ASSEMBLY BILL NO. 269–ASSEMBLYMEN O'NEILL, TITUS; CONSIDINE, DICKMAN, HANSEN, KASAMA, MCARTHUR, ROBERTS, THOMAS, TOLLES AND WHEELER

MARCH 15, 2021

JOINT SPONSORS: SENATORS HARDY, DONATE; KIECKHEFER AND SETTELMEYER

Referred to Committee on Commerce and Labor

SUMMARY—Revises provisions relating to providers of dental care. (BDR 54-645)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to dentistry; providing for the issuance of special endorsements for a dentist, dental hygienist or dental therapist to administer immunizations; imposing certain requirements concerning the administration of immunizations by the holder of such an endorsement; authorizing the imposition of disciplinary action against a dentist, dental hygienist or dental therapist for certain violations; revising the required qualifications of the State Dental Health Officer; authorizing the State Public Health Dental Hygienist to pursue another business or vocation under certain circumstances; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law regulates the practices of dentistry, dental hygiene and dental therapy. (Chapter 631 of NRS) Existing law generally authorizes a dental hygienist or dental therapist to perform only the tasks authorized by a licensed dentist. (NRS 631.310, 631.3122) Sections 2 and 3 of this bill require the Board of Dental Examiners of Nevada to issue to a licensed dentist, dental hygienist or dental therapist a special endorsement to administer immunizations generally or to administer immunizations for influenza only if the licensed dentist, dental hygienist or dental therapist completes a course of training in the administration of





9 immunizations that is approved by the Board. Section 7 of this bill prescribes the 10 continuing education required to maintain such an endorsement. Sections 2 and 3 11 authorize a dental hygienist or dental therapist who holds such a special 12 endorsement to administer immunizations only under the authorization of a dentist 13 who also holds such a special endorsement.

14 Section 4 of this bill requires a dentist who holds a special endorsement to 15 administer immunizations issued pursuant to section 2 or 3 and who administers 16 immunizations, or under whose authorization a dental hygienist or dental therapist 17 administers immunizations, to: (1) issue or obtain from certain persons a standing 18 order for the administration of the immunizations; and (2) establish certain policies 19 concerning the administration of immunizations. Section 4 also requires a dentist, 20 dental hygienist or dental therapist who holds such an endorsement to comply with 21 22 23 24 25 26 27 28 the instructions of the manufacturer of an immunization and certain federal guidelines for administering immunizations. Section 5 of this bill requires a dentist, dental hygienist or dental therapist to provide certain information to the patient, obtain the informed written consent of the patient and review the medical history of the patient before administering an immunization. Section 5 additionally requires a dentist, dental hygienist or dental therapist to rely on and act in conformance with the conclusions of a physician, physician assistant or advanced practice registered nurse concerning the advisability of administering an immunization to a patient. 29 30 Section 6 of this bill requires a dentist, dental hygienist or dental therapist who holds a special endorsement to administer immunizations to maintain certain 31 records concerning the administration of immunizations. Section 8 of this bill 32 33 34 authorizes the Board to impose disciplinary action against a dentist, dental hygienist or dental therapist who: (1) administers an immunization without the proper special endorsement; or (2) fails to comply with existing requirements to 35 36 report certain information relating to immunizations. The Board would also be authorized under existing law to impose disciplinary action against a dentist, dental 37 hygienist or dental therapist who willfully or repeatedly violates other provisions of 38 this bill governing the administration of immunizations. (NRS 631.3485)

39 Existing law: (1) provides for the appointment of a State Dental Health Officer and a State Public Health Dental Hygienist; (2) requires those officers to perform 40 41 certain duties relating to public dental health or public health dental hygiene, as 42 applicable; and (3) prohibits those officers from pursuing any other business or 43 vocation. (NRS 439.272, 439.279) Section 9 of this bill revises the required 44 qualifications of the State Dental Health Officer to allow a person who is not a 45 licensed dentist in this State to be appointed as the State Dental Health Officer if he 46 or she has a masters or doctorate degree in public health or a related field and is a 47 graduate of an accredited dental college or residency program. Section 10 of this 48 bill authorizes the State Public Health Dental Hygienist to pursue another business 49 or vocation with the approval of the Division of Public and Behavioral Health of 50 the Department of Health and Human Services.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 631 of NRS is hereby amended by adding 2 thereto the provisions set forth as sections 2 to 6, inclusive, of this 3 act.

