# ASSEMBLY BILL NO. 40-COMMITTEE ON NATURAL RESOURCES

# (ON BEHALF OF THE DIVISION OF ENVIRONMENTAL PROTECTION OF THE STATE DEPARTMENT OF CONSERVATION AND NATURAL RESOURCES)

## Prefiled November 18, 2020

#### Referred to Committee on Natural Resources

SUMMARY—Revises provisions relating to petroleum storage tanks. (BDR 40-343)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets formitted material; is material to be omitted.

AN ACT relating to storage tanks; revising provisions governing responsibility for discharges from certain storage tanks; revising the requirements relating to the eligibility of a storage tank for the coverage of certain costs from the Fund for Cleaning Up Discharges of Petroleum; and providing other matters properly relating thereto.

### **Legislative Counsel's Digest:**

Under existing law: (1) the State Department of Conservation and Natural Resources is required to impose fees on the importation of certain fuels into this State; and (2) the Division of Environmental Protection of the Department is required to impose an annual fee on certain operators of storage tanks for the registration of storage tanks used to store petroleum in this State. (NRS 445C.330, 445C.340) The money collected from such fees is required to be deposited into the Fund for Cleaning Up Discharges of Petroleum, and used, in part, to: (1) reimburse the Division for the costs of cleaning up discharges involving petroleum, heating oil and certain petrochemicals from storage tanks and mobile tanks; and (2) provide financial assistance to operators of petroleum storage tanks for certain costs related to compliance with federal laws and regulations relating to preventing discharge of petroleum from a storage tank. (NRS 445C.310, 445C.320, 445C.360-445C.380) The Board to Review Claims is required by existing law to adopt regulations relating to the Fund. (NRS 445C.310)

For the purposes of this existing law, **sections 1 and 2** of this bill expand the definitions of "operator" and "storage tank." (NRS 445C.250, 445C.280) **Section 1** of this bill expands the definition of "operator" from a person who owns, controls, or is responsible for the operation of a storage tank to a person who: (1) owns,





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controls or is responsible for the operation and management of a storage tank or a discharge from a storage tank; (2) was previously in charge of a storage tank immediately before the use of the storage tank was discontinued; (3) owns the property on which the storage tank is or was previously located; or (4) owns property on which a discharge from a storage tank has occurred and is responsible for the management and cleanup of the discharge. Section 3 of this bill makes a conforming change by removing a conflicting definition of "operator." Section 2 of this bill revises the definition of "storage tank" to include the distribution piping associated with the tank. Sections 4-8 of this bill make conforming changes by replacing certain references to a "tank" with "storage tank."

Federal regulations set forth tank tightness testing standards for storage tanks. (40 C.F.R. § 280.43(c)) Unless a tank has been tested for tightness according to those federal regulations since July 1, 1988, existing law requires each operator who is required, or who chooses, to register a tank to test the tank pursuant to those federal regulations before the tank is eligible for coverage of certain costs from the Fund. (NRS 445C.360) Federal regulations additionally set forth line tightness testing standards. (40 C.F.R. § 280.44(b)) **Section 4** of this bill instead requires that, before a storage tank is eligible for the coverage of certain costs from the Fund, the operator must, unless the storage tank has been tested for tank and line tightness according to both federal regulations within the previous 6 months, demonstrate that: (1) the storage tank is being monitored for a discharge; and (2) a discharge has not occurred.

Existing law allocates the costs of payment relating to the cleanup of discharges of petroleum from storage tanks between the Fund and the operator of the storage tank. (NRS 445C.370, 445C.380) Existing law prescribes a specific allocation with respect to the owner of a small business who is responsible for a discharge. (NRS 445C.380) **Section 6** of this bill removes the definition of "small business" in existing law and instead requires the Board to Review Claims to define "small business" by regulation. **Sections 4 and 8** of this bill remove references to inapplicable existing law relating to the allocation of costs for discharges.

# THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** NRS 445C.250 is hereby amended to read as follows:

445C.250 "Operator" means a person who [owns,]:

- 1. Owns, controls or is responsible for the operation and management of a storage tank [...] or a discharge from a storage tank;
- 2. Previously owned, controlled or was responsible for the operation and management of a storage tank immediately before the use of the storage tank was discontinued;
- 3. Owns the property on which a storage tank is operated and managed, or was previously operated and managed if the use of the storage tank was discontinued; or
- 4. Owns property on which a discharge from a storage tank has occurred and is responsible for the management and cleanup of the discharge.





**Sec. 2.** NRS 445C.280 is hereby amended to read as follows: 445C.280 "Storage tank" means any tank, *and the distribution piping associated with the tank*, used to store petroleum, except petroleum for use in a chemical process.

