ASSEMBLY BILL NO. 473—COMMITTEE ON LEGISLATIVE OPERATIONS AND ELECTIONS

MARCH 28, 2011

Referred to Committee on Legislative Operations and Elections

SUMMARY—Revises provisions governing elections. (BDR 24-1021)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: No.

EXPLANATION - Matter in **bolded italics** is new; matter between brackets formitted material is material to be omitted.

AN ACT relating to elections; revising the deadline for preparing and sending absent ballots to certain voters; revising the hours of operation during the final days of voter registration; requiring that complaints challenging initiatives or referenda be given priority over all other matters pending before the court, except for criminal proceedings; revising the filing deadline for candidates for the Board of the Virgin Valley Water District; making various other changes relating to elections; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Under existing law, the name of the political party of a partisan candidate must follow the name of the candidate on the ballot and the word "nonpartisan" must follow the name of a nonpartisan candidate. **Section 3** of this bill authorizes the use of abbreviations of the party name or "independent" or "nonpartisan," as applicable.

Under existing law, a person who registers to vote by mail must provide certain identification before voting at a polling place or by mail. (NRS 293.2725) **Section 4** of this bill requires that a photo identification used for this purpose shows the physical address of the person.

Under existing law, the county clerk of each county is required to prepare absent ballots for registered voters who have requested them. (NRS 293.309) **Sections 5 and 10** of this bill require the county or city clerk, as applicable, to prepare and have ready for distribution absent ballots for persons who applied for absent ballots pursuant to the Uniformed and Overseas Citizens Absentee Voting Act, 42 U.S.C. §§ 1973ff et seq., not later than 45 days before an election.

Under existing law, a county clerk is required to consider a request for an absent ballot on a form provided by the Federal Government as a request for an



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absent ballot for the two primary and general elections following receipt of the request. (NRS 293.313) **Sections 6 and 11** of this bill remove the requirement that the request be considered for two elections.

Sections 7 and 12 of this bill remove the requirement that counting board officers record the number of votes received by each candidate or for and against any question submitted to the electors in words and figures.

Existing law requires that city and county clerk offices be open at certain times during the registration period. (NRS 293.560, 293C.527, 349.017, 710.153) **Sections 9, 13, 15 and 16** of this bill revise the hours of operation of the office of the city or county clerk during the registration period.

Under existing law, a complaint challenging an initiative or referendum receives priority over all criminal proceedings. (NRS 295.061) **Section 14** of this bill requires the court to give such a complaint priority over all other matters pending with the court, except for criminal proceedings.

Section 17 of this bill changes the filing deadline for candidates for election to the governing board of the Virgin Valley Water District from at least 60 days before the election to not earlier than the first Monday in March of the year in which the election is to be held and not later than 5 p.m. on the second Friday after the first Monday in March.

Under existing law, political parties are authorized to recommend three registered voters to the county clerk to act as election board officers. (NRS 293.219) **Section 18** of this bill removes that requirement.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** (Deleted by amendment.)
- **Sec. 2.** (Deleted by amendment.)
- **Sec. 3.** NRS 293.267 is hereby amended to read as follows:
- 293.267 1. Ballots for a general election must contain the names of candidates who were nominated at the primary election, the names of the candidates of a minor political party and the names of independent candidates.
- 2. Except as otherwise provided in NRS 293.2565, names of candidates must be grouped alphabetically under the title and length of term of the office for which those candidates filed.
 - 3. Except as otherwise provided in subsection 4:
- (a) Immediately following the name of each candidate for a partisan office must appear the name *or abbreviation* of his or her political party , [or] the word "independent [,"] " or the abbreviation "IND," as the case may be.
- (b) Immediately following the name of each candidate for a nonpartisan office must appear the word "nonpartisan [."] " or the abbreviation "NP."
- 4. Where a system of voting other than by paper ballot is used, the Secretary of State may provide for any placement of the name *or abbreviation* of the political party, [or] the word "independent" or "nonpartisan" *or the abbreviation "IND" or "NP," as appropriate*,



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which clearly relates the designation to the name of the candidate to whom it applies.

