
ASSEMBLY BILL NO. 291—ASSEMBLYMEN STEWART, HARDY,
ELLIOT ANDERSON, BOBZIEN; BUSTAMANTE ADAMS,
GRADY, HAMBRICK, HEALEY, HOGAN AND LIVERMORE

MARCH 15, 2013

JOINT SPONSORS: SENATORS MANENDO, SPEARMAN, HUTCHISON,
HAMMOND, HARDY; BROWER, GOICOECHEA AND
WOODHOUSE

Referred to Committee on Government Affairs

SUMMARY—Revises provisions relating to preferences in state
purchasing for businesses owned by a veteran with a
service-connected disability. (BDR 27-592)

FISCAL NOTE: Effect on Local Government: No.
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to veterans; revising provisions relating to
preferences in state purchasing for businesses owned by a
veteran with a service-connected disability; revising
provisions relating to preferences in public works for
businesses owned by a veteran with a service-connected
disability; and providing other matters properly relating
thereto.

Legislative Counsel’s Digest:

1 Existing law deems a bid or proposal submitted by a local business owned by a
2 veteran with a service-connected disability for a state purchasing contract or
3 contract for a public work to be 5 percent lower than the bid actually submitted.
4 (NRS 333.3366, 338.13844) **Sections 3 and 16** of this bill provide that a business
5 qualifies for the 5 percent preference if it is certified as a local business owned and
6 operated by a veteran with a service-connected disability pursuant to **section 11** of
7 this bill. **Sections 3 and 16** also provide for the breaking of a tie for low bid in
8 favor first of a business certified pursuant to **section 11** and second of the business
9 with the lowest net worth.
10 **Section 11** requires the Office of Economic Development to certify a business
11 as a local business owned and operated by a veteran with a service-connected
12 disability if the business submits certain information and the Office determines that



13 the business meets the definitions of a “business owned and operated by a veteran
14 with a service-connected disability” and a “local business.” Such a certification is
15 valid for 2 years and may be renewed. **Section 11** requires such a certified business
16 to report any event that may affect the certification of the business within 30
17 business days after the event.

18 **Section 12** of this bill requires: (1) each state agency to submit all solicitations
19 for the award of a contract and any information supporting the solicitation to the
20 Office; and (2) the Office to maintain a database of such information that is made
21 available to the certified businesses. **Section 13** of this bill requires the Office to
22 maintain an electronic directory of certified businesses for use by the State, its
23 agencies and political subdivisions and the public. **Section 13** requires the Office of
24 Economic Development to cooperate with the Office of Veterans Services and
25 certain nonprofit organizations to support businesses that may be eligible for
26 certification. **Section 13** allows the Executive Director of the Office of Economic
27 Development, in cooperation with the Purchasing Division of the Department of
28 Administration and the State Public Works Division of the Department of
29 Administration, to adopt such regulations as are necessary to carry out the
30 preference for certified businesses.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 333 of NRS is hereby amended by adding
2 thereto a new section to read as follows:

3 *“Certified local business owned and operated by a veteran with
4 a service-connected disability” means a business that is certified
5 pursuant to section 11 of this act.*

6 **Sec. 2.** NRS 333.3361 is hereby amended to read as follows:

7 333.3361 As used in NRS 333.3361 to 333.3369, inclusive,
8 *and section 1 of this act*, unless the context otherwise requires, the
9 words and terms defined in NRS ~~333.3362 to 333.3365, inclusive,~~
10 *333.3364 and section 1 of this act* have the meanings ascribed to
11 them in those sections.

12 **Sec. 3.** NRS 333.3366 is hereby amended to read as follows:

13 333.3366 For the purpose of awarding a formal contract
14 solicited pursuant to subsection 2 of NRS 333.300, if ~~it~~ :

15 1. *A certified local business owned and operated* by a veteran
16 with a service-connected disability submits a bid or proposal and is
17 a responsive and responsible bidder, the bid or proposal shall be
18 deemed to be 5 percent lower than the bid or proposal actually
19 submitted.