4 Sec. 2. 1. The Board shall, upon application by a dentist, 5 dental hygienist or dental therapist licensed pursuant to this 6 chapter who has completed a course of training in the





5 administration of immunizations if the course: 6 (a) Provides participants with practical training and written 7 instructional materials concerning the administration of 8 *immunizations*: 9 (b) Includes an evaluation of the technique of participants in 10 the administration of immunizations; and 11 (c) Includes instruction consistent with the guidelines 12 prescribed by the Centers for Disease Control and Prevention of the United States Department of Health and Human Services 13 14 concerning: 15 (1) Practices for administering immunizations to children, 16 adolescents and adults; 17 (2) Basic immunology and the mechanism by which 18 *immunizations induce protection from disease;* (3) Diseases that are preventable through immunizations: 19 20 (4) Storage and management of immunizations; 21 (5) **Recommended schedules for immunization:** 22 (6) Informed consent to immunization: 23 (7) Physiology and techniques administering for 24 *immunizations*: 25 (8) Assessment and counseling before and after 26 administering an immunization; 27 (9) Maintenance of records relating to immunizations; and 28 (10) Identifying, responding to and reporting adverse 29 events resulting from immunizations. 30 3. A dentist who holds a special endorsement issued pursuant to subsection 1 may administer immunizations by an intranasal, 31 32 intramuscular or subcutaneous injection. 33 A dental hygienist or dental therapist who holds a special 4. endorsement issued pursuant to subsection 1 may administer 34 immunizations by an intranasal, intramuscular or subcutaneous 35 36 injection only under authorization from a dentist who also holds such a special endorsement. 37 38 Sec. 3. 1. The Board shall, upon application by a dentist, dental hygienist or dental therapist licensed pursuant to this 39 chapter who has completed a course of training in the 40 41 administration of immunizations for influenza that is approved by 42 the Board, issue a special endorsement of the license allowing the 43 dentist, dental hygienist or dental therapist to administer 44 immunizations for influenza only.



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The Board may approve a course of training in the

administration of immunizations that is approved by the Board,

issue a special endorsement of the license allowing the dentist,

dental hygienist or dental therapist to administer immunizations.

1 2. The Board may approve a course of training in the 2 administration of immunizations for influenza if the course:

3 (a) Provides participants with practical training and written 4 instructional materials concerning the administration of 5 immunizations for influenza;

6 (b) Includes an evaluation of the technique of participants in 7 the administration of such immunizations; and

8 (c) Includes instruction consistent with the guidelines 9 prescribed by the Centers for Disease Control and Prevention of 10 the United States Department of Health and Human Services 11 concerning:

12 (1) The epidemiology, pathophysiology, clinical 13 presentation, diagnosis, prevention and treatment of influenza;

14 (2) The administration, storage and handling of 15 immunizations for influenza; and

16 (3) Counseling persons who will receive an immunization 17 for influenza.

18 3. A dentist who holds a special endorsement issued pursuant 19 to subsection 1 may administer immunizations for influenza by an 20 intranasal, intramuscular or subcutaneous injection.

4. A dental hygienist or dental therapist who holds a special endorsement issued pursuant to subsection 1 may administer immunizations for influenza by an intranasal, intramuscular or subcutaneous injection only under authorization from a dentist who also holds a special endorsement issued pursuant to subsection 1 or section 2 of this act.

