned. The bidder's security submitted by all other unsuccessful bidders must be returned to them within 10 days after the contract is awarded.

42 Sec. 37. NRS 408.343 is hereby amended to read as follows:
43 408.343 1. Except as otherwise provided in NRS 408.3875 to
44 408.3887, inclusive [+], and sections 2 to 32, inclusive, of this act:
45 (a) All bids must be submitted:



1 (1) Under sealed cover and received at the address in Nevada 2 stated in the advertisement for bids and must be opened publicly and 3 read at the time stated in the advertisement; or

4 (2) Pursuant to the process of on-line bidding established by 5 the Director.

6 (b) No bids may be received after the time stated in the 7 advertisement even though bids are not opened exactly at the time 8 stated in the advertisement. No bid, whether submitted in 9 accordance with subparagraph (1) or (2) of paragraph (a), may be 10 opened before that time.

11 (c) Any bid may be withdrawn by request at any time before the 12 time stated in the advertisement. The withdrawal must be filed with 13 the Director and executed by the bidder or the bidder's duly 14 authorized representative. The withdrawal may be filed 15 electronically. The withdrawal of a bid does not prejudice the right 16 of the bidder to file a new bid before the time stated in the 17 advertisement.

(d) The Department may reject any bid or all bids if, in the
opinion of the Department, the bids are unbalanced, incomplete,
contain irregularities of any kind or for any good cause.

(e) Until the final award of the contract, the Department may
 reject or accept any bids and may waive technical errors contained
 in the bids, as may be deemed best for the interests of the State.

(f) In awarding a contract, the Department shall make the award
to the lowest responsible bidder who has qualified and submitted his
or her bid in accordance with the provisions of this chapter.

27 2. The Director may adopt regulations to carry out the 28 provisions of this section.

29

30

50

3. As used in this section, "on-line bidding" means a process:

(a) That is established by the Director; and

(b) By which bidders submit proposals or bids for contracts on a
secure website on the Internet or its successor, if any, which is
established and maintained by the Department for that purpose.

34

Sec. 38. NRS 408.357 is hereby amended to read as follows:

35 408.357 1. Except as otherwise provided in NRS 408.354, and sections 2 to 32, inclusive, of this act, every contract must 36 37 provide for the filing and furnishing of one or more bonds by the [successful bidder,] person to whom the contract is awarded, with 38 39 corporate sureties approved by the Department and authorized to do business in the State, in a sum equal to the full or total amount of the 40 41 contract awarded. The bond or bonds must be performance bonds or 42 labor and material bonds, or both.

43

2. The performance bonds must:

44 (a) Guarantee the faithful performance of the contract in 45 accordance with the plans, specifications and terms of the contract.





1 (b) Be maintained for 1 year after the date of completion of the 2 contract. 3

The labor and material bonds must: 3.

(a) Secure payment of state and local taxes relating to the 4 contract, premiums under the Nevada Industrial Insurance Act, 5 6 contributions under the Unemployment Compensation Law, and 7 payment of claims for labor, materials, provisions, implements, 8 machinery, means of transportation or supplies furnished upon or 9 used for the performance of the contract; and

(b) Provide that if the contractor or his or her subcontractors, or 10 assigns, fail to pay for such taxes, premiums, contributions, labor 11 12 and materials required of, and used or consumed by, the contractor 13 or his or her subcontractors, the surety shall make the required 14 payment in an amount not exceeding the total sum specified in the 15 bond together with interest at a rate of 8 percent per annum.

16 → All such bonds must be otherwise conditioned as required by law 17 or the Department.

18 4. No person bidding for work or submitting proposals under 19 the provisions of this chapter may be accepted as surety on any 20 bond

21 5 Whenever the Department has cause to believe that the 22 sureties or any of them have become insufficient, it may demand in 23 writing of the contractor such further bonds or additional sureties, in 24 a total sum not exceeding that originally required, as are necessary, 25 considering the extent of the work remaining to be done. Thereafter 26 no payment may be made upon the contract to the contractor or any 27 assignee of the contractor until the further bonds or additional 28 sureties have been furnished.

29 The Department in every contract may require the furnishing 6. 30 of proof by the successful bidder of public liability and insurance 31 coverage for damage to property.