**Sec. 3.** NRS 445C.320 is hereby amended to read as follows:

445C.320 Notwithstanding any provision of NRS 445C.150 to 445C.410, inclusive, to the contrary, and except as otherwise provided in this section:

- 1. The Division may expend not more than \$2,000,000 from the Fund per fiscal year as reimbursement for necessary costs incurred by the Division in the response to and cleanup of discharges in the State, including discharges from a storage tank and discharges from a mobile tank that occur during the transportation of petroleum or a petrochemical on roads and highways. The Interim Finance Committee may approve the expenditure of more than \$2,000,000 from the Fund in a fiscal year for the purposes described in this subsection. If a discharge also involves another hazardous material, the Division may expend money pursuant to this section in the cleanup of the discharge and the other hazardous material. The Division shall not expend money from the Fund pursuant to this section to clean up discharges from pipelines.
- 2. Except as otherwise provided in this subsection, money from the Fund expended by the Division pursuant to this section must be used to augment, and must not be used to replace or supplant, any money available from other sources for the cleanup of discharges, including, without limitation, reimbursements by operators required to be made to the Division pursuant to NRS 445C.340 and 445C.360. If no money is available from those other sources, the Division may expend money from the Fund pursuant to this section to reimburse the Division for any costs specified in subsection 1.
- 3. If the Division expends money pursuant to this section to clean up a discharge involving:
- (a) Petroleum, the operator of the tank shall reimburse the Division for the operator's share of the costs for cleaning up the discharge.
- (b) A petrochemical, the person who is responsible for the discharge shall reimburse the Division for the person's share of the costs for cleaning up the discharge.
- The Division shall, upon being reimbursed pursuant to this subsection, deposit that money in the Fund.
  - 4. As used in this section:
- (a) "Discharge" means, unless authorized by state or federal law, any:
  - (1) Release of a petrochemical into water or soil; or





- (2) Release, leaking or spilling of petroleum or a petrochemical from a tank into water or soil.
- (b) ["Operator" means a person who owns, controls or is responsible for the operation of a tank.
- (e)] "Petrochemical" means a chemical derived from petroleum or a petroleum feedstock, including, without limitation, perchloroethylene and any degradation product of perchloroethylene.
- [(d)] (c) "Tank" means a storage tank or a mobile tank used to transport petroleum or a petrochemical received for sale or use in this State.
  - **Sec. 4.** NRS 445C.360 is hereby amended to read as follows:
- 445C.360 1. The operator of every storage tank, and every person who for compensation puts petroleum into a storage tank, shall report to the Division every discharge from that *storage* tank of which the operator or other person is aware or has reason to believe has occurred. The Division shall undertake or contract for cleaning up the discharge unless the operator or another person is already acting properly to clean it up. If the Division cleans up the discharge, the operator shall reimburse the Division for the operator's share of the costs. If, in cleaning up the discharge, the Division expends money from the Fund in accordance with NRS 445C.320, the Division shall, upon being reimbursed by the operator of the storage tank pursuant to this subsection, deposit that money in the Fund.
- 2. [Each] Before a storage tank is eligible for the coverage provided by NRS 445C.380, each operator who is required pursuant to subsection 1 of NRS 445C.340 or who chooses to register a storage tank must, unless the storage tank has been tested for tightness under the federal standards embodied in 40 C.F.R. [§ 280.43c since July 1, 1988, test the tank pursuant to those standards before it is eligible for the coverage provided by NRS 445C.370 and 445C.380.] §§ 280.43(c) and 280.44(b) within the previous 6 months, demonstrate that:
  - (a) The storage tank is being monitored for a discharge; and
  - (b) A discharge has not occurred.
  - **Sec. 5.** NRS 445C.370 is hereby amended to read as follows:
- 445C.370 The costs resulting from a discharge from a storage tank which has a capacity of 1,100 gallons or less and is used to store heating oil for consumption on the same premises where the oil is stored must be paid as follows, to the extent applicable:
- 1. The first \$250 for cleaning up and the first \$250 of liability for damages to a person other than this State or the operator of the *storage* tank, or both amounts, by the operator.