27 Sec. 4. 1. A dentist who holds a special endorsement issued 28 pursuant to section 2 or 3 of this act and who administers 29 immunizations or under whose authorization a dental hygienist or 30 dental therapist who holds such an endorsement administers 31 immunizations must:

(a) Issue or obtain from a dentist, physician, physician
assistant or advanced practice registered nurse a standing order
for the administration of the immunizations that is approved by
the Division of Public and Behavioral Health of the Department of
Health and Human Services;

(b) Establish written policies and procedures for the handling
and disposal of used or contaminated equipment; and

39 (c) Establish a written plan for addressing emergencies and 40 ensure that the dentist, dental hygienist or dental therapist 41 administering immunizations has immediate access to equipment 42 that may be needed in an emergency, including, without 43 limitation, equipment for administering oxygen and epinephrine 44 and other equipment necessary to respond to an allergic reaction.





1 2. A dentist who holds a special endorsement pursuant to 2 section 2 or 3 of this act and who administers an immunization or 3 under whose authorization a dental hygienist or dental therapist 4 who holds such an endorsement administers an immunization 5 shall report any severe reaction to the immunization as required 6 by regulations adopted by the State Board of Health pursuant to 7 NRS 441A.120.

8 3. A dentist, dental hygienist or dental therapist who holds a 9 special endorsement issued pursuant to section 2 or 3 of this act 10 shall comply with:

(a) The instructions for storing and handling an immunization
 prescribed by the manufacturer; and

13 (b) To the extent that such guidelines do not conflict with the 14 instructions of the manufacturer, any applicable guidelines issued by the Advisory Committee on Immunization Practices of the 15 Centers for Disease Control and Prevention of the United States 16 17 Department of Health and Human Services, including, without limitation, guidelines for storing, handling and administering 18 immunizations, guidelines for documenting the administration of 19 20 an immunization and contraindications and precautions for 21 immunizations.

22 Sec. 5. 1. Before administering an immunization, a dentist, 23 dental hygienist or dental therapist who holds a special 24 endorsement issued pursuant to section 2 or 3 of this act shall:

(a) Provide to the patient or, if the patient is an unemancipated 25 26 minor, his or her parent or guardian, the most current Vaccine 27 Information Statement prescribed for the immunization by the 28 Centers for Disease Control and Prevention of the United States 29 Department of Health and Human Services, require him or her to 30 read the Vaccine Information Statement and answer any questions that he or she has concerning the information in the Vaccine 31 32 Information Statement;

(b) Obtain the informed written consent of the patient, or, if
 the patient is an unemancipated minor, from the parent or
 guardian of the patient; and

(c) Review the medical history of the patient, including, 36 without limitation, asking the patient or, if the patient is an 37 38 unemancipated minor, the parent or guardian of the patient, to describe any medications or other treatments that the patient is 39 currently receiving, allergies to drugs, medical conditions that the 40 patient is currently experiencing, surgeries that the patient has 41 42 had or plans to have, past pregnancy or plans to become pregnant 43 and any previous adverse reactions to immunizations.

44 2. If a dentist, dental hygienist or dental therapist who holds 45 a special endorsement issued pursuant to section 2 or 3 of this act





requests a physician, physician assistant or advanced practice 1 registered nurse to conduct an examination and evaluation of a 2 3 patient to determine whether the patient has a medical condition that would make it inadvisable to administer an immunization, the 4 dentist, dental hygienist or dental therapist must rely on and act in 5 6 conformance with the conclusions of the physician, physician 7 assistant or advanced practice registered nurse.