Sec. 39. NRS 408.5471 is hereby amended to read as follows:

32 408.5471 As used in NRS 408.5471 to 408.549, inclusive, 33 unless the context otherwise requires, "transportation facility" 34 [means a road, railroad, bridge, tunnel, overpass, airport, mass 35 transit facility, parking facility for vehicles or similar commercial 36 facility used for the support of or the transportation of persons or 37 goods, including, without limitation, any other property that is 38 needed to operate the facility. The term does not include a toll 39 bridge or toll road.] has the meaning ascribed to "eligible 40 41 transportation facility" in section 5 of this act. 42 Sec. 40. NRS 408.5473 is hereby amended to read as follows:

43 408.5473 [The] In addition to the provisions of sections 2 to 44 32, *inclusive*, of this act, the Department may authorize a person to 45 develop, construct, improve, maintain or operate, or anv





1 combination thereof, a transportation facility pursuant to NRS 2 408.5475 or 408.548. 3

Sec. 41. NRS 408.5485 is hereby amended to read as follows:

4 408.5485 **1**. The Department may contract with a person 5 whose request or proposal is approved pursuant to NRS 408.5483 6 for transportation services to be provided by the transportation 7 facility in exchange for such payments for service and other consideration as the Department may deem appropriate [.], 8 including, without limitation, periodic payments, construction 9 payments, milestone payments, progress payments, payments 10 based on availability or any other performance-based payments, 11 payments relating to compensation events specified in a public-12 13 private partnership and payments relating to or arising out of the 14 termination of a public-private partnership.

15 The powers, rights, reservations and authority granted to 2. 16 the Department pursuant to section 26 of this act with respect to 17 an eligible transportation facility authorized by sections 2 to 32, 18 inclusive, of this act apply to the development, design, 19 construction, financing, improvement, maintenance or operation, or any combination thereof, of a transportation facility authorized 20 21 by NRS 408.5471 to 408.549, inclusive.

22 3. If a transportation facility authorized by NRS 408.5471 to 23 408.549, inclusive, imposes or otherwise involves user fees, the powers, rights, reservations and authority granted to the 24 Department with respect to an eligible transportation facility 25 authorized by sections 2 to 32, inclusive, of this act: 26

27 (a) Apply to the development, design, construction, financing, 28 improvement, maintenance or operation, or any combination 29 thereof, of the transportation facility; and

30 (b) Are supplemental to the provisions of NRS 408.5471 to 31 408.549, inclusive. 32

Sec. 42. NRS 338.1373 is hereby amended to read as follows:

33 338.1373 1. A local government or its authorized representative shall award a contract for a public work pursuant to 34 35 the provisions of NRS 338.1415 and:

- 36 37
- (a) NRS 338.1377 to 338.139. inclusive: (b) NRS 338.143 to 338.148, inclusive;
- (c) NRS 338.169 to 338.16995, inclusive; or
- 38 39
- (d) NRS 338.1711 to 338.173, inclusive.

The provisions of NRS 338.1375 to 338.1382, inclusive, 40 2. 338.1386, 338.13862, 338.13864, 338.139, 338.142, 338.169 to 41 338.16995, inclusive, and 338.1711 to 338.1727, inclusive, do not 42 apply with respect to contracts for the construction, reconstruction, 43 44 improvement and maintenance of highways that are awarded by the 45 Department of Transportation pursuant to NRS 408.201 and



1 408.313 to 408.433, inclusive H, and sections 2 to 32, inclusive, of 2 this act.

3 Sec. 43. NRS 338.1385 is hereby amended to read as follows: 4 338.1385 1. Except as otherwise provided in subsection 9 5 and NRS 338.1906 and 338.1907, this State, or a governing body or 6 its authorized representative that awards a contract for a public work 7 in accordance with paragraph (a) of subsection 1 of NRS 338.1373 8 shall not.

(a) Commence a public work for which the estimated cost 9 10 exceeds \$100,000 unless it advertises in a newspaper qualified pursuant to chapter 238 of NRS that is published in the county 11 12 where the public work will be performed for bids for the public 13 work. If no qualified newspaper is published in the county where the 14 public work will be performed, the required advertisement must be 15 published in some qualified newspaper that is printed in the State of 16 Nevada and has a general circulation in the county.