20 2. *After the application of subsection 1, two or more lowest*
21 *bids or proposals are identical and only one bid or proposal was*
22 *submitted by a certified local business owned and operated by a*
23 *veteran with a service-connected disability, the certified local*
24 *business owned and operated by a veteran with a*
25 *service-connected disability that submitted the bid or proposal*



1 *shall be deemed to be the lowest responsive and responsible*
2 *bidder.*

3 *3. After the application of subsection 1, two or more lowest*
4 *bids or proposals are identical and more than one bid or proposal*
5 *was submitted by a certified local business owned and operated by*
6 *a veteran with a service-connected disability, the certified local*
7 *business owned and operated by a veteran with a service-*
8 *connected disability which has the smallest net worth shall be*
9 *deemed to be the lowest responsive and responsible bidder.*

10 **Sec. 4.** NRS 333.3368 is hereby amended to read as follows:

11 333.3368 The Purchasing Division shall report every 6 months
12 to the Legislature, if it is in session, or to the Interim Finance
13 Committee, if the Legislature is not in session. The report must
14 contain, for the period since the last report:

15 1. The number of state purchasing contracts that were subject
16 to the provisions of NRS 333.3361 to 333.3369, inclusive **H**, *and*
17 *section 1 of this act.*

18 2. The total dollar amount of state purchasing contracts that
19 were subject to the provisions of NRS 333.3361 to 333.3369,
20 inclusive **H**, *and section 1 of this act.*

21 3. The number of *certified* local businesses owned *and*
22 *operated* by veterans with service-connected disabilities that
23 submitted a bid or proposal on a state purchasing contract.

24 4. The number of state purchasing contracts that were awarded
25 to *certified* local businesses owned *and operated* by veterans with
26 service-connected disabilities.

27 5. The total number of dollars' worth of state purchasing
28 contracts that were awarded to *certified* local businesses owned *and*
29 *operated* by veterans with service-connected disabilities.

30 6. Any other information deemed relevant by the Director of
31 the Legislative Counsel Bureau.

32 **Sec. 5.** NRS 333.3369 is hereby amended to read as follows:

33 333.3369 The Purchasing Division may adopt such regulations
34 as it determines to be necessary or advisable to carry out the
35 provisions of NRS 333.3361 to 333.3369, inclusive ~~1.—The~~

36 ~~regulations may include, without limitation, provisions setting forth:~~
37 ~~—1.— The method by which a business may apply to receive a~~
38 ~~preference described in NRS 333.3366;~~

39 ~~—2.— The documentation or other proof that a business must~~
40 ~~submit to demonstrate that it qualifies for a preference described in~~
41 ~~NRS 333.3366; and~~

42 ~~—3.— Such other matters as the Purchasing Division deems~~
43 ~~relevant.~~

44 **H**, *and section 1 of this act.* In carrying out the provisions of this
45 section, the Purchasing Division shall, to the extent practicable,



1 cooperate and coordinate with the State Public Works Division of
2 the Department of Administration *and the Office of Economic*
3 *Development* so that any regulations adopted pursuant to this
4 section and NRS 338.13847 *and section 13 of this act* are
5 reasonably consistent.

6 **Sec. 6.** Chapter 231 of NRS is hereby amended by adding
7 thereto the provisions set forth as sections 7 to 13, inclusive, of this
8 act.

9 **Sec. 7.** *As used in sections 7 to 13, inclusive, of this act,*
10 *unless the context otherwise requires, the words and terms defined*
11 *in sections 8, 9 and 10 of this act have the meanings ascribed to*
12 *them in those sections.*

13 **Sec. 8.** *“Business owned and operated by a veteran with a*
14 *service-connected disability” means a business:*

15 1. *Of which at least 51 percent of the ownership interest is*
16 *held by one or more veterans with service-connected disabilities;*

17 2. *That is organized to engage in commercial transactions;*

18 3. *That is managed and operated on a day-to-day basis by one*
19 *or more veterans with service-connected disabilities or, if a veteran*
20 *with a service-connected disability is permanently and totally*
21 *disabled, the spouse or caregiver of such a veteran;*