8 **Sec. 6.** 1. A dentist, dental hygienist or dental therapist who holds a special endorsement issued pursuant to section 2 or 3 of 9 10 this act shall include in the record of each patient to whom he or 11 she administers an immunization:

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(a) The date on which the immunization was administered:

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(b) The site at which the immunization was administered;

14 (c) The brand name of the immunization, the National Drug 15 Code number assigned to the immunization by the United States 16 Food and Drug Administration or the code number assigned to the 17 immunization under another nationally recognized system of 18 coding for immunizations;

(d) The dose, manufacturer, lot number and expiration date of 19 20 the immunization;

21 (e) The name or initials of the dentist, dental hygienist or 22 dental therapist;

23 (f) Except as otherwise provided in subsection 2, the address of 24 the location where the immunization was administered:

25 (g) The date on which the Vaccine Information Statement was 26 provided to the patient pursuant to section 5 of this act and the 27 date on which the Vaccine Information Statement was published; 28 and

29 (h) A copy of the questions asked by the dentist, dental 30 hygienist or dental therapist and the information provided by the patient or his or her parent or guardian, as applicable, as part of 31 32 the review of the medical history of the patient conducted pursuant to section 5 of this act, which must be signed by the patient or, if 33 the patient is an unemancipated minor, his or her parent or 34 35 guardian.

A dentist, dental hygienist or dental therapist is not 36 2. required to include the information described in paragraph (f) of 37 subsection 1 if that information is automatically included in a 38 report made pursuant to NRS 439.265. 39

40 3. Records described in subsection 1 must be maintained in 41 accordance with all applicable federal and state laws and 42 regulations, including, without limitation:

43 (a) The Health Insurance Portability and Accountability Act of 44 1996, Public Law 104-191, and any applicable regulations adopted 45 pursuant thereto; and





(b) NRS 629.051 to 629.069, inclusive, and any regulations 1 2 adopted pursuant thereto. 3

Sec. 7. NRS 631.342 is hereby amended to read as follows:

The Board shall adopt regulations concerning 4 631.342 1. 5 continuing education in dentistry, dental hygiene and dental therapy. 6 The regulations must include:

7 (a) Except as provided in NRS 631.3425, the number of hours of 8 credit required annually; 9

(b) The criteria used to accredit each course; and

10 (c) The requirements for submission of proof of attendance at 11 courses.

12 2. Except as otherwise provided in subsection 3, as part of 13 continuing education, each licensee must complete a course of 14 instruction, within 2 years after initial licensure, relating to the 15 medical consequences of an act of terrorism that involves the use of 16 a weapon of mass destruction. The course must provide at least 4 17 hours of instruction that includes instruction in the following 18 subjects:

(a) An overview of acts of terrorism and weapons of mass 19 20 destruction:

21 (b) Personal protective equipment required for acts of terrorism;

22 (c) Common symptoms and methods of treatment associated 23 with exposure to, or injuries caused by, chemical, biological, 24 radioactive and nuclear agents:

25 (d) Syndromic surveillance and reporting procedures for acts of 26 terrorism that involve biological agents; and

27 (e) An overview of the information available on, and the use of, 28 the Health Alert Network.

29 3. Instead of the course described in subsection 2, a licensee 30 may complete:

(a) A course in Basic Disaster Life Support or a course in Core 31 32 Disaster Life Support if the course is offered by a provider of 33 continuing education accredited by the National Disaster Life 34 Support Foundation; or

35 (b) Any other course that the Board determines to be the 36 equivalent of a course specified in paragraph (a).

37 Notwithstanding the provisions of subsections 2 and 3, the 4. Board may determine whether to include in a program of continuing 38 education additional courses of instruction relating to the medical 39 consequences of an act of terrorism that involves the use of a 40 41 weapon of mass destruction.

