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ASSEMBLY BILL NO. 348–ASSEMBLYMEN GORELOW, MUNK; ASSEFA, FLORES, MARTINEZ AND MCCURDY

MARCH 18, 2019

Referred to Committee on Commerce and Labor

SUMMARY—Makes various changes to prevent and track workplace violence at certain medical facilities. (BDR 53-843)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: Yes.

> CONTAINS UNFUNDED MANDATE (§§ 14-17) (NOT REQUESTED BY AFFECTED LOCAL GOVERNMENT)

EXPLANATION – Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to occupational safety and health; requiring certain medical facilities to develop and carry out a plan for the prevention of workplace violence and report incidents of workplace violence to the Division of Industrial Relations of the Department of Business and Industry; prohibiting such a medical facility from taking certain actions against an employee or other provider of care who seeks the assistance of a public safety agency in response to workplace violence or who reports workplace violence; requiring such a medical facility to maintain certain records and provide copies of those records to certain persons upon request; requiring the Division to publish an annual report concerning workplace violence at such medical facilities; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law prohibits an employer from maintaining unsafe or unhealthy places of employment. (NRS 618.385) Existing law imposes certain requirements concerning specific issues related to workplace safety, including the control of asbestos, the operation of cranes and the manufacture and use of explosives and photovoltaic system projects. (NRS 618.750-618.936) **Section 14** of this bill requires a hospital or psychiatric hospital to develop and carry out a plan for the





7 prevention of workplace violence. **Section 14** requires such a plan to require 8 training for employees and other providers of care concerning the prevention of 9 workplace violence at certain times during employment. **Section 15** of this bill 10 requires a hospital or psychiatric hospital to collaborate with employees, other 11 providers of care, employee organizations representing employees and any 12 employee organization representing other providers of care in developing, 13 reviewing and revising the training.

14 Section 14 additionally requires the plan to include procedures for responding 15 to workplace violence and situations that create the potential for workplace 16 violence. Section 16 of this bill prescribes the required contents of those 17 procedures. Section 14 further requires the plan to include procedures for: (1) 18 correcting hazards that increase the risk of workplace violence; (2) obtaining 19 assistance from security guards and public safety agencies when appropriate; (3) 20 responding to incidents that create the possibility of mass casualties; and (4) annually assessing and improving on the capability of a hospital or psychiatric hospital to prevent or respond to workplace violence.

21 22 23 24 25 26 Section 17 of this bill requires a hospital or psychiatric hospital to take certain actions relating to the development and implementation of the plan and provide orientation concerning the plan to temporary employees and other providers of care. Section 17 also requires a hospital or psychiatric hospital to carry out certain 27 28 29 controls to prevent and mitigate the risk of workplace violence. Section 17 additionally requires a hospital or psychiatric hospital to document and report to the Division of Industrial Relations of the Department of Business and Industry certain 30 incidents of workplace violence. Section 17 bans a hospital or psychiatric hospital 31 from prohibiting an employee or other provider of care from reporting an incident 32 33 34 of workplace violence or seeking the assistance of a public safety agency in response to an incident of workplace violence or punishing or retaliating against an employee or other provider of care who reports an incident or seeks such 35 assistance. Section 19.3 of this bill authorizes an employee who is aggrieved by 36 such prohibited actions to file a complaint with the Division for reinstatement and 37 reimbursement for lost wages and work benefits.

38 Section 18 of this bill requires a hospital or psychiatric hospital to maintain and 39 make available to the Division upon request certain documentation, including: (1) 40 records relating to the identification of hazards and training sessions; and (2) a log 41 of each incident of workplace violence against an employee or other provider of 42 43 care. Section 18 requires a medical facility to provide copies of such records to employees and other providers of care and representatives of such persons upon 44 request. Section 19 of this bill requires the Division to annually publish a report 45 concerning workplace violence at hospitals and psychiatric hospitals. On July 1, 46 2021, section 19.6 of this bill makes the provisions of this bill applicable to various 47 other medical facilities to the same extent as they apply to hospitals and psychiatric 48 hospitals. Such medical facilities include certain large agencies to provide nursing 49 in the home, independent centers for emergency medical care, facilities for 50 intermediate care, facilities for skilled nursing, rural clinics, facilities for modified 51 medical detoxification and community triage centers.





THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 618 of NRS is hereby amended by adding 2 thereto the provisions set forth as sections 2 to 19, inclusive, of this 3 act. 4 Sec. 2. As used in sections 2 to 19, inclusive, of this act, 5 unless the context otherwise requires, the words and terms defined in sections 3 to 13, inclusive, of this act have the meaning ascribed 6 7 to them in those sections. Sec. 3. "Alarm" means 8 mechanical or *electronic* a 9 communication system that does not rely on the vocalization of a 10 person to alert others to an incident of workplace violence. Sec. 4. "Dangerous weapon" means an item capable of 11 12 inflicting death or serious bodily injury, regardless of whether the 13 item was designed for that purpose. "Engineering control" means an aspect of a building, 14 Sec. 5. 15 other designed space or device that removes a hazard from the workplace or creates a barrier between an employee or other 16 17 provider of care and the hazard. The term includes, without limitation: 18 19 1. Electronic access controls to areas occupied by employees 20 or other providers of care: 21 Detectors for weapons, whether installed or handheld; 2. 22 3. Workstations enclosed with glass that is resistant to 23 shattering; 24 4. Deep service counters; 25 5. Separate rooms or areas for patients that pose a high risk 26 of workplace violence; 27 6. Locks on doors: 28 7. Furniture affixed to the floor; Opaque glass in rooms for patients that allows an 29 8. 30 employee or other provider of care to see the location of the 31 patient before entering the room; 32 9. Closed-circuit television monitoring and video recording; 33 10. Devices designed to aid the sight of an employee or other provider of care; and 34 35 11. Personal alarm devices. 36 Sec. 6. "Medical facility" means: 1. A hospital, as defined in NRS 449.012; or 37 A psychiatric hospital, as defined in NRS 449.0165. 38 2. 39 Sec. 7. "Patient-specific risk factor" means a factor specific to a patient that may increase the likelihood or severity of an 40 incident of workplace violence, including, without limitation: 41 42







1 *2*. The status of a patient's treatment and medication; 2 3. A history of violent acts by the patient; 3 4. The use of drugs or alcohol by the patient; and 5. Any other condition that may cause a patient to experience 4 5 confusion or disorientation, fail to respond to instruction or 6 behave unpredictably. 7 Sec. 8. "Public safety agency" means: 1. A public fire department, fire protection district or other 8 agency of this State or a political subdivision of this State, the 9 primary functions of which are to control, extinguish and suppress 10 fires: 11 12 2. A law enforcement agency as defined in NRS 277.035; or 13 3. An emergency medical service. "Security guard" has the meaning ascribed to it in 14 Sec. 9. 15 NRS 648.016. Sec. 10. "Threat of violence" means a statement or conduct 16 17 that: Causes a person to fear for his or her safety because of the 18 1. possibility of physical injury; and 19 20 2. Has no legitimate purpose. "Unit" means a component of a medical facility for 21 Sec. 11. providing patient care that is defined by the scope of service 22 23 provided, the competencies required of its staff, the orientation 24 process and methods for assessing the ability of the members of 25 staff to fulfill their responsibilities. 26 **Sec. 12.** *"Work practice control" means a procedure or rule* 27 that is used to reduce the risk of workplace violence, including, 28 without limitation: 29 1. Assigning and placing staff in a manner that reduces 30 *patient-specific risk factors;* 31 2. *Employing or contracting with security guards; and* 32 3. **Providing training on methods to prevent workplace** violence and respond to incidents of workplace violence. 33 "Workplace violence" means any act of violence or 34 Sec. 13. threat of violence that occurs at a medical facility, except for a 35 36 lawful act of self-defense or defense of another person. The term 37 includes, without limitation: 38 1. The use or threatened use of physical force against an employee or other provider of care, regardless of whether the 39 40 *employee or other provider of care is physically or psychologically* injured; and 41 42 2. An incident involving the use or threatened use of a

42 2. An incluent involving the use of inrealenea use of a 43 firearm or other dangerous weapon, regardless of whether an 44 employee or other provider of care is physically or psychologically 45 injured.