(b) Commence a public work for which the estimated cost is 17 18 \$100,000 or less unless it complies with the provisions of NRS 338.1386, 338.13862 and 338.13864 and, with respect to the State, 19 20 NRS 338.1384 to 338.13847, inclusive.

21 (c) Divide a public work into separate portions to avoid the 22 requirements of paragraph (a) or (b).

23 2. At least once each quarter, the authorized representative of a 24 public body shall report to the public body any contract that the 25 authorized representative awarded pursuant to subsection 1 in the immediately preceding quarter. 26

27 3. Each advertisement for bids must include a provision that 28 sets forth the requirement that a contractor must be qualified 29 pursuant to NRS 338.1379 or 338.1382 to bid on the contract.

30 Approved plans and specifications for the bids must be on 4. 31 file at a place and time stated in the advertisement for the inspection 32 of all persons desiring to bid thereon and for other interested persons. Contracts for the public work must be awarded on the basis 33 34 of bids received.

35 Except as otherwise provided in subsection 6 and NRS 5. 36 338.1389, a public body or its authorized representative shall award 37 a contract to the lowest responsive and responsible bidder.

38 Any bids received in response to an advertisement for bids 6. 39 may be rejected if the public body or its authorized representative 40 responsible for awarding the contract determines that:

41 (a) The bidder is not a qualified bidder pursuant to NRS 42 338.1379 or 338.1382; 43

(b) The bidder is not responsive or responsible;

44 (c) The quality of the services, materials, equipment or labor 45 offered does not conform to the approved plans or specifications: or





(d) The public interest would be served by such a rejection.

2 7. A public body may let a contract without competitive 3 bidding if no bids were received in response to an advertisement for 4 bids and:

5 (a) The public body publishes a notice stating that no bids were 6 received and that the contract may be let without further bidding;

7 (b) The public body considers any bid submitted in response to 8 the notice published pursuant to paragraph (a);

9 (c) The public body lets the contract not less than 7 days after 10 publishing a notice pursuant to paragraph (a); and

11 (d) The contract is awarded to the bidder who has submitted the 12 lowest responsive and responsible bid.

8. Before a public body may commence the performance of a public work itself pursuant to the provisions of this section, based upon a determination that the public interest would be served by rejecting any bids received in response to an advertisement for bids, the public body shall prepare and make available for public inspection a written statement containing:

(a) A list of all persons, including supervisors, whom the public
body intends to assign to the public work, together with their
classifications and an estimate of the direct and indirect costs of
their labor;

(b) A list of all equipment that the public body intends to use on
the public work, together with an estimate of the number of hours
each item of equipment will be used and the hourly cost to use each
item of equipment;

(c) An estimate of the cost of administrative support for thepersons assigned to the public work;

(d) An estimate of the total cost of the public work, including
the fair market value of or, if known, the actual cost of all materials,
supplies, labor and equipment to be used for the public work; and

32 (e) An estimate of the amount of money the public body expects 33 to save by rejecting the bids and performing the public work itself.

34 9. This section does not apply to:

(a) Any utility subject to the provisions of chapter 318 or 710 of
 NRS;

(b) Any work of construction, reconstruction, improvement and
 maintenance of highways subject to [NRS 408.323 or 408.327;] the
 provisions of chapter 408 of NRS.

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(c) Normal maintenance of the property of a school district;

(d) The Las Vegas Valley Water District created pursuant to
chapter 167, Statutes of Nevada 1947, the Moapa Valley Water
District created pursuant to chapter 477, Statutes of Nevada 1983 or
the Virgin Valley Water District created pursuant to chapter 100,
Statutes of Nevada 1993;





1 (e) The design and construction of a public work for which a 2 public body contracts with a design-build team pursuant to NRS 3 338.1711 to 338.1727, inclusive;

(f) A constructability review of a public work, which review a 4 5 local government or its authorized representative is required to 6 perform pursuant to NRS 338.1435; or

7 (g) The preconstruction or construction of a public work for 8 which a public body enters into a contract with a construction 9 manager at risk pursuant to NRS 338.169 to 338.16995, inclusive.