42 5. In addition to any other continuing education required 43 pursuant to this section, a licensee who holds a special 44 endorsement issued pursuant to section 2 or 3 of this act must 45 biennially complete:





(a) At least 2 hours of continuing education concerning the 1 2 life cycle of diseases, drugs and the administration of 3 *immunizations;* (b) A course offered by the Centers for Disease Control and 4 5 **Prevention of the United States Department of Health and Human** Services concerning the epidemiology and prevention of diseases 6 7 that are preventable by immunization; 8 (c) A course of training in the administration of immunizations offered by Immunize Nevada or its successor 9 organization or, if that organization ceases to exist, another 10 11 organization prescribed by regulation of the Board; or 12 (d) Another course of instruction relating to immunizations 13 that is approved by: 14 (1) The Board: (2) The American Dental Association, or its successor 15 16 organization, or the societies which are a part of it; 17 (3) The American Dental Hygienists' Association, or its 18 successor organization, or the societies which are a part of it; (4) The Academy of General Dentistry, or its successor 19 20 organization; 21 (5) Any nationally recognized association of dental or 22 *medical specialists;* 23 (6) Any university, college or community college located 24 inside or outside this State: or 25 (7) Any hospital accredited by The Joint Commission. 26 **6**. As used in this section: 27 (a) "Act of terrorism" has the meaning ascribed to it in 28 NRS 202.4415. 29 (b) "Biological agent" has the meaning ascribed to it in 30 NRS 202.442. (c) "Chemical agent" has the meaning ascribed to it in 31 32 NRS 202.4425. (d) "Radioactive agent" has the meaning ascribed to it in 33 34 NRS 202.4437. (e) "Weapon of mass destruction" has the meaning ascribed to it 35 36 in NRS 202.4445. 37 **Sec. 8.** NRS 631.3475 is hereby amended to read as follows: 38 631.3475 The following acts, among others, constitute 39 unprofessional conduct: 40 1. Malpractice; 41 2. Professional incompetence; 42 3. Suspension or revocation of a license to practice dentistry, 43 the imposition of a fine or other disciplinary action by any agency of 44 another state authorized to regulate the practice of dentistry in that 45 state:





More than one act by the dentist, dental hygienist or dental 1 4. 2 therapist constituting substandard care in the practice of dentistry, 3 dental hygiene or dental therapy;

Administering, dispensing or prescribing any controlled 4 5. 5 substance or any dangerous drug as defined in chapter 454 of NRS, 6 if it is not required to treat the dentist's patient;

7 Knowingly procuring or administering a controlled 6. 8 substance or a dangerous drug as defined in chapter 454 of NRS that is not approved by the United States Food and Drug Administration, 9 10 unless the unapproved controlled substance or dangerous drug:

11 (a) Was procured through a retail pharmacy licensed pursuant to 12 chapter 639 of NRS:

13 (b) Was procured through a Canadian pharmacy which is 14 licensed pursuant to chapter 639 of NRS and which has been 15 recommended by the State Board of Pharmacy pursuant to 16 subsection 4 of NRS 639.2328; or

17 (c) Is cannabis being used for medical purposes in accordance 18 with chapter 678C of NRS;

19 Having an alcohol or other substance use disorder to such an 7. 20 extent as to render the person unsafe or unreliable as a practitioner, 21 or such gross immorality as tends to bring reproach upon the dental 22 profession;

23 Conviction of a felony or misdemeanor involving moral 8. 24 turpitude or which relates to the practice of dentistry in this State, or 25 conviction of any criminal violation of this chapter;

26 Conviction of violating any of the provisions of NRS 9. 27 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, 28 inclusive:

29 10. Failure to comply with the provisions of NRS 453.163, 30 453.164. 453.226, 639.23507, 639.23535 and 639.2391 to 639.23916, inclusive, and any regulations adopted by the State 31 32 Board of Pharmacy pursuant thereto.