1 Sec. 14. 1. A medical facility shall develop and carry out a 2 plan for the prevention of workplace violence. The plan must:

3 (a) Be in writing; 4 (b) Be in effect at

(b) Be in effect at all times;

5 (c) Be available to be viewed by each employee of the medical
6 facility or other provider of care at the medical facility at all times;
7 (d) Be specific for each unit, area and location maintained by
8 the medical facility; and

9 (e) Be developed in collaboration with employees of the 10 medical facility, other providers of care at the medical facility, any 11 employee organization representing employees of the medical 12 facility and any employee organization representing other 13 providers of care at the medical facility.

14 **2.** The plan developed pursuant to subsection 1 must include, 15 without limitation:

16 (a) A requirement that all employees of the medical facility 17 and other providers of care at the medical facility receive the 18 training described in section 15 of this act concerning the 19 prevention of workplace violence:

20 (1) Upon the adoption of a new plan for the prevention of 21 workplace violence;

22 (2) Upon commencing employment and annually 23 thereafter;

24 (3) Upon commencing new job duties or a new assignment;
25 and

26 (4) When conditions change, new equipment or work 27 practices are introduced or a new or previously unrecognized 28 hazard is identified.

(b) Procedures that meet the requirements of section 16 of this
 act for responding to and investigating incidents of workplace
 violence.

32 (c) Procedures that meet the requirements of section 16 of this 33 act for assessing and responding to situations that create the 34 potential for workplace violence.

(d) Applicable procedures for correcting hazards that increase
the risk of workplace violence, including, without limitation and to
the extent applicable, using engineering controls and work
practice controls to eliminate or minimize exposure of employees
and other providers of care to such hazards and carrying out
corrective actions pursuant to subsection 2 of section 16 of this
act.

42 (e) Procedures for obtaining assistance from security guards
43 or public safety agencies when appropriate.

44 (f) Procedures for responding to incidents that create the 45 possibility of mass casualties, including, without limitation,





1 incidents involving an active shooter, through the use of plans for

2 evacuation and sheltering that are feasible and appropriate for the
3 medical facility.

(g) Procedures for annually assessing and improving on the 4 5 capability of the medical facility to prevent or respond to workplace violence in collaboration with employees, other 6 7 providers of care, employee organizations representing employees 8 of medical facilities and employee organizations representing other providers of care at medical facilities, including, without 9 limitation, reviewing logs of workplace violence maintained 10 pursuant to section 18 of this act, staffing, security systems, job 11 design, equipment, facilities and security risks associated with 12 13 specific areas, units, locations and times.

14 Sec. 15. 1. The training provided under the plan developed 15 pursuant to section 14 of this act must address the risks of 16 workplace violence that an employee or other provider of care may 17 be reasonably anticipated to encounter on his or her job and must 18 include, without limitation, instruction concerning:

(a) An explanation of the plan and any information necessary
for employees and other providers of care to:

21 (1) Understand how the plan improves the safety of each 22 unit, area or location in the medical facility; and

23 (2) Perform the duties that may be required of each
24 employee or other provider of care under the plan;

25 (b) Recognizing situations that may result in workplace 26 violence;

(c) When and how to respond to and seek assistance in
preventing or responding to workplace violence;

29 (d) Reporting incidents of workplace violence to the medical
30 facility and public safety agencies when appropriate;

(e) Resources available to employees and other providers of
care in coping with incidents of workplace violence, including,
without limitation, debriefing processes established by the medical
facility for use after an incident of workplace violence and
available programs to assist employees and other providers of care
in recovering from incidents of workplace violence; and

(f) For each employee or other provider of care who has
contact with patients, training concerning verbal intervention and
de-escalation techniques that:

40 (1) Allows the employee or other provider of care to 41 practice those techniques with other employees and other 42 providers of care with whom he or she works; and

43 (2) Includes a meeting to debrief each practice session 44 conducted pursuant to subparagraph (1).





A medical facility shall collaborate with employees of the 1 2. 2 medical facility, other providers of care at the medical facility, any employee organizations representing employees of the medical 3 facility and employee organizations representing other providers 4 of care at the medical facility in developing, reviewing and 5 revising the training provided under the plan developed pursuant 6 7 to section 14 of this act and any curricula or materials used in that 8 training.