22 4. *That employs not more than 200 permanent, full-time*
23 *employees; and*

24 5. *That has, together with any affiliates, a net worth of not*
25 *more than \$5,000,000 or, if the business is a sole proprietorship,*
26 *whose sole proprietor has a net worth of not more than*
27 *\$5,000,000, including both business and personal investments.*

28 *↪ The term includes a business which meets the above*
29 *requirements that is transferred to the spouse of a veteran with a*
30 *service-connected disability upon the death of the veteran, as*
31 *determined by the United States Department of Veterans Affairs.*

32 **Sec. 9.** *“Local business” means a business that is domiciled*
33 *in this State.*

34 **Sec. 10.** *“Veteran with a service-connected disability” means*
35 *a veteran of the Armed Forces of the United States who:*

36 1. *Is a resident of this State; and*

37 2. *Has a service-connected disability of at least 5 percent as*
38 *determined by the United States Department of Veterans Affairs.*

39 **Sec. 11.** 1. *To receive certification as a local business*
40 *owned and operated by a veteran with a service-connected*
41 *disability, a local business must submit an application to the*
42 *Office of Economic Development, on a form prescribed by the*
43 *Office, which includes:*

44 (a) *The name of the business;*



1 ***(b) The name and service-connected disability rating of the***
2 ***veteran with a service-connected disability submitting the***
3 ***application on behalf of the business;***

4 ***(c) The name, percentage of ownership interest and service-***
5 ***connected disability rating, if any, of each person with an***
6 ***ownership interest in the business;***

7 ***(d) The name and service-connected disability rating, if any, of***
8 ***each person that manages or operates the business on a day-to-day***
9 ***basis, including the name and service-connected disability rating***
10 ***of each veteran whose spouse or permanent caregiver manages or***
11 ***operates the business on a day-to-day basis;***

12 ***(e) Documentation issued by the United States Department of***
13 ***Veterans Affairs or United States Department of Defense which***
14 ***supports the service-connected disability rating reported for each***
15 ***person pursuant to paragraphs (b), (c) and (d);***

16 ***(f) The number of permanent, full-time employees of the***
17 ***business;***

18 ***(g) The location of the headquarters of the business; and***

19 ***(h) The net worth of the business, including any affiliates, or,***
20 ***if the business is a sole proprietorship, the net worth of the sole***
21 ***proprietor, including both personal and business investments.***

22 ***2. If the Office of Economic Development determines that an***
23 ***applicant for certification pursuant to subsection 1 meets the***
24 ***definition of "business owned and operated by a veteran with a***
25 ***service-connected disability" pursuant to section 8 of this act and***
26 ***the definition of "local business" pursuant to section 9 of this act,***
27 ***the Office shall certify the applicant as a local business owned and***
28 ***operated by a veteran with a service-connected disability.***

29 ***3. A certification issued pursuant to subsection 2 expires on***
30 ***the date 2 years after its issuance and may be renewed by***
31 ***submitting an application pursuant to subsection 1.***

32 ***4. A business certified pursuant to this section shall notify the***
33 ***Office of Economic Development within 30 business days after***
34 ***the occurrence of any event that may affect the certification of the***
35 ***business, including, without limitation, a change in the ownership***
36 ***or management of daily operations of the business. The Office of***
37 ***Economic Development shall:***

38 ***(a) Revoke the certification of a business that violates this***
39 ***subsection;***

40 ***(b) Prohibit each person with an ownership interest in the***
41 ***business that violated this subsection from holding an ownership***
42 ***interest in any business that applies for or holds certification***
43 ***pursuant to this section for 1 year; and***

44 ***(c) Allow the business that violated this subsection to reapply***
45 ***for certification 1 year after the date of the revocation.***



1 5. *A business whose certification is revoked pursuant to*
2 *subsection 4 may submit a bid or proposal for a state contract but*
3 *may not receive a preference for that bid or proposal pursuant to*
4 *NRS 333.3366 or 338.13844.*