33 11. Fraudulent, illegal, unauthorized or otherwise inappropriate prescribing, administering or dispensing of a controlled substance 34 35 listed in schedule II, III or IV;

36 12. Failure to comply with the provisions of NRS 454.217 or 37 629.086:

38 13. Failure to obtain any training required by the Board 39 pursuant to NRS 631.344; [or]

14. Administering an immunization if the dentist, dental 40 41 hygienist or dental therapist does not hold a special endorsement 42 issued pursuant to section 2 or 3 of this act;

43 15. Administering an immunization, other than immunization for influenza, if he or she holds a special 44

45 endorsement issued pursuant to section 3 of this act;





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1 16. Failure to comply with:

2 (a) The requirements of NRS 439.265; or

(b) Any requirement of sections 4, 5 or 6 of this act; or

4 **17.** Operation of a medical facility, as defined in NRS 5 449.0151, at any time during which:

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(a) The license of the facility is suspended or revoked; or

7 (b) An act or omission occurs which results in the suspension or 8 revocation of the license pursuant to NRS 449.160.

9 → This subsection applies to an owner or other principal responsible 10 for the operation of the facility.

Sec. 9. NRS 439.272 is hereby amended to read as follows:

439.272 1. The Division shall appoint, with the consent of
the Director, a State Dental Health Officer, who may serve in the
unclassified service of the State or as a contractor for the Division.
The State Dental Health Officer must:

16 (a) Be a resident of this State;

17 (b) Hold [a]:

18 (1) A current license to practice dentistry issued pursuant to 19 chapter 631 of NRS; *or*

20 (2) A masters or doctorate degree in public health or a 21 related field and be a graduate of a dental college or residency 22 program accredited by the Commission on Dental Accreditation of 23 the American Dental Association, or its successor organization; 24 and

(c) Be appointed on the basis of his or her education, training
 and experience and his or her interest in public dental health and
 related programs.

28 2. The State Dental Health Officer shall:

(a) Determine the needs of the residents of this State for publicdental health;

(b) Provide the Advisory Committee and the Division withadvice regarding public dental health;

(c) Make recommendations to the Advisory Committee, the
 Division and the Legislature regarding programs in this State for
 public dental health;

36 (d) Work collaboratively with the State Public Health Dental
 37 Hygienist; and

(e) Seek such information and advice from the Advisory
Committee or from any dental education program in this State,
including any such programs of the Nevada System of Higher
Education, as necessary to carry out his or her duties.

3. The State Dental Health Officer shall devote all of his or her
time to the business of his or her office and shall not pursue any
other business or vocation or hold any other office of profit.





1 4. Pursuant to NRS 439.2794, the Division may solicit and 2 accept gifts and grants to pay the costs associated with oral health 3 programs.

4 Sec. 10. NRS 439.279 is hereby amended to read as follows:

5 439.279 1. The Division shall appoint, with the consent of 6 the Director, a State Public Health Dental Hygienist, who may serve 7 in the unclassified service of the State or as a contractor for the 8 Division. The State Public Health Dental Hygienist must:

(a) Be a resident of this State;

10 (b) Hold a current license to practice dental hygiene issued 11 pursuant to chapter 631 of NRS with a special endorsement issued 12 pursuant to NRS 631.287; and

13 (c) Be appointed on the basis of his or her education, training 14 and experience and his or her interest in public health dental hygiene 15 and related programs.

2. The State Public Health Dental Hygienist:

17 (a) Shall work collaboratively with the State Dental Health 18 Officer in carrying out his or her duties; and

(b) May:

20 (1) Provide advice and make recommendations to the 21 Advisory Committee and the Division regarding programs in this 22 State for public health dental hygiene; and

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(2) Perform any acts authorized pursuant to NRS 631.287.

3. The State Public Health Dental Hygienist [shall devote all of
his or her time to the business of his or her office and shall not
pursue any other business or vocation or hold any other office of
profit.] may pursue another business or vocation with the approval
of the Division.

4. The Division may solicit and accept gifts and grants to pay
the costs associated with the position of State Public Health Dental
Hygienist.

32 Sec. 11. 1. This section becomes effective upon passage and 33 approval.

34 2. Sections 1 to 10, inclusive, of this act become effective:

(a) Upon passage and approval for the purpose of adopting
 regulations and performing any preparatory administrative tasks;
 and

(30)

38 (b) On October 1, 2021, for all other purposes.