9 Sec. 16. 1. The procedures for responding to and 10 investigating incidents of workplace violence included in the plan 11 adopted pursuant to section 14 of this act must include, without 12 limitation, procedures to:

13 (a) Carry out, maintain and use alarms and other 14 communications systems to allow employees and other providers 15 of care to seek immediate assistance during an incident of 16 workplace violence;

17 (b) Ensure an effective response to each incident of workplace 18 violence, including, without limitation, by ensuring that members 19 of the staff of the medical facility are trained to address such 20 incidents and designated to be available to immediately assist in 21 the response to such an incident without interrupting patient care; 22 (c) Provide immediate medical care or first aid to employees or

(c) Trovide immediate medical care of first and to employees of
 other providers of care who have been injured in an incident of
 workplace violence;

(d) Identify each employee or other provider of care involved
 in an incident of workplace violence;

(e) Offer counseling to each employee and other provider of
 care affected by an incident of workplace violence;

(f) Offer the opportunity for each employee and other provider
of care, including, without limitation, supervisors and security
guards, involved in an incident of workplace violence to debrief as
soon as possible after the incident at a time and place that is
convenient for the employee or other provider of care;

(g) Review any patient-specific risk factors and any measures
 specified to reduce those factors;

(h) Review the implementation and effectiveness of corrective
 measures taken under the plan; and

(i) Solicit the opinion of each employee or other provider of
 care involved in an incident of workplace violence concerning the
 precipitating factors of the incident and any measures that may
 have assisted in preventing the incident.

42 2. The procedures for assessing and responding to situations 43 that create the potential for workplace violence must include, 44 without limitation, procedures for:





(a) Assessing factors that may contribute to or prevent 1 2 incidents of workplace violence in each unit, area and location of 3 the medical facility. Such factors include, without limitation:

(1) Staffing that contributes to or is insufficient to address 4 5 the risk of workplace violence;

6 (2) Sufficiency of security systems, including, without 7 limitation, alarms and emergency response systems and the 8 availability of security guards;

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(3) Design of jobs, equipment and facilities;

10 11 (4) Environmental risk factors; and (5) Patient-specific risk factors.

12 (b) Employees and other providers of care to report incidents 13 of workplace violence and concerns about workplace violence or the potential for workplace violence without fear of reprisal. 14

15 (c) Investigating concerns reported pursuant to paragraph (b) 16 and informing employees and other providers of care of the results 17 of such an investigation and any corrective action taken in 18 response to the investigation.

(d) Communicating about workplace violence, including, 19 without limitation: 20

21 (1) The manner in which employees and other providers of 22 care may document and communicate information to other 23 employees and other providers of care, including, without limitation, employees and other providers of care who work 24 25 different hours or on different units, concerning conditions that 26 may increase the potential for workplace violence; and

27 (2) Means by which to alert employees and other providers 28 of care to the presence, location and nature of a security threat.

29 3. As used in this section, "environmental risk factors" means factors in the medical facility or an area in which health 30 care services or operations are conducted that may contribute to 31 32 the likelihood or severity of an incident of workplace violence, including, without limitation, working in an isolated area, poor 33 34 illumination or blocked visibility and lack of physical barriers 35 between employees or other providers of care and persons who are 36 at a risk of committing workplace violence. 37

Sec. 17. 1. A medical facility shall:

38 (a) Ensure that the plan developed pursuant to section 14 of this act is effectively carried out at all times and in all units, areas 39 40 and locations of the medical facility.

41 (b) Coordinate risk assessment and development and 42 implementation of the plan developed pursuant to section 14 of 43 this act with independent contractors whose employees provide 44 care in the medical facility.



1 (c) Ensure that each temporary employee or other provider of 2 care receives an appropriate orientation in the plan developed 3 pursuant to section 14 of this act before beginning work in the 4 medical facility.