5 **Sec. 12.** *1. Each state agency shall, in a timely manner,*
6 *provide the Office of Economic Development with each*
7 *solicitation for the award of a contract by the state agency and any*
8 *information relating to that solicitation which may be necessary to*
9 *enable a business to offer a bid or proposal for the contract.*

10 *2. The Office of Economic Development shall maintain a*
11 *database of the information submitted to the Office pursuant to*
12 *subsection 1 and make the database available to businesses*
13 *certified pursuant to section 11 of this act.*

14 *3. The Office of Economic Development shall report every 6*
15 *months to the Legislature, if it is in session, or to the Interim*
16 *Finance Committee, if the Legislature is not in session. The report*
17 *must contain, for the period since the last report:*

18 *(a) The number of businesses certified pursuant to section 11*
19 *of this act;*

20 *(b) The number of certified businesses that used the database*
21 *maintained pursuant to subsection 2 to offer a bid or proposal for*
22 *a contract with a state agency; and*

23 *(c) The number of certified businesses who were awarded a*
24 *contract with a state agency, including the number of certified*
25 *businesses who were awarded a contract after using the database*
26 *maintained pursuant to subsection 2 to offer a bid or proposal for*
27 *the contract.*

28 **Sec. 13.** *1. The Office of Economic Development shall:*

29 *(a) Maintain an electronic directory of businesses certified*
30 *pursuant to section 11 of this act for use by the State, its agencies*
31 *and political subdivisions and the public; and*

32 *(b) Cooperate with the Office of Veterans Services to:*

33 *(1) Identify local businesses that may be eligible for*
34 *certification pursuant to section 11 of this act;*

35 *(2) Encourage and assist such businesses in applying for*
36 *certification; and*

37 *(3) Provide information regarding services that are*
38 *available to such businesses from the Office of Economic*
39 *Development or from a nonprofit organization to support local*
40 *businesses owned and operated by a veteran with a service-*
41 *connected disability, including, without limitation, the Elite*
42 *Service Disabled Veteran Owned Business Network of Nevada;*
43 *and*

44 *(c) Accept and consider recommendations and information*
45 *relating to the certification of a business submitted to the Office of*



1 *Economic Development by a nonprofit organization to support*
2 *businesses owned and operated by a veteran with a service-*
3 *connected disability, including, without limitation, the Elite*
4 *Service Disabled Veteran Owned Business Network of Nevada.*

5 2. *The Executive Director may adopt such regulations as may*
6 *be necessary to carry out the provisions of sections 7 to 13,*
7 *inclusive, of this act. In carrying out the provisions of this*
8 *subsection, the Executive Director shall, to the extent practicable,*
9 *cooperate and coordinate with the Purchasing Division of the*
10 *Department of Administration and the State Public Works*
11 *Division of the Department of Administration so that any*
12 *regulations adopted pursuant to this section, NRS 333.3369 and*
13 *338.13847 are reasonably consistent.*

14 **Sec. 14.** NRS 231.053 is hereby amended to read as follows:

15 231.053 After considering any pertinent advice and
16 recommendations of the Board, the Executive Director:

17 1. Shall direct and supervise the administrative and technical
18 activities of the Office.

19 2. Shall develop and may periodically revise a State Plan for
20 Economic Development, which must include a statement of:

21 (a) New industries which have the potential to be developed in
22 this State;

23 (b) The strengths and weaknesses of this State for business
24 incubation;

25 (c) The competitive advantages and weaknesses of this State;

26 (d) The manner in which this State can leverage its competitive
27 advantages and address its competitive weaknesses;

28 (e) A strategy to encourage the creation and expansion of
29 businesses in this State and the relocation of businesses to this State;
30 and

31 (f) Potential partners for the implementation of the strategy,
32 including, without limitation, the Federal Government, local
33 governments, local and regional organizations for economic
34 development, chambers of commerce, and private businesses,
35 investors and nonprofit entities.

36 3. Shall develop criteria for the designation of regional
37 development authorities pursuant to subsection 4.