5. If the Legislature rejects a statewide measure proposed by initiative and proposes a different measure on the same subject which the Governor approves, the measure proposed by the Legislature and approved by the Governor must be listed on the ballot before the statewide measure proposed by initiative. Each ballot and sample ballot upon which the measures appear must contain a statement that reads substantially as follows:

The following questions are alternative approaches to the same issue, and only one approach may be enacted into law. Please vote for only one.

Sec. 4. NRS 293.2725 is hereby amended to read as follows:

- 293.2725 1. Except as otherwise provided in subsection 2, in NRS 293.3081 and 293.3083 and in federal law, a person who registers by mail to vote in this State and who has not previously voted in an election for federal office in this State:
- (a) May vote at a polling place only if the person presents to the election board officer at the polling place:
- (1) A current and valid photo identification of the person [;], which shows his or her physical address; or
- (2) A copy of a current utility bill, bank statement, paycheck, or document issued by a governmental entity, including a check which indicates the name and address of the person, but not including a voter registration card issued pursuant to NRS 293.517; and
- (b) May vote by mail only if the person provides to the county or city clerk:
- (1) A copy of a current and valid photo identification of the person [;], which shows his or her physical address; or
- (2) A copy of a current utility bill, bank statement, paycheck, or document issued by a governmental entity, including a check which indicates the name and address of the person, but not including a voter registration card issued pursuant to NRS 293.517.
- → If there is a question as to the physical address of the person, the election board officer or clerk may request additional information.
 - 2. The provisions of this section do not apply to a person who:
- (a) Registers to vote by mail and submits with an application to register to vote:
 - (1) A copy of a current and valid photo identification; or
- (2) A copy of a current utility bill, bank statement, paycheck, or document issued by a governmental entity, including a check





which indicates the name and address of the person, but not including a voter registration card issued pursuant to NRS 293.517;

- (b) Registers to vote by mail and submits with an application to register to vote a driver's license number or at least the last four digits of his or her social security number, if a state or local election official has matched that information with an existing identification record bearing the same number, name and date of birth as provided by the person in the application;
- (c) Is entitled to vote an absent ballot pursuant to the Uniformed and Overseas Citizens Absentee Voting Act, 42 U.S.C. §§ 1973ff et seq.;
- (d) Is provided the right to vote otherwise than in person under the Voting Accessibility for the Elderly and Handicapped Act, 42 U.S.C. §§ 1973ee et seq.; or
- (e) Is entitled to vote otherwise than in person under any other federal law.
 - **Sec. 5.** NRS 293.309 is hereby amended to read as follows:
- 293.309 1. The county clerk of each county shall prepare an absent ballot for the use of registered voters who have requested absent ballots. The county clerk shall make reasonable accommodations for the use of the absent ballot by a person who is elderly or disabled, including, without limitation, by providing, upon request, the absent ballot in 12-point type to a person who is elderly or disabled.
- 25 2. The ballot must be prepared and ready for distribution to a registered voter who:
 - (a) Resides within the State, not later than 20 days before the election in which it is to be used; [or]
 - (b) [Resides] Except as otherwise provided in paragraph (c), resides outside the State, not later than 40 days before a primary or general election, if possible [.]; or
 - (c) Requested an absent ballot pursuant to the provisions of the Uniformed and Overseas Citizens Absentee Voting Act, 42 U.S.C. §§ 1973ff et seq., not later than 45 days before the election.
 - 3. Any legal action which would prevent the ballot from being issued pursuant to subsection 2 is moot and of no effect.
 - **Sec. 6.** NRS 293.313 is hereby amended to read as follows:
 - 293.313 1. Except as otherwise provided in NRS 293.272 and 293.502, a registered voter who provides sufficient written notice to the county clerk may vote an absent ballot as provided in this chapter.
 - 2. A registered voter who:
 - (a) Is at least 65 years of age; or
 - (b) Has a physical disability or condition which substantially impairs his or her ability to go to the polling place,