5 (d) Implement engineering controls, work practice controls 6 and other appropriate measures, as applicable, to prevent and 7 mitigate the risk of workplace violence in all units, areas and 8 locations of the facility. Such controls may include, without 9 limitation:

10 (1) Assignment or placement of sufficient numbers of staff 11 to reduce patient-specific risk factors;

12 (2) Reconfiguration of spaces in the facility to prevent or 13 minimize potential incidents of workplace violence;

14 (3) Procedures to prevent the transportation of 15 unauthorized firearms and other dangerous weapons into and 16 within the medical facility; and

17 (4) Maintenance at all times of a sufficient number of 18 trained staff or security guards to prevent or immediately respond 19 to incidents of workplace violence. Such staff must not have other 20 job duties that hinder their ability to respond immediately to an 21 incident or potential incident of workplace violence.

(e) Report any incident of workplace violence at the medical
facility that results in injury, involves a firearm or other
dangerous weapon or presents an urgent or emergent threat to the
welfare, health or safety of an employee or other provider of care
to the Division not later than 24 hours after the incident.

27 (f) Report any other incident of workplace violence at the 28 medical facility to the Division not later than 72 hours after the 29 incident.

30 2. A medical facility shall not:

(a) Prohibit an employee or other provider of care from
reporting incidents of workplace violence or concerns about
workplace violence or seeking the assistance of a public safety
agency to respond to an incident of workplace violence; or

(b) Punish or retaliate against an employee or other provider
 of care for reporting an incident of workplace violence or seeking
 such assistance.

38 Sec. 18. 1. A medical facility shall maintain and make 39 available to the Division upon request records related to incidents 40 of workplace violence and actions taken in compliance with 41 sections 14 to 17, inclusive, of this act. Such records must include, 42 without limitation:

43 (a) Records of the identification, evaluation and correction of 44 hazards that increase the risk of workplace violence.





(b) A log of workplace violence which must include 1 2 documentation of each incident of workplace violence against an employee of the medical facility or other provider of care at the 3 medical facility, regardless of whether a report of the incident is 4 submitted to the Division pursuant to paragraph (e) or (f) of 5 subsection 1 of section 17 of this act. An entry in the log for an 6 7 incident of workplace violence must be retained for at least 5 years 8 after the incident and must include, without limitation:

9 (1) A detailed description of the incident, including, without 10 limitation, the location and circumstances surrounding the 11 incident:

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(2) A classification of the perpetrator of the incident;

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(3) A classification of the type of incident; and

14 (4) A description of any consequences of the incident, including, without limitation, any injuries caused by the incident. 15

16 (c) A record of each training session provided under the plan 17 developed pursuant to section 14 of this act. Such records must be 18 maintained for at least 1 year after the training session and must include, without limitation, the date and content of the training 19 20 session and the names and qualifications of each person who 21 provided training as part of the session.

22 (d) A record of each report to the Division pursuant to NRS 23 618.378 or paragraph (e) or (f) of subsection 1 of section 17 of this 24 act.

25 2. Employees, other providers of care and representatives of 26 employees or other providers of care at a medical facility are 27 entitled to access to any records maintained by a medical facility 28 pursuant to this section. A medical facility shall, upon request, 29 provide copies of the records to the employees, other providers of care or representatives within 72 hours after receipt of the request. 30

3. If a copy of a record is provided pursuant to this section, 31 32 the first six pages reproduced pursuant to the request must be 33 provided without charge. The charge for each additional page copied must not exceed the cost of reproduction. 34

35 4. Records maintained pursuant to this section must not include the personally identifiable information of any patient, 36 37 employee of the medical facility or other provider of care at the 38 medical facility. Such records must not be maintained or disclosed in a manner that violates NRS 449A.112 or the Health Insurance 39 40 Portability and Accountability Act of 1996, Public Law 104-191, and any regulations adopted pursuant thereto. 41

42 For the purposes of this section, "representatives of 5. employees or other providers of care at a medical facility" means: 43

44 (a) A person previously identified to the Division as an 45 authorized representative of the employee bargaining unit of a





labor organization which has a collective bargaining relationship
 with the employer and represents the affected employees.

3 (b) An attorney acting for an affected employee or other 4 provider of care.

5 (c) Any person designated by a court to act as the official 6 representative for the estate of an affected employee or other 7 provider of care.