38 4. Shall designate as many regional development authorities
39 for each region of this State as the Executive Director determines to
40 be appropriate to implement the State Plan for Economic
41 Development. In designating regional development authorities, the
42 Executive Director must consult with local governmental entities
43 affected by the designation. The Executive Director may, if he or
44 she determines that such action would aid in the implementation of
45 the State Plan for Economic Development, remove the designation



1 of any regional development authority previously designated
2 pursuant to this section.

3 5. Shall establish procedures for entering into contracts with
4 regional development authorities to provide services to aid, promote
5 and encourage the economic development of this State.

6 6. May apply for and accept any gift, donation, bequest, grant
7 or other source of money to carry out the provisions of NRS
8 231.020 to 231.139, inclusive, and 231.1573 to 231.1597, inclusive
9 ~~H~~, and sections 7 to 13, inclusive, of this act.

10 7. May adopt such regulations as may be necessary to carry out
11 the provisions of NRS 231.020 to 231.139, inclusive, and 231.1573
12 to 231.1597, inclusive ~~H~~, and sections 7 to 13, inclusive, of this
13 act.

14 8. In a manner consistent with the laws of this State, may
15 reorganize the programs of economic development in this State to
16 further the State Plan for Economic Development. If, in the opinion
17 of the Executive Director, changes to the laws of this State are
18 necessary to implement the economic development strategy for this
19 State, the Executive Director must recommend the changes to the
20 Governor and the Legislature.

21 **Sec. 15.** NRS 338.1384 is hereby amended to read as follows:

22 338.1384 As used in NRS 338.1384 to 338.13847, inclusive,
23 unless the context otherwise requires, ~~the words and terms defined~~
24 ~~in NRS 338.13841, 338.13842 and 338.13843 have the meanings~~
25 ~~ascribed to them in those sections.~~ *“certified local business owned*
26 *and operated by a veteran with a service-connected disability”*
27 *means a business that is certified pursuant to section 11 of this*
28 *act.*

29 **Sec. 16.** NRS 338.13844 is hereby amended to read as
30 follows:

31 338.13844 1. For the purpose of awarding a contract for a
32 public work of this State, ~~for which the estimated cost is \$100,000~~
33 ~~or less, as governed by NRS 338.13862,~~ if ~~it~~ :

34 (a) *A certified local business owned and operated* by a veteran
35 with a service-connected disability submits a bid, the bid shall be
36 deemed to be 5 percent lower than the bid actually submitted.

37 (b) *After the application of paragraph (a), two or more lowest*
38 *bids are identical and only one bid was submitted by a certified*
39 *local business owned and operated by a veteran with a service-*
40 *connected disability, the certified local business owned and*
41 *operated by a veteran with a service-connected disability that*
42 *submitted the bid shall be deemed to be the lowest responsive and*
43 *responsible bidder and to have submitted the best bid.*

44 (c) *After the application of paragraph (a), two or more lowest*
45 *bids are identical and more than one bid was submitted by a*



1 *certified local business owned and operated by a veteran with a*
2 *service-connected disability, the certified local business owned and*
3 *operated by a veteran with a service-connected disability which*
4 *has the smallest net worth shall be deemed to be the lowest*
5 *responsive and responsible bidder and to have submitted the best*
6 *bid.*

7 2. The preference described in subsection 1 may not be
8 combined with any other preference.

9 **Sec. 17.** NRS 338.13846 is hereby amended to read as
10 follows:

11 338.13846 The Division shall report every 6 months to the
12 Legislature, if it is in session, or to the Interim Finance Committee,
13 if the Legislature is not in session. The report must contain, for the
14 period since the last report:

15 1. The number of contracts for public works of this State that
16 were subject to the provisions of NRS 338.1384 to 338.13847,
17 inclusive.

18 2. The total dollar amount of contracts for public works of this
19 State that were subject to the provisions of NRS 338.1384 to
20 338.13847, inclusive.

21 3. The number of *certified* local businesses owned *and*
22 *operated* by veterans with service-connected disabilities that
23 submitted a bid or proposal on a contract for a public work of this
24 State.