- may request an absent ballot for all elections held during the year he or she requests an absent ballot.
- 3. A county clerk shall consider a request from a voter who has given sufficient written notice on a form provided by the Federal Government as a request for an absent ballot for the [two] primary and general elections immediately following the date on which the county clerk received the request.
- 4. It is unlawful for a person fraudulently to request an absent ballot in the name of another person or to induce or coerce another person fraudulently to request an absent ballot in the name of another person. A person who violates this subsection is guilty of a category E felony and shall be punished as provided in NRS 193.130.
 - 5. As used in this section, "sufficient written notice" means a:
- (a) Written request for an absent ballot which is signed by the registered voter and returned to the county clerk in person or by mail or facsimile machine:
- (b) Form prescribed by the Secretary of State which is completed and signed by the registered voter and returned to the county clerk in person or by mail or facsimile machine; or
 - (c) Form provided by the Federal Government.
 - **Sec. 7.** NRS 293.370 is hereby amended to read as follows:
- 293.370 1. When all the votes have been counted, the counting board officers shall enter on the tally lists by the name of each candidate the number of votes the candidate received. [The number must be expressed in words and figures.] The vote for and against any question submitted to the electors must be entered in the same manner.
- 2. The tally lists must show the number of votes, other than absentee votes and votes in a mailing precinct, which each candidate received in each precinct at:
 - (a) A primary election held in an even-numbered year; or
 - (b) A general election.
 - **Sec. 8.** (Deleted by amendment.)
 - **Sec. 9.** NRS 293.560 is hereby amended to read as follows:
- 293.560 [1.] Except as otherwise provided in NRS 293.502 [, registration must close at 9 p.m. on the third Tuesday preceding any primary or general election and at 9 p.m. on the third Saturday preceding any recall or special election, except that if a recall or special election is held on the same day as a primary or general election, registration must close at 9 p.m. on the third Tuesday preceding the day of the elections.
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- 1. For a primary or special election, the office of the county clerk must be open [from 9 a.m. to 5 p.m. and from] until 7 p.m. [to





9 p.m., including Saturdays,] during the last 2 days [before the close of] on which registration [, according to the following schedule:

- (a)] is open. In a county whose population is less than 100,000, the office of the county clerk [must be open during the last day before registration closes.
- (b) In all other counties, the office of the county clerk must be open during the last 5 days before registration closes.] may close at 5 p.m. during the last 2 days before registration closes if approved by the board of county commissioners.
 - 2. For a general election:

- (a) In a county whose population is less than 100,000, the office of the county clerk must be open until 7 p.m. during the last 2 days on which registration is open. The office of the county clerk may close at 5 p.m. if approved by the board of county commissioners.
- (b) In a county whose population is 100,000 or more, the office of the county clerk must be open during the last 4 days on which registration is open, according to the following schedule:
 - (1) On weekdays until 9 p.m.; and
- (2) A minimum of 8 hours on Saturdays, Sundays and legal holidays.
- 3. Except for a special election held pursuant to chapter 306 or 350 of NRS:
- (a) The county clerk of each county shall cause a notice signed by him or her to be published in a newspaper having a general circulation in the county indicating:
 - (1) The day *and time* that registration will be closed; and
- (2) If the county clerk has designated a county facility pursuant to NRS 293.5035, the location of that facility.
- → If no such newspaper is published in the county, the publication may be made in a newspaper of general circulation published in the nearest county in this State.
- (b) The notice must be published once each week for 4 consecutive weeks next preceding the close of registration for any election.
- 4. The offices of the county clerk, a county facility designated pursuant to NRS 293.5035 and other ex officio registrars may remain open on the last Friday in October in each even-numbered year.
- 5. For the period beginning on the fifth Sunday preceding any primary or general election and ending on the third Tuesday preceding any primary or general election, an elector may register to vote only by appearing in person at the office of the county clerk or, if open, a county facility designated pursuant to NRS 293.5035.