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Sec. 44. NRS 338.143 is hereby amended to read as follows:

11 338.143 1. Except as otherwise provided in subsection 8 and 12 NRS 338.1907, a local government or its authorized representative 13 that awards a contract for a public work in accordance with 14 paragraph (b) of subsection 1 of NRS 338.1373 shall not:

15 (a) Commence a public work for which the estimated cost 16 exceeds \$100,000 unless it advertises in a newspaper qualified 17 pursuant to chapter 238 of NRS that is published in the county 18 where the public work will be performed for bids for the public 19 work. If no qualified newspaper is published in the county where the public work will be performed, the required advertisement must be 20 21 published in some qualified newspaper that is printed in the State of 22 Nevada and has a general circulation in the county.

(b) Commence a public work for which the estimated cost is 23 24 \$100,000 or less unless it complies with the provisions of NRS 25 338.1442, 338.1444 and 338.1446.

26 (c) Divide a project work into separate portions to avoid the 27 requirements of paragraph (a) or (b).

28 At least once each quarter, the authorized representative of a 2. 29 local government shall report to the governing body any contract 30 that the authorized representative awarded pursuant to subsection 1 31 in the immediately preceding quarter.

Approved plans and specifications for the bids must be on 32 3. file at a place and time stated in the advertisement for the inspection 33 of all persons desiring to bid thereon and for other interested 34 35 persons. Contracts for the public work must be awarded on the basis 36 of bids received.

37 Except as otherwise provided in subsection 5 and NRS 4. 38 338.147, the local government or its authorized representative shall 39 award a contract to the lowest responsive and responsible bidder.

40 5. Any bids received in response to an advertisement for bids 41 may be rejected if the local government or its authorized representative responsible for awarding the contract determines that: 42 43

(a) The bidder is not responsive or responsible;

44 (b) The quality of the services, materials, equipment or labor 45 offered does not conform to the approved plans or specifications; or





(c) The public interest would be served by such a rejection.

2 6. A local government may let a contract without competitive
3 bidding if no bids were received in response to an advertisement for
4 bids and:

5 (a) The local government publishes a notice stating that no bids 6 were received and that the contract may be let without further 7 bidding;

8 (b) The local government considers any bid submitted in 9 response to the notice published pursuant to paragraph (a);

10 (c) The local government lets the contract not less than 7 days 11 after publishing a notice pursuant to paragraph (a); and

12 (d) The contract is awarded to the lowest responsive and 13 responsible bidder.

7. Before a local government may commence the performance of a public work itself pursuant to the provisions of this section, based upon a determination that the public interest would be served by rejecting any bids received in response to an advertisement for bids, the local government shall prepare and make available for public inspection a written statement containing:

(a) A list of all persons, including supervisors, whom the local
government intends to assign to the public work, together with their
classifications and an estimate of the direct and indirect costs of
their labor;

(b) A list of all equipment that the local government intends to use on the public work, together with an estimate of the number of hours each item of equipment will be used and the hourly cost to use each item of equipment;

(c) An estimate of the cost of administrative support for the
 persons assigned to the public work;

30 (d) An estimate of the total cost of the public work, including
31 the fair market value of or, if known, the actual cost of all materials,
32 supplies, labor and equipment to be used for the public work; and

(e) An estimate of the amount of money the local government
 expects to save by rejecting the bids and performing the public work
 itself.

8. This section does not apply to:

(a) Any utility subject to the provisions of chapter 318 or 710 of
NRS;

(b) Any work of construction, reconstruction, improvement and
maintenance of highways subject to [NRS 408.323 or 408.327;] the
provisions of chapter 408 of NRS;

(c) Normal maintenance of the property of a school district;

(d) The Las Vegas Valley Water District created pursuant to
chapter 167, Statutes of Nevada 1947, the Moapa Valley Water
District created pursuant to chapter 477, Statutes of Nevada 1983 or



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1 the Virgin Valley Water District created pursuant to chapter 100, 2 Statutes of Nevada 1993:

(e) The design and construction of a public work for which a 3 public body contracts with a design-build team pursuant to NRS 4 5 338.1711 to 338.1727, inclusive;