8 Sec. 19. 1. On or before January 31 of each year, the 9 Division shall compile and make available on an Internet website 10 maintained by the Division a report concerning workplace 11 violence at medical facilities in this State. The report must include, 12 without limitation:

13 (a) The total number of incidents of workplace violence 14 reported pursuant to paragraphs (e) and (f) of subsection 1 of 15 section 17 of this act by medical facilities in this State and the 16 name of each medical facility that made a report pursuant to 17 paragraph (e) or (f) of subsection 1 of section 17 of this act;

18 (b) The outcome of any inspection or investigation conducted 19 in response to an incident of workplace violence at a medical 20 facility;

21 (c) Any action taken against a medical facility in response to 22 an incident of workplace violence; and

23 (d) Recommendations of the Division to prevent workplace
24 violence at medical facilities.

25 2. The report compiled pursuant to this section must not 26 include any personally identifiable information concerning an 27 employee, other provider of care or patient of a medical facility or 28 any other information for which disclosure would violate NRS 29 449A.112 or the Health Insurance Portability and Accountability 30 Act of 1996, Public Law 104-191, or any regulations adopted 31 pursuant thereto.

32 Sec. 19.3. NRS 618.445 is hereby amended to read as follows:

33 618.445 1. A person shall not discharge or in any manner discriminate against any employee because the employee has filed 34 35 any complaint or instituted or caused to be instituted any proceeding under or related to this chapter, [or] has testified or is about to 36 testify in any such proceeding, has performed an action described 37 in paragraph (a) of subsection 2 of section 17 of this act or 38 because of the exercise by the employee on behalf of himself, 39 40 herself or others of any right afforded by this chapter.

2. Any employee aggrieved by a violation of subsection 1 may
file a complaint for the relief afforded under subsection 3 with the
Division. Any complaint must be filed with the Division within 30
days after the violation has occurred and must set forth in writing
the facts constituting the violation.





1 3. Upon receipt of the complaint by the Division, the 2 Administrator shall cause such investigation to be made as 3 the Administrator deems appropriate. If upon investigation, the Administrator determines that the provisions of subsection 1 have 4 5 been violated, the Administrator shall bring an action in the name of the Administrator in any appropriate district court against the person 6 7 who has committed the violation.

8 4. If the court finds that the employee was discharged or 9 discriminated against in violation of subsection 1, the employee is entitled to reinstatement and reimbursement for lost wages and work 10 11 benefits.

12 5. Any decision reached by the Administrator relating to the 13 filing of an action pursuant to this section must be made available to 14 the complaining employee within 90 days after the Division's 15 receipt of the complaint.

16 **Sec. 19.6.** Section 6 of this bill is hereby amended to read as 17 follows:

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- Sec. 6. "Medical facility" means:
 - 1. A hospital, as defined in NRS 449.012;
- A psychiatric hospital, as defined in NRS 449.0165; 2.
- An agency to provide nursing in the home, as *3*. defined in NRS 449.0015, that has at least 50 employees; 22
- 23 4. An independent center for emergency medical care, 24 as defined in NRS 449.013;
- 25 5. A facility for intermediate care, as defined in NRS 449.0038: 26
- 27 6. A facility for skilled nursing, as defined in 28 NRS 449.0039; 29
 - 7. A rural clinic, as defined in NRS 449.0175;
- 30 8. A facility for modified medical detoxification, as 31 defined in NRS 449.00385; or
 - 9. A community triage defined center, as in NRS 449.0031.
- Sec. 20. The provisions of NRS 354.599 do not apply to any 34 35 additional expenses of a local government that are related to the 36 provisions of this act.
- 37 **Sec. 21.** 1. This section and sections 1 to 19.3, inclusive, and 38 20 of this act become effective:
- 39 (a) Upon passage and approval for the purpose of adopting any 40 regulations and performing any other preparatory administrative 41 tasks that are necessary to carry out the provisions of this act; and
- 42 (b) On July 1, 2020, for all other purposes.
- 43 2. Section 19.6 of this act becomes effective:





(a) Upon passage and approval for the purpose of adopting any
regulations and performing any other preparatory administrative
tasks that are necessary to carry out the provisions of this act; and
(b) On July 1, 2021, for all other purposes.

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