- A county facility designated pursuant to NRS 293.5035 may be open during the periods described in this section for such hours of operation as the county clerk may determine, as set forth in subsection 3 of NRS 293.5035.
 - **Sec. 10.** NRS 293C.305 is hereby amended to read as follows:
- 293C.305 1. The city clerk shall prepare an absent ballot for the use of registered voters who have requested absent ballots. The city clerk shall make reasonable accommodations for the use of the absent ballot by a person who is elderly or disabled, including, without limitation, by providing, upon request, the absent ballot in 12-point type to a person who is elderly or disabled.
- 12 The ballot must be prepared and ready for distribution to a 13 registered voter who:
 - (a) Except as otherwise provided in paragraph (b), resides within or outside this State, not later than 20 days before the election in which it will be used.
 - (b) Requested an absent ballot pursuant to the provisions of the Uniformed and Overseas Citizens Absentee Voting Act, 42 U.S.C. §§ 1973ff et seq., not later than 45 days before the election.
- 20 Any legal action that would prevent the ballot from being issued pursuant to subsection 2 is moot and of no effect.
 - **Sec. 11.** NRS 293C.310 is hereby amended to read as follows:
 - 293C.310 1. Except as otherwise provided in NRS 293.502 and 293C.265, a registered voter who provides sufficient written notice to the city clerk may vote an absent ballot as provided in this chapter.
 - 2. A city clerk shall consider a request from a voter who has given sufficient written notice on a form provided by the Federal Government as:
 - (a) A request for the primary city election and the general city election unless otherwise specified in the request; and
 - (b) A request for an absent ballot for the [two] primary and general elections immediately following the date on which the city clerk received the request.
 - 3. It is unlawful for a person fraudulently to request an absent ballot in the name of another person or to induce or coerce another person fraudulently to request an absent ballot in the name of another person. A person who violates any provision of this subsection is guilty of a category E felony and shall be punished as provided in NRS 193.130.
 - As used in this section, "sufficient written notice" means a:
 - (a) Written request for an absent ballot that is signed by the registered voter and returned to the city clerk in person or by mail or facsimile machine:



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- (b) Form prescribed by the Secretary of State that is completed and signed by the registered voter and returned to the city clerk in person or by mail or facsimile machine; or
 - (c) Form provided by the Federal Government.
- Sec. 12. NRS 293C.372 is hereby amended to read as follows:

293C.372 When all the votes have been counted, the counting board officers shall enter on the tally lists by the name of each candidate the number of votes the candidate received. [The number must be expressed in words and figures.] The vote for and against any question submitted to the electors must be entered in the same manner.

Sec. 13. NRS 293C.527 is hereby amended to read as follows:

293C.527 [1.] Except as otherwise provided in NRS 293.502 [, registration must close at 9 p.m. on the third Tuesday preceding any primary city election or general city election and at 9 p.m. on the third Saturday preceding any recall or special election, except that if a recall or special election is held on the same day as a primary city election or general city election, registration must close at 9 p.m. on the third Tuesday preceding the day of the elections.

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- 1. For a primary city election or special city election, the office of the city clerk must be open [from 9 a.m. to 5 p.m. and from] until 7 p.m. [to 9 p.m., including Saturdays,] during the last 2 days [before the close of registration before a primary city election or general city election, according to the following schedule:
- 26 (a) In a city whose population is less than 25,000, the office of the city clerk must be open during the last 3 days before registration closes.
 - (b) In a city whose population is 25,000 or more, the office of the city clerk must be open during the last 5 days before registration closes.] on which registration is open. In a city whose population is less than 25,000, the office of the city clerk may close at 5 p.m. if approved by the governing body of the city.
 - 2. For a general election:
 - (a) In a city whose population is less than 25,000, the office of the city clerk must be open until 7 p.m. during the last 2 days on which registration is open. The office of the city clerk may close at 5 p.m. if approved by the governing body of the city.
 - (b) In a city whose population is 25,000 or more, the office of the city clerk must be open during the last 4 days on which registration is open, according to the following schedule:
 - (1) On weekdays until 9 p.m.; and
 - (2) A minimum of 8 hours on Saturdays, Sundays and legal holidays.