25 4. The number of contracts for public works of this State that
26 were awarded to *certified* local businesses owned *and operated* by
27 veterans with service-connected disabilities.

28 5. The total number of dollars' worth of contracts for public
29 works of this State that were awarded to *certified* local businesses
30 owned *and operated* by veterans with service-connected disabilities.

31 6. Any other information deemed relevant by the Director of
32 the Legislative Counsel Bureau.

33 **Sec. 18.** NRS 338.13847 is hereby amended to read as
34 follows:

35 338.13847 The State Public Works Board may adopt such
36 regulations as it determines to be necessary or advisable to carry out
37 the provisions of NRS 338.1384 to 338.13847, inclusive. ~~The~~

38 ~~regulations may include, without limitation, provisions setting forth:~~

39 ~~—1. The method by which a business may apply to receive the~~
40 ~~preference described in NRS 338.13844;~~

41 ~~—2. The documentation or other proof that a business must~~
42 ~~submit to demonstrate that it qualifies for the preference described~~
43 ~~in NRS 338.13844; and~~

44 ~~—3. Such other matters as the Division deems relevant.~~



1 ~~+~~ In carrying out the provisions of this section, the State Public
2 Works Board and the Division shall, to the extent practicable,
3 cooperate and coordinate with the Purchasing Division of the
4 Department of Administration *and the Office of Economic*
5 *Development* so that any regulations adopted pursuant to this
6 section and NRS 333.3369 *and section 13 of this act* are reasonably
7 consistent.

8 **Sec. 19.** NRS 417.105 is hereby amended to read as follows:

9 417.105 1. Each year on or before October 1, the Office of
10 Veterans Services shall review the reports submitted pursuant to
11 NRS 333.3368 and 338.13846.

12 2. In carrying out the provisions of subsection 1, the Office of
13 Veterans Services shall seek input from:

14 (a) The Purchasing Division of the Department of
15 Administration.

16 (b) The State Public Works Board of the State Public Works
17 Division of the Department of Administration.

18 (c) The Office of Economic Development.

19 (d) Groups representing the interests of veterans of the Armed
20 Forces of the United States.

21 (e) The business community.

22 (f) ~~Local~~ *Certified local* businesses owned *and operated* by
23 veterans with service-connected disabilities.

24 3. After performing the duties described in subsections 1 and 2,
25 the Office of Veterans Services shall make recommendations to the
26 Legislative Commission regarding the continuation, modification,
27 promotion or expansion of the preferences for *certified* local
28 businesses owned *and operated* by veterans with service-connected
29 disabilities which are described in NRS 333.3366 and 338.13844.

30 4. As used in this section ~~+~~:

31 ~~—(a) “Business” , “Certified local business~~ owned *and operated*
32 by a veteran with a service-connected disability” has the meaning
33 ascribed to it in NRS ~~338.13841.~~

34 ~~—(b) “Local business” has the meaning ascribed to it in~~
35 ~~NRS 333.3363.~~

36 ~~—(c) “Veteran with a service-connected disability” has the~~
37 ~~meaning ascribed to it in NRS 338.13843.~~ *338.1384.*

38 **Sec. 20.** NRS 333.3362, 333.3363, 333.3365, 338.13841,
39 338.13842 and 338.13843 are hereby repealed.

40 **Sec. 21.** This act becomes effective on July 1, 2013.



LEADLINES OF REPEALED SECTIONS

333.3362 Preference for bid or proposal submitted by local business owned by veteran with service-connected disability: “Business owned by a veteran with a service-connected disability” defined.

333.3363 Preference for bid or proposal submitted by local business owned by veteran with service-connected disability: “Local business” defined.

333.3365 Preference for bid or proposal submitted by local business owned by veteran with service-connected disability: “Veteran with a service-connected disability” defined.

338.13841 “Business owned by a veteran with a service-connected disability” defined.

338.13842 “Local business” defined.

338.13843 “Veteran with a service-connected disability” defined.