- 2. If necessary to protect the environment or the public health and safety, the next \$250,000 for cleaning up and the next \$250,000 for damages to a person other than this State or the operator of the *storage* tank, or both amounts, from the Fund. These limits apply to any one discharge and to the total for discharges from storage tanks controlled by any one operator in any fiscal year. For the purpose of this limitation, a group of operators more than 50 percent of whose net worth is beneficially owned by the same person or persons constitutes one operator.
- 3. Any further cost for cleaning up or for damages, by the operator.
- **Sec. 6.** NRS 445C.380 is hereby amended to read as follows: 445C.380 If the costs resulting from a discharge from any other storage tank exceed \$5,000, the costs must be paid as follows, to the extent applicable:
- 1. By an operator which is an agency, department, division or political subdivision of the State, 10 percent or \$10,000, whichever is less, of the first \$1,000,000 for cleaning up each *storage* tank and of the first \$1,000,000 of liability for damages from each *storage* tank to any person other than this State or the operator of the *storage* tank, or both amounts. The balance of the first \$1,000,000 for cleaning up each *storage* tank or for damages from each *storage* tank must be paid from the Fund, but the total amount paid from the Fund pursuant to this subsection in any one fiscal year for discharges from two or more storage tanks under the control of any one operator must not exceed \$1,980,000 for cleaning up and \$1,980,000 for damages.
- By an operator which is a small business, 10 percent of the first \$1,000,000 for cleaning up each storage tank and of the first \$1,000,000 of liability for damages from each *storage* tank to a person other than this State or the operator of the *storage* tank, or both amounts. The total amount paid by an operator pursuant to this subsection must not exceed \$50,000 for cleaning up and \$50,000 for damages regardless of the number of storage tanks involved. The balance of the first \$1,000,000 for cleaning up each *storage* tank or for damages from each *storage* tank must be paid from the Fund, but the total amount paid from the Fund pursuant to this subsection in any one fiscal year for discharges from two or more storage tanks under the control of any one operator must not exceed \$1,900,000 for cleaning up and \$1,900,000 for damages. For the purpose of this limitation, a group of operators more than 50 percent of whose net worth is beneficially owned by the same person or persons constitutes one operator.
  - 3. By all other operators:





- (a) Ten percent of the first \$1,000,000 for cleaning up each *storage* tank and of the first \$1,000,000 of liability for damages from each *storage* tank to a person other than this State or the operator of the *storage* tank, or both amounts.
- (b) Ninety percent of the first \$1,000,000 for cleaning up each *storage* tank or for damages from each *storage* tank must be paid from the Fund.
- → The total amount paid from the Fund pursuant to paragraph (b) in any one fiscal year for discharges from two or more storage tanks under the control of any one operator must not exceed \$1,800,000 for cleaning up and \$1,800,000 for damages. For the purpose of this limitation, a group of operators more than 50 percent of whose net worth is beneficially owned by the same person or persons constitutes one operator.
- 4. Any further cost for cleaning up or for damages which is in excess of the amounts paid pursuant to subsections 1, 2 and 3 must be paid by the operator.
- 5. A political subdivision of the State that receives money from the Fund pursuant to subsection 1 to pay for the costs of cleaning up shall hold one public hearing upon initiation of the cleanup and one public hearing every 3 months thereafter until the cleanup is completed to ensure that the cleanup complies with any requirements of the Division concerning the cost-effectiveness of cleaning up. The costs incurred by the political subdivision for the hearing must not be attributed to the political subdivision as part of the costs paid by the political subdivision pursuant to subsection 1.
- 6. For the purposes of this section, [a small business is a business which receives less than \$500,000 in gross annual receipts from the site where the tank is located.] the Board shall define by regulation "small business."
  - **Sec. 7.** NRS 445C.390 is hereby amended to read as follows:
- 445C.390 1. Any person who, through willful or wanton misconduct, through gross negligence or through violation of any applicable statute or regulation, including specifically any state or federal standard pertaining to the preparation or maintenance of sites for storage tanks, proximately causes a discharge is liable to the Division for any cost in cleaning up the discharge or paying for it to be cleaned up.
- 2. If a discharge occurs, the site of the *storage* tank and any other premises affected by the discharge must be brought into compliance with any applicable standard as described in subsection 1.





- **Sec. 8.** NRS 445C.410 is hereby amended to read as follows: 445C.410 1. Except as otherwise specifically provided in NRS 445C.320, the provisions of NRS 445C.340 to 445C.400, inclusive, do not apply to any *storage* tank which:
- (a) Contains petroleum being transported through this State in interstate commerce, but do apply to a *storage* tank being used to store petroleum received for sale or use in this State;
- (b) Contains fuel for jet or turbine-powered aircraft, or is above ground and has a capacity of 30,000 gallons or less, unless in either case the operator complies with subsection 2; or
- (c) Is above ground and has a capacity of more than 30,000 gallons.
- 2. The operator of a tank exempted by paragraph (b) of subsection 1 may obtain the coverage provided by NRS [445C.370 and] 445C.380 by applying to the Board, paying the fee set pursuant to NRS 445C.340 for its registration, and, if the tank is used to store fuel for jet or turbine-powered aircraft, reporting monthly the number of gallons of fuel put into the tank and paying the fee required by NRS 445C.330. Coverage pursuant to this subsection begins 6 months after the tank is registered and the required fee first paid.
- **Sec. 9.** 1. This section becomes effective upon passage and approval.
  - 2. Sections 1 to 8, inclusive, of this act become effective:
- (a) Upon passage and approval for the purpose of adopting any regulations and performing any other preparatory administrative tasks that are necessary to carry out the provisions of this act; and
  - (b) On July 1, 2021, for all other purposes.