- 3. Except for a special election held pursuant to chapter 306 or 350 of NRS:
- (a) The city clerk of each city shall cause a notice signed by him or her to be published in a newspaper having a general circulation in the city indicating:
 - (1) The day *and time* that registration will be closed; and
- (2) If the city clerk has designated a municipal facility pursuant to NRS 293C.520, the location of that facility.
- If no newspaper is of general circulation in that city, the publication may be made in a newspaper of general circulation in the nearest city in this State.
- (b) The notice must be published once each week for 4 consecutive weeks next preceding the close of registration for any election.
- 4. For the period beginning on the fifth Sunday preceding any primary city election or general city election and ending on the third Tuesday preceding any primary city election or general city election, an elector may register to vote only by appearing in person at the office of the city clerk or, if open, a municipal facility designated pursuant to NRS 293C.520.
- 5. A municipal facility designated pursuant to NRS 293C.520 may be open during the periods described in this section for such hours of operation as the city clerk may determine, as set forth in subsection 3 of NRS 293C.520.
 - **Sec. 14.** NRS 295.061 is hereby amended to read as follows:
- 295.061 1. Except as otherwise provided in subsection 3, whether an initiative or referendum embraces but one subject and matters necessarily connected therewith and pertaining thereto, and the description of the effect of an initiative or referendum required pursuant to NRS 295.009, may be challenged by filing a complaint in the First Judicial District Court not later than 15 days, Saturdays, Sundays and holidays excluded, after a copy of the petition is placed on file with the Secretary of State pursuant to NRS 295.015. All affidavits and documents in support of the challenge must be filed with the complaint. The court shall set the matter for hearing not later than 15 days after the complaint is filed and shall give priority to such a complaint over all other matters pending with the court, except for criminal proceedings.
- 2. The legal sufficiency of a petition for initiative or referendum may be challenged by filing a complaint in district court not later than 7 days, Saturdays, Sundays and holidays excluded, after the petition is certified as sufficient by the Secretary of State. All affidavits and documents in support of the challenge must be filed with the complaint. The court shall set the matter for hearing not later than 15 days after the complaint is filed and shall give



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priority to such a complaint over all other matters pending with the court, except for criminal proceedings.

- 3. If a description of the effect of an initiative or referendum required pursuant to NRS 295.009 is challenged successfully pursuant to subsection 1 and such description is amended in compliance with the order of the court, the amended description may not be challenged.
 - **Sec. 15.** NRS 349.017 is hereby amended to read as follows:
- 349.017 1. If the bond question is submitted at a general election, no notice of registration of electors is required other than that required by the laws for a general election.
- 2. If the bond question is submitted at a special election, the clerk of each county shall cause to be published, at least once a week for 2 consecutive weeks by two weekly insertions a week apart, the first publication to be not more than 50 days nor less than 42 days next preceding the election, in a newspaper published within the county, if any is so published, and having a general circulation therein, a notice signed by him or her to the effect that registration for the special election will be closed on a date *and time* designated therein, as provided in this section.
- 3. Except as otherwise provided in subsection 4, the office of the county clerk in each county of this State must be open for such a special election, from 9 a.m. to 12 m. and 1 p.m. to 5 p.m. on Mondays through Fridays, with Saturdays, Sundays and legal holidays excepted, for the registration of any qualified elector.
- 4. The office of the county clerk must be open [from 9 a.m. to 5 p.m. and from 7 p.m. to 9 p.m. on Monday through Saturday, with Sundays and any legal holidays excepted,] during the last days of registration as provided in subsection [2] *I* of NRS 293.560.
- 5. The office of the county clerk must be open for registration of voters for such a special election up to but excluding the 30th day next preceding that election and during regular office hours.
 - **Sec. 16.** NRS 710.153 is hereby amended to read as follows:
 - 710.153 1. If the question of the sale or lease of the county-owned telephone system is submitted at a general election, no notice of registration of electors is required other than that required by the general election laws for such election. If the question is submitted at a special election, the county clerk shall cause to be published at least once a week for 5 consecutive weeks by five weekly insertions a week apart, the first publication to be not more than 60 days nor less than 45 days next preceding the election, in a newspaper published within the county and having a general circulation therein, a notice signed by the county clerk to the effect that registration for the special election will be closed on a date *and time* designated therein, as provided in this section.