(f) A constructability review of a public work, which review a 6 7 local government or its authorized representative is required to 8 perform pursuant to NRS 338.1435; or

9 (g) The preconstruction or construction of a public work for 10 which a public body enters into a contract with a construction manager at risk pursuant to NRS 338.169 to 338.16995, inclusive. 11

Sec. 45. NRS 361.157 is hereby amended to read as follows:

13 361.157 1. When any real estate or portion of real estate 14 which for any reason is exempt from taxation is leased, loaned or 15 otherwise made available to and used by a natural person, 16 association, partnership or corporation in connection with a business 17 conducted for profit or as a residence, or both, the leasehold interest, 18 possessory interest, beneficial interest or beneficial use of the lessee 19 or user of the property is subject to taxation to the extent the: 20

(a) Portion of the property leased or used; and

21 (b) Percentage of time during the fiscal year that the property 22 is leased by the lessee or used by the user, in accordance with 23 NRS 361.2275,

24 \rightarrow can be segregated and identified. The taxable value of the interest 25 or use must be determined in the manner provided in subsection 3 of 26 NRS 361.227 and in accordance with NRS 361.2275.

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2. Subsection 1 does not apply to:

28 (a) Property located upon a public airport, park, market or 29 fairground, or any property owned by a public airport, unless the 30 property owned by the public airport is not located upon the public 31 airport and the property is leased, loaned or otherwise made 32 available for purposes other than for the purposes of a public airport, 33 including, without limitation, residential, commercial or industrial 34 purposes:

35 (b) Federal property for which payments are made in lieu of 36 taxes in amounts equivalent to taxes which might otherwise be 37 lawfully assessed;

38 (c) Property of any state-supported educational institution, 39 except any part of such property located within a tax increment area 40 created pursuant to NRS 278C.155;

41 (d) Property leased or otherwise made available to and used by a natural person, private association, private corporation, municipal 42 43 corporation, quasi-municipal corporation or a political subdivision 44 under the provisions of the Taylor Grazing Act or by the United





States Forest Service or the Bureau of Reclamation of the United
 States Department of the Interior;

3 (e) Property of any Indian or of any Indian tribe, band or 4 community which is held in trust by the United States or subject to a 5 restriction against alienation by the United States;

6 (f) Vending stand locations and facilities operated by persons 7 who are blind under the auspices of the Bureau of Services to 8 Persons Who Are Blind or Visually Impaired of the Rehabilitation 9 Division of the Department of Employment, Training and 10 Rehabilitation, whether or not the property is owned by the federal, 11 state or a local government;

12 (g) Leases held by a natural person, corporation, association, 13 municipal corporation, quasi-municipal corporation or political 14 subdivision for development of geothermal resources, but only for 15 resources which have not been put into commercial production;

(h) The use of exempt property that is leased, loaned or made
available to a public officer or employee, incident to or in the course
of public employment;

(i) A parsonage owned by a recognized religious society or
 corporation when used exclusively as a parsonage;

(j) Property owned by a charitable or religious organization all,
 or a portion, of which is made available to and is used as a residence
 by a natural person in connection with carrying out the activities of
 the organization;

(k) Property owned by a governmental entity and used to
 provide shelter at a reduced rate to elderly persons or persons having
 low incomes;

(1) The occasional rental of meeting rooms or similar facilities
 for periods of less than 30 consecutive days;

(m) The use of exempt property to provide day care for children
 if the day care is provided by a nonprofit organization; [or]

(n) Any lease, easement, operating agreement, license, permit
 or right of entry for any exempt state property granted by the
 Department of Transportation pursuant to section 28 of this act;
 or

(o) Any lease, easement, operating agreement, license, permit or
 right of entry for any exempt state property granted by the
 Department or the Regional Transportation Commission of
 Southern Nevada pursuant to section 45 of the Boulder City Bypass
 Toll Road Demonstration Project Act.

41 3. Taxes must be assessed to lessees or users of exempt real 42 estate and collected in the same manner as taxes assessed to owners 43 of other real estate, except that taxes due under this section do not 44 become a lien against the property. When due, the taxes constitute a 45 debt due from the lessee or user to the county for which the taxes