- 2. Except as otherwise provided in this subsection, the office of the county clerk must be open for such a special election from 9 a.m. to 12 m. and from 1 p.m. to 5 p.m. on Mondays through Fridays, with Saturdays, Sundays and legal holidays excepted, for the registration of any qualified elector. [During the 5 days preceding the close of registration before such a special election, the] *The* office of the county clerk must be open [from 9 a.m. to 5 p.m. and from 7 p.m. to 9 p.m. on Monday through Saturday, with Sunday and any legal holidays excepted.] during the last days of registration as provided in subsection 1 of NRS 293.560.
- 3. The office of the county clerk must be opened for registration of voters for the special election from and including the 20th day next preceding the election and up to but excluding the 10th day next preceding the election and during regular office hours.
- **Sec. 17.** Section 8 of the Virgin Valley Water District Act, being chapter 100, Statutes of Nevada 1993, at page 165, is hereby amended to read as follows:

Sec. 8. District Elections.

- 1. Unless otherwise required for purposes of an election to incur an indebtedness, the Registrar of Voters of Clark County shall conduct, supervise and, by ordinance, regulate all district elections in accordance, as nearly as practicable, with the general election laws of this state, including, but not limited to, laws relating to the time of opening and closing of polls, the manner of conducting the election, the canvassing, announcement and certification of results and the preparation and disposition of ballots.
- 2. [At least 90 days before the election, the Registrar of Voters of Clark County shall publish notice of the election.] Each candidate for election to the Board must file a declaration of candidacy with the Registrar of Voters [at least 60 days before the election.] not earlier than the first Monday in March of the year in which the election is to be held and not later than 5 p.m. on the second Friday after the first Monday in March. Timely filing of such declaration is a prerequisite to election.
- 3. If the board establishes various election areas within the District and there are two or more seats upon the board to be filled at the same election, each of which represents the same election area, the two candidates therefor receiving the highest number of votes, respectively, are elected.
- 4. If a member of the Board is unopposed in seeking reelection, the Board may declare that member elected without a formal election, but that member may not participate in the declaration.





1	5. If no person files candidacy for election to a particular
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2	seat upon the Board, the seat must be filled in the manner
3	provided in subsection 4 of section 7 of this act for filling a
4	vacancy.
5	Sec. 18. NRS 293.219 is hereby repealed.
6	Sec. 19. This act becomes effective upon passage and

TEXT OF REPEALED SECTION

293.219 Recommendations by political parties of persons for service on election board.

- 1. Not less than 60 days before a primary or a general election, the county central committee of each major political party for each county may recommend to the county clerk of the county three registered voters for each precinct in the county to act as election board officers of the primary or general election in the precinct or district.
- 2. Not less than 60 days before a general election, the executive committee of each minor political party for each county may recommend to the county clerk of the county three registered voters for each precinct in the county to act as election board officers of the general election in the precinct or district.
- 3. After that date the county clerk may accept recommendations for reserve election board officers for the election.





approval.